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Office of the Secretary
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Secretary Craig Thompson
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May 19, 2023

Glenn Fulkerson
Division Administrator
Federal Highway Administration
U.S. Department of Transportation
525 Junction Rd., Suite 8000
Madison, Wisconsin 53717

Kelley Brookins
Regional Administrator
Federal Transit Administration
U.S. Department of Transportation
200 W. Adams Street, Suite 320
Chicago, Illinois 60606

Dear Mr. Fulkerson and Ms. Brookins:

Under the authority delegated to me by Governor Tony Evers, I am hereby approving the East Central Wisconsin Regional Planning Commission amendment to the 2023-2026 Transportation Improvement Program (TIP) for the Appleton (Fox Cities) Transportation Management Area. The amendment was approved and adopted by the East Central Wisconsin Regional Planning Commission on April 28, 2023. We will reflect by reference the 2023-2026 federal aid projects covered by this approval in our 2023-2026 Statewide Transportation Improvement Program (STIP).

Copies of the TIP Amendment and Resolution Number 11-23 for the East Central Wisconsin Regional Planning Commission are enclosed. This TIP amendment represents a comprehensive, continuous, and cooperative effort between the MPO, local communities, affected transit operators, and the Wisconsin Department of Transportation (WisDOT), and is designed to meet the objectives of Title 23 USC 134 and 135 and their implementing regulations 23 CFR 450 and the MPO regional transportation system plan.

We have determined that the proposed amendment: 1) is consistent with the adopted Long Range Transportation Plan for the MPO, 2) conforms to this state's approved implementation plan under the federal Clean Air Act and 42 U.S.C. 7504, 7506 (c) and (d) and 40 CFR 93 (23 CFR 450.222(a)(7), and 3) ensures that the TIP remains fiscally constrained in that federal funding resources are sufficient to support the new or modified projects.

Sincerely,

A handwritten signature in black ink, appearing to read "Craig Thompson".

Craig Thompson
Secretary

cc: Melissa Kraemer Badtke, MPO Director
Mary Forlenza, FHWA
Karl Buck, FHWA
William Wheeler, FTA
Evan Gross, FTA
Scott Nelson, WisDOT Northeast Region
Charles Wade, WisDOT Bureau of Planning and Economic Development

RESOLUTION NO. 11-23

**AMENDING THE TRANSPORTATION IMPROVEMENT PROGRAM FOR THE APPLETON
(FOX CITIES) TRANSPORTATION MANAGEMENT AREA - 2023**

WHEREAS, the East Central Wisconsin Regional Planning Commission, as the Metropolitan Planning Organization (MPO) for the Appleton (Fox Cities) Metropolitan Planning Area, approved the *2023 Transportation Improvement Program for the Appleton (Fox Cities) Transportation Management Area*, at the October 28, 2022 quarterly Commission meeting, and;

WHEREAS, the Transportation Improvement Program for the Appleton (Fox Cities) Transportation Management Area – 2023 was amended by the full Commission on January 27, 2023, and;

WHEREAS, the Transportation Improvement Program was prepared to meet the requirements of the Fixing America's Surface Transportation Act: (FAST), and the Bipartisan Infrastructure Law (BIL) as prescribed by federal regulations, and;

WHEREAS, all projects that use federal funds must appear in an adopted Transportation Improvement Program, and;

WHEREAS, WisDOT has requested the MPO advance the following WisDOT and Valley Transit projects to be amended to the 2023 Transportation Improvement Program for the Appleton (Fox Cities) Metropolitan Planning Area:

- TIP Number: **252-22-052**: I-41 Expansion
- TIP Number: **252-23-057**: I-41 Expansion
- TIP Number: **252-23-031**: Whitman Facility Renovation - Section 5307 – Funds added
- TIP Number: **252-23-045**: I-41 Expansion – Ballard Rd. Interchange
- TIP Number: **252-23-046**: I-41 Expansion – Railroad Structures
- TIP Number: **252-23-047**: I-41 Expansion - French Rd. Interchange
- TIP Number: **252-23-048**: STH 114, Menasha-Sherwood
- TIP Number: **252-23-049**: IH 41, Oshkosh to Appleton – Preservation
- TIP Number: **252-23-050**: Whitman Facility Renovation - (FY21 Apportionment)
- TIP Number: **252-23-051**: Whitman Facility Renovation - Section 5310 CRRSA Act
- TIP Number: **252-23-052**: Whitman Facility Renovation - Section 5310 ARP Act
- TIP Number: **252-23-053**: Racine St. – RR Crossing Signal/Gate,
- TIP Number: **252-23-054**: Section 5310
- TIP Number: **252-23-055**: Section 5310
- TIP Number: **252-23-056**: Section 5310
- TIP Number: **252-23-057**: Section 5310
- TIP Number: **252-23-058**: Section 5310 and;

