

MEETING NOTICE
TRANSPORTATION COMMITTEE MEETING
East Central Wisconsin Regional Planning Commission

COMMITTEE MEMBERS: *Nick Kesler, John Zorn (Alt for Steve Abel), Joe Moore (Alt for Keith Heisler), Lee Hammen, Thomas Kautza, Dick Koeppen, Robert Keller, Ron McDonald, Nick Weber, Denise Gilane*

Place: In Person – ECWRPC Offices, 400 Ahnaip Street, Suite 100, Menasha, WI 54952
Date: Tuesday, March 12, 2024
Time: 1:30 p.m.

Members – Please contact the East Central office to confirm your attendance

AGENDA

1. Welcome and Introductions
2. Roll Call - Introduction of Alternates, Staff and Guests
3. Approval of Agenda / Motion to Deviate
4. Public Comment
5. Approval of the **January 9, 2024** Transportation Committee Meeting Minutes
6. **Announcements and Updates**
 - A. Staff Report
 - B. Discussion Regarding the Appleton and Oshkosh Metropolitan Planning Organization (MPO) Policy Board Redesignation Process
7. **Discussion/Action Items**
 - A. Proposed Resolution 11-24: Adopting the Adjusted 2020 Urban Area Boundary for the Appleton (Fox Cities) Metropolitan Planning Organization
 - B. Proposed Resolution 12-24: Adopting the Adjusted 2020 Urban Area Boundary for the Oshkosh Metropolitan Planning Organization
 - C. Proposed Resolution 13-24: Adopting the Adjusted 2020 Metropolitan Planning Area Boundary for the Appleton (Fox Cities) Metropolitan Planning Organization
 - D. Proposed Resolution 14-24: Adopting the Adjusted 2020 Metropolitan Planning Area Boundary for the Oshkosh Metropolitan Planning Organization
 - E. Proposed Resolution 15-24: Amending the 2024-2027 Transportation Improvement Program (TIP) for the Appleton (Fox Cities) Metropolitan Planning Organization
 - F. Proposed Resolution 16-24: Amending the 2024-2027 Transportation Improvement Program (TIP) for the Oshkosh Metropolitan Planning Organization
 - G. Proposed Resolution 17-24: Approving the 2024-2029 Surface Transportation Block Grant-Urban Project for the Oshkosh Metropolitan Planning Organization
8. **Informational/Discussion Items**
 - A. County Roundtable Discussion (*as time permits*)
 - B. North Central WisDOT Updates - <https://projects.511wi.gov/weeklyupdates-nc/>
 - C. Northeast WisDOT Updates - <https://projects.511wi.gov/weeklyupdates-ne/>
9. **Establish Time and Place for Next Meeting**
 - A. **Transportation Committee Meeting** will take place on May 14, 2024 at 1:30 p.m. Further details will be forthcoming.
 - B. **Commission Meeting** will take place on Thursday, March 28, 2024 at The Hillside – Plamman Park, 1375 Broadway Drive, Appleton at 10:00 am. Further details will be forthcoming.

10. Adjourn

Any person wishing to attend this meeting or hearing who, because of a disability, requires special accommodations should contact the East Central Wisconsin Regional Planning Commission at (920) 751-4770 at least three business days prior to the meeting or hearing so that arrangements, within reason, can be made.

**MEETING MINUTES
TRANSPORTATION COMMITTEE MEETING
East Central Wisconsin Regional Planning Commission**

COMMITTEE MEMBERS: *Dick Koeppen, Nick Kesler, John Zorn (Alt for Steve Abel), Thomas Kautza, Robert Keller, Joe Moore (Perm Alt for Keith Heisler), Vacant, Lee Hammen, Ron McDonald, Nick Weber*

Date: Tuesday, January 9, 2024 (Virtual)

1. Mr. Keller welcomed attendees to the meeting and called the meeting to order at 1:30 p.m.
2. **Roll Call** - Introduction of Alternates, Staff and Guests

Committee Members Present:

Nick Kesler.....	Calumet County
John Zorn (Alt. for Steve Abel)	Fond du Lac County
Lee Hammen, Vice Chair (call-in).....	Outagamie County
Dick Koeppen (call-in)	Waupaca County
Robert Keller, Chair	Winnebago County
Nick Weber	WisDOT – NE Region Rep
Joe Moore (<i>Perm Alt for Keith Heisler</i>).....	Fond du Lac County
Ron McDonald	Valley Transit

Committee Members Excused:

Vacant.....	Menominee County
Tom Kautza	Shawano County

ECWRPC Staff and Guests Present:

Melissa Kraemer Badtke.	Executive Director
Craig Moser	Deputy Director
Kim Biedermann	Principal Planner
Mike Zuege	GIS Manager
Casey Peters	Associate Planner
Leann Buboltz.....	Administrative Coord

3. **Approval of Agenda / Motion to Deviate** – A motion by Mr. Koeppen and second by Mr. Hammen to approve of the agenda as posted. Motion carried unanimously.
4. **Public Comment** – No public comment.
5. **Approval of the October 17, 2023** Transportation Committee Meeting Minutes – A motion was made by Mr. Zorn and second by Mr. Kesler to approve of the minutes as presented. Motion carried unanimously.
6. **Announcements and Updates**
 - A. Staff Report presented by Kim Biedermann-Principal Planner
 - Roadways**
 1. **Congestion Management Process and Long Range Transportation Plan:** Ms. Biedermann shared that one of the key deliverables that ECWRPC staff will be working on throughout 2024 are the Congestion Management Process for the Appleton (Fox Cities) MPO and a Long Range Transportation Program for each of the three MPOs (Appleton (Fox Cities), Oshkosh, and Fond du Lac). She noted that these are federal requirements, providing a vision and framework for the investment of federal and state dollars to meet the needs of the future transportation network.

2. **PASER Studies:** ECWRPC staff conducted Pavement Surface Evaluation and Rating (PASER) studies for the towns of Auburn and Empire in the fall of 2023. Ms. Biedermann stated that PASER studies provide a system to visually rate conditions along segments of roadways.

Active Transportation—Bicycle and Pedestrian Planning

1. **Grant Award: Community Connectors Program – College Avenue Project:** ECWRPC partnered with Outagamie County's Development & Land Services Department to apply for the Community Connectors Grant Program and was selected as one of 15 teams from across the country as the inaugural cohort for this program. Ms. Biedermann reported that the team's project focus is the College Avenue Corridor from Mall Drive in Appleton to Richmond Street in Grand Chute. The Core Team consists of Outagamie County, ECWRPC, Town of Grand Chute, City of Appleton, Appleton Area School District, Fox Cities Convention and Visitors Bureau, WisDOT, and the Boys and Girls Club of the Fox Valley. Partner Organizations include ECWRPC Safe Routes to School, Appleton COTS, Pillars, Inc., Valley Transit, Appleton International Airport, and Outagamie County Public Health Division. Members of the team attended a gathering in Atlanta, GA, November 13 -15, 2023 to kick off the project.
2. **Fond du Lac Bicycle and Pedestrian Plan:** Ms. Biedermann reported that work is continuing on the plan with a goal to have the plan adopted in early 2024. She noted that in the summer of 2023, an interactive site was launched to gain feedback from the public, which can be found at <https://ecwrpc.mysocialpinpoint.com/fond-du-lac-mpo-bike-ped-plan/>. ECWRPC staff will continue to develop the plan and bring it forward to the Fond du Lac MPO TAC and Policy Board for consideration in March 2024.

Safe Routes to School

1. **Shawano Safe Routes to School Action Plan:** Ms. Biedermann shared with the members that work is continuing on this plan with a targeted completion in spring 2024. She reported that school surveys will be sent out in early January to learn more from the school community about the traffic concerns they have around the school.
2. **The Built Environment and Active Transportation Study:** The American Academy of Pediatrics (AAP) recently updated their policy statement on child pedestrian safety. It was reported that in order to reduce the number of fatalities from childhood pedestrian injury, promote active transportation, and increase physical activity, the AAP calls for communities to adopt and promote policies, programs, and legislation that result in a safer environment for youth pedestrians. Ms. Biedermann shared that staff submitted a Request for Proposal to study how policies, programs, and the built environment affects whether children travel to school using active transportation, injury and fatality rates, and physical activity.

Transit and Specialized Transportation

1. **Valley Transit Rider Survey and Neenah Transfer Center Project:** Ms. Biedermann reported that the work for this project is complete and final draft documents have been delivered to ECWRPC staff.
2. **GO Transit (City of Oshkosh) Transit Development Plan:** ECWRPC and GO Transit are working with SRF Consulting Group on the agency's Transit Development Plan. Ms. Biedermann shared that recently, staff have completed the third steering committee meeting, and are moving forward to the recommendations draft stage. She noted that the plan is anticipated to be completed in April 2024.

Special Projects

1. **Oshkosh MPO EV Readiness Plan:** Ms. Biedermann shared with the members that ECWRPC and the City of Oshkosh continue to work with the contracted consultant (SRF) on the EV Readiness Plan. She reported that a community survey was distributed with nearly 500 responses collected. The first round of in-person community engagement was conducted in December 2023, with a stakeholder group meeting and a community engagement meeting.

7. Business / Action Items

- A. **Proposed Resolution 02-24:** Adopting WisDOT Transportation Performance Measures and Targets for PM1: Safety for the Appleton (Fox Cities) Metropolitan Planning Organization. Ms. Biedermann gave a brief overview of the Transportation Performance Management (TPM). She shared that it is a strategic planning approach set by the Federal Highway Administration and the Federal Transit Administration to help decision makers better understand the impacts of transportation investment decisions. The goal of Transportation Performance Measures is to ensure objective data and research inform investment and policy decisions to maximize the performance of the transportation. Ms. Biedermann also noted that this is to establish the new safety targets for the Appleton MPO, which are the same that are established by the state.

