

MEETING NOTICE

TRANSPORTATION COMMITTEE MEETING East Central Wisconsin Regional Planning Commission

COMMITTEE MEMBERS: Dick Koeppen, Nick Kesler, Kevin Englebert (Alt for Thomas Nelson), John Zorn (Alt for Steve Abel), Patrick Mullen, Thomas Kautza, Robert Keller, Ron McDonald, Scott Nelson

Place: In-Person - East Central, 400 Ahnaip Street, Suite 100, Menasha, WI 54952

Date: Tuesday, April 11, 2023

Time: 1:30 p.m.

Please contact the East Central office if you are unable to attend and arrange for an alternate to be present.

AGENDA

1. **Welcome and Introductions**
2. **Roll Call**
 - A. Introduction of Alternates, Staff and Guests
3. **Approval of Agenda / Motion to Deviate**
4. **Public Comment**
5. **Approval of the January 10, 2023 Transportation Committee Meeting Minutes**
6. **Announcements and Updates**
 - A. Staff Report
 - B. Waiver of Non-federal Match for Complete Streets Planning Activities for the Metropolitan Planning Program and State Planning and Research Program
7. **Business / Action Items**
 - A. **Proposed Resolution 08-23:** Amending the Transportation Alternatives Set-aside Funding Award for the Appleton (Fox Cities) Transportation Management Area for 2022-2026 Program Cycle.
 - B. **Proposed Resolution 09-23:** Adopting WisDOT Transportation Performance Measures and Targets for PM2: Bridge and Pavement and PM3: System Performance for the Appleton (Fox Cities) Metropolitan Planning Organization (MPO)
 - C. **Proposed Resolution 10-23:** Adopting WisDOT Transportation Performance Measures and Targets for PM2: Bridge and Pavement and PM3: System Performance for the Oshkosh Metropolitan Planning Organization (MPO)

- D. **Proposed Resolution 11-23:** Amending the Transportation Improvement Program for the Appleton (Fox Cities) Transportation Management Area – 2023
- E. **Proposed Resolution 12-23:** Amending the Transportation Improvement Program for the Oshkosh Metropolitan Planning Organization – 2023
- F. **Proposed Resolution 13-23:** Approving the Appleton (Fox Cities) Metropolitan Organization 2022 State of the System Report <https://www.ecwrpc.org/wp-content/uploads/2023/03/Draft-Fox-Cities-MPO-State-of-the-System-Report-2022.pdf>
- G. **Proposed Resolution 14-23:** Approving the Oshkosh Metropolitan Organization 2022 State of the System Report <https://www.ecwrpc.org/wp-content/uploads/2023/03/Draft-Oshkosh-MPO-State-of-the-System-Report-2022.pdf>
- H. **Proposed Resolution 15-23:** Approving the East Central Wisconsin Region 2022 State of the System Report <https://www.ecwrpc.org/wp-content/uploads/2023/03/Draft-ECWRPC-State-of-the-System-Report-2022.pdf>

8. Informational/Discussion Items

- A. County Roundtable Discussion (*as time permits*)
- B. North Central WisDOT Updates-<https://projects.511wi.gov/weeklyupdates-nc/>
- C. Northeast WisDOT Updates - <https://projects.511wi.gov/weeklyupdates-ne/>

9. Establish Time and Place for Next Commission Meeting

- A. **Transportation Committee Meeting:** *The next Transportation Committee Meeting will take place July 11, 2023 at 1:30 p.m. Further details will be forthcoming.*
- B. **Commission Meeting:** *The next Commission Board meeting will take place on Friday, April 28th, 2023 at 10:00 a.m. at Calumet County Courthouse (206 Court Street, Chilton). Further details will be forthcoming.*
- A. **Annual Meeting:** *The Annual Meeting will immediately follow the Commission Board Meeting on Friday, April 28th, 2023 at Calumet County Courthouse (206 Court Street, Chilton). Further details will be forthcoming.*

10. Adjourn

Any person wishing to attend this meeting or hearing who, because of a disability, requires special accommodations should contact the East Central Wisconsin Regional Planning Commission at (920) 751-4770 at least three business days prior to the meeting or hearing so that arrangements, within reason, can be made.

**DRAFT MINUTES
TRANSPORTATION COMMITTEE MEETING
East Central Wisconsin Regional Planning Commission**

COMMITTEE MEMBERS: Dick Koeppen, Nick Kesler, Sadie DiNatale-Bruda (Perm Alt for Thomas Nelson), John Zorn (Alternate for Steve Abel), Patrick Mullen, Thomas Kautza, Robert Keller, Ron McDonald, Scott Nelson

Date: Tuesday, January 10, 2023 – Virtual

1. Vice Chair Keller welcomed attendees to the meeting and called the meeting to order at 1:32 p.m.
2. **Roll Call** - Introduction of Alternates, Staff and Guests

Committee Members Present:

Nick Kesler..... Calumet County
 John Zorn (Alt. for Steve Abel)Fond du Lac County
 Tom KautzaShawano County
 Sadie DiNatale-Bruda (Perm Alt for Thomas Nelson)..... Outagamie County
 Robert Keller..... Winnebago County
 Dick Koeppen Waupaca County
 Nick Weber for Scott Nelson WisDOT – NE Region Rep

Committee Members Excused:

Patrick MullenFond du Lac County
 Ron McDonald Valley Transit
 Scott Nelson WisDOT – NE Region Rep

ECWRPC Staff and Guests Present:

Melissa Kraemer Badtke.Executive Director
 Kim BiedermannPrincipal Planner
 Tanner Russell..... Associate Planner
 Brenna Root..... Associate Planner
 Mike ZuegeGIS Manager
 Leann Buboltz.....Administrative Coord