WHEREAS, the City of Appleton WE Energies Trail project funded through the Transportation Alternatives Set Aside Program is being removed from the Appleton (Fox Cities) Transportation Improvement Program, and;

WHEREAS, the attached Tables will become part of this resolution, and;

WHEREAS, the Appleton (Fox Cities) MPO has chosen to adopt and support the WisDOT performance measure targets for both PM2 and PM3, and both will be added to the Transportation Improvement Program for Appleton (Fox Cities), and;

WHEREAS, the MPO staff will prepare the appropriate documentation to meet federal and state requirements for any transportation project appearing in the TIP;

NOW THEREFORE BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION:

SECTION 1. That the Commission approves the amendment as presented to include the proposed projects in the approved 2023 Transportation Improvement Program for the Appleton (Fox Cities) Transportation Management Area.

Effective Date: April 28, 2023

Prepared For: ECWRPC Commission

Prepared By: Tanner Russell, Associate Transportation Planner



Jeff Nooyer, Chair – Outagamie Co.



Melissa Kraemer Badtke – ECWRPC Executive Director

Table 1: Appleton (Fox Cities) Urbanized Area - Project Listing (2023-2026)
(\$000)

**Funds are listed in Year of Expenditure \$.

**Funds are obligated approximately 6 weeks prior to LET date.

Primary Jurisdiction	Project Description	Type of Cost	2023				2024				2025				2026				2027+				Comments																	
			Fed	State	Local	Total	Fed	State	Local	Total	Fed	State	Local	Total	Fed	State	Local	Total	Fed	State	Local	Total																		
WisDOT Outagamie	IH 41 Expansion Appleton - De Pere 1130-63-71,89/1130-64- 71,77,81,87/1130-66- 80,81,82,83,84/1130-67- 71,72,76,86	DESIGN ROW CONST				0				0				0				0				0				0				0				0				0		
	RECST					0	17353	4338	0	21691	58947	14737	0	73684	84410	21102	0	105512	0	3924	0	3924				0				0				0				0	Project scheduled for 2/13/29	
252-22-052	NHPP 23.596 miles	P	TOTAL	0	0	0	0	17353	4338	0	21691	58947	14737	0	73684	84410	21102	0	105512	0	3924	0	3924				0				0				0				0	
WisDOT Outagamie	IH 41 Expansion Appleton - De Pere 1130-63-21,22/ 1130-64- 72,73,76,78/ 1130-65-71, 88/ 1130-66-71,72,78/1130-65- 72,73,74,77,78,79	DESIGN ROW CONST				0				0				0				0				0				0				0				0				0		
	RECST					0	0	13400	0	13400	0	13400	0	13400	0	13400	0	13400	0	13400	0	13400	87462	21865	0	109327				0				0				0		
252-22-057	NHPP 23.596 miles	P	TOTAL	0	13400	0	13400	25026	18657	0	43683	38281	22970	0	61251	190532	62559	0	253091	87462	21865	0	109327				0				0				0				0	
WisDOT Outagamie	V Kimberly, Marcella St. Trail Cobblestone Ln - W Kimberly Ave 4989-02-00/71 MPO selected TAP funds	DESIGN ROW CONST				0				0				0				0				0				0				0				0				0		
	MISC					0	669	0	220	889	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0				0				0				0		
252-23-020	TAP 1.03 miles	(P)	TOTAL	0	0	12	12	669	0	220	889	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0				0				0				0	