A motion was made by Mr. Zorn and a second by Mr. Hammen to approve of **Proposed Resolution 02-24:** Adopting WisDOT Transportation Performance Measures and Targets for PM1: Safety for the Appleton (Fox Cities) Metropolitan Planning Organization as presented. Motion carried unanimously.

- B. **Proposed Resolution 03-24:** Adopting WisDOT Transportation Performance Measures and Targets for PM1: Safety for the Oshkosh Metropolitan Planning Organization. Ms. Biedermann shared that this request covers the Oshkosh MPO where the goal of Transportation Performance Measures is to ensure objective data and research inform investment and policy decisions to maximize the performance of the transportation. Ms. Biedermann also noted that this is to establish the new safety targets for the Oshkosh MPO, which are the same that are established by the state.

A motion was made by Mr. Hammen and a second by Mr. Kesler to approved of **Proposed Resolution 03-24:** Adopting WisDOT Transportation Performance Measures and Targets for PM1: Safety for the Oshkosh Metropolitan Planning Organization as presented. Motion carried unanimously.

- C. **Proposed Resolution 04-24** Amending the 2024 Transportation Improvement Program for the Appleton (Fox Cities) Metropolitan Planning Organization. Mr. Casey Peters reported that following the approval of the 2024 Transportation Improvement Program (TIP) for the Appleton (Fox Cities) Metropolitan Planning Organization, the Wisconsin Department of Transportation (WisDOT) has provided updates on several projects in the 2024-2027 funding cycle. He noted that the projects need to be amended in the TIP to assign TIP ID numbers and ensure fiscal constraint. A full breakdown of all the projects being amended can be found below:

Table 1: Appleton (Fox Cities) MPO – Amendment Project Listing (2024-2027).

- TIP #252-22-053: Buchanan Rd. at Apple Creek Bridge – Corrected funding amounts and year
- TIP #252-22-057: IH 41 Expansion – Significant increase in project funding
- TIP #252-23-053: Racine Street WCL RR Xing Sig/Gate – Corrected funding amount WisDOT has requested new TIP ID numbers for the following projects.

Inclusion of these projects into the TIP also require a major amendment

- TIP #252-24-024: STH 76 from STH 15 to S. Junction STH S – New Project
- TIP #252-24-025: USH 10 from Fire Lane 7 to CTH N – New Project

The updated performance measures for PM1: Safety, as adopted by the Appleton (Fox Cities) MPO, must be amended into the 2024 TIP. The TIP will utilize these values to determine progress towards meeting these safety targets within our region. This was open for a 15-day public comment period; no comments were received.

A motion was made by Mr. Koeppen and a second by Mr. Kesler to approve of **Proposed Resolution 04-24** Amending the 2024 Transportation Improvement Program for the Appleton (Fox Cities) Metropolitan Planning Organization. Motion carried unanimously.

- D. **Proposed Resolution 05-24** Amending the 2024 Transportation Improvement Program for the Oshkosh Metropolitan Planning Organization. Mr. Casey Peters shared with the members that

the updated performance measures for PM1: Safety, as adopted by the Oshkosh MPO, must be amended for inclusion in the 2024 TIP. The TIP will utilize these values to determine progress towards meeting these safety targets within our region. This was open for a 15-day public comment period; no comments were received.

A motion was made by Mr. Hammen and a second from Mr. Kesler to approve of **Proposed Resolution 05-24** Amending the 2024 Transportation Improvement Program for the Oshkosh Metropolitan Planning Organization. Motion carried unanimously.

8. **Informational/Discussion Items**

- A. County Roundtable Discussion (*as time permits*) –
 - 1. Mr. Keller – Winnebago County shared that Executive Jon Doemel proposed a change in the budget process this year where expenditures are not listed; using a priority based (expenditures listed by Program)
 - 2. Mr. Koeppen – Waupaca County shared that due to health issues he will not be running again for reelection. He expressed that he held the County Chair for 20 years as well as serving on the ECWRPC. The members acknowledged and thanked Mr. Koeppen for his service and wished him well.
- B. North Central WisDOT Updates – Mr. Nick Weber shared that coming up is the Bicycle Pedestrian Safety Webinar that is free for all those that are interested. - <https://projects.511wi.gov/weeklyupdates-nc/>
- C. Northeast WisDOT Updates - <https://projects.511wi.gov/weeklyupdates-ne/>

9. **Establish Time and Place for Next Commission Meeting**

- A. **Transportation Committee Meeting:** The next Transportation Committee Meeting will take place on Tuesday, April 9, 2024 at 1:30 p.m. Further details will be forthcoming.
- B. **Commission Meeting:** The next Commission meeting will be held on Wednesday, January 24, 2024 at 10:00 a.m. TBD- An agenda and meeting materials will be forthcoming.

10. **Adjourn** – A motion was made by Mr. Koeppen and second by Mr. Kesler to adjourn with the time noted 1:55 p.m.

Respectfully submitted by

Leann Buboltz – Administrative Coordinator
ECWRPC

TO: Transportation Committee
FROM: ECWRPC Transportation Staff
DATE: March 12, 2024
RE: Staff Report – Transportation Program

Roadways

1. ***Comprehensive Safety Action Plan:*** The ECWRPC Comprehensive Safety Action Plan (CSAP) for the Appleton (Fox Cities) and Oshkosh Metropolitan Planning Organizations was developed to satisfy the action plan requirements of the Safe Streets and Roads for All (SS4A) Grant Program, a federal discretionary program with \$5 billion in appropriated funds over five years (2022-2026).

A completed Action Plan is required for local governments to be eligible to apply for Safe Streets and Roads for All Demonstration and/or Implementation Grants. SS4A Demonstration and Implementation Grants are two separate funding sources that provide federal funding for municipalities to conduct demonstration activities or further planning, implement safety strategies, and construct projects identified in the Action Plan. The CSAP identifies potential municipal and MPO projects within the Appleton (Fox Cities) and Oshkosh MPOs that meet eligibility requirements of SS4A Demonstration and Implementation Grants. In addition, the findings of the analysis and identification of priority projects may set communities up for success in applications to other programs like the Highways Safety Improvement Program and the Surface Transportation Block Grant program.

The Notice of Funding Opportunity for SS4A was recently released, and ECWRPC staff are working with communities on potential applications.

2. ***Performance Measures and Targets:*** On December 7, 2023, the Federal Highway Administration published a final rule establishing a performance measure for assisting the performance of the National Highway System related to Greenhouse Gas (GHG) emissions (88 FR 85364). The final planning rule became effective on January 8, 2024, which requires states to establish initial declining targets along with their initial reports by February 1, 2024. Since that time twenty-two states have challenged the rule in federal court and FHWA has agreed that it will not seek to enforce the February 1, 2024 deadline and have extended the deadline for States to submit initial targets and reports to March 29, 2024. MPOs will be required to establish targets no later than 180 days after the State DOT establishes their targets (23 CFR 450.105(f)). East Central staff will continue to work in coordination with WisDOT and provide any updates to the Appleton (Fox Cities) Technical Advisory Committee and Policy Board.
3. ***Small Urban Area Boundary Adjustments:*** ECWRPC staff has been working with small urban areas throughout the region to update their boundaries, which are to be updated based on the 2020 US Census data.

Active Transportation

1. ***Fond du Lac MPO Bicycle and Pedestrian Plan:*** ECWRPC staff worked with the Fond du Lac MPO on creating the MPO's first bicycle and pedestrian plan. Through working with an advisory committee, local communities, and the public, a draft plan was presented to the MPO's Technical Advisory Committee and Policy Board. The plan is anticipated to be adopted on March 6, 2024. ECWRPC staff will continue to work with the MPO on implementation of the plan.

Safe Routes to School

1. **Winter Walk to School Month:** Toolkits were provided to 43 schools this year, and we had a record number of schools participate in the weekly challenges.
2. **Gap Analysis Study:** Staff have been working with Kimberly School District to collect data at the roundabout at Midway Road and County Highway N to determine the need for a crossing guard. The gap analysis study is one factor in the scoring criteria that is used to determine if or where crossing guards are needed.
3. **Bike Safety Presentations:** Fifty-two schools in the region requested bike safety presentations for this school year. Staff have been able to get several presentations scheduled and are still working with schools to schedule presentations for the spring.
4. **Shawano Safe Routes to School Action Plan:** Staff have been working with the Shawano School District, the City, and partners on a Safe Routes to School Action Plan. Observations were completed at the schools and staff are currently engaging the school community through surveys and Social pinpoint together information. The Action Plan should be completed by mid-May.

Transit and Specialized Transportation

1. **GO Transit (City of Oshkosh) Transit Development Plan:** ECWRPC and City of Oshkosh staff continue to work with SRF Consulting to update the Transit Development Plan for GO Transit. The plan will be brought forth as an action item on the City of Oshkosh's Common Council agenda for the April 9, 2024 meeting.

Special Projects

1. **Oshkosh MPO Electric Vehicle (EV) Readiness Plan:** SRF Consulting continues to work with a stakeholder group, a core team, and ECWRPC staff to create an EV Readiness Plan for the Oshkosh MPO. It is anticipated a final plan will be completed in November 2024.

TO: Transportation Committee

FROM: Melissa Kraemer Badtke, Executive Director and Craig Moser, Deputy Director

DATE: March 12, 2024

RE: Discussion regarding the Appleton and Oshkosh Metropolitan Planning Organization (MPO) Policy Board Redesignation Process

Background

East Central WI Regional Planning Commission (ECWRPC) was designated as the Appleton (Fox Cities) Metropolitan Planning Organization (MPO) by Wisconsin Governor Patrick Lucey on January 15, 1974. Since that time, the ECWRPC Board, comprised of elected officials from East Central's 10-county region, has acted as the Policy Board for the Appleton (Fox Cities) and Oshkosh Metropolitan Planning Organizations (MPOs).

