

MEETING NOTICE

TRANSPORTATION COMMITTEE MEETING East Central Wisconsin Regional Planning Commission

COMMITTEE MEMBERS: *Nick Kesler, John Zorn (Alt for Steve Abel), Joe Moore (Alt for Keith Heisler), Vacant, Lee Hammen, Thomas Kautza, Dick Koeppen, Robert Keller, Ron McDonald, Nick Weber*

Place: Virtual (via weblink or via phone; options listed below)

Date: Tuesday, January 9, 2024

Time: 1:30 p.m.

Virtual Meeting Link: <https://meet.goto.com/973531845>

Dial-in Number: (571) 317-3112; Access Code 973-531-845

Members - Please contact the East Central office to confirm your attendance

AGENDA

1. **Welcome and Introductions**
2. **Roll Call**
 - A. Introduction of Alternates, Staff and Guests
3. **Approval of Agenda / Motion to Deviate**
4. **Public Comment**
5. **Approval of the October 17, 2023 Transportation Committee Meeting Minutes**
6. **Announcements and Updates**
 - A. Staff Report
 - B. Appleton (Fox Cities) MPO Certification Review Update
7. **Business / Action Items**
 - A. Proposed Resolution 02-24: Adopting WisDOT Transportation Performance Measures and Targets for PM1: Safety for the Appleton (Fox Cities) Metropolitan Planning Organization
 - B. Proposed Resolution 03-24: Adopting WisDOT Transportation Performance Measures and Targets for PM1: Safety for the Oshkosh Metropolitan Planning Organization
 - C. Proposed Resolution 04-24: Amending the 2024 Transportation Improvement Program for the Appleton (Fox Cities) Metropolitan Planning Organization
 - D. Proposed Resolution 05-24: Amending the 2024 Transportation Improvement Program for the Oshkosh Metropolitan Planning Organization
8. **Informational/Discussion Items**
 - A. County Roundtable Discussion (*as time permits*)
 - B. North Central WisDOT Updates-<https://projects.511wi.gov/weeklyupdates-nc/>
 - C. Northeast WisDOT Updates - <https://projects.511wi.gov/weeklyupdates-ne/>
9. **Establish Time and Place for Next Meeting**
 - A. **Transportation Committee Meeting:** The next Transportation Committee Meeting will take place on March 12, 2024 at 1:30 p.m. Further details will be forthcoming.
 - B. **Commission Meeting:** The next Commission meeting will be held on Wednesday, January 24, 2024 at 10:00 am. Further details will be forthcoming.
10. **Adjourn**

Any person wishing to attend this meeting or hearing who, because of a disability, requires special accommodations should contact the East Central Wisconsin Regional Planning Commission at (920) 751-4770 at least three business days prior to the meeting or hearing so that arrangements, within reason, can be made.

**MINUTES
TRANSPORTATION COMMITTEE MEETING
East Central Wisconsin Regional Planning Commission**

COMMITTEE MEMBERS: *Dick Koeppen, Nick Kesler, John Zorn (Alt for Steve Abel), Thomas Kautza, Robert Keller, Joe Moore (Perm Alt for Keith Heisler), Vacant, Lee Hammen, Ron McDonald, Nick Weber*

Date: Tuesday, October 17, 2023 – In-person

1. Mr. Keller welcomed attendees to the meeting and called the meeting to order at 1:30 p.m.
2. **Roll Call** - Introduction of Alternates, Staff and Guests

Committee Members Present:

Nick Kesler..... Calumet County
 John Zorn (Alt. for Steve Abel) Fond du Lac County
 Lee Hammen, Vice Chair Outagamie County
 Tom Kautza Shawano County
 Dick Koeppen (virtual) Waupaca County
 Robert Keller, Chair Winnebago County
 Nick Weber WisDOT – NE Region Rep

Committee Members Excused:

Vacant..... Menominee County
 Joe Moore (*Perm Alt for Keith Heisler*) Fond du Lac County
 Ron McDonald Valley Transit

ECWRPC Staff and Guests Present:

Melissa Kraemer Badtke. Executive Director
 Craig Moser Deputy Director
 Kim Biedermann Principal Planner
 Jennie Mayer SRTS - Coordinator
 Mike Zuege GIS Manager
 Casey Peters Associate Planner
 Brenna Root Whitby Associate Planner
 Leann Buboltz Administrative Coord

3. **Approval of Agenda / Motion to Deviate** – A motion by Mr. Kautza and second by Mr. Hammen to approve of the agenda as posted. Motion carried unanimously.
4. **Public Comment** – No public comment.
5. **Approval of the July 11, 2023** Transportation Committee Meeting Minutes – A motion was made by Mr. Zorn and second by Mr. Hammen to approve of the minutes as presented. Motion carried unanimously.
6. **Announcements and Updates**
 - A. Staff Report presented by Melissa Kraemer Badtke. (list not all inclusive)

ROADWAYS

Certification Review: Ms. Kraemer Badtke shared that on August 22 and August 23, ECWRPC staff participated in the Appleton (Fox Cities) Transportation Management Area Certification Review with the Federal Highway Administration and the Federal Transit Administration. Mary Forlenza, FHWA Planning and Program Development Team Leader will be presenting those

findings at the January 2024 Quarterly Commission meeting. It is anticipated that changes will need to occur with the Appleton MPO, separating out the Policy Board out from the Commission.

ACTIVE TRANSPORTATION

College Avenue Corridor: Ms. Kraemer Badtke reported that Outagamie County, in partnership with East Central Wisconsin Regional Planning Commission and stakeholders, was selected as one of 15 communities throughout the United States to receive a Community Connectors grant program award through Smart Growth America. She noted that the Community Connectors is a grant program to support small and mid-sized cities in repairing the damage of divisive infrastructure through capacity-building grants and technical support. The program is led by Smart Growth America in collaboration with Equitable Cities, the New Urban Mobility Alliance, and America Walks. Community Connectors is supported by the Robert Wood Johnson Foundation and ECWRPC staff will serve as part of the core team for this project.