3. **Approval of Agenda / Motion to Deviate** – A motion by Mr. Kautza and second by Mr. Koeppen to approve of the agenda as posted. Motion carried unanimously.
4. **Public Comment** – No public comment.
5. **Approval of the October 18, 2022 Transportation Committee Meeting Minutes** – A motion was made by Mr. Zorn and second by Mr. Koeppen to approve of the minutes as presented. Motion carried unanimously.
6. **Announcements and Updates**
 - A. Roadway Staff Report.
 1. Urban Area Boundary and Functional Classification Update – Mr. Russell, Associate Planner, shared that the Metropolitan Planning Organizations (MPOs) received the U.S. Census Bureau-defined urban areas in late 2022 and are expected to work with local municipalities to have the adjusted Urban Area Boundary completed and approved by June, 2024. He noted Roadway Functional Classification review begins after the urban boundary adjustment process and has an impact on which road segments will be eligible for Surface Transportation Block Grant and Transportation Alternatives Set-Aside funding. Staff will also be working with small urban areas (i.e. New London, Waupaca, Shawano, Ripon, etc.) to

assist them in updating their urban areas and the functional classified roadways. Mr. Russell also indicated work on the Travel Demand Model is taking place on CTH JJ (Ballard Rd. to French Rd.) and Ballard Rd. (I-41 to CTH JJ) with completion anticipated in mid-January. (List is not all inclusive)

2. Active Transportation – Bicycle and Pedestrian Planning - Ms. Biedermann, Principal Planner, shared with the members a three-hour workshop, conducted by Toole Design Group, LLC, took place where they discussed best practices in maintaining active transportation facilities throughout all four seasons. Ms. Biedermann also stated the Wisconsin Department of Transportation (WisDOT) created the Safe Transportation Alternatives for Rural Schools (STARS) initiative to enhance the application and delivery process for Safe Routes to School programming in rural communities through the Transportation Alternatives Set-aside Program.
3. Safe Routes to School (SRTS) - Ms. Biedermann, Principal Planner, shared that staff completed audits at 14 schools in the Fond du Lac area. She also noted that the Winter Walk guidebook, which provides schools ideas for planning an event(s), is being incorporated within the classroom curriculum. Also mentioned was that the Walking School Bus Program is ongoing with new area schools showing interest.
4. Specialized Transportation Coordinated Planning - Ms. Biedermann, Principal Planner, stated that each County must keep an updated Specialized Transportation Coordination Plan to receive 5310 and 85.21 funds (which support specialized transportation for seniors and individuals with disabilities). She noted that East Central staff began to organize the public outreach for 2023
5. WSP Consultant Contract – Ms. Kraemer-Badtke, Executive Director, shared with the Committee that ECWRPC entered into a contract with WSP to provide guidance regarding the MPO structure for the Appleton (Fox Cities) and Oshkosh MPOs. She stated that earlier discussion noted the Appleton (Fox Cities) and Oshkosh Metropolitan Planning Organizations (MPOs) may join together; however, written communication received from the Federal Highway Administration stated that will not be the case. Staff will continue to review and refine the MPOs' processes and clarify who should be represented on the MPO boards, respectively.
6. Comprehensive Safety Action Plan – Kim Biedermann, Principal Planner, gave a brief overview of the purpose of the plan. She shared that ECWRPC staff will be working with communities in the Appleton (Fox Cities) and Oshkosh MPOs to create a Comprehensive Safety Action Plan (CSAP). It is anticipated the plan will be completed in July 2023, and it would go before the Commission for adoption at the July 2023 quarterly commission meeting.

7. Business / Action Items

- A. **Proposed Resolution 02-23:** Approving the Equity in Engagement Toolkit and Guidebook for the Appleton (Fox Cities) and Oshkosh MPOs (<https://www.ecwrpc.org/wp-content/uploads/2022/12/Equitable-Engagement-Toolkit-and-Guidebook.pdf>) Ms. Biedermann, Principal Planner, shared that in January 2022, the Commission entered into contract with Toole Design Group, LLC. She noted that a draft of the Equitable Engagement Toolkit and Guidebook was presented at a 2022 workshop and feedback was incorporated into the final draft document. Also shared with the members is that this toolkit will be a resource for East Central staff and local communities to engage community members throughout the planning process.

A motion was made by Mr. Kautza and second by Mr. Koeppen to approve of **Resolution 02-23:** Approving the Equity in Engagement Toolkit and Guidebook for the Appleton (Fox Cities) and Oshkosh MPOs. Motion carried unanimously.

- B. **Proposed Resolution 03-23:** Amending the 2023 Unified Transportation Work Program and the Annual MPO Self-Certification and the Regional Transportation Program Self-Certification for the East Central Wisconsin Regional Planning Commission. Ms. Biedermann, Principal Planner, shared with committee members this is to amend the work program and budget to include a 5304 grant that GO Transit applied for. She noted that any planning dollars under this program must appear in the work program and budget, even though East Central will not be working on the project. This is per guidance from the Federal Transit Administration.

A motion was made by Ms. DiNatale-Bruda and second by Mr. Kesler to approve of the **Proposed Resolution 03-23:** Amending the 2023 Unified Transportation Work Program and the Annual MPO Self-Certification and the Regional Transportation Program Self-Certification for the East Central Wisconsin Regional Planning Commission. Motion carried unanimously.

- C. **Reaffirmation of Proposed Resolution 54-22:** Amending the Transportation Improvement Program for the Appleton (Fox Cities) Transportation Management Area – 2022. Mr. Russell, Associate Planner, stated that this is a reaffirmation of the TIP amendment that was voted on at the December steering committee meeting. He shared that due to timing deadlines, the steering committee had to act on behalf of the full Commission. It was noted that the Wisconsin Department of Transportation (WisDOT) has requested amendments to the Transportation Improvement Program to add projects to the current I-41 expansion project listed in the Transportation Improvement Program (TIP). WisDOT requested the Surface Transportation Block Grant Program – Urban (STBG-Urban) 2023-2026 projects funded through the Bipartisan Infrastructure Law (BIL) be added to the TIP. He also noted that there is a pavement replacement on CTH B in Calumet County and a resurface on Washington/Tayco Street in the City of Menasha that WisDOT were requested as well. These projects are anticipated to be included in the February letting process. Projects include the following: TIP Number 252-22-052, TIP Number 252-22-057, TIP Number 252-22-059, TIP Number 252-22-060, TIP Number 252-22-061, TIP Number 252-22-062, TIP Number 252-22-063, TIP Number 252-22-064.

A motion was made by Mr. Kautza and a second by Mr. Koeppen to approve of **Reaffirmation of Proposed Resolution 54-22:** Amending the Transportation Improvement Program for the Appleton (Fox Cities) Transportation Management Area – 2022. Motion carried unanimously.