WisDOT Outagamie	IH 41 Expansion Appleton - De Pere Ballard Rd. (CTH E) Interchange 1130-65-76	DESIGN ROW CONST				0				0				0				0				0				0				0				0				0	Construction scheduled for 7/8/25	
252-23-045	NHPP .741 miles	P	TOTAL	0	0	0	0	0	0	0	0	20579	5145	0	25724	0	0	0	0	0	0	0	0	0	0	0	0				0				0				0	
WisDOT Outagamie	IH 41 Expansion Appleton - De Pere Railroad Structures 1130-64-87	DESIGN ROW CONST				0				0				0				0				0				0				0				0				0	Construction scheduled for 2/10/26	
252-23-046	NHPP 4.02 miles	P	TOTAL	0	0	0	0	0	0	0	0	0	0	0	0	9069	2267	0	11336	0	0	0	0	0	0	0	0				0				0				0	
WisDOT Outagamie	IH 41 Expansion Appleton - De Pere French Rd. Overpass B440329 1130-65-81	DESIGN ROW CONST				0				0				0				0				0				0				0				0				0	Construction scheduled for 7/14/26	
252-23-047	NHPP .067 miles	P	TOTAL	0	0	0	0	0	0	0	0	12121	3030	0	15151	0	0	0	0	0	0	0	0	0	0	0	0				0				0				0	
WisDOT Outagamie	STH 114, Menasha-Sherwood Melissa St. - USH 10 4065-18-71	DESIGN ROW CONST				0				0				0				0				0				0				0				0				0	Construction scheduled for 11/10/26 (Project is tied to 4065-17-71)	
252-23-048	NHPP 1.048 miles	P	TOTAL	0	0	0	0	0	0	0	0	0	0	0	0	2587	647	0	3234	0	0	0	0	0	0	0	0				0				0				0	
WisDOT Winnebago	IH 41, Oshkosh - Appleton STH Y - Breezewood Lane 1120-65-00, 70	DESIGN ROW CONST				0				0				0				0				0				0				0				0				0	Construction scheduled for 9/12/2028	
252-23-049	NHPP 6.477 miles	P	TOTAL	185	21	0	206	0	0	0	0	0	0	0	0	0	0	0	0	3921	436	0	4357	0	0	0	0				0				0				0	
WisDOT Winnebago	C Menasha, Racine Street Racine WCL RR Xing Sig/Gate 690283C 4992-00-67	DESIGN ROW CONST				0				0				0				0				0				0				0				0				0	Construction scheduled for 7/25/24	
252-23-053	STBG 0 miles	P	TOTAL	0	0	0	0	120	0	30	150	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0				0				0				0	
WisDOT Calumet County	Calumet County Vehicle Replacement	DESIGN RR CONST				0				0				0				0				0				0				0				0				0		
252-23-054	Section 5310 (P)	TOTAL	53	0	13	66	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0				0				0				0		
WisDOT Outagamie & Winnebago	Lutheran Social Services Mobility Management	DESIGN ROW CONST				0				0				0				0				0				0				0				0				0		
252-23-055	Section 5310 (P)	TOTAL	39	0	10	49	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0				0				0				0		
WisDOT Outagamie & Winnebago	Lutheran Social Services Operating Assistance	DESIGN ROW CONST				0				0				0				0				0				0				0				0				0		
252-23-056	Section 5310 (P)	TOTAL	27	0	27	54	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0				0				0				0		
WisDOT Calumet & Manitowoc	New Hope Center, Inc. Mobility Management	DESIGN ROW CONST				0				0				0				0				0				0				0				0				0		
252-23-057	Section 5310 (P)	TOTAL	41	0	10	51	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0				0				0				0		
WisDOT Green Lake	City of Berlin Senior Center Vehicle Replacement	DESIGN ROW CONST				0				0				0				0				0				0				0				0				0		
252-23-058	Section 5310 (P)	TOTAL	53	0	13	66	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0				0				0				0		