The restructuring of the MPO Policy Board, to be comprised of local elected officials representing at least 75 percent of the impacted population, was included in ECWRPC's 2020 reorganization plan. However, that action was deferred until the 2020 Census data became available, due to the possibility that the Appleton (Fox Cities) and Oshkosh MPOs would be agglomerated. The Appleton (Fox Cities) Urban Area was posted on the federal register in January, 2023 and the Appleton (Fox Cities) and Oshkosh MPOs did not agglomerate.

During the 2023 federal certification review of the Appleton (Fox Cities) MPO, the Federal Highway Administration (FHWA) and Federal Transit Administration (FTA) included a strong recommendation to redesignate the Appleton (Fox Cities) MPO policy board, to ensure compliance with federal requirements as outlined in [23 CFR 450.310](#). A deadline of September 3, 2024 has been established to complete the redesignation process.

East Central staff is actively working in coordination with FHWA, FTA, and the Wisconsin Department of Transportation and contracted outside legal counsel to ensure the various components of the redesignation of the Appleton (Fox Cities) MPO Policy Board structure are compliant with federal regulations. East Central staff has also discussed redesignating the Oshkosh MPO Policy Board at the same time. Oshkosh City Manager Mark Rohloff is supportive of this approach.

The initial step of the redesignation process will begin with the ECWRPC Board approving Resolutions of Support to proceed with the redesignation process by engaging with all local impacted counties and municipalities on the establishment of new MPO Policy Board structures for both the Appleton (Fox Cities) and Oshkosh MPOs. Each impacted county and municipality will, in turn, be required to pass a Resolution of Support approving of the new Policy Board structure. A formal request will then be made to the Governor's office for the redesignation of the Policy Board structures. The Governor will then formally redesignate the Policy Boards for the Appleton (Fox Cities) and Oshkosh MPOs. The new Policy Boards will then be convened to adopt new Bylaws for each entity.

Redesignation Implementation Timeline

January 2024

- ✓ Work session with FHWA/FTA/WISDOT
- ✓ FHWA/FTA presentation to ECWRPC Board
- ✓ Draft Policy Board options, Bylaws, Redesignation Agreement, Resolution developed

February 2024

- ✓ Draft Policy Board options, Bylaws, Redesignation Agreement, Resolution currently being reviewed by contracted legal counsel
- ✓ Executive Committee discussion
- ✓ Initial engagement with key stakeholders

March 2024

- Technical Advisory Committee discussions with a presentation by Federal Highway Administration
- Transportation Committee discussions
- ECWRPC Board Resolution approving engagement with impacted counties and municipalities

April 2024

- Spring Elections

May – July 2024

- Engagement with impacted counties and municipalities
- All counties and municipalities approve Resolutions in support of redesignation and policy board structure
- ECWRPC Board approves new Appleton MPO Policy Board Structure and Oshkosh MPO Policy Board Structure

August 2024

- Redesignation request submitted to Governor's office
- Upon redesignation by Governor, new Policy Board established and convened to approve Bylaws

September 3 2024

- FHWA/FTA deadline for new Policy Board to be in place

Staff Recommendation: This is informational and no action is required as the Executive Committee will be considering the Proposed Resolutions of Support to proceed with the redesignation process.

AUTHORIZING THE EXECUTIVE DIRECTOR AND EAST CENTRAL STAFF TO ENGAGE COMMUNITIES AND PARTNER ORGANIZATIONS IN THE PROCESS OF REDESIGNATION OF THE APPLETON (FOX CITIES) MPO POLICY BOARD STRUCTURE

WHEREAS, the Federal Aid Highway Act of 1962 requires a continuing, comprehensive transportation planning process carried out cooperatively by the State and local communities of each urban area of more than 50,000 population in order to qualify transportation projects for federal aid, and;

WHEREAS, East Central WI Regional Planning Commission (ECWRPC) was designated as the Appleton (Fox Cities) Metropolitan Planning Organization (MPO) by Wisconsin's Governor Lucey in January 15, 1974, and;

WHEREAS, due to a population in excess of 200,000 in the 2010 U.S. Census Bureau, the Appleton (Fox Cities) Metropolitan Planning Organization was designated as a Transportation Management Area (TMA) in 2012, and;

WHEREAS, the ECWRPC Board, consisting of elected and appointed officials from East Central's ten county region, has served as the Policy Board for the Appleton (Fox Cities) MPO, and;

WHEREAS, the East Central Wisconsin Regional Commission Board approve a reorganization plan on April 24, 2020, which identified a need for a separate policy board for the Appleton (Fox Cities) Metropolitan Planning Organization, and;

WHEREAS, the Appleton (Fox Cities) Urban Area was posted on the federal register in January, 2023 and the Appleton (Fox Cities) MPO and the Oshkosh MPO did not agglomerate, and;

WHEREAS, a change to the Appleton (Fox Cities) MPO Policy Board structure was identified as necessary by ECWRPC, Federal Highway Administration (FHWA) and Federal Transit Administration (FTA) to ensure that local elected officials representing 75% of the affected population serve on the MPO Policy Board, consistent with federal requirements as outlined in 23 CFR 450.310, and;

WHEREAS, a new Appleton (Fox Cities) MPO Policy Board structure must be developed by ECWRPC staff, in close coordination with FHWA, FTA, the Wisconsin Department of Transportation (WisDOT), and local impacted communities within the Appleton (Fox Cities) Metropolitan Planning Area (MPA), and;

WHEREAS, the main functions of the new Appleton (Fox Cities) MPO Policy Board shall be to provide policy guidance throughout the transportation planning process, approve the Metropolitan Transportation Plan (MTP), Congestion Management Process, Transportation Improvement Program (TIP), the Unified Planning Work Program (UPWP), and promote the implementation of the TIP and UPWP, and;

WHEREAS, support and approval of each governing body of the municipalities and counties located within the Appleton (Fox Cities) Metropolitan Planning Area is needed to formally request that the Governor redesignate the structure of the Appleton (Fox Cities) MPO Policy Board, so;

RESOLUTION NO. xx-24

NOW THEREFORE, BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION

Section 1: That the Commission approves and authorizes ECWRPC Executive Director and staff to proceed with the creation of a new MPO Policy Board, in coordination with FHWA, FTA, WisDOT, and local impacted communities within the Appleton (Fox Cities) Metropolitan Planning Area.

Effective Date: March 28, 2024
Submitted By: Executive Committee
Prepared By: Melissa Kraemer Badtke

Jeff Nooyen, Chair – Outagamie Co.

Melissa Kraemer Badtke—Executive Director
East Central WI Regional Planning Commission

Approval Date

**AUTHORIZING THE EXECUTIVE DIRECTOR AND EAST CENTRAL WISCONSIN
REGIONAL PLANNING COMMISSION STAFF TO ENGAGE COMMUNITIES AND PARTNER
ORGANIZATIONS IN THE PROCESS OF REDESIGNATION OF THE OSHKOSH MPO
POLICY BOARD STRUCTURE**

WHEREAS, the Federal Aid Highway Act of 1962 requires a continuing, comprehensive transportation planning process carried out cooperatively by the State and local communities of each urban area of more than 50,000 population in order to qualify transportation projects for federal aid, and;

WHEREAS, East Central WI Regional Planning Commission (ECWRPC) was designated as the Oshkosh Metropolitan Planning Organization (MPO) by Wisconsin's Governor Lucey in January 15, 1974, and;

WHEREAS, the ECWRPC Commission Board, consisting of elected and appointed officials from East Central's ten county region, has served as the Policy Board for the Oshkosh MPO, and;

WHEREAS, the East Central Wisconsin Regional Commission Board approve a reorganization plan on April 24, 2020, which identified a need for a separate policy board for the Oshkosh Metropolitan Planning Organization, and;

WHEREAS, the Oshkosh Urban Area was posted on the federal register in January, 2023 and the Appleton (Fox Cities) MPO and the Oshkosh MPO did not agglomerate, and;

WHEREAS, a change to the Oshkosh MPO Policy Board structure was identified as necessary by ECWRPC, Federal Highway Administration (FHWA) and Federal Transit Administration (FTA) to ensure that local elected officials representing 75% of the affected population serve on the MPO Policy Board, consistent with federal requirements as outlined in 23 CFR 450.310, and;

WHEREAS, a new Oshkosh MPO Policy Board structure must be developed by ECWRPC staff, in close coordination with FHWA, FTA, Wisconsin Department of Transportation (WisDOT), and local impacted communities within the Oshkosh Metropolitan Planning Area (MPA), and;

WHEREAS, the main functions of the new Oshkosh MPO Policy Board structure shall be to provide policy guidance throughout the transportation planning process, approve the Metropolitan Transportation Plan (MTP), Transportation Improvement Program (TIP), the Unified Planning Work Program (UPWP), and promote the implementation of the TIP and UPWP, and;

WHEREAS, support and approval of each governing body of the municipalities and counties located within the Oshkosh Metropolitan Planning Area is needed to formally request that the Governor redesignate the MPO Policy Board, so;

**NOW THEREFORE, BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL
PLANNING COMMISSION**

Section 1: That the Commission approves and authorizes ECWRPC Executive Director and staff to proceed with the creation of a new MPO Policy Board, in coordination with FHWA, FTA, WisDOT, and local impacted communities within the Oshkosh Metropolitan Planning Area.