- D. **Reaffirmation of Proposed Resolution 55-22:** Amending the Transportation Improvement Program for the Appleton (Fox Cities) Transportation Management Area – 2023. Mr. Russell, Associate Planner, stated that this is a reaffirmation of the TIP amendment that was voted on at the December steering committee meeting. He shared that due to the timing deadlines, the steering committee had to act on behalf of the full Commission. It was noted that the WisDOT has requested amendments to add projects to the current I-41 expansion project listed in the TIP. WisDOT requested the Surface Transportation Block Grant Program – Urban (STBG-Urban) 2023-2026 projects funded through the Bipartisan Infrastructure Law (BIL) be added to the TIP. Also noted is that there is a pavement replacement on CTH B in Calumet County as well as a resurface on Washington/Tayco Street in the City of Menasha that WisDOT has requested as well. These projects are anticipated to be included in the February letting process. Projects include the following: TIP Number 252-22-052, TIP Number 252-22-057, TIP Number 252-22-059, TIP Number 252-22-060, TIP Number 252-22-061, TIP Number 252-22-062, TIP Number 252-22-063, TIP Number 252-22-064.

A motion was made by Ms. DiNatale-Bruda and a second by Mr. Weber to approve of **Reaffirmation of Proposed Resolution 55-22:** Amending the Transportation Improvement Program for the Appleton (Fox Cities) Transportation Management Area – 2023. Motion carried unanimously

- E. **Proposed Resolution 04-23:** Amending the Transportation Improvement Program for the Appleton (Fox Cities) Transportation Management Area – 2023. Mr. Russell shared with the members that the 2023 Transportation Improvement Program (TIP) was approved on October 28, 2022. He noted that the Wisconsin Department of Transportation (WisDOT) has requested

Transportation Improvement Program (TIP) numbers on multiple new projects for the 2023-2026 funding cycle where projects need to be amended into the TIP to receive the TIP numbers required for federal funding. WisDOT requested that a project to add a planning and administration funds to the I-41 expansion be amended into the TIP. Valley Transit also requested a TIP number be assigned for an application for funds to be used in property acquisition related to the downtown Appleton Transit Center. TIP Number: 252-23-043: Valley Transit – Property Acquisition and TIP Number: 252-23-044: I-41 Project.

A motion was made by Mr. Weber and second by Mr. Koeppen to approved of **Proposed Resolution 04-23**: Amending the Transportation Improvement Program for the Appleton (Fox Cities) Transportation Management Area – 2023 as presented. Motion carried unanimously.

8. Informational/Discussion Items

- A. Additional Funding for the Oshkosh MPO Surface Transportation Projects update by Mr. Russell, Associate Planner. East Central staff was recently notified that the two Oshkosh MPO projects that were selected as part of the BIL 2022 STBG solicitation were awarded additional funds for the 2022 state fiscal year. These projects include S. Washburn Street and Osborne Avenue. No action is needed as this is only informational since the Commission Board serves as the policy board for the Oshkosh MPO and the funds have already been obligated for the projects.
- B. County Roundtable Discussion (*as time permits*)
 - 1. Vice Chair Keller – Winnebago County shared that he took part in the January WI Towns Association meeting which was very well attended and informative.
 - 2. Ms. DiNatale-Burda – Outagamie County shared that they are working on their first Bicycle & Pedestrian Plan partnering with the Toole Design Group.
 - 3. Mr. Weber – Wisconsin Department of Transportation (WisDOT) – NE Region– Chad DeGraves is the new Deputy Director for the NE Region. Also, the I-41 design plan continues with a 2025 start date. Mr. Kautza shared that a concern exists regarding the future costs of projects due to inflation.
- C. North Central WisDOT Updates-<https://projects.511wi.gov/weeklyupdates-nc/>
- D. Northeast WisDOT Updates - <https://projects.511wi.gov/weeklyupdates-ne/>

9. Establish Time and Place for Next Commission Meeting

- A. **Transportation Committee Meeting:** *The next Transportation Committee Meeting will take place April 11, 2023 at 1:30 p.m. Further details will be forthcoming.*
- B. **Commission Meeting:** *The next Commission meeting will be held on Friday, January 27, 2023 at 10:00 a.m. – Virtual. Further details will be forthcoming.*

10. Adjourn – A motion was made by Mr. Koeppen and second by Mr. Zorn to adjourn with the time noted at 2:10 p.m.

Respectfully submitted by

Leann Buboltz – Administrative Coordinator
ECWRPC

TO: Transportation Committee
FROM: ECWRPC Transportation Staff
DATE: April 11, 2023
RE: Staff Report – Transportation Program

Roadways

- **Travel Demand Model:** East Central staff recently finished working on multiple traffic forecasts. These forecasts included CTH JJ (Ballard Rd. to French Rd.) for Outagamie County, Ballard Rd. (I-41 to CTH JJ) for the City of Appleton and Outagamie County, and Larsen Rd. (Clayton Ave. to Oakridge Rd.) for the Town of Neenah.
- **Miovision Traffic Cameras:** East Central has recently recorded traffic counts on Larsen Rd. at the intersections of Clayton Ave. and Oakridge Rd. These counts were used for the completion of the Larsen Rd. forecast. Staff has recently taken counts at the intersections of CTH M & CTH TC, CTH W & CTH WH, and CTH WH & CTH G for Fond du Lac County.
- **Bipartisan Infrastructure Law (BIL) Solicitations:** BIL has created historic funding levels for infrastructure and infrastructure-based projects. ECWRPC staff have been working with local municipalities on reviewing applications for these programs, including the newly-released Carbon Reduction Program. Visit the link below to answer any questions on the Carbon Reduction Program or contact Tanner Russell at russell@ecwrpc.org .
<https://wisconsin.gov/Pages/doing-bus/local-gov/astnce-pgms/aid/carbon.aspx>

Active Transportation

- **High Cliff Connection:** The core team for the High Cliff Connection has been meeting monthly to discuss implementation of the Master Plan. The project was recently highlighted at the Legislative Trails Caucus.
- **Transportation Alternatives Set-aside Program:** East Central staff have been working with communities on reviewing Transportation Alternatives Set-aside Program (formerly known as Transportation Alternatives Program, or TAP) in preparation for the 2023-2026 application deadline of March 24, 2023.
- **Fond du Lac Metropolitan Planning Organization (MPO) Bicycle and Pedestrian Plan:** East Central staff will be working with the Fond du Lac MPO and communities on creating a bicycle and pedestrian plan for the MPO. It is anticipated the plan will go to the Fond du Lac MPO Technical Advisory Committee and Policy Board for approval in early 2024.
- **State of Wisconsin Active Transportation Plan:** East Central staff is representing Transportation Management Areas in the State of Wisconsin Active Transportation Plan's advisory committee.