SAFE ROUTES TO SCHOOL

SRTS Action Plan Update: Ms. Kraemer Badtke shared that ECWRPC Staff worked with the Kimberly Area School District this past spring/summer to update their Safe Routes to School Action Plan.

Shawano School District: Ms. Kraemer-Badtke also noted that ECWRPC Staff recently had the opportunity to attend and present at a meeting in Shawano which brought together Facilities Directors from 17 area schools. Staff presented on the Action Plan process and the benefits to the school community. She shared that staff will be working with the Shawano School District this fall to develop their SRTS Action Plan.

SPECIALIZED TRANSPORTATION

Specialized Transportation Coordinated Plans: Ms. Kraemer Badtke reported that ECWRPC is finalizing its work with our seven member counties to complete their plans. It is anticipated that the plans will be finalized by mid-October and will be brought to the Executive Committee and the full Commission on October 27, 2023 for consideration.

STAFF UPDATES

New Hires - ECWRPC recently hired three new associate transportation planners:

- a. Chris Colla was recently hired as an Associate Planner – Transportation. Chris has a background in urban and regional planning along with a background in social sciences specializing in the area of transportation.
- b. Abby Mader was hired as an Associate Planner - Transportation. Abby has a background in Environmental Science and experience with sustainable urban and transportation planning.
- c. Brice Richardson was recently hired as a new Associate Planner – Transportation. Brice has a geography and sociology background, and experience in environmental policy research.

7. Business / Action Items

- A. Discussion on the Wisconsin Department of Transportation Concurrence Letter for 2024 Funding established for the State Metropolitan Planning Organizations. Ms. Kraemer Badtke shared with members correspondence received from Mr. Chuck Wade at the Wisconsin Department of Transportation-Bureau of Planning and Economic Development. She explained that the decennial population data is used by the Wisconsin Department of Transportation in coordination with the designated Metropolitan Planning Organizations to determine the funding amounts for Metropolitan Planning Programs, which would start in 2024. For the Commission, this would include the Appleton (Fox Cities)/Oshkosh MPOs and the Fond du Lac MPO (East Central serves as staff for the Fond du Lac MPO). She also noted that staff reviewed the Wisconsin Department of Transportation Concurrence Letter for 2024 Funding established for the State Metropolitan Planning Organizations with the Executive Committee and they approved the concurrence letter. No action is required, this was for informational purposes only.
- B. Proposed Resolution 38-23: Adopting the 2023 Title VI Non-Discrimination Program and Limited English Proficiency Plan for the East Central Wisconsin Regional Planning Commission

(<https://www.ecwrpc.org/wp-content/uploads/2023/09/DRAFT-2023-Fox-Cities-MPO-Title-VI-and-LEP-Plan-1.pdf>) Ms. Kim Biedermann shared with the members that the *Title VI Non-Discrimination Program* is intended to ensure that no person shall, on the grounds of race, color, or national origin as provided by Title VI of the Civil Rights Act of 1964 and the Civil Rights Restoration Act of 1987 (P.L. 100.259), be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any MPO-sponsored program or activity. She indicated that the *Limited English Proficiency Plan* has been also added to address East Central's responsibilities as a recipient of federal financial assistance as they relate to the needs of individuals with limited English language skills. Staff worked in consultation with WisDOT's Federal Compliance Manager to update the document to ensure federal compliance.

A motion was made by Mr. Kautza and a second by Mr. Hammen to approve of Proposed Resolution 38-23: Adopting the 2023 Title VI Non-Discrimination Program and Limited English Proficiency Plan for the East Central Wisconsin Regional Planning Commission. Motion carried unanimously.

- C. Proposed Resolution 39-23: Adopting the Public Participation Plan for the Appleton (Fox Cities) and Oshkosh MPOs (<https://www.ecwrpc.org/wp-content/uploads/2023/08/Draft-FCOMPO-PPP-2023.pdf>) Ms. Brenna Root-Whitby shared with the members that as a requirement of the Bipartisan Infrastructure Law (BIL) and its predecessor transportation bills, including the FAST Act, a Public Participation Plan (PPP) must be developed by each Metropolitan Planning Organization (MPO). She noted that the PPP outlines opportunities for the engagement of all community members within the Appleton (Fox Cities) and Oshkosh MPOs to participate in the development of transportation plans and programs. The Public Participation Plan has been developed in consultation with various federal and state agencies in an effort to improve public involvement and interaction in the transportation and land use planning process. Ms. Root-Whitby noted that a 45-day public review and comment period commenced on Sunday, August 13, 2023 and ended on Tuesday, September 26, 2023.

A motion was made by Mr. Hammen and a second by Mr. Kesler to approve Proposed Resolution 39-23: Adopting the Public Participation Plan for the Appleton (Fox Cities) and Oshkosh MPOs as presented. Motion carried unanimously.

- D. Proposed Resolution 40-23: Amending the 2023 Transportation Improvement Program for the Appleton (Fox Cities) Transportation Management Area. *Agenda amended to remove line item.*
- E. Proposed Resolution 41-23: Adopting the Transportation Improvement Program for the Appleton (Fox Cities) Metropolitan Planning Organization 2024-2027 (<https://www.ecwrpc.org/wp-content/uploads/2023/09/Draft-2024-Appleton-TIP.pdf>). Mr. Casey Peters shared that the Transportation Improvement Program (TIP) is an annually prepared program of transportation projects that will be utilizing federal funding assistance in their implementation. He noted that this TIP includes projects within the Appleton (Fox Cities) Metropolitan Planning Organization (MPO). Mr. Peters stated that East Central Wisconsin Regional Planning Commission (ECWRPC) has updated the Transportation Improvement Program (TIP) for the Appleton MPO and that staff worked with WisDOT Northeast Region, transit operators, and local government officials to compile this list of projects for the 2024-2027 program years.

A motion was made by Mr. Zorn and a second by Mr. Kautza to approve of Proposed Resolution 41-23: Adopting the Transportation Improvement Program for the Appleton (Fox Cities) Metropolitan Planning Organization 2024-2027. Motion carried unanimously.