RESOLUTION NO. xx-24

Effective Date: March 28, 2024
Submitted By: Executive Committee
Prepared By: Melissa Kraemer Badtke

Jeff Nooyen, Chair – Outagamie Co.

Melissa KraemerBadtke–Executive Director
East Central WI Regional Planning Commission

Approval Date

TO: ECWRPC Transportation Committee
FROM: ECWRPC Transportation Staff
DATE: March 12, 2024
RE: Proposed Resolution 11-24: Adopting the Adjusted 2020 Urban Area Boundary for the Appleton (Fox Cities) Metropolitan Planning Organization

The US Census Bureau establishes new Urban Area Boundaries (UAB) with each decennial census. Within these urbanized areas, those with a population of 50,000 or more are designated as a Metropolitan Planning Organization (MPO), while areas with a population between 5,000 – 49,000 are considered Urban Areas. Areas that do not meet either of these population thresholds are considered Rural. This distinction is important, as the designation affects eligibility for federal Surface Transportation Block Grant (STBG) funds, functional classification designations, and is also a factor for Federal Highway Administration's (FHWA) Highway Performance Monitoring System (HPMS) reporting.

The criteria used by the US Census Bureau for defining urban areas does not align well with transportation planning needs. Additionally, the criteria from the US Census have changed, causing unanticipated changes to the UAB. Due to these considerations, Urban Areas are allowed to adjust their boundaries to align with planning and development needs provided they align with guidance from the Wisconsin Department of Transportation (WisDOT).

As the Metropolitan Planning Organization for the Appleton (Fox Cities) MPO, ECWRPC staff worked with local communities to adjust the boundary provided by the US Census Bureau to align with transportation planning initiatives. Following approval of the UAB, updates to the Metropolitan Planning Area were made. Updates to the functional classification network will then be made accordingly.

A map of the proposed Adjusted Urban Area Boundary can be found on the map labeled "Appleton MPO 2020 Urban Boundary." The proposed urban boundary adjustment is indicated by the red line on the map. The adjusted boundary was approved by the Appleton (Fox Cities) Technical Advisory Committee.

Staff Recommendation: Staff recommends approval of Proposed Resolution 11-24 Adopting the Adjusted 2020 Urban Area Boundary for the Appleton (Fox Cities) Metropolitan Planning Area.

PROPOSED RESOLUTION NO. 11-24

ADOPTING THE ADJUSTED 2020 URBAN AREA BOUNDARY FOR THE APPLETON (FOX CITIES) METROPOLITAN PLANNING ORGANIZATION

WHEREAS, the Appleton (Fox Cities) MPO was designated by the Governor of the State of Wisconsin for the purpose of carrying out cooperative, comprehensive, and continuing urban transportation planning in the Appleton (Fox Cities) Urban Area, and;

WHEREAS every ten years, the US Census Bureau defines the boundaries for geographic areas meeting the urban area criteria as published in the Federal Register, and;

WHEREAS the Federal Highway Administration allows states to adjust the Census-defined urban area boundaries for planning and funding purposes, and;

WHEREAS the Wisconsin Department of Transportation, following the release of decennial census data, leads a process to adjust Census-defined Urban Area Boundaries (UABs) within the state, in conjunction with the respective state office of the Federal Highway Administration, and;

WHEREAS after review by local officials MPO staff, the MPO Technical Advisory Committee, the Wisconsin Department of Transportation, and the Federal Highway Administration, the proposed adjusted Urban Area Boundary has been found to be justified, and;

WHEREAS the Wisconsin Department of Transportation will, after local approval of the boundary, submit the proposed adjusted urban area boundary to the respective FHWA division office;

NOW THEREFORE, BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION

Section 1: That the Commission informs the Wisconsin Department of Transportation that the Adjusted Urban Area Boundary as reflected in the attached map is hereby approved and adopted.

Effective Date: March 28, 2024

Prepared For: ECWRPC Transportation Committee

Prepared By: ECWRPC Transportation Planning Staff

Robert Keller, Chair – Winnebago Co.

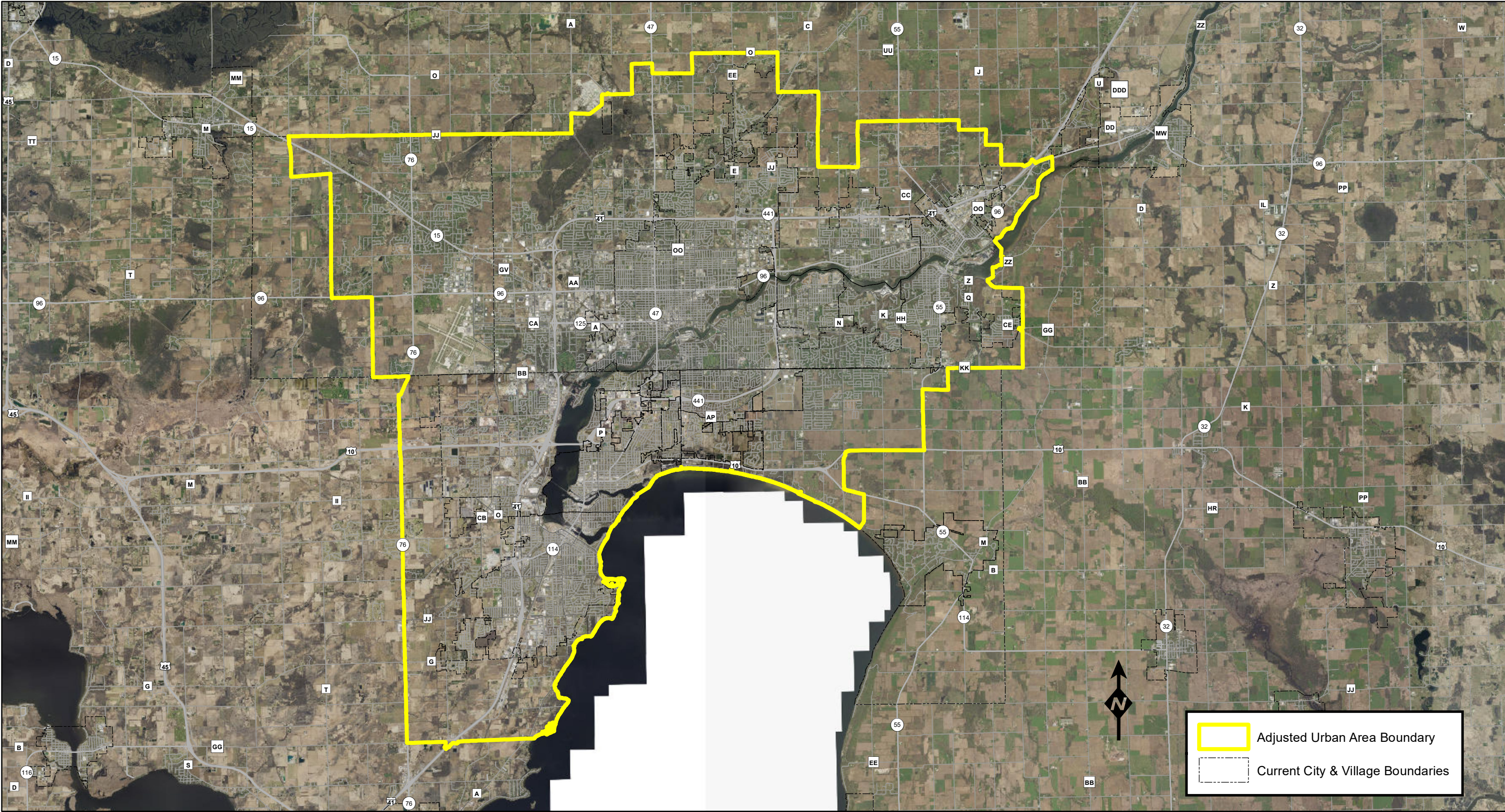
Melissa Kraemer-Badtke–Executive Director
East Central WI Regional Planning Commission

Approval Date

Appleton Urban Area

(Proposed Adjusted Boundary)

DRAFT



0 0.5 1 2 3 4 5
Miles

Population (2020): 230,967
Housing Units: 98,811
Map Date: 03/05/24

TO: ECWRPC Transportation Committee
FROM: ECWRPC Transportation Staff
DATE: March 12, 2024
RE: Proposed Resolution 12-24: Adopting the Adjusted 2020 Urban Area Boundary for the Oshkosh Metropolitan Planning Organization

The US Census Bureau establishes new Urban Area Boundaries (UAB) with each decennial census. Within these urbanized areas, those with a population of 50,000 or more are designated as a Metropolitan Planning Organization (MPO), while areas with a population between 5,000 – 49,000 are considered Urban Areas. Areas that do not meet either of these population thresholds are considered Rural. This distinction is important, as the designation affects eligibility for federal Surface Transportation Block Grant (STBG) funds, functional classification designations, and is also a factor for Federal Highway Administration's (FHWA) Highway Performance Monitoring System (HPMS) reporting.

The criteria used by the US Census Bureau for defining urban areas does not align well with transportation planning needs. Additionally, the criteria from the US Census has changed, causing unanticipated changes to the UAB. Due to these considerations, Urban Areas are allowed to adjust their boundaries to align with planning and development needs provided they align with guidance from the Wisconsin Department of Transportation (WisDOT).

As the Metropolitan Planning Organization for the Oshkosh MPO, ECWRPC staff have worked with local communities to adjust the boundary provided by the US Census Bureau to align with transportation planning initiatives. Following approval of the UAB, updates to the Metropolitan Planning Area and functional classification network will be made accordingly. This updated boundary has been approved by the Oshkosh Technical Advisory Committee.