Safe Routes to School

- **Winter Walk to School Month:** This year, 39 schools throughout the region participated in Winter Walk to School Month, which is held in February.
- **Appleton Area School District Meetings:** SRTS staff has been working with Appleton Area School District to plan routes for walking and biking for their new school, which will be located near CTH JJ and Lightning Drive.
- **Fond du Lac Action Plan:** SRTS staff completed the Fond du Lac School District Action Plan in early March. The plan had positive feedback from both school district staff and municipality staff. The full plan can be found on our website: <https://eastcentralsrts.org/> .
- **Kimberly Action Plan:** At the request of the Kimberly Area School District Superintendent, Safe Routes staff will be updating the district's action plan this spring.

- **Learning Series Videos:** Safe Routes staff were contacted by the Wisconsin Afterschool Network and Marshfield Clinic to be a part of their learning series videos funded through the WI Department of Children and Families. The SRTS Coordinator developed scripts and filmed two short videos focused on alternative transportation options for families.

Transit and Specialized Transportation

- **Specialized Transportation Coordinated Planning Updates:** Each county must keep an updated Coordinated Plan to receive 5310 and 85.21 funds that support Specialized Transportation for seniors and individuals with disabilities. Staff will be working with the seven member counties in ECWRPC to facilitate the planning process for updating their Human Services Public Transportation Coordinated Plans for a new five-year cycle.
- **Valley Transit:** A contract between ECWRPC and SRF Consulting Group began on January 30, 2023. The objectives of this project are to conduct a Ridership Survey and Fare Payment Survey for the entire Valley Transit system and to conduct an analysis of locations that would be suitable for a new site for a Neenah Transit Center along with an operations study. The work on this contract is expected to end June 30, 2023.
- **GO Transit**
 - **GO Connect Pilot Program:** On April 3, 2023, GO Transit is launching GO Connect, a pilot program with flexible scheduling options in place of Route 10. Riders can schedule their trip in advance and request direct ride services between Oshkosh and Neenah Transit Centers with City Cab. ECWRPC staff worked in collaboration with GO Transit to plan this pilot program.
 - **Transit Development Plan:** East Central staff is working with GO Transit on a 5304 grant to hire a consultant to update the agency's Transit Development Plan. East Central staff is administering the grant on behalf of GO Transit and will support GO Transit and the consultant throughout the process.

Special Projects

- **Comprehensive Safety Action Plan:** East Central staff, in coordination with local municipalities is working on developing a Comprehensive Safety Action Plan (CSAP). The CSAP is a requirement for communities to apply for implementation through the Safe Streets and Roads for All Discretionary Grant Program. It is anticipated that this plan will be brought forth for Commission consideration in July 2023.

TO: Transportation Committee

FROM: Kim Biedermann, Principal Transportation Planner

DATE: April 11, 2023

RE: Waiver of Non-federal Match for Complete Streets Planning Activities for the Metropolitan Planning Program and State Planning and Research Program

East Central Wisconsin Regional Planning Commission receives federal apportionments through Metropolitan Planning Program (MPP) funding and through the State Planning and Research Program (SPRP). The MPP funding provides federal financial assistance for activities within Metropolitan Planning Organization boundaries (MPO), and the SPRP funding provides federal financial assistance for the Regional Transportation Program, which covers areas outside of the MPO boundaries. These programs are funded through the federal government at 80%, and a 20% match is provided at the state and at the local level, with the state providing a 4% match and ECWRPC providing a 16% match. ECWRPC's local match is funded through county levy dollars from its member counties.

Each year, prior to preparing the annual transportation work program and budget, ECWRPC receives kick-off letters for each MPO and for the Regional Transportation Program. These kick-off letters inform agencies of required transportation planning activities for the upcoming year based on federal and state mandates. One requirement identified in the kick-off letter for the 2023 transportation work program and budget was that agencies must commit 2.5% of their federal funds to increase safe and accessible options for multiple travel modes of people of all ages and abilities (Complete Streets activities).

ECWRPC was recently informed that the Federal Transit Administration (FTA), in coordination with the Federal Highway Administration (FHWA), approved a waiver of the non-federal match requirements for the MPP and the SPRP for these Complete Streets activities. This non-Federal match waiver is limited to Complete Streets planning activities identified under the Bipartisan Infrastructure Law.

Staff are currently working with the Wisconsin Department of Transportation to understand how this will impact ECWRPC's transportation program budget.

Staff Recommendation: Staff has no recommendations, as this is for informational purposes.

TO: Transportation Committee

FROM: Kim Biedermann, Principal Transportation Planner

DATE: April 11, 2023

RE: Amending the Transportation Alternatives Set-aside Project for the Appleton (Fox Cities) Metropolitan Planning Organization for 2022-2026 Program Cycle

The Transportation Alternatives Set-aside Program (TA Set-aside) 2022-2026 cycle opened on September 16, 2021 and closed on January 28, 2022. TAP projects are funded up to 80% federal dollars and 20% local dollars; however, this amount can be as low as 50% federal funding. The annual funding allocation for this program cycle for the Appleton (Fox Cities) Transportation Management Area is \$529,040. ECWRPC received five TAP applications for the Appleton (Fox Cities) Metropolitan Planning Organization, designated as a Transportation Management Area (TMA).

WisDOT NE Region and East Central staff reviewed the applications that were submitted from the communities in the Appleton (Fox Cities) TMA, and all projects were eligible to receive funding. As part of the selection process, a TA Set-aside selection team for the Appleton (Fox Cities) MPO reviewed and scored the five applications. After formal review by the TAP selection committee, the Village of Kimberly was the highest scoring project.

This project was awarded the full allocation of \$529,040 for the 2022-2026 TAP fund awards on August 25, 2022. Since the time of the project award, two significant events have occurred:

1. The Bipartisan Infrastructure Law increased funding levels for the Transportation Alternatives Set-aside (formerly known as TAP) program starting in Federal Fiscal Year 2022 and extending through Federal Fiscal Year 2027; and
2. The City of Appleton rescinded its TA Set-aside 2020-2024 award.

Due to these two events, ECWRPC staff worked with the Village of Kimberly and the Wisconsin Department of Transportation to adjust the Village's project timeline to FFY 2024 and bring the project up to the full FFY 2024 allocation for the Appleton (Fox Cities) MPO, which is \$668,677.