- F. Proposed Resolution 42-23: Adopting the Transportation Improvement Program for the Oshkosh Metropolitan Planning Organization 2024-2027PO (<https://www.ecwrpc.org/wp-content/uploads/2023/09/Draft-2024-Oshkosh-TIP.pdf>) Mr. Casey Peters shared that the Transportation Improvement Program (TIP) is an annually prepared program of transportation projects that will be utilizing federal funding assistance in their implementation. He noted that this TIP includes projects within the Oshkosh Metropolitan Planning Organization (MPO). Mr. Peters

stated that East Central Wisconsin Regional Planning Commission (ECWRPC) has updated the Transportation Improvement Program (TIP) for the Oshkosh MPO and that staff worked with WisDOT Northeast Region, transit operators, and local government officials to compile this list of projects for the 2024-2027 program years.

A motion was made by Mr. Kautza and a second by Mr. Kesler to approve of Proposed Resolution 42-23: Adopting the Transportation Improvement Program for the Oshkosh Metropolitan Planning Organization 2024-2027. Motion carried unanimously.

- G. Proposed Resolution 44-23: Authorizing the Commission to Submit and Support an Application for the 2024-2028 Transportation Alternatives Set-aside Program Funding to Continue the Regional Safe Routes to School (SRTS) Program. Ms. Jennie Mayer shared that the TA Set-aside program is awarded for up to 80% of eligible project costs, with the remaining 20% being a local match. It is anticipated that the local match would be funded through levy dollars from member counties. She stated that the Regional Safe Routes to School Program is requesting a total of \$968,847.60 in federal funds, to be matched by \$242,211.90 in local funds provided by the Commission, for a total two-in-a-half-year project cost of \$1,211,059.50 for the Fall 2026 and calendar years 2027 and 2028.

A motion was made by Mr. Hammen and a second by Mr. Koeppen to approve of Proposed Resolution 44-23: Authorizing the Commission to Submit and Support an Application for the 2024-2028 Transportation Alternatives Set-aside Program Funding to Continue the Regional Safe Routes to School (SRTS) Program as presented. Motion carried unanimously.

- H. Proposed Resolution 45-23: Amending the 2023 Unified Transportation Work Program and Budget and Requesting an Extension of the Funding Eligibility period to complete work from Calendar Year 2023 for the Appleton (Fox Cities) and Oshkosh Metropolitan Planning Organizations (*materials emailed separately*). Ms. Kraemer Badtke outlined the list of work program activities and projects that would be carried over from 2023 into 2024 along with the budget for each of them. Program deliverables and funding will need to be completed and utilized by November 30, 2024. Staff recommends the approval of the Proposed Resolution 45-23, which will require an extension of the period of funding availability from 2023 to the 2024 Transportation Work Program and Budget.

A motion was made by Mr. Zorn and a second by Mr. Kautza to approve of Proposed Resolution 45-23: Amending the 2023 Unified Transportation Work Program and Budget and Requesting an Extension of the Funding Eligibility period to complete work from Calendar Year 2023 for the Appleton (Fox Cities) and Oshkosh Metropolitan Planning Organizations as presented. Motion carried unanimously.

- I. Proposed Resolution 46-23: Approving the 2024 Unified Work Program and Budget (<https://www.ecwrpc.org/wp-content/uploads/2023/09/2024-Transportation-Work-Program-and-Budget.pdf>) Ms. Kraemer Badtke presented in detail the deliverables in the 2024 UPWP and Budget. She noted the timeline of the program deliverables and timeline, and she noted that staff would be working with Federal Highway Administration (FHWA) staff, Federal Transit Administration (FTA) staff, and Wisconsin Department of Transportation staff on restructuring the Appleton and Oshkosh MPOs in 2024. She also noted both FHWA and FTA issued a waiver of local match requirement for activities that support Safe and Accessible Transportation Options; deliverables meeting those requirements are noted in the UPWP.

A motion was by Mr. Kautza and a second by Mr. Hammen to approve of Proposed Resolution 46-23: Approving the 2024 Unified Work Program and Budget as presented. Motion carried unanimously.

- J. Convene into Closed Session - The Committee will convene into closed session pursuant to Section 19.85(1)(e) of the Wisconsin Statutes to discuss strategy regarding ongoing negotiations with another entity so as not to compromise the Commission's bargaining position. A motion was

made by Mr. Hammen and a second by Mr. Kesler to convene into closed session. Roll call was taken with all voting aye with the time noted at 2:08 p.m.

- K. Reconvene into Open Session - The Committee will reconvene into open session pursuant to section 19.85(2) of the Wisconsin Statutes to take action, if necessary, on the above matters. A motion was made by Mr. Kesler and a second by Mr. Zorn to reconvene into open session. Roll call was taken with all voting aye with the time noted at 2:20 p.m. No action from closed session required.

8. Informational/Discussion Items

- A. County Roundtable Discussion (*as time permits*) – Mr. Keller – Winnebago County shared that using the ARPA Funding a newly created fund called the Spirit Fund Creation accounted for \$10 million of the allocation.
- B. North Central WisDOT Updates – Mr. Nick Weber shared that coming up is the Bicycle Pedestrian Safety Webinar that is free for all those that are interested. - <https://projects.511wi.gov/weeklyupdates-nc/>
- C. Northeast WisDOT Updates - <https://projects.511wi.gov/weeklyupdates-ne/>

9. Establish Time and Place for Next Commission Meeting

- A. **Transportation Committee Meeting:** The next Transportation Committee Meeting will take place on Tuesday, January 9, 2024 at 1:30 p.m. Further details will be forthcoming.
- B. **Commission Meeting:** The next Commission meeting will be held on Wednesday, January 24, 2024 at 10:00 a.m. TBD- An agenda and meeting materials will be forthcoming.

- 10. Adjourn** – A motion was made by Mr. Hammen and second by Mr. Kesler to adjourn with the time noted 2:27 p.m.