A map of the proposed Adjusted Urban Area Boundary can be found on the map labeled "Oshkosh MPO 2020 Urban Boundary." The proposed urban boundary adjustment is indicated by the red line on the map. This boundary was agreed upon by the Oshkosh MPO Technical Advisory Committee

Staff Recommendation: Staff recommends approval of Proposed Resolution 12-24 Adopting the Adjusted 2020 Urban Area Boundary for the Oshkosh Metropolitan Planning Area.

PROPOSED RESOLUTION NO. 12-24

ADOPTING THE ADJUSTED 2020 URBAN AREA BOUNDARY FOR THE OSHKOSH METROPOLITAN PLANNING ORGANIZATION

WHEREAS, the Oshkosh MPO was designated by the Governor of the State of Wisconsin for the purpose of carrying out cooperative, comprehensive, and continuing urban transportation planning in the Oshkosh Urban Area; and,

WHEREAS every ten years, the US Census Bureau defines the boundaries for geographic areas meeting the urban area criteria as published in the Federal Register; and,

WHEREAS the Federal Highway Administration allows states to adjust the Census-defined urban area boundaries for planning and funding purposes; and,

WHEREAS the Wisconsin Department of Transportation, following the release of decennial census data, leads a process to adjust Census-defined Urban Area Boundaries (UABs) within the state, in conjunction with the respective state office of the Federal Highway Administration; and,

WHEREAS after review by local officials MPO staff, the MPO Technical Advisory Committee, the Wisconsin Department of Transportation, and the Federal Highway Administration, the proposed adjusted Urban Area Boundary has been found to be justified; and,

WHEREAS the Wisconsin Department of Transportation will, after local approval of the boundary, submit the proposed adjusted urban area boundary to the respective FHWA division office;

NOW THEREFORE, BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION

Section 1: That the Commission informs the Wisconsin Department of Transportation that the Adjusted Urban Area Boundary as reflected in the attached map is hereby approved and adopted.

Effective Date: March 28, 2024

Prepared For: ECWRPC Transportation Committee

Prepared By: ECWRPC Transportation Planning Staff

Robert Keller, Chair – Winnebago Co.

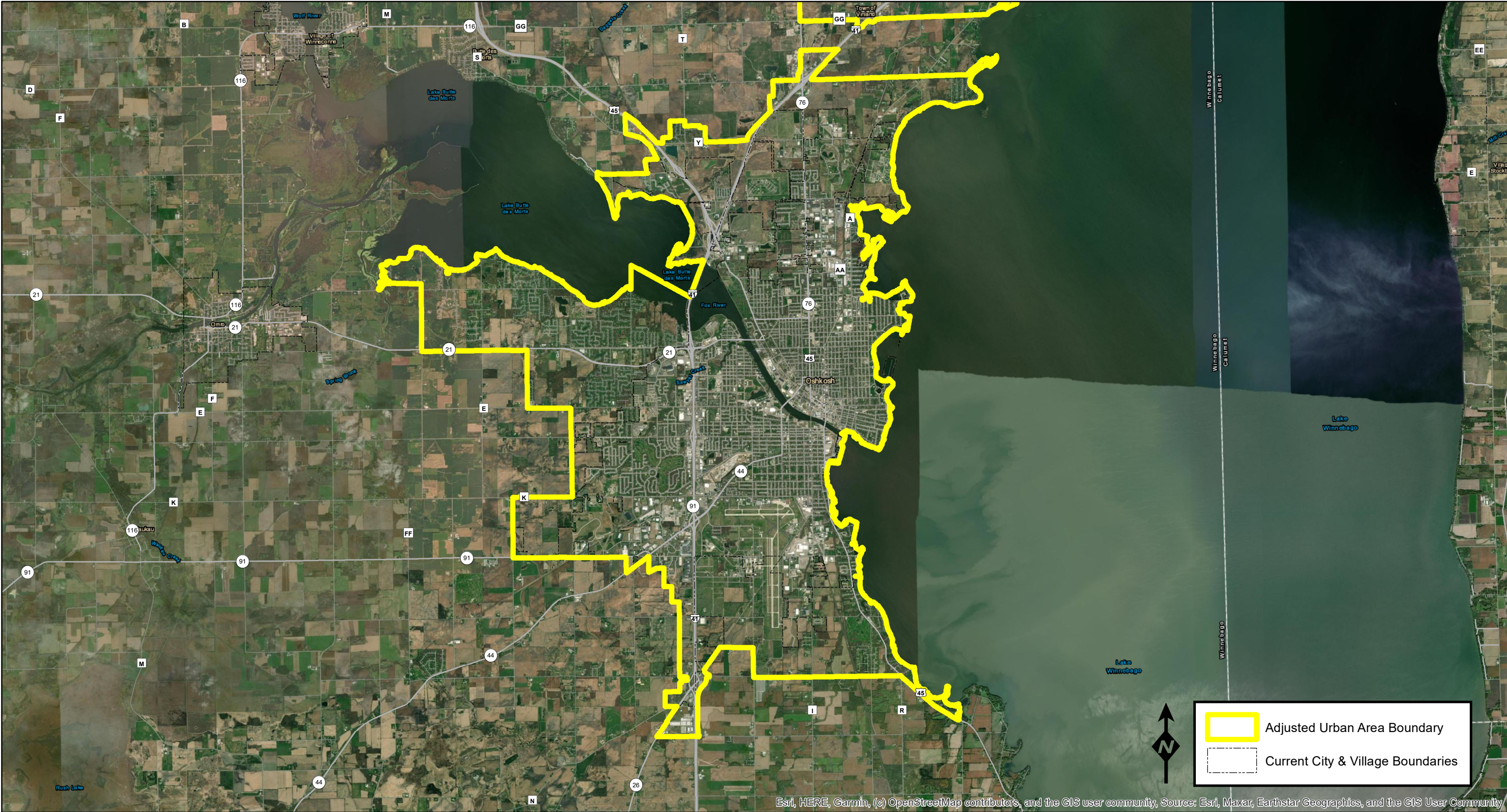
Melissa Kraemer-Badtke–Executive Director
East Central WI Regional Planning Commission

Approval Date

Oshkosh Urban Area

(Proposed Adjusted Boundary)

DRAFT



0 0.5 1 2 3 4 Miles

Population (2020): 76,190
Housing Units: 33,084
Map Date: 03/05/24

TO: Transportation Committee

FROM: ECWRPC Transportation Staff

DATE: March 12, 2024

RE: Proposed Resolution 13-24: Adopting the Adjusted Metropolitan Planning Area Boundary for the Appleton (Fox Cities) Metropolitan Planning Organization

Following the approval of the updated Urban Area Boundary (UAB) for the Appleton (Fox Cities) Metropolitan Planning Organization (MPO), the Metropolitan Planning Area (MPA) boundary must be adjusted. While the UAB is reflective of the 10-year growth horizon for the MPO, the MPA typically extends beyond that to encompass the area of expected urbanization with a 20-year growth horizon. This MPA boundary must include the entire area designated by the adjusted UAB.

Unlike the process of updating the UAB, the MPO holds the right of final approval of the MPA, with the Wisconsin Department of Transportation (WisDOT) taking an advisory role. For this reason, WisDOT does not provide criteria for consideration when creating changes to the MPA.

ECWRPC staff have developed a recommended MPA boundary for the Appleton (Fox Cities) MPO to coincide with the adjusted UAB. This process has been expedited to coincide with the planning efforts of the Congestion Management Plan and the updated Long-Range Transportation Plan (which will be renamed the Metropolitan Transportation Plan (MTP) in accordance with 49 USC 5303(i)) and 23 CFR 450.306. The updated MPA will be integral to the process of developing these planning documents.

Given that the criteria used by the US Census Bureau to create the Urban Areas resulted in few changes to the UAB, ECWRPC anticipates that the MPA would remain very similar to the previously established MPA. There is a notable change in the boundary in the Town of Neenah, where the Oshkosh MPO's UAB and MPA have advanced into the Appleton MPA.

A map of the proposed MPA boundary can be found on the map labeled "Appleton MPO 2020 Urban Boundary," which immediately follows this memo. This map was approved at the March 4, 2024 Appleton MPO Technical Advisory Committee meeting. The proposed MPA boundary adjustment is indicated by the gray line on the map.

Staff Recommendation: Staff recommends approval of Proposed Resolution 13-24: Adopting the Adjusted Metropolitan Planning Area Boundary for the Appleton (Fox Cities) Metropolitan Planning Organization.

PROPOSED RESOLUTION NO. 13-24

ADOPTING THE ADJUSTED 2020 METROPOLITAN PLANNING AREA BOUNDARY FOR THE APPLETON (FOX CITIES) METROPOLITAN PLANNING ORGANIZATION

WHEREAS, the Appleton (Fox Cities) Metropolitan Planning Organization (MPO) was designated by the Governor of the State of Wisconsin for the purpose of carrying out cooperative, comprehensive, and continuing urban transportation planning in the Appleton (Fox Cities) Urban Area, and;

WHEREAS, every ten years, the US Census Bureau defines the boundaries for geographic areas meeting the urban area criteria as published in the Federal Register, and;

WHEREAS, the Federal Highway Administration allows states to adjust the Census-defined urban area boundaries for planning and funding purposes, and;

WHEREAS, communities within the Appleton (Fox Cities) MPO boundaries and the Appleton (Fox Cities) MPO Technical Advisory Committee have agreed upon the newly established urban area boundaries based on the 2020 US Decennial Census data, and;

WHEREAS, MPOs are required to adjust the Metropolitan Planning Area (MPA) boundary based on the adjusted urban area boundary, and;

WHEREAS, the MPA boundary typically extends beyond the urban area boundary and reflects a 20-year growth horizon, and;

WHEREAS, communities within the Appleton (Fox Cities) MPO boundaries and the Appleton (Fox Cities) MPO Technical Advisory Committee have agreed upon the updated MPA boundary, and;

WHEREAS, the final MPA boundary decision belongs to the MPO, and;

WHEREAS, the official MPA boundary map will be attached to this resolution as an official record of acceptance, and;

WHEREAS, the MPA boundary has to be signed off by the Wisconsin Department of Transportation Secretary as the designee of the Governor;

NOW THEREFORE, BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION

Section 1: That the Commission approves the adjusted Metropolitan Planning Area boundary for the Appleton (Fox Cities) MPO.