A State Municipal Agreement (SMA) has already been awarded based on the \$529,040, and, if the Commission board approves of an increased funding level, the SMA will be revised. In order to adjust the award amount, approval must be obtained by the Commission board. Additionally, the Transportation Improvement Program will be amended to include the project's new award amount.

Staff Recommendation: Staff recommends the Transportation Committee approves Proposed Resolution 08-23 to amend the Village of Kimberly Marcella Road/Kennedy Avenue 2022-2026 Transportation Alternatives Set-aside award from \$529,040 to \$668,677 or up to 80% of eligible project costs for Federal Fiscal Year 2024.

PROPOSED RESOLUTION NO. 08-23

AMENDING THE TRANSPORTATION ALTERNATIVES SET-ASIDE FUNDING AWARD FOR THE APPLETON (FOX CITIES) METROPOLITAN ORGANIZATION FOR 2022-2026 PROGRAM CYCLE

WHEREAS, the East Central Wisconsin Regional Planning Commission is the designated Appleton (Fox Cities) Metropolitan Planning Organization, and;

WHEREAS, metropolitan planning organizations with urban areas of more than 200,00 residents receive allocations for the Transportation Alternatives Set-aside Program (TA Set-aside), and;

WHEREAS, the Appleton (Fox Cities) MPO received an allocation of \$529,040 for the 2022-2026 program cycle, as authorized under the Fix America's Surface Transportation Act (FAST Act), and;

WHEREAS, the Appleton (Fox Cities) MPO has a competitive process to select and approve transportation alternative projects, and;

WHEREAS, the Village of Kimberly Marcella Road to Kennedy Avenue Trail was the selected recipient for the \$529,040 with anticipated construction in Federal Fiscal Year 2025, and;

WHEREAS, the Bipartisan Infrastructure Law (BIL), signed into law on November 15, 2021, supersedes the FAST Act and increased funding levels for many federal formula funding programs starting in Federal Fiscal Year (FFY) 2022, including the TA Set-aside, and;

WHEREAS, due to unforeseen circumstances, the City of Appleton rescinded its 2020-2024 TA Set-aside award funds for the WE Energies Trail, which was scheduled for construction in FFY 2024, in the amount of \$516,292, and;

WHEREAS, Commission staff, the Village of Kimberly (Village) staff, and the Wisconsin Department of Transportation staff agreed it was in the best interest of both the Village and the Appleton MPO to move the Village's project into FFY 2024 to replace the Appleton project, and;

WHEREAS, the adjusted allocation for the Appleton MPO for Federal Fiscal Year 2024 under BIL is at least \$668,677, and;

WHEREAS, MPOs may award projects at up to 80% of the total eligible costs;

NOW THEREFORE BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION

SECTION 1. That the Commission, as the designated Appleton (Fox Cities) MPO, amends the 2022-2026 Transportation Alternatives Set-aside award for the Village of Kimberly to \$688,677 or up to 80% of eligible costs based on the project's final application, dated January 24, 2022.

Effective Date: April 28, 2023

Prepared for: Transportation Committee

Prepared By: Kim Biedermann, Principal Transportation Planner

TO: Transportation Committee
FROM: ECWRPC Transportation Staff
DATE: April 11, 2023
RE: Adopting WisDOT Transportation Performance Measures and Targets for PM2: Bridge and Pavement and PM3: System Performance for the Appleton (Fox Cities) Metropolitan Planning Organization (MPO)

The Moving Ahead for Progress in the 21st Century Act (MAP-21), the Fixing America’s Surface Transportation Act (FAST Act), and the Bipartisan Infrastructure Law (BIL) transformed the Federal-aid highway and transit programs by establishing new performance-based planning requirements for State Department of Transportation (DOTs), Metropolitan Planning Organizations (MPOs), and providers of public transportation services. The specific requirements for implementing the performance management provisions are codified in the Code of Federal Regulations (23 CFR 490).

Transportation Performance Management (TPM) is a strategic planning approach set forth by the Federal Highway Administration and the Federal Transit Administration to help decision makers better understand the impacts of transportation investment decisions. The goal of Transportation Performance Measures to ensure objective data and research inform investment and policy decisions to maximize the performance of the transportation system and ensuring transportation funding is spent where there is a demonstrated need.

In December 2022, the Wisconsin Department of Transportation (WisDOT) established two-year and four-year targets for Second Performance Rule (PM2) and Third Performance Rule (PM3), and Metropolitan Planning Organizations (MPOs) are to establish PM2 and PM3 targets in their 2023 Transportation Improvement Programs (TIPs) to WisDOT’s Bureau of Planning and Economic Development by June 14, 2023. MPOs may either establish their own targets or support the measures WisDOT has adopted. In Wisconsin, most MPOs have chosen to follow and support WisDOT and their performance measure targets.

PM2 assesses pavement and bridge conditions on the National Highway System, and the targets set forth by WisDOT are as follows:

Wisconsin Department of Transportation NHS Pavement Condition	Baseline	2-Year Targets (2023)	4-Year Targets (2025)	Appleton (Fox Cities) MPO (2021)
Interstate – Percentage pavements in “Good” condition	65.90%	> 60.0%	> 60.0%	68%
Interstate – Percentage pavements in “Poor” condition	0.30%	< 4.0%	< 4.0%	3%
Non-Interstate NHS – Percentage pavements in “Good” condition	36.30%	> 30.0%	> 30.0%	37%
Non-Interstate NHS – Percentage pavements in “Poor” condition	4.20%	< 10%	< 10%	3%

*WisDOT uses the Pavement Condition Index (PCI) method to assess state highway conditions.

Wisconsin Department of Transportation NHS Bridge Condition	Baseline	2-Year Targets (2023)	4-Year Targets (2025)	Appleton (Fox Cities) MPO (2021)
National Highway System (NHS) bridges in good condition	51.30%	> 49.0%	> 48.0%	53%
National Highway System (NHS) bridges in poor condition	2.60%	< 10.0%	< 3.0%	3%

PM3 assesses performance of the National Highway System and freight movement on the Interstate System, and the targets set forth by WisDOT, and these can be found in the table below. Note there are additional performance measures that apply only to air quality non-attainment areas (CMAQ) and these are not included in the following table, as these are not applicable to the Appleton (Fox Cities) MPO.