Respectfully submitted by

Leann Buboltz – Administrative Coordinator
ECWRPC

TO: Transportation Committee
FROM: ECWRPC Transportation Staff
DATE: January 9, 2024
RE: Staff Report – Transportation Program

Roadways

- 1. Congestion Management Process and Long Range Transportation Plan:** The 2024 Unified Work Program and Budget, which was adopted on October 27, 2023, outlines key deliverables for calendar year 2024. Key deliverables that ECWRPC staff will be working on throughout 2024 and into 2025 are the Congestion Management Process for the Appleton (Fox Cities) MPO and a Long Range Transportation Program for each of the three MPOs (Appleton (Fox Cities), Oshkosh, and Fond du Lac). These are federal requirements, and they provide a vision and framework for the investment of federal and state dollars to meet the needs of the future transportation network.
- 2. PASER Studies:** ECWRPC staff conducted Pavement Surface Evaluation and Rating (PASER) studies for the towns of Auburn and Empire in the fall of 2023. PASER studies provide a system to visually rate conditions along segments of roadways.

Active Transportation—Bicycle and Pedestrian Planning

- 1. Grant Award: Community Connectors Program – College Avenue Project:** ECWRPC partnered with Outagamie County's Development & Land Services Department to apply for the [Community Connectors Grant Program](#) and was selected as one of 15 teams from across the country as the inaugural cohort for this program. The team's project focus is the College Avenue Corridor from Mall Drive to Richmond Street in Grand Chute and Appleton. The Core Team consists of Outagamie County, ECWRPC, Town of Grand Chute, City of Appleton, Appleton Area School District, Fox Cities Convention and Visitors Bureau, WisDOT, and the Boys and Girls Club of the Fox Valley. Partner Organizations include ECWRPC Safe Routes to School, Appleton COTS, Pillars, Inc., Valley Transit, Appleton International Airport, and Outagamie County Public Health Division. Members of the team attended a convening in Atlanta, GA, November 13 -15, 2023 to kick-off the project.
- 2. Fond du Lac Bicycle and Pedestrian Plan:** Work is continuing on the plan with a goal to have the plan adopted in early 2024. In the summer of 2023, an interactive site was launched to gain feedback from the public, which can be found at <https://ecwrpc.mysocialpinpoint.com/fond-du-lac-mpo-bike-ped-plan/>. Three committee meetings have been held. At the last meeting, trail counter and survey data were reviewed, a discussion was held to draft the vision, goals, and guiding principles, and preliminary network maps were reviewed. ECWRPC staff will continue to develop the plan and bring it forward to the Fond du Lac MPO TAC and Policy Board for consideration in March 2024.

Safe Routes to School

- 1. Shawano Safe Routes to School Action Plan:** Work is continuing on this plan with a targeted completion in spring 2024. Staff have completed audits at the schools and are currently setting up meetings with members of the task force to gather information from the group. School surveys will be sent out in early January to learn more from the school community about the traffic concerns they have around the school.

2. **Sandy Slope Elementary School:** Staff have been meeting with Appleton Area School District, City of Appleton and Outagamie County staff to evaluate traffic flow and areas of concern around Sandy Slope Elementary School, which is set to open in 2025. Staff have worked with the Appleton Area School District staff and Outagamie County Sheriff's Department to develop an Unusually Hazardous Busing Routes criteria and scoring system to assist the district in planning routes around the new Elementary School. Staff also met with the City of Appleton Police Department to discuss current conditions and where a need for crossing guards is anticipated.
3. **The Built Environment and Active Transportation Study:** Recently, the American Academy of Pediatrics (AAP) updated their policy statement on child pedestrian safety. In order to reduce the number of fatalities from childhood pedestrian injury, promote active transportation, and increase physical activity, the AAP calls for communities to adopt and promote policies, programs, and legislation that result in a safer environment for youth pedestrians. Staff have submitted a Request for Proposal to study how policies, programs, and the built environment affects whether children travel to school using active transportation, injury and fatality rates, and physical activity.

Transit and Specialized Transportation

1. **Valley Transit Rider Survey and Neenah Transfer Center Project:** The work for this project is complete and final draft documents have been delivered to ECWRPC staff.
2. **GO Transit (City of Oshkosh) Transit Development Plan:** ECWRPC and GO Transit are working with SRF Consulting Group on the agency's Transit Development Plan. Recently, staff have completed the third steering committee meeting, and have mostly moved on to the drafting recommendations stage. These recommendations will be implemented over the 5-year life of this plan. Currently, the plan is anticipated to be completed in April, 2024.

Special Projects

1. **Oshkosh MPO EV Readiness Plan:** ECWRPC and the City of Oshkosh continue to work with the contracted consultant (SRF) on the EV Readiness Plan. A community survey was distributed, and nearly 500 responses were collected. The first round of in-person community engagement was conducted in December 2023, with a stakeholder group meeting and a community engagement meeting.

TO: ECWRPC Transportation Committee
FROM: Melissa Kraemer Badtke, Executive Director
DATE: January 9, 2024
RE: Appleton (Fox Cities) Metropolitan Planning Organization Certification Review

On August 22 and August 23, ECWRPC staff participated in the Appleton (Fox Cities) Transportation Management Area Certification Review with the Federal Highway Administration and the Federal Transit Administration.

In December, 2024, East Central staff met with staff from the Federal Highway Administration, Federal Transit Administration, and the Wisconsin Department of Transportation. FHWA and FTA staff provided information regarding the certification review letter along with the summary document. Within the summary document, the team discussed the items that will need to be prioritized for 2024 for the Commission staff and the Board. These priority projects will include:

- New Appleton (Fox Cities) MPO policy board structure,
- Updating the Congestion Management Plan, the Long Range Transportation Plan, and the Transportation Improvement Program.

Findings of the review are expected to be shared with ECWRPC and Mary Forlenza, Planning and Program Development Team Leader with the Federal Highway Administration and Bill Wheeler with the Federal Transit Administration. The Certification Review summary will be presented at the January, 2024 Quarterly Commission meeting.

Staff Recommendation: Staff does not have any recommendations at this time and additional information will be provided at the Quarterly Commission Meeting.

TO: ECWRPC Transportation Committee
FROM: ECWRPC Transportation Staff
DATE: January 9, 2024
RE: Proposed Resolution 02-24: Adopting WisDOT Transportation Performance Measures and Targets for PM1: Safety for the Appleton (Fox Cities) Metropolitan Planning Organization

The Moving Ahead for Progress in the 21st Century Act (MAP-21), the Fixing America's Surface Transportation Act (FAST Act), and the Bipartisan Infrastructure Law (BIL) transformed the Federal-aid highway and transit programs by establishing new performance-based planning requirements for State Departments of Transportation (DOTs), Metropolitan Planning Organizations (MPOs), and providers of public transportation services. The specific requirements for implementing the performance management provisions are codified in the Code of Federal Regulations (23 CFR 490).

Transportation Performance Management (TPM) is a strategic planning approach set forth by the Federal Highway Administration and the Federal Transit Administration to help decision makers better understand the impacts of transportation investment decisions. The goal of Transportation Performance Measures is to ensure objective data and research inform investment and policy decisions to maximize the performance of the transportation system and ensure transportation funding is spent where there is a demonstrated need.

Performance Measures are an expression used to establish targets and assess progress towards achievement. The target is a quantifiable value to be achieved within a specific time period. Targets are set annually and are required to be data driven based on planned investments and trends.

The Federal regulations specified the formula and acceptable data sources for each performance measure as well as the time period and frequency for setting targets. State DOTs, MPOs, and transit agencies must set targets for some or all of the performance measures.

- Performance Measure 1 (PM1): Safety
- Performance Measure 2 (PM2): Bridge and Pavement
- Performance Measure 3 (PM3): System Performance
- Transit Asset Management (TAM)
- Public Transportation Agency Safety Plan (PTASP)

Goals, objectives, performance measures and targets are incorporated into plans and programs, such as the Long Range Transportation Plan and the Transportation Improvement Program, to ensure progress toward the national, state, and MPO goals.

On August 31, 2023, the Wisconsin Department of Transportation (WisDOT) established 2024 targets (five-year rolling averages) for Performance Measure One (PM1) Safety. Metropolitan Planning Organizations (MPOs) are to establish PM1 targets in their 2024 Transportation Improvement Programs (TIPs) and submit them to WisDOT's Bureau of Planning and Economic

Development by February 28, 2024 (180 days after August 31, 2023). MPOs may either establish their own targets or support the measures WisDOT has adopted. In Wisconsin, most MPOs have chosen to follow and support WisDOT and their performance measure targets.

The targets set forth by the Wisconsin Department of Transportation are as follows:

Measure	2018 – 2022 Baseline Averages ¹	2024 Safety Targets ¹
Number of Fatalities	600.8	588.8
Rate of Fatalities per 100 million VMT	0.934	0.915
Number of Serious Injuries	3095.6	3033.7
Rate of Serious Injury per 100 million VMT	4.822	4.726
Number of Non-Motorized Fatalities and Serious Injuries	379.4	371.8

Targets were established by calculating a 2% decrease from the current 5-year baseline averages. Once the targets are set, they must be amended into the Transportation Improvement Program.

Staff Recommendation: Staff recommends approval of Proposed Resolution 02-24: Adopting WisDOT Transportation Performance Measures and Targets for PM1: Safety for the Appleton (Fox Cities) MPO.

PROPOSED RESOLUTION NO. 02-24

ADOPTING WISDOT TRANSPORTATION PERFORMANCE MEASURES AND TARGETS FOR PM1: SAFETY FOR THE APPLETON (FOX CITIES) METROPOLITAN PLANNING ORGANIZATION

WHEREAS, East Central Wisconsin Regional Planning Commission, as the designated Metropolitan Planning Organization (MPO) for the Appleton (Fox Cities) area, has established a Policy Board, which approved the *Transportation Improvement Program for the Appleton (Fox Cities) Metropolitan Planning Organization 2024-2027* at their October 27, 2023 meeting via Resolution 41-23, and;

WHEREAS, the Transportation Improvement Program was prepared to meet the requirements of the Fixing America’s Surface Transportation Act (FAST) and the Bipartisan Infrastructure Law (BIL) as prescribed by federal regulations, and;

WHEREAS, Transportation Performance Management is a strategic approach set forth for the Federal Highway Administration and the Federal Transit Administration to help decision makers better understand the impacts of transportation investment decisions, and;

WHEREAS, performance measures are an expression used to establish targets and assess progress towards achievement, and;

WHEREAS, performance measures and targets are incorporated into plans and programs, including the Transportation Improvement Program, and;

WHEREAS, the Wisconsin Department of Transportation (WisDOT) established 2024 targets for Performance Measure One (PM1) on August 31, 2023, and;

WHEREAS, each Metropolitan Planning Organization has 180 days from the date the Wisconsin Department of Transportation establishes targets to either establish its own targets or adopt WisDOT’s targets and amend those targets into the Transportation Improvement Program, and;

WHEREAS, the Appleton (Fox Cities) MPO agrees to adopt the following WisDOT targets for PM1:

Measure	2018-2022 Baseline Averages	2024 Safety Targets
Number of Fatalities	600.8	588.8
Rate of Fatalities per 100 Million VMT	0.934	0.915
Number of Serious Injuries	3095.6	3033.7
Rate of Serious Injury per 100 Million VMT	4.822	4.726
Number of Non-motorized Fatalities and Serious Injuries	379.4	371.8

NOW THEREFORE, BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION

SECTION 1: That the Commission adopts the Wisconsin Department of Transportation’s targets for Performance Measure 1: Safety for the Appleton (Fox Cities) Metropolitan Planning Organization.

Effective Date: January 24, 2024
Submitted To: Transportation Committee
Prepared By: Kim Biedermann, Principal Planner

Robert Keller, Chair – Winnebago Co

Attest: Melissa Kraemer-Badtke–ECWRPC Executive Director

_____ Date Approved

TO: ECWRPC Transportation Committee
FROM: ECWRPC Transportation Staff
DATE: January 9, 2024
RE: Proposed Resolution 03-24: Adopting WisDOT Transportation Performance Measures and Targets for PM1: Safety for the Oshkosh Metropolitan Planning Organization

The Moving Ahead for Progress in the 21st Century Act (MAP-21), the Fixing America's Surface Transportation Act (FAST Act), and the Bipartisan Infrastructure Law (BIL) transformed the Federal-aid highway and transit programs by establishing new performance-based planning requirements for State Departments of Transportation (DOTs), Metropolitan Planning Organizations (MPOs), and providers of public transportation services. The specific requirements for implementing the performance management provisions are codified in the Code of Federal Regulations (23 CFR 490).

Transportation Performance Management (TPM) is a strategic planning approach set forth by the Federal Highway Administration and the Federal Transit Administration to help decision makers better understand the impacts of transportation investment decisions. The goal of Transportation Performance Measures is to ensure objective data and research inform investment and policy decisions to maximize the performance of the transportation system and ensure transportation funding is spent where there is a demonstrated need.

Performance Measures are an expression used to establish targets and assess progress towards achievement. The target is a quantifiable value to be achieved within a specific time period. Targets are set annually and are required to be data driven based on planned investments and trends.

The Federal regulations specified the formula and acceptable data sources for each performance measure as well as the time period and frequency for setting targets. State DOTs, MPOs, and transit agencies must set targets for some or all of the performance measures.

- Performance Measure 1 (PM1): Safety
- Performance Measure 2 (PM2): Bridge and Pavement
- Performance Measure 3 (PM3): System Performance
- Transit Asset Management (TAM)
- Public Transportation Agency Safety Plan (PTASP)

Goals, objectives, performance measures and targets are incorporated into plans and programs, such as the Long Range Transportation Plan and the Transportation Improvement Program, to ensure progress toward the national, state, and MPO goals.

On August 31, 2023, the Wisconsin Department of Transportation (WisDOT) established 2024 targets (five-year rolling averages) for Performance Measure One (PM1) Safety. Metropolitan Planning Organizations (MPOs) are to establish PM1 targets in their 2024 Transportation Improvement Programs (TIPs) and submit them to WisDOT's Bureau of Planning and Economic

Development by February 28, 2024 (180 days after August 31, 2023). MPOs may either establish their own targets or support the measures WisDOT has adopted. In Wisconsin, most MPOs have chosen to follow and support WisDOT and their performance measure targets.

The targets set forth by the Wisconsin Department of Transportation are as follows:

Measure	2018 – 2022 Baseline Averages ¹	2024 Safety Targets ¹
Number of Fatalities	600.8	588.8
Rate of Fatalities per 100 million VMT	0.934	0.915
Number of Serious Injuries	3095.6	3033.7
Rate of Serious Injury per 100 million VMT	4.822	4.726
Number of Non-Motorized Fatalities and Serious Injuries	379.4	371.8

Targets were established by calculating a 2% decrease from the current 5-year baseline averages. Once the targets are set, they must be amended into the Transportation Improvement Program.

Staff Recommendation: Staff recommends approval of Proposed Resolution 03-24: Adopting WisDOT Transportation Performance Measures and Targets for PM1: Safety for the Oshkosh MPO.

PROPOSED RESOLUTION NO. 03-24

**ADOPTING WISDOT TRANSPORTATION PERFORMANCE MEASURES AND TARGETS FOR PM1:
SAFETY FOR THE OSHKOSH METROPOLITAN PLANNING ORGANIZATION**

WHEREAS, East Central Wisconsin Regional Planning Commission, as the designated Metropolitan Planning Organization (MPO) for the Oshkosh area, has established a Policy Board, which approved the *Transportation Improvement Program for the Oshkosh Metropolitan Planning Organization 2024-2027* at their October 27, 2023 meeting via Resolution 42-23, and;

WHEREAS, the Transportation Improvement Program was prepared to meet the requirements of the Fixing America’s Surface Transportation Act (FAST) and the Bipartisan Infrastructure Law (BIL) as prescribed by federal regulations, and;

WHEREAS, Transportation Performance Management is a strategic approach set forth for the Federal Highway Administration and the Federal Transit Administration to help decision makers better understand the impacts of transportation investment decisions, and;

WHEREAS, performance measures are an expression used to establish targets and assess progress towards achievement, and;

WHEREAS, performance measures and targets are incorporated into plans and programs, including the Transportation Improvement Program, and;

WHEREAS, the Wisconsin Department of Transportation (WisDOT) established 2024 targets for Performance Measure One (PM1) on August 31, 2023, and;

WHEREAS, each Metropolitan Planning Organization has 180 days from the date the Wisconsin Department of Transportation establishes targets to either establish its own targets or adopt WisDOT’s targets and amend those targets into the Transportation Improvement Program, and;

WHEREAS, the Oshkosh MPO agrees to adopt the following WisDOT targets for PM1:

Measure	2018-2022 Baseline Averages	2024 Safety Targets
Number of Fatalities	600.8	588.8
Rate of Fatalities per 100 Million VMT	0.934	0.915
Number of Serious Injuries	3095.6	3033.7
Rate of Serious Injury per 100 Million VMT	4.822	4.726
Number of Non-motorized Fatalities and Serious Injuries	379.4	371.8

PROPOSED RESOLUTION 03-24

NOW THEREFORE, BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION

SECTION 1: That the Commission adopts the Wisconsin Department of Transportation's targets for Performance Measure 1: Safety for the Oshkosh Metropolitan Planning Organization.

Effective Date: January 24, 2024

Submitted by: Transportation Committee

Prepared By: Kim Biedermann, Principal Planner

Robert Keller, Chair – Winnebago Co.

Attest: Melissa Kraemer-Badtke–ECWRPC Executive Director

_____ Date Approved

TO: ECWRPC Transportation Committee
FROM: ECWRPC Transportation Staff
DATE: January 9, 2024
RE: Proposed Resolution 04-24: Amending the 2024 Transportation Improvement Program for the Appleton (Fox Cities) Metropolitan Planning Organization

Following the approval of the 2024 Transportation Improvement Program (TIP) for the Appleton (Fox Cities) Metropolitan Planning Organization, the Wisconsin Department of Transportation (WisDOT) has provided updates on several projects in the 2024-2027 funding cycle. The projects need to be amended in the TIP to assign TIP ID numbers and ensure fiscal constraint. A full breakdown of all the projects being amended can be found in the attached Table 1: Appleton (Fox Cities) MPO – Amendment Project Listing (2024-2027).

WisDOT has provided updated details to the following projects. These changes required a major amendment to update into the TIP due to changes in funding or project timeline.

- TIP #252-22-053: Buchanan Rd. at Apple Creek Bridge – Corrected funding amounts and year
- TIP #252-22-057: IH 41 Expansion – Significant increase in project funding
- TIP #252-23-053: Racine Street WCL RR Xing Sig/Gate – Corrected funding amount

WisDOT has requested new TIP ID numbers for the following projects. Inclusion of these projects into the TIP also require a major amendment

- TIP #252-24-024: STH 76 from STH 15 to S. Junction STH S – New Project
- TIP #252-24-025: USH 10 from Fire Lane 7 to CTH N – New Project

Additionally, the updated performance measures for PM1: Safety, as adopted by the Appleton (Fox Cities) MPO, must be amended for inclusion in the 2024 TIP. The TIP will utilize these values to determine progress towards meeting these safety targets within our region.

Measure	2018 – 2022 Baseline Averages ¹	2024 Safety Targets ¹
Number of Fatalities	600.8	588.8
Rate of Fatalities per 100 million VMT	0.934	0.915
Number of Serious Injuries	3095.6	3033.7
Rate of Serious Injury per 100 million VMT	4.822	4.726
Number of Non-Motorized Fatalities and Serious Injuries	379.4	371.8

These projects and performance measures were posted for the mandatory public review period on December 24, 2023 and will conclude on January 8, 2024. To date, no public comment has been received.

Staff Recommendation: Staff recommends approval of Proposed Resolution 04-24: Amending the 2024 Appleton (Fox Cities) MPO Transportation Improvement Program.

Primary Jurisdiction	Project Description	Type of Cost	2024				2025				2026				2027				Comments		
			Fed	State	Local	Total	Fed	State	Local	Total	Fed	State	Local	Total	Fed	State	Local	Total			
WisDOT Outagamie	T Vandenbroek, Buchanan Rd. Apple Creek Bridge 6500-04-00,71	DESIGN ROW CONST BRRPL	71	0	18	89	0	0	0	0	0	0	0	0	0	0	0	0	0	Construction scheduled for 2/10/2026	
252-22-053	STBG	TOTAL	71	0	18	89	0	0	0	0	0	0	0	0	0	0	0	0	0		
WisDOT Outagamie	IH 41 Expansion Appleton - De Pere 1130-63-21,22/ 1130-64-72,73,76,78/ 1130-65-71,88/ 1130-66-71,72,78/1130- 65-72,73,74,77,78,79	DESIGN ROW CONST RECST	0	13400	0	13400	0	13400	0	13400	0	13400	0	13400	0	13400	0	13400	0	13400	Construction scheduled for 7/25/24
252-22-057	NHPP	TOTAL	27817	20354	0	48171	55895	28900	0	84795	290463	71016	0	361479	0	0	0	0	0		
WisDOT Winnebago	C Menasha, Racine Street Racine WCL RR Xing Sig/Gate 690283C 4992-00-67	DESIGN ROW CONST MISC	121	0	31	152	0	0	0	0	0	0	0	0	0	0	0	0	0	Construction scheduled for 7/25/24	
252-23-053	STBG	TOTAL	121	0	31	152	0	0	0	0	0	0	0	0	0	0	0	0	0		
WisDOT Outagamie	STH 76, Oshkosh - Stephenville STH 15 - S. Junction CTH S 6517-17-70	DESIGN ROW CONST RSRF10	0	0	0	0	0	0	0	0	0	0	0	0	3262	750	0	4012	0	Schedule date of 7/13/27	
252-24-024	HSIP/STBG	TOTAL	0	0	0	0	0	0	0	0	0	0	0	3262	750	0	4012	0	0		
WisDOT Calumet	USH 10, Harrison - Forest Junction Fire Lane 7 - CTH N 1500-49-61	DESIGN ROW CONST PSRS40	0	0	0	0	0	0	0	0	0	0	0	0	3355	839	0	4194	0	Schedule date of 7/13/27	
252-24-025	NHPP	TOTAL	0	0	0	0	0	0	0	0	0	0	0	3355	839	0	4194	0	0		

PROPOSED RESOLUTION NO. 04-24

AMENDING THE 2024 TRANSPORTATION IMPROVEMENT PROGRAM FOR THE APPLETON (FOX CITIES) METROPOLITAN PLANNING ORGANIZATION

WHEREAS, the East Central Wisconsin Regional Planning Commission, as the Metropolitan Planning Organization (MPO) for the Appleton (Fox Cities) Metropolitan Planning Area, approved the 2024 Transportation Improvement Program for the Appleton (Fox Cities) MPO at the October 27, 2023 quarterly Commission meeting, and;

WHEREAS, the Transportation Improvement Program was prepared to meet the requirements of Fixing America’s Surface Transportation Act (FAST), and the Bipartisan Infrastructure Law (BIL) as prescribed by federal regulations, and;

WHEREAS, all projects that use federal funds must appear in an adopted Transportation Improvement Program, and;

WHEREAS, WisDOT has provided updated funding amounts and dates to three existing TIP projects and included two new projects to be amended into the Appleton (Fox Cities) MPO TIP, as listed below:

- TIP #252-22-053: Buchanan Rd. at Apple Creek Bridge – Corrected funding amounts and year,
- TIP #252-22-057: IH 41 Expansion – Significant increase in project funding,
- TIP #252-23-053: Racine Street WCL RR Xing Sig/Gate – Corrected funding amount,
- TIP #252-24-024: STH 76 from STH 15 to S. Junction STH S – New Project, and
- TIP #252-24-025: USH 10 from Fire Lane 7 to CTH N – New Project, and;

WHEREAS, the MPO staff will prepare the appropriate documentation to meet federal and state requirements for any transportation projects appearing in the TIP, and;

WHEREAS, the Wisconsin Department of Transportation (WisDOT) established 2024 targets for Performance Measure One (PM1) on August 31, 2023, and;

WHEREAS, the Appleton (Fox Cities) MPO agrees to adopt the following WisDOT targets for PM1:

Measure	2018-2022 Baseline Averages	2024 Safety Targets
Number of Fatalities	600.8	588.8
Rate of Fatalities per 100 Million VMT	0.934	0.915
Number of Serious Injuries	3095.6	3033.7
Rate of Serious Injury per 100 Million VMT	4.822	4.726
Number of Non-motorized Fatalities and Serious Injuries	379.4	371.8

WHEREAS, adoption of the aforementioned performance measures and targets must be amended into the Transportation Improvement Program and sent to the Wisconsin Department of Transportation.

NOW THEREFORE, BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION

Section 1: That the Commission approves the amendment as presented to include the proposed projects in the approved 2024 Transportation Improvement Program for the Appleton (Fox Cities) Metropolitan Planning Organization.

Section 2: That the Appleton (Fox Cities) MPO approves the amendment as presented to include the established targets for Performance Measure 1: Safety into the adopted 2024 Transportation Improvement Program for the Appleton (Fox Cities) MPO.

Effective Date: January 24, 2024
Submitted For: ECWRPC Transportation Committee
Prepared By: ECWRPC Transportation Staff

Robert Keller, Chair – Winnebago Co.

Attest: Melissa Kraemer-Badtke–Executive Director
East Central WI Regional Planning Commission

Approval Date

TO: ECWRPC Transportation Committee
FROM: ECWRPC Transportation Staff
DATE: January 9, 2024
RE: Proposed Resolution 05-24: Amending the 2024 Transportation Improvement Program for the Oshkosh Metropolitan Planning Organization

Following the approval of the 2024 Transportation Improvement Program (TIP) for the Oshkosh Metropolitan Planning Organization, the Wisconsin Department of Transportation (WisDOT) has established new safety targets (PM1).

Proposed Resolution 03-24 establishes the following safety targets for the Oshkosh MPO:

Measure	2018 – 2022 Baseline Averages ¹	2024 Safety Targets ¹
Number of Fatalities	600.8	588.8
Rate of Fatalities per 100 million VMT	0.934	0.915
Number of Serious Injuries	3095.6	3033.7
Rate of Serious Injury per 100 million VMT	4.822	4.726
Number of Non-Motorized Fatalities and Serious Injuries	379.4	371.8

This amendment was publicly posted on December 24, 2023 and concluded on January 8, 2024. To date, no public comment has been received.

Staff Recommendation: Staff recommends approval of Proposed Resolution 05-24: Amending the 2024 Oshkosh MPO Transportation Improvement Program.

PROPOSED RESOLUTION NO. 05-24

AMENDING THE 2024 TRANSPORTATION IMPROVEMENT PROGRAM FOR THE OSHKOSH METROPOLITAN PLANNING ORGANIZATION

WHEREAS, the East Central Wisconsin Regional Planning Commission, as the Metropolitan Planning Organization (MPO) for the Appleton (Fox Cities) Metropolitan Planning Area, approved the 2024 Transportation Improvement Program for the Appleton (Fox Cities) MPO at the October 27, 2023 quarterly Commission meeting, and;

WHEREAS, the Transportation Improvement Program was prepared to meet the requirements of Fixing America’s Surface Transportation Act (FAST), and the Bipartisan Infrastructure Law (BIL) as prescribed by federal regulations, and;

WHEREAS, Transportation Performance Management is a strategic approach set forth for the Federal Highway Administration and the Federal Transit Administration to help decision makers better understand the impacts of transportation investment decisions, and;

WHEREAS, performance measures are an expression used to establish targets and assess progress towards achievement, and;

WHEREAS, performance measures and targets are incorporated into plans and programs, including the Transportation Improvement Program, and;

WHEREAS, the Wisconsin Department of Transportation (WisDOT) established 2024 targets for Performance Measure One (PM1) on August 31, 2023, and;

WHEREAS, each Metropolitan Planning Organization has 180 days from the date the Wisconsin Department of Transportation establishes targets to either establish its own targets or adopt WisDOT’s targets and amend those targets into the Transportation Improvement Program, and;

WHEREAS, the Oshkosh MPO agrees to adopt the following WisDOT targets for PM1:

Measure	2018-2022 Baseline Averages	2024 Safety Targets
Number of Fatalities	600.8	588.8
Rate of Fatalities per 100 Million VMT	0.934	0.915
Number of Serious Injuries	3095.6	3033.7
Rate of Serious Injury per 100 Million VMT	4.822	4.726
Number of Non-motorized Fatalities and Serious Injuries	379.4	371.8

WHEREAS, adoption of the aforementioned performance measures and targets must be amended into the Transportation Improvement Program and sent to the Wisconsin Department of Transportation.

NOW THEREFORE, BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION

SECTION 1: That the Oshkosh MPO approves the amendment as presented to include the established targets for Performance Measure 1: Safety into the adopted 2024 Transportation Improvement Program for the Oshkosh Metropolitan Planning Organization.

Effective Date: January 24, 2023

Submitted for: Transportation Committee

Prepared By: Kim Biedermann, Principal Planner

Robert Keller, Chair – Winnebago Co.

Attest: Melissa Kraemer-Badtke–Executive Director
East Central WI Regional Planning Commission

Approval Date