Section 2: That the Commission provides a copy of the adjusted Metropolitan Planning Area boundary to the Secretary of the Wisconsin Department of Transportation for signature.

PROPOSED RESOLUTION 13-24

Effective Date: March 28, 2024

Prepared For: ECWRPC Transportation Committee



Prepared By: ECWRPC Transportation Planning Staff

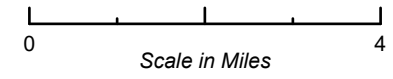
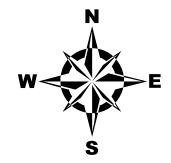
Robert Keller, Chair –Winnebago Co.

Melissa Kraemer-Badtke–Executive Director
East Central WI Regional Planning Commission

Approval Date

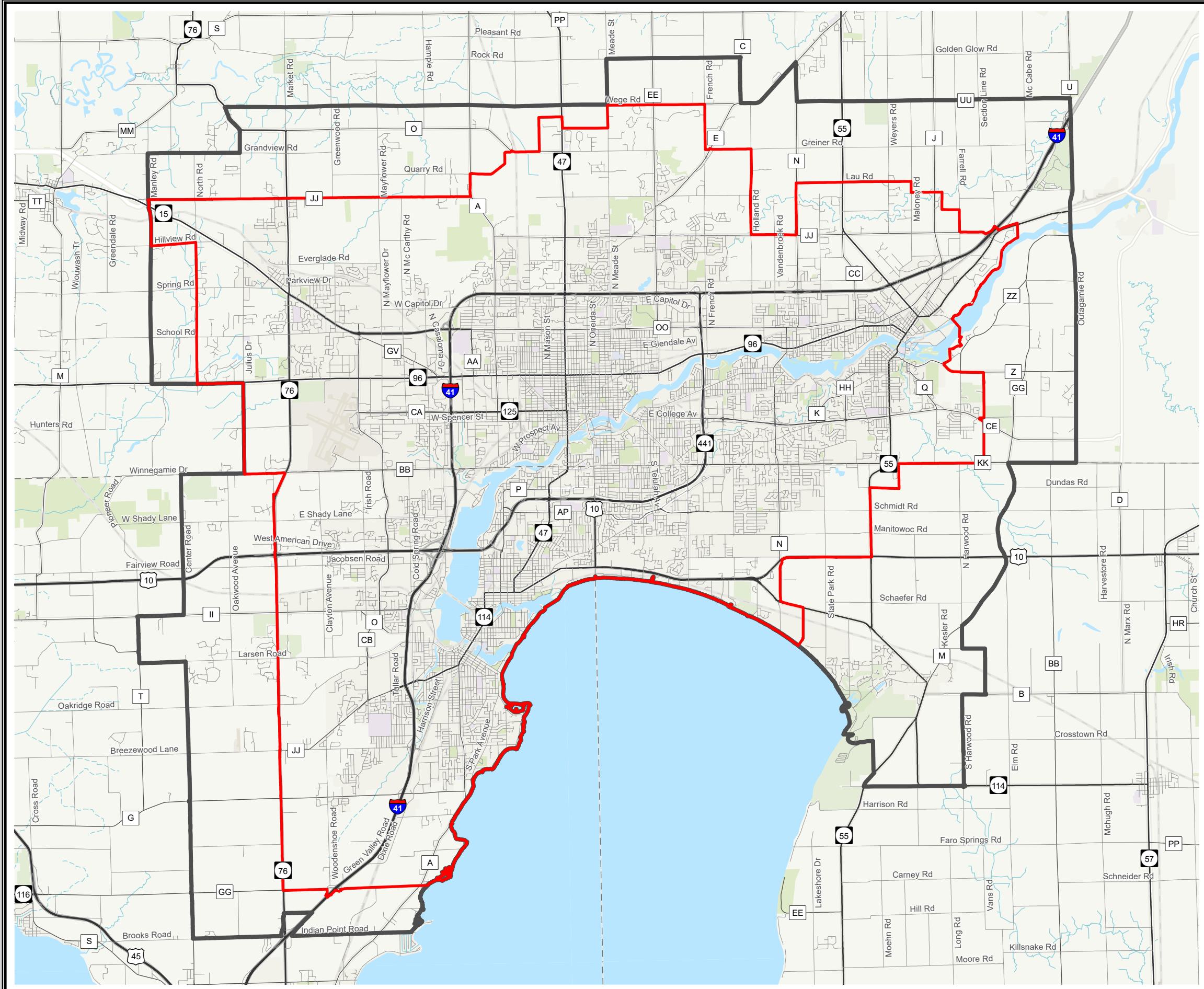
Appleton MPO 2020 Metropolitan Planning Area

-  2020 Urban Area Boundary
-  2020 Metropolitan Planning Area Boundary



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PREPARED MARCH 2024 BY:
 East Central Wisconsin
 Regional Planning Commission
ECWRPC
 Calumet • Fond du Lac • Menominee • Outagamie
 Shawano • Waupesa • Winnebago



TO: Transportation Committee

FROM: ECWRPC Transportation Staff

DATE: March 12, 2024

RE: Proposed Resolution 14-24: Adopting the Adjusted Metropolitan Planning Area Boundary for the Oshkosh Metropolitan Planning Organization

Following the approval of the updated Urban Area Boundary (UAB) for the Oshkosh Metropolitan Planning Organization (MPO), the Metropolitan Planning Area (MPA) boundary must be adjusted. While the Urban Area Boundary (UAB) is reflective of the 10-year growth horizon for the MPO, the MPA typically extends beyond that to encompass the area of expected urbanization with a 20-year growth horizon. This MPA boundary must include the entire area designated by the adjusted UAB.

Unlike the process of updating the UAB, the MPO holds the right of final approval of the MPA, with the Wisconsin Department of Transportation (WisDOT) taking an advisory role. For this reason, WisDOT does not provide criteria for consideration when creating changes to the MPA.

ECWRPC staff have developed a recommended MPA boundary for the Oshkosh MPO to coincide with the adjusted UAB. This process has been expedited to coincide with the planning efforts of the Long-Range Transportation Plan (which will be renamed the Metropolitan Transportation Plan (MTP) in accordance with 49 USC 5303(i) and 23 CFR 450.306. The updated MPA will be integral to the process of developing these planning documents.

Given that the criteria used by the US Census Bureau to create the Urban Areas resulted in few changes to the UAB, ECWRPC anticipates that the MPA would remain very similar to the previously established MPA. There is a notable change in the boundary in the Town of Neenah, where the Oshkosh MPO's UAB and MPA have advanced into the Appleton MPA.

A map of the proposed MPA boundary can be found on the map labeled "Oshkosh MPO 2020 Urban Boundary," which immediately follows this memo. This boundary was approved at the March 5, 2024 Oshkosh MPO Technical Advisory Committee meeting. The proposed MPA boundary adjustment is indicated by the gray line on the map.

Staff Recommendation: Staff recommends approval of Proposed Resolution 14-24: Adopting the Adjusted Metropolitan Planning Area Boundary for the Oshkosh Metropolitan Planning Organization.

PROPOSED RESOLUTION NO. 14-24

ADOPTING THE ADJUSTED 2020 METROPOLITAN PLANNING AREA BOUNDARY FOR THE OSHKOSH METROPOLITAN PLANNING ORGANIZATION

WHEREAS, the Oshkosh Metropolitan Planning Organization (MPO) was designated by the Governor of the State of Wisconsin for the purpose of carrying out cooperative, comprehensive, and continuing urban transportation planning in the Oshkosh Urban Area, and;

WHEREAS, every ten years, the US Census Bureau defines the boundaries for geographic areas meeting the urban area criteria as published in the Federal Register, and;

WHEREAS, the Federal Highway Administration allows states to adjust the Census-defined urban area boundaries for planning and funding purposes, and;

WHEREAS, communities within the Oshkosh MPO boundaries and the Oshkosh MPO Technical Advisory Committee have agreed upon the newly established urban area boundaries based on the 2020 US Decennial Census data, and;

WHEREAS, MPOs are required to adjust the Metropolitan Planning Area (MPA) boundary based on the adjusted urban area boundary, and;

WHEREAS, the MPA boundary typically extends beyond the urban area boundary and reflects a 20-year growth horizon, and;

WHEREAS, communities within the Oshkosh MPO boundaries and the Oshkosh MPO Technical Advisory Committee have agreed upon the updated MPA boundary, and;

WHEREAS, the final MPA boundary decision belongs to the MPO, and;

WHEREAS, the official MPA boundary map will be attached to this resolution as an official record of acceptance, and;

WHEREAS, the MPA boundary has to be signed off by the Wisconsin Department of Transportation Secretary as the designee of the Governor;

NOW THEREFORE, BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION

Section 1: That the Commission approves the adjusted Metropolitan Planning Area boundary for the Oshkosh MPO.

Section 2: That the Commission provides a copy of the adjusted Metropolitan Planning Area boundary to the Secretary of the Wisconsin Department of Transportation for signature.

PROPOSED RESOLUTION 14-24

Effective Date: March 28, 2024

Prepared For: ECWRPC Transportation Committee



Prepared By: ECWRPC Transportation Planning Staff

Robert Keller, Chair –Winnebago Co.

Melissa Kraemer-Badtke–Executive Director
East Central WI Regional Planning Commission

Approval Date

Oshkosh MPO 2020 Metropolitan Planning Area

-  2020 Metropolitan Planning Area Boundary
-  2020 Urban Area Boundary



0 2
Scale in Miles

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PREPARED MARCH 2024 BY:
 East Central Wisconsin
Regional Planning Commission
ECWRPC
Calumet • Fond du Lac • Menominee • Outagamie
Shawano • Waupesa • Winnebago

TO: Transportation Committee
FROM: ECWRPC Transportation Planning Staff
DATE: March 12, 2024
RE: Proposed Resolution 15-24: Amending the 2024-2027 Transportation Improvement Program (TIP) for the Appleton (Fox Cities) Metropolitan Planning Organization

Since the 2024-2027 Transportation Improvement Program (TIP) for the Appleton (Fox Cities) Urbanized Area was adopted on October 4, 2023, Wisconsin Department of Transportation (WisDOT) has requested TIP numbers on several new project for the 2024-2027 program cycle. These projects to be amended into the TIP must be assigned TIP numbers, as well as be considered in the Appleton (Fox Cities) MPO's fiscal constrain table.

Projects to be included fall into two categories. The first includes general reconstruction and maintenance of the transportation network within the Appleton (Fox Cities) MPO. These projects include the following:

- TIP # 252-22-012 – NHPP, IH 41, Wrightstown SWEF 34/Post-Bldg.: Updated funding
- TIP # 252-22-052 – NHPP, IH 41, Expansion: Updated funding and state project IDs
- TIP # 252-22-057 – NHPP, IH 41, Expansion: Updated funding and state project IDs
- TIP # 252-23-015 – NHPP, STH 441 Interchange: Updated funding
- TIP # 252-23-016 – NHPP, STH 441 & CTH OO Interchange: Updated funding and date
- TIP # 252-23-017 – NHPP, STH 441 & CTH N Interchange: Updated funding
- TIP # 252-23-018 – NHPP, IH 41, STH 55 Interchange: Updated funding and date
- TIP # 252-23-019 – NHPP, IH 41, Maloney Rd: Updated date
- TIP # 252-23-045 – NHPP, IH 41, Ballard Rd Interchange: Updated funding
- TIP # 252-23-046 – NHPP, IH 41, Railroad Structures: Updated funding
- TIP # 252-23-047 – NHPP, IH 41, French Rd Overpass: Updated funding and date
- TIP # 252-23-063 – NHPP, STH 47, 9th Street to NCL: Updated funding and scope
- TIP # 252-23-071 – NHPP, IH 41, Wrightstown SWEF 34/Post-Site: Updated funding

The second category includes transit programs which have received Section 5310 funding. The operators receiving these funds may not be located within the Appleton (Fox Cities) MPO urbanized area. However, these providers service areas within the urbanized area, therefore requiring for these funds to be cataloged within this TIP. These include the following:

- TIP # 252-24-026 – Section 5310, ADVOCAP, Inc: Operating assistance
- TIP # 252-24-027 – Section 5310, Brooke Industries, Inc: Vehicle replacement
- TIP # 252-24-028 – Section 5310, County of Calumet: Vehicle replacement
- TIP # 252-24-029 – Section 5310, County of Calumet: Operating assistance
- TIP # 252-24-030 – Section 5310, Lutheran Social Services: Mobility management
- TIP # 252-24-031 – Section 5310, Lutheran Social Services: Operating assistance
- TIP # 252-24-032 – Section 5310, New Hope Center, Inc: Mobility Management
- TIP # 252-24-033 – Section 5310, New Hope Center, Inc: Mobility Management

Please see the attached Transportation Improvement Program in the attached table: Appleton (Fox Cities) Urbanized Area – Project Listing (2024-2027) later in this memo for project details.

These projects were posted for public review for 15 days starting February 25th, 2024 and ending on March 11th, 2024. No public comment has been received to date.

Staff Recommendation: Staff recommends approval of Proposed Resolution 15-24: Amending the 2024-2027 Transportation Improvement Program for the Appleton (Fox Cities) Metropolitan Planning Organization.

TABLE 2, cont.

Primary Jurisdiction	Project Description	Type of Cost	2024				2025				2026				2027				Comments
			Fed	State	Local	Total	Fed	State	Local	Total	Fed	State	Local	Total	Fed	State	Local	Total	
WisDOT Winnebago	ADVOCAP, Inc. Operating Assistance	DESIGN				0				0				0				0	
		ROW				0				0				0				0	
		CONST	37	0	37	74				0				0				0	
		TOTAL	37	0	37	74				0				0				0	
252-24-028	Section 5310																		
WisDOT Winnebago	Brooke Industries, Inc. Vehicle Replacement - 1 Medium Bus	DESIGN				0				0				0				0	
		ROW				0				0				0				0	
		CONST	105	0	45	150				0				0				0	
		TOTAL	105	0	45	150				0				0				0	
252-24-027	Section 5310																		
WisDOT Calumet	County of Calumet Vehicle Replacement - 1 Minivan Rear-load	DESIGN				0				0				0				0	
		ROW				0				0				0				0	
		CONST	53	0	23	76				0				0				0	
		TOTAL	53	0	23	76				0				0				0	
252-24-028	Section 5310																		
WisDOT Calumet	County of Calumet Operating Assistance	DESIGN				0				0				0				0	
		ROW				0				0				0				0	
		CONST	69	0	69	138				0				0				0	
		TOTAL	69	0	69	138				0				0				0	
252-24-029	Section 5310																		
WisDOT Outagamie, Calumet & Winnebago	Lutheran Social Services Mobility Management	DESIGN				0				0				0				0	
		ROW				0				0				0				0	
		CONST	35	0	9	44				0				0				0	
		TOTAL	35	0	9	44				0				0				0	
252-24-030	Section 5310																		
WisDOT Outagamie, Calumet & Winnebago	Lutheran Social Services Operating Assistance	DESIGN				0				0				0				0	
		ROW				0				0				0				0	
		CONST	25	0	25	50				0				0				0	
		TOTAL	25	0	25	50				0				0				0	
252-24-031	Section 5310																		
WisDOT Calumet	New Hope Center, Inc. Mobility Management	DESIGN				0				0				0				0	
		ROW				0				0				0				0	
		CONST	33	0	8	41				0				0				0	
		TOTAL	33	0	8	41				0				0				0	
252-24-032	Section 5310																		
WisDOT Calumet	New Hope Center, Inc. Mobility Management	DESIGN				0				0				0				0	
		ROW				0				0				0				0	
		CONST	56	0	24	80				0				0				0	
		TOTAL	56	0	24	80				0				0				0	
252-24-033	Section 5310																		

PROPOSED RESOLUTION NO. 15-24

AMENDING THE 2024-2027 TRANSPORTATION IMPROVEMENT PROGRAM (TIP) FOR THE APPLETON (FOX CITIES) METROPOLITAN PLANNING ORGANIZATION

WHEREAS, the East Central Wisconsin Regional Planning Commission, as the Metropolitan Planning Organization (MPO) for the Appleton (Fox Cities) Metropolitan Planning Area, approved the 2024-2027 Transportation Improvement Program for the Appleton (Fox Cities) MPO at the October 27, 2023 quarterly Commission meeting, and;

WHEREAS, the Transportation Improvement Program was prepared to meet the requirements of Fixing America's Surface Transportation Act (FAST), and the Bipartisan Infrastructure Law (BIL) as prescribed by federal regulations, and;

WHEREAS, all projects that use federal funds must appear in an adopted Transportation Improvement Program, and;

WHEREAS, WisDOT has requested the MPO advance the following WisDOT projects to be amended to the 2024-2027 Transportation Improvement Program for the Appleton (Fox Cities) Metropolitan Planning Organization in the Appleton (Fox Cities) Urbanized Area:

- TIP # 252-22-012 – NHPP, IH 41, Wrightstown SWEF 34/Post-Bldg: Updated funding
- TIP # 252-22-052 – NHPP, IH 41, Expansion: Updated funding and state project IDs
- TIP # 252-22-057 – NHPP, IH 41, Expansion: Updated funding and state project IDs
- TIP # 252-23-015 – NHPP, STH 441 Interchange: Updated funding
- TIP # 252-23-016 – NHPP, STH 441 & CTH OO Interchange: Updated funding and date
- TIP # 252-23-017 – NHPP, STH 441 & CTH N Interchange: Updated funding
- TIP # 252-23-018 – NHPP, IH 41, STH 55 Interchange: Updated funding and date
- TIP # 252-23-019 – NHPP, IH 41, Maloney Rd: Updated date
- TIP # 252-23-045 – NHPP, IH 41, Ballard Rd Interchange: Updated funding
- TIP # 252-23-046 – NHPP, IH 41, Railroad Structures: Updated funding
- TIP # 252-23-047 – NHPP, IH 41, French Rd Overpass: Updated funding and date
- TIP # 252-23-063 – NHPP, STH 47, 9th Street to NCL: Updated funding and scope
- TIP # 252-23-071 – NHPP, IH 41, Wrightstown SWEF 34/Post-Site: Updated funding
- TIP # 252-24-026 – Section 5310, ADVOCAP, Inc: Operating assistance
- TIP # 252-24-027 – Section 5310, Brooke Industries, Inc: Vehicle replacement
- TIP # 252-24-028 – Section 5310, County of Calumet: Vehicle replacement
- TIP # 252-24-029 – Section 5310, County of Calumet: Operating assistance
- TIP # 252-24-030 – Section 5310, Lutheran Social Services: Mobility management
- TIP # 252-24-031 – Section 5310, Lutheran Social Services: Operating assistance
- TIP # 252-24-032 – Section 5310, New Hope Center, Inc: Mobility Management
- TIP # 252-24-033 – Section 5310, New Hope Center, Inc: Mobility Management

WHEREAS, the attached table will become part of this resolution, and;

WHEREAS, the MPO staff will prepare the appropriate documentation to meet federal and state requirements for any transportation projects appearing in the TIP;

NOW THEREFORE, BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION

Section 1: That the Commission approves the amendment as presented to include proposed projects in the approved 2024-2027 Transportation Improvement Program for the Appleton (Fox Cities) Metropolitan Planning Organization.

PROPOSED RESOLUTION 15-24

Effective Date: March 28, 2024

Prepared For: ECWRPC Transportation Committee

Prepared By: ECWRPC Transportation Planning Staff

Robert Keller, Chair – Winnebago Co.

Melissa Kraemer-Badtke–Executive Director
East Central WI Regional Planning Commission

Approval Date

TO: Transportation Committee
FROM: ECWRPC Transportation Planning Staff
DATE: March 12, 2024
RE: Proposed Resolution 16-24: Amending the 2024-2027 Transportation Improvement Program (TIP) for the Oshkosh Metropolitan Planning Organization

Since the previous approval of the Transportation Improvement Program (TIP) for the Oshkosh Metropolitan Planning Organization was adopted on October 27th, 2023, the Wisconsin Department of Transportation (WisDOT) has requested TIP Numbers on multiple new projects in the 2024-2027 funding cycle. These projects need to be amended into the TIP to receive the TIP numbers required for federal funding. These projects consist of Section 5310 funds, which provide enhanced mobility of seniors and individuals with disabilities within the Oshkosh MPO.

These projects include:

- TIP # 253-24-011 – Section 5310, ADVOCAP Inc: Operating Assistance
- TIP # 253-24-012 – Section 5310, Brooke Industries Inc: Vehicle Replacement
- TIP # 253-24-013 – Section 5310, Lutheran Social Services: Mobility Management
- TIP # 253-24-014 – Section 5310, Lutheran Social Services: Operating Assistance

Please see the attached Table 1: Oshkosh Metropolitan Planning Organization – Project Listing (2024-2027) in the meeting materials for additional project details.

These projects were under public review for 15 days from February 25th, 2024 to March 11th, 2024. No public comment has been received to date.

Staff Recommendation: Staff recommends approval of Proposed Resolution 16-24: Amending the 2024-2027 Transportation Improvement Program (TIP) for the Oshkosh Metropolitan Planning Organization.

[illegible]

PROPOSED RESOLUTION NO. 16-24

**AMENDING THE 2024-2027 TRANSPORTATION IMPROVEMENT PROGRAM (TIP) FOR
THE OSHKOSH METROPOLITAN PLANNING ORGANIZATION**

WHEREAS, the East Central Wisconsin Regional Planning Commission designated as the Metropolitan Planning Organization (MPO) for the Oshkosh Urbanized Area, approved the 2024-2027 Transportation Improvement Program for the Oshkosh Metropolitan Planning Organization, at the October 27, 2023 quarterly Commission meeting, and;

WHEREAS, the Transportation Improvement Program was prepared to meet the requirements of the Fixing America's Surface Transportation Act: (FAST), and the Bipartisan Infrastructure Law (BIL) as prescribed by federal regulations, and;

WHEREAS, all projects that use federal funds must appear in an adopted Transportation Improvement Program, and;

WHEREAS, WisDOT has requested the MPO advance the following WisDOT projects to be amended to the 2024-2027 Transportation Improvement Program for the Oshkosh Metropolitan Planning Organization in the Oshkosh Urbanized Area:

- TIP # 253-24-011 – Section 5310, ADVOCAP Inc: Operating Assistance
- TIP # 253-24-012 – Section 5310, Brooke Industries Inc: Vehicle Replacement
- TIP # 253-24-013 – Section 5310, Lutheran Social Services: Mobility Management
- TIP # 253-24-014 – Section 5310, Lutheran Social Services: Operating Assistance

WHEREAS, the attached table will become part of this resolution, and;

WHEREAS, the MPO staff will prepare the appropriate documentation to meet federal and state requirements for any transportation project appearing in the TIP;

**NOW THEREFORE, BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL
PLANNING COMMISSION**

Section 1: That the Commission approves the amendment as presented to include the proposed projects in the approved 2024-2027 Transportation Improvement Program for the Oshkosh Metropolitan Planning Organization.

Effective Date: March 28, 2024

Prepared For: ECWRPC Transportation Committee

Prepared By: ECWRPC Transportation Planning Staff

Robert Keller, Chair – Winnebago Co.

Attest: Melissa Kraemer Badtke—Executive Director
East Central WI Regional Planning Commission

Approval Date

TO: Transportation Committee

FROM: Transportation Staff

DATE: March 12, 2024

RE: Proposed Resolution 17-24: Approving the 2024-2029 Surface Transportation Block Grant-Urban Project for the Oshkosh Metropolitan Planning Organization

The Surface Transportation Block Grant (STBG) - Urban Program Cycle for 2024-2029 program cycle opened on June 3, 2023 and closed on October 27, 2023. STBG projects are funded up to 80% federal funding and 20% local match, with a requirement that selected projects must be at least 50% federally funded.

The Wisconsin Department of Transportation submitted its SFY 2024 Federal Expenditure Plan to the Joint Committee on Finance in December 2023. The Joint Committee on Finance had an opportunity to provide comments and/or modifications to the plan. The Wisconsin Department of Transportation was informed in early January 2024, that the plan had been approved with no modifications. Allocations were received by the MPOs in February 2024.

The Oshkosh MPO had two projects that were submitted:

- City of Oshkosh: Jackson Street – Marion to High Avenue
 - Total construction cost: \$3,757,835
 - Total participating cost: \$2,212,835
 - Federal funding request: \$1,547,702 (69.9%)
- City of Oshkosh: Oregon Street – 6th Avenue -8th Avenue
 - Total construction cost: \$1,708,446
 - Total participating cost: \$941,721
 - Federal funding request: \$649,883 (69%)

The total allocation for this cycle for the Oshkosh MPO is \$2,197,585; the total amount of Federal funding requested from both projects equals that amount. The requested Federal funding amount for the Jackson Street project is 69.9% of the total participating costs; for the Oregon street project the requested Federal funding amount is 69% of the total participating costs. Both projects fall within the Federally-mandated 50% - 80% range.

East Central staff ranked the projects based on the criteria within the Oshkosh MPO Transportation Improvement Program 2024-2027 (<https://www.ecwrpc.org/wp-content/uploads/2023/11/2024-Oshkosh-TIP.pdf>) and the Technical Advisory Committee approved the projects at their March 5th meeting.

Staff Recommendation: Staff recommends the Transportation Committee approves Proposed Resolution 17-24: Approving the 2024-2029 Approving the 2024-2029 Surface Transportation Block Grant-Urban Project for the Oshkosh Metropolitan Planning Organization.

PROPOSED RESOLUTION NO. 17-24

APPROVING THE 2024-2029 SURFACE TRANSPORTATION BLOCK GRANT-URBAN PROJECT FOR THE OSHKOSH METROPOLITAN PLANNING ORGANIZATION

WHEREAS, East Central Wisconsin Regional Planning Commission, as the Metropolitan Planning Organization (MPO) carrying out cooperative, comprehensive, and continuing urban transportation planning in the Oshkosh Metropolitan Planning Area, and;

WHEREAS, in accordance with the Bipartisan Infrastructure Law (BIL), coordination has occurred between the MPO, the state, and transit operators in programming multimodal projects, and;

WHEREAS, the Oshkosh MPO has a competitive process to select and approve Surface Transportation Block Grant-Urban projects, and;

WHEREAS, the Jackson Street – Marion Road to High Avenue Project has requested Surface Transportation Block Grant-Urban federal funding for the amount of \$1,547,702, and;

WHEREAS, the Oregon Street – 6th Avenue to 8th Avenue Project has requested Surface Transportation Block Grant-Urban federal funding for the amount of \$649,883, and;

WHEREAS, the Oshkosh MPO's allocation for the 2024-2029 STGB-Urban cycle is \$2,197,585 in federal funding, and;

WHEREAS, the Oshkosh MPO has a competitive process to select and approve surface transportation block grant projects, and;

WHEREAS, the selected local governments and their designated staffs have approved the following projects:

Jackson Street—Marion Rd. to High Ave.			
Project Cost	Federal Funding Request	Participating Costs	Percent Federal Funding
	\$1,547,702	\$2,212,835	69.9%

Oregon Street—6 th Ave. to High Ave.			
Project Cost	Federal Funding Request	Participating Costs	Percent Federal Funding
	\$649,883	\$941,721	69%

NOW THEREFORE, BE IT RESOLVED BY OSHKOSH MPO

Section 1: That Commission approves awarding \$1,547,702 or up to 80% of eligible project costs of STGB-Urban funding to the Jackson Street project within the City of Oshkosh.

Section 2: That the Commission approves awarding \$649,883 or up to 80% of eligible project costs of STGB-Urban funding to the Oregon Street project within the City of Oshkosh.

PROPOSED RESOLUTION NO. 17-24

Effective Date: March 12, 2024
Submitted For: Oshkosh MPO Policy Board
Prepared By: ECWRPC Transportation Staff

Robert Keller, Chair
Transportation Committee

Attest: Melissa Kraemer Badtke—Executive Director
East Central WI Regional Planning Commission

Approval Date