Wisconsin Department of Transportation Targets	Baseline	2-Year Targets (2023)	4-Year Targets (2025)	Appleton (Fox Cities) MPO (2021)
Travel Reliability:				
Percent of person - miles traveled that are reliable on the Interstate	96.4%	92.5%	93.0%	95%
Percent of person - miles traveled that are reliable on the Non-Interstate NHS	93.9%	91.0%	89.5%	91%
Freight Reliability:				
Truck Travel Time Reliability Index on the Interstate	1.20	1.30	1.30	1.25

Staff Recommendation: ECWRPC recommends that the Transportation Committee moves to adopt the WisDOT Transportation Performance Measures and Targets for PM2 and PM3 for the Appleton (Fox Cities) MPO, as previously recommended by the Appleton (Fox Cities) MPO Technical Advisory Committee on March 6, 2023.

PROPOSED RESOLUTION NO. 09-23

ADOPTING WISDOT TRANSPORTATION PERFORMANCE MEASURES AND TARGETS FOR PM2: BRIDGE AND PAVEMENT AND PM3: SYSTEM PERFORMANCE FOR THE APPLETON (FOX CITIES) METROPOLITAN PLANNING ORGANIZATION (MPO)

WHEREAS, the East Central Wisconsin Regional Planning Commission is the designated Appleton (Fox Cities) Metropolitan Planning Organization, and;

WHEREAS, the U.S. Department of Transportation established performance measures for the assessment of pavement condition, bridge condition, travel reliability, and freight reliability on the National Highway System (NHS), and;

WHEREAS, the Wisconsin Department of Transportation (WisDOT) established statewide targets for pavement condition, bridge condition, travel reliability, and freight reliability on the National Highway System (NHS) in accordance with federal law, and;

WHEREAS, MPOs must establish pavement condition targets, bridge condition targets, travel reliability targets, and freight reliability targets on the NHS within the MPO boundary, and;

WHEREAS, the Appleton (Fox Cities) MPO agrees to accept the following WisDOT targets on the NHS within the MPO Boundary:

PM2: Pavement Condition Targets:

Wisconsin Department of Transportation NHS Pavement Condition	Baseline	2-Year Targets (2023)	4-Year Targets (2025)	Appleton (Fox Cities) MPO (2021)
Interstate – Percentage pavements in "Good" condition	65.90%	> 60.0%	> 60.0%	68%
Interstate – Percentage pavements in "Poor" condition	0.30%	< 4.0%	< 4.0%	3%
Non-Interstate NHS – Percentage pavements in "Good" condition	36.30%	> 30.0%	> 30.0%	37%
Non-Interstate NHS – Percentage pavements in "Poor" condition	4.20%	< 10%	< 10%	3%

*WisDOT uses the Pavement Condition Index (PCI) method to assess state highway conditions.

PM2: Bridge Condition Targets:

Wisconsin Department of Transportation NHS Bridge Condition	Baseline	2-Year Targets (2023)	4-Year Targets (2025)	Appleton (Fox Cities) MPO (2021)
National Highway System (NHS) bridges in good condition	51.30%	> 49.0%	> 48.0%	53%
National Highway System (NHS) bridges in poor condition	2.60%	< 10.0%	< 3.0%	3%

PM3: Travel and Freight Reliability Targets:

Wisconsin Department of Transportation Targets	Baseline	2-Year Targets (2023)	4-Year Targets (2025)	Appleton (Fox Cities) MPO (2021)
Travel Reliability:				
Percent of person - miles traveled that are reliable on the Interstate	96.4%	92.5%	93.0%	95%
Percent of person - miles traveled that are reliable on the Non-Interstate NHS	93.9%	91.0%	89.5%	91%
Freight Reliability:				
Truck Travel Time Reliability Index on the Interstate	1.20	1.30	1.30	1.25

NOW THEREFORE BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION:

SECTION 1. That the Commission approves adopting WisDOT Transportation Performance Measures and Targets for PM2: Bridge and Pavement and PM3: System Performance for the Appleton (Fox Cities) Metropolitan Planning Organization.

Effective Date: April 28, 2023

Prepared For: Transportation Committee

Prepared By: Tanner Russell, Associate Transportation Planner

Robert Keller Vice-Chair – Winnebago Co.

Melissa Kraemer Badtke, Executive Dir. –ECWRPC

TO: Transportation Committee
FROM: ECWRPC Transportation Staff
DATE: April 11, 2023
RE: Adopting WisDOT Transportation Performance Measures and Targets for PM2: Bridge and Pavement and PM3: System Performance for the Oshkosh Metropolitan Planning Organization

The Moving Ahead for Progress in the 21st Century Act (MAP-21), the Fixing America’s Surface Transportation Act (FAST Act), and the Bipartisan Infrastructure Law (BIL) transformed the Federal-aid highway and transit programs by establishing new performance-based planning requirements for State Department of Transportation (DOTs), Metropolitan Planning Organizations (MPOs), and providers of public transportation services. The specific requirements for implementing the performance management provisions are codified in the Code of Federal Regulations (23 CFR 490).

Transportation Performance Management (TPM) is a strategic planning approach set forth by the Federal Highway Administration and the Federal Transit Administration to help decision makers better understand the impacts of transportation investment decisions. The goal of Transportation Performance Measures to ensure objective data and research inform investment and policy decisions to maximize the performance of the transportation system and ensuring transportation funding is spent where there is a demonstrated need.

In December 2022, the Wisconsin Department of Transportation (WisDOT) established two-year and four-year targets for Second Performance Rule (PM2) and Third Performance Rule (PM3), and Metropolitan Planning Organizations (MPOs) are to establish PM2 and PM3 targets in their 2023 Transportation Improvement Programs (TIPs) to WisDOT’s Bureau of Planning and Economic Development by June 14, 2023. MPOs may either establish their own targets or support the measures WisDOT has adopted. In Wisconsin, most MPOs have chosen to follow and support WisDOT and their performance measure targets.

PM2 assesses pavement and bridge conditions on the National Highway System, and the targets set forth by WisDOT are as follows:

Wisconsin Department of Transportation NHS Pavement Condition	Baseline	2-Year Targets (2023)	4-Year Targets (2025)	Oshkosh MPO Condition (2021)
Interstate – Percentage pavements in “Good” condition	65.90%	> 60.0%	> 60.0%	68%
Interstate – Percentage pavements in “Poor” condition	0.30%	< 4.0%	< 4.0%	3%
Non-Interstate NHS – Percentage pavements in “Good” condition	36.30%	> 30.0%	> 30.0%	37%
Non-Interstate NHS – Percentage pavements in “Poor” condition	4.20%	< 10%	< 10%	3%

*WisDOT uses the Pavement Condition Index (PCI) method to assess state highway conditions.

Wisconsin Department of Transportation NHS Bridge Condition	Baseline	2-Year Targets (2023)	4-Year Targets (2025)	Oshkosh MPO Condition (2021)
National Highway System (NHS) bridges in good condition	51.30%	> 49.0%	> 48.0%	53%
National Highway System (NHS) bridges in poor condition	2.60%	< 10.0%	< 3.0%	3%

PM3 assesses performance of the National Highway System and freight movement on the Interstate System, and the targets set forth by WisDOT, and these can be found in the table below. Note there are additional performance measures that apply only to air quality non-attainment areas (CMAQ) and these are not included in the following table, as these are not applicable to the Oshkosh MPO.

Wisconsin Department of Transportation Targets	Baseline	2-Year Targets (2023)	4-Year Targets (2025)	Oshkosh MPO Condition (2021)
Travel Reliability:				
Percent of person - miles traveled that are reliable on the Interstate	96.4%	92.5%	93.0%	95%
Percent of person - miles traveled that are reliable on the Non-Interstate NHS	93.9%	91.0%	89.5%	91%
Freight Reliability:				
Truck Travel Time Reliability Index on the Interstate	1.20	1.30	1.30	1.25

Staff Recommendation: ECWRPC recommends that the Transportation Committee moves to adopt the WisDOT Transportation Performance Measures and Targets for PM2 and PM3 for the Oshkosh Metropolitan Planning Organization, as previously recommended by the Oshkosh MPO Technical Advisory Committee on March 6, 2023.

PROPOSED RESOLUTION NO. 10-23

ADOPTING WISDOT TRANSPORTATION PERFORMANCE MEASURES AND TARGETS FOR PM2: BRIDGE AND PAVEMENT AND PM3: SYSTEM PERFORMANCE FOR THE OSHKOSH METROPOLITAN PLANNING ORGANIZATION (MPO)

WHEREAS, the East Central Wisconsin Regional Planning Commission is designated as the Oshkosh Metropolitan Planning Organization (MPO), and;

WHEREAS, the U.S. Department of Transportation established performance measures for the assessment of pavement condition, bridge condition, travel reliability, and freight reliability on the National Highway System (NHS), and;

WHEREAS, the Wisconsin Department of Transportation (WisDOT) established statewide targets for pavement condition, bridge condition, travel reliability, and freight reliability on the National Highway System (NHS) in accordance with federal law, and;

WHEREAS, MPOs must establish pavement condition targets, bridge condition targets, travel reliability targets, and freight reliability targets on the NHS within the MPO boundary, and;

WHEREAS, the Oshkosh MPO agrees to accept the following WisDOT targets on the NHS within the MPO Boundary:

PM2: Pavement Condition Targets:

Wisconsin Department of Transportation NHS Pavement Condition	Baseline	2-Year Targets (2023)	4-Year Targets (2025)	Oshkosh MPO Condition (2021)
Interstate – Percentage pavements in “Good” condition	65.90%	> 60.0%	> 60.0%	68%
Interstate – Percentage pavements in “Poor” condition	0.30%	< 4.0%	< 4.0%	3%
Non-Interstate NHS – Percentage pavements in “Good” condition	36.30%	> 30.0%	> 30.0%	37%
Non-Interstate NHS – Percentage pavements in “Poor” condition	4.20%	< 10%	< 10%	3%

*WisDOT uses the Pavement Condition Index (PCI) method to assess state highway conditions.

PM2: Bridge Condition Targets:

Wisconsin Department of Transportation NHS Bridge Condition	Baseline	2-Year Targets (2023)	4-Year Targets (2025)	Oshkosh MPO Condition (2021)
National Highway System (NHS) bridges in good condition	51.30%	> 49.0%	> 48.0%	53%
National Highway System (NHS) bridges in poor condition	2.60%	< 10.0%	< 3.0%	3%

PM3: Travel and Freight Reliability Targets:

Wisconsin Department of Transportation Targets	Baseline	2-Year Targets (2023)	4-Year Targets (2025)	Oshkosh MPO Condition (2021)
Travel Reliability:				
Percent of person - miles traveled that are reliable on the Interstate	96.4%	92.5%	93.0%	95%
Percent of person - miles traveled that are reliable on the Non-Interstate NHS	93.9%	91.0%	89.5%	91%
Freight Reliability:				
Truck Travel Time Reliability Index on the Interstate	1.20	1.30	1.30	1.25

NOW THEREFORE BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION:

SECTION 1. That the Commission approves adopting WisDOT Transportation Performance Measures and Targets for PM2: Bridge and Pavement and PM3: System Performance for the Oshkosh Metropolitan Planning Organization.

Effective Date: April 28, 2023

Prepared For: Transportation Committee

Prepared By: Tanner Russell, Associate Transportation Planner

Robert Keller Vice-Chair – Winnebago Co.

Melissa Kraemer Badtke, Executive Dir. –ECWRPC

TO: Transportation Committee
FROM: Tanner Russell, Associate Transportation Planner
DATE: April 11, 2023
RE: Proposed Resolution 11-23: Amending the Transportation Improvement Program for the Appleton (Fox Cities) Transportation Management Area – 2023

Since the 2023 Transportation Improvement Program (TIP) was amended on Jan. 27, 2022, the Wisconsin Department of Transportation (WisDOT) has requested TIP Numbers on multiple new projects for the 2023-2026 funding cycle. These projects need to be amended into the TIP to receive the TIP numbers required for federal funding.

WisDOT has requested amendments to multiple I-41 expansion projects. The funding amounts are being adjusted on both major grouped projects (TIP numbers 252-22-052 and 252-22-057). In addition, TIP numbers are being assigned to the I-41 expansion project railroad structures and interchanges at French Road and Ballard Road. There is also an additional preservation project on I-41 between Oshkosh and Appleton.

Valley Transit has also requested that a TIP number be assigned to multiple funding sources for the Whitman Facility Renovation. Separate numbers were used for each funding source. Funding was also added to the project with existing TIP number 252-23-031. The City of Appleton WE Energies Trail project funded through the Transportation Alternatives Set Aside Program is being removed from the TIP. The 2024 funds for that program are being moved to the Village of Kimberly, Marcella St. Trail project. In addition, Section 5310 funds for enhanced mobility of seniors and individuals with disabilities within the Appleton (Fox Cities) MPO are included in this amendment.

Please see the attached Table 1: Appleton (Fox Cities) Metropolitan Planning Organization – Project Listing (2023-2026) in the meeting materials for project details.

Projects include:

- TIP Number: **252-22-052**: I-41 Expansion
- TIP Number: **252-23-057**: I-41 Expansion
- TIP Number: **252-23-031**: Whitman Facility Renovation - Section 5307 – Funds added
- TIP Number: **252-23-045**: I-41 Expansion – Ballard Rd. Interchange
- TIP Number: **252-23-046**: I-41 Expansion – Railroad Structures
- TIP Number: **252-23-047**: I-41 Expansion - French Rd. Interchange
- TIP Number: **252-23-048**: STH 114, Menasha-Sherwood
- TIP Number: **252-23-049**: IH 41, Oshkosh to Appleton – Preservation
- TIP Number: **252-23-050**: Whitman Facility Renovation - (FY21 Apportionment)
- TIP Number: **252-23-051**: Whitman Facility Renovation - Section 5310 CRRSA Act
- TIP Number: **252-23-052**: Whitman Facility Renovation - Section 5310 ARP Act
- TIP Number: **252-23-053**: Racine St. – RR Crossing Signal/Gate
- TIP Number: **252-23-054**: Section 5310
- TIP Number: **252-23-055**: Section 5310
- TIP Number: **252-23-056**: Section 5310
- TIP Number: **252-23-057**: Section 5310
- TIP Number: **252-23-058**: Section 5310

The Wisconsin Department of Transportation (WisDOT) established two-year and four-year targets for Second Performance Rule (PM2) and Third Performance Rule (PM3) in December of 2022. The Appleton (Fox Cities) MPO has chosen to adopt and support the WisDOT performance measure targets for both PM2 and PM3, and both will be added to the Appleton (Fox Cities) TIP as part of this amendment.

These projects were under public review for 15 days from March 26, 2023 to April 10, 2023. No public comment was received during the public review period.

Staff Recommendation: Staff recommends approval of Proposed Resolution 11-23: Amending the Transportation Improvement Program for the Appleton (Fox Cities) Transportation Management Area - 2023.

**Table B-1: Transit Projects
Fox Cities Transportation Management Area**

PROJECT DESCRIPTION	RECIPIENT	Jan-Dec	Jan-Dec	Jan-Dec	Jan-Dec	Jan-Dec
		2023	2024	2025	2026	2027
		(000)	(000)	(000)	(000)	(000)
Operating Assistance/Section 5307	VT					
Operating - Fixed Route						
Expenses		\$7,224	\$7,441	\$7,664	\$7,894	\$8,131
Revenues		\$859	\$868	\$876	\$885	\$894
Deficit		\$6,365	\$6,573	\$6,788	\$7,009	\$7,237
Federal Share	252-23-021	\$2,059	\$2,121	\$2,184	\$2,250	\$2,317
State Share		\$2,059	\$2,121	\$2,184	\$2,250	\$2,317
Other Local		\$79	\$79	\$79	\$79	\$79
Municipal Local Share		\$2,168	\$2,253	\$2,340	\$2,430	\$2,523
Preventative Maintenance - Fixed Route	VT					
Expenses		\$1,068	\$1,100	\$1,133	\$1,167	\$1,202
Federal Share (80%)	252-23-022	\$854	\$880	\$906	\$934	\$962
Municipal Local Share		\$214	\$220	\$227	\$233	\$240
Purchased Transp. - Paratransit	VT					
Expenses		\$3,677	\$3,787	\$3,901	\$4,018	\$4,138
Revenues		\$704	\$726	\$747	\$770	\$793
Deficit		\$2,973	\$3,062	\$3,154	\$3,248	\$3,346
Federal Share (Capital Cost of Contract)	252-23-023	\$201	\$207	\$213	\$220	\$226
Federal Share (Operating)	252-23-024	\$804	\$829	\$853	\$879	\$905
State Share		\$995	\$1,025	\$1,056	\$1,088	\$1,120
Contract Local		\$972	\$1,829	\$1,884	\$1,941	\$1,999
Enhance Mobility of Seniors/Section 5310	VT					
Expenses		\$632	\$650	\$670	\$690	\$711
Revenues		\$83	\$85	\$88	\$90	\$93
Deficit		\$549	\$565	\$582	\$600	\$618
Federal Share		\$277	\$285	\$294	\$303	\$312
State Share		\$135	\$139	\$143	\$147	\$152
Contract Local		\$137	\$141	\$145	\$150	\$154
Capital Projects	VT	2023	2024	2025	2026	2027
Section 5339		(000)	(000)	(000)	Illustrative (000)	(000)
Whitman Facility Renovation*	252-23-025				\$18,000	
Support Vehicle Replacement (2 in 2023)	252-23-026	\$100	\$50	\$50	\$50	
Electric Trolley Buses (2)	252-23-027	\$2,000				
Automatic Vehicle Location (AVL) System Replacement	252-23-028	\$225				
Fare Collection System	252-23-029	\$250				
Demand Response Vehicle Fleet (5/yr)				\$500	\$500	\$500
Appleton Transit Center Joint Development					\$20,000	
Neenah Transit Center					\$2,000	
Section 5310						
Automatic Vehicle Location (AVL) System Replacement	252-23-030	\$200				
Whitman Facility Renovation*	252-23-050	\$192				
Section 5310 CRRSA Act						
Whitman Facility Renovation*	252-23-051	\$32				
Section 5310 ARP Act						
Whitman Facility Renovation*	252-23-052	\$32				
Section 5307 - CARES Act						
Whitman Facility Renovation*	252-23-031	\$5,425				
Section 5307 - ARP Act						
Whitman Facility Renovation*	252-23-032	\$3,370				
Total Cost:		\$11,826	\$50	\$550	\$40,550	\$500
Federal Share:		\$11,111	\$40	\$440	\$32,440	\$400
Local Share:		\$715	\$10	\$110	\$8,110	\$100

*CRRSA Act, CARES Act, ARP Act and FY21 Section 5