**Table B-1: Transit Projects
Fox Cities Transportation Management Area**

PROJECT DESCRIPTION	RECIPIENT	Jan-Dec	Jan-Dec	Jan-Dec	Jan-Dec	Jan-Dec
		2023	2024	2025	2026	2027
		(000)	(000)	(000)	(000)	(000)
Operating Assistance/Section 5307	VT					
Operating - Fixed Route						
Expenses		\$7,224	\$7,441	\$7,664	\$7,894	\$8,131
Revenues		\$859	\$868	\$876	\$885	\$894
Deficit		\$6,365	\$6,573	\$6,788	\$7,009	\$7,237
Federal Share	252-23-021	\$2,059	\$2,121	\$2,184	\$2,250	\$2,317
State Share		\$2,059	\$2,121	\$2,184	\$2,250	\$2,317
Other Local		\$79	\$79	\$79	\$79	\$79
Municipal Local Share		\$2,168	\$2,253	\$2,340	\$2,430	\$2,523
Preventative Maintenance - Fixed Route	VT					
Expenses		\$1,068	\$1,100	\$1,133	\$1,167	\$1,202
Federal Share (80%)	252-23-022	\$854	\$880	\$906	\$934	\$962
Municipal Local Share		\$214	\$220	\$227	\$233	\$240
Purchased Transp. - Paratransit	VT					
Expenses		\$3,677	\$3,787	\$3,901	\$4,018	\$4,138
Revenues		\$704	\$726	\$747	\$770	\$793
Deficit		\$2,973	\$3,062	\$3,154	\$3,248	\$3,346
Federal Share (Capital Cost of Contract)	252-23-023	\$201	\$207	\$213	\$220	\$226
Federal Share (Operating)	252-23-024	\$804	\$829	\$853	\$879	\$905
State Share		\$995	\$1,025	\$1,056	\$1,088	\$1,120
Contract Local		\$972	\$1,829	\$1,884	\$1,941	\$1,999
Enhance Mobility of Seniors/Section 5310	VT					
Expenses		\$632	\$650	\$670	\$690	\$711
Revenues		\$83	\$85	\$88	\$90	\$93
Deficit		\$549	\$565	\$582	\$600	\$618
Federal Share		\$277	\$285	\$294	\$303	\$312
State Share		\$135	\$139	\$143	\$147	\$152
Contract Local		\$137	\$141	\$145	\$150	\$154
Capital Projects	VT	2023	2024	2025	2026	2027
Section 5339		(000)	(000)	(000)	Illustrative	(000)
Whitman Facility Renovation*	252-23-025				\$18,000	
Support Vehicle Replacement (2 in 2023)	252-23-026	\$100	\$50	\$50	\$50	
Electric Trolley Buses (2)	252-23-027	\$2,000				
Automatic Vehicle Location (AVL) System Replacement	252-23-028	\$225				
Fare Collection System	252-23-029	\$250				
Demand Response Vehicle Fleet (5/yr)				\$500	\$500	\$500
Appleton Transit Center Joint Development					\$20,000	
Neenah Transit Center					\$2,000	
Section 5310						
Automatic Vehicle Location (AVL) System Replacement	252-23-030	\$200				
Whitman Facility Renovation*	252-23-050	\$192				
Section 5310 CRRSA Act						
Whitman Facility Renovation*	252-23-051	\$32				
Section 5310 ARP Act						
Whitman Facility Renovation*	252-23-052	\$32				
Section 5307 - CARES Act						
Whitman Facility Renovation*	252-23-031	\$5,425				
Section 5307 - ARP Act						
Whitman Facility Renovation*	252-23-032	\$3,370				
Total Cost:		\$11,826	\$50	\$550	\$2,550	\$500
Federal Share:		\$11,111	\$40	\$440	\$2,040	\$400
Local Share:		\$715	\$10	\$110	\$510	\$100

*CRRSA Act, CARES Act, ARP Act and FY21 Section 5310 funding cover 100% of costs. Total Whitman Facility Renovation cost is estimated at \$18 M. Project completion is contingent upon a future competitive grant award.

In December 2022, the Wisconsin Department of Transportation (WisDOT) established two-year and four-year targets for Second Performance Rule (PM2) and Third Performance Rule (PM3), and Metropolitan Planning Organizations (MPOs) are to establish PM2 and PM3 targets in their 2023 Transportation Improvement Programs (TIPs) to WisDOT's Bureau of Planning and Economic Development by June 14, 2023. MPOs may either establish their own targets or support the measures WisDOT has adopted. In Wisconsin, most MPOs have chosen to follow and support WisDOT and their performance measure targets.

PM2 assesses pavement and bridge conditions on the National Highway System, and the targets set forth by WisDOT are as follows:

Exhibit A

Wisconsin Department of Transportation NHS Pavement Condition Targets	Baseline	2-Year Targets (2023)	4-Year Targets (2025)
Interstate – Percentage pavements in “Good” condition	65.9%	>60.0%	>60.0%
Interstate – Percentage pavements in “Poor” condition	0.3%	<4.0%	<4.0%
Non-Interstate NHS – Percentage pavements in “Good” condition	36.3%	> 30.0%	> 30.0%
Non-Interstate NHS – Percentage pavements in “Poor” condition	4.2%	< 10.0%	< 10.0%

Exhibit B

Wisconsin Department of Transportation NHS Bridge Condition Targets	Baseline	2-Year Targets (2023)	4-Year Targets (2025)
Percentage of NHS Bridges Classified as in Good Condition	51.3%	>49.0%	> 48.0%
Percentage of NHS Bridges Classified as in Poor Condition	2.6%	<3.0%	< 3.0%

PM3 assesses performance of the National Highway System and freight movement on the Interstate System, and the targets set forth by WisDOT, and these can be found in the table below. Note there are additional performance measures that apply only to air quality non-attainment areas (CMAQ) and these are not included in the following table, as these are not applicable to the Appleton (Fox Cities) MPO.

Exhibit A

Wisconsin Department of Transportation Targets	Baseline	2-Year Targets (2023)	4-Year Targets (2025)
Travel Reliability			
1) Percent of person-miles traveled that are reliable on the Interstate	96.4%	92.5%	93.0%
2) Percent of person-miles traveled that are reliable on the Non-Interstate NHS	93.9%	91.0%	89.5%
Freight Reliability			
3) Truck Travel Time Reliability Index on the Interstate	1.20	1.30	1.30
Peak Hour Excessive Delay			
4) Annual Hours of Peak Hour Excessive Delay per Capita in the Milwaukee Urbanized Area	5.7 Hours per capita	8.6 Hours per capita	8.4 Hours per capita

**Table 2: Appleton (Fox Cities) Transportation Management Area, 2023-2026
Summary of Federal Funds Programmed and Available
(\$000)**

** Funds are listed in Year of Expenditure \$.

Agency/Program	Programmed Expenditures				Estimated Available Funding			
	2023	2024	2025	2026	2023	2024	2025	2026
Federal Highway Administration								
National Highway Performance Program	\$ 30,695	\$ 65,050	\$ 158,725	\$ 348,746	\$ 30,695	\$ 65,050	\$ 158,725	\$ 348,746
Surface Transportation Program								
Fox Cities Urbanized Area	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Surface Transportation Block Grant								
State Flexibility	\$ 3,991	\$ 18,269	\$ 30,594	\$ -	\$ 3,991	\$ 18,269	\$ 30,594	\$ -
Majors	\$ 13,040	\$ -	\$ -	\$ -	\$ 13,040	\$ -	\$ -	\$ -
Highway Safety Improvement Program	\$ 4,283	\$ -	\$ -	\$ 2,232	\$ 4,283	\$ -	\$ -	\$ 2,232
Safety OCR	\$ -	\$ -	\$ -	\$ 246	\$ -	\$ -	\$ -	\$ 246
Transportation Alternatives Program	\$ 382	\$ 557	\$ 342	\$ 346	\$ 382	\$ 557	\$ 342	\$ 346
Programmed Expenditures	\$ 52,391	\$ 83,876	\$ 189,661	\$ 351,570	\$ 52,391	\$ 83,876	\$ 189,661	\$ 351,570
* Annual Inflation Factor 1.89%	\$ 990	\$ 1,585	\$ 3,585	\$ 6,645	\$ 990	\$ 1,585	\$ 3,585	\$ 6,645
Estimated Need with Inflation Factor	\$ 53,381	\$ 85,461	\$ 193,245	\$ 358,215	\$ 53,381	\$ 85,461	\$ 193,245	\$ 358,215
Federal Transit Administration								
Section 5307 Operating	\$ 2,059	\$ 2,121	\$ 2,184	\$ 2,250	\$ 2,059	\$ 2,121	\$ 2,184	\$ 2,250
Section 5307 Capital	\$ 11,111	\$ 40	\$ 440	\$ 2,040	\$ 11,111	\$ 40	\$ 440	\$ 2,040
Programmed Expenditures	\$ 13,170	\$ 2,161	\$ 2,624	\$ 4,290	\$ 13,170	\$ 2,161	\$ 2,624	\$ 4,290
* Annual Inflation Factor 1.89%	\$ 249	\$ 41	\$ 50	\$ 81	\$ 249	\$ 41	\$ 50	\$ 81
Estimated Need with Inflation Factor	\$ 13,419	\$ 2,202	\$ 2,674	\$ 4,371	\$ 13,419	\$ 2,202	\$ 2,674	\$ 4,371
Section 5339	\$ 120	\$ -	\$ -	\$ -	\$ 120	\$ -	\$ -	\$ -
Section 5311	\$ -	\$ -	-not yet programmed-		\$ -	\$ -	-not yet programmed-	
Section 5310	\$ 399	\$ -	\$ -	\$ -	\$ 399	\$ -	\$ -	\$ -

*BIL requires that the financial elements of the TIP include inflation factors that estimate the costs of projects in their construction years. This is a summary of TIP projects with the inflation factor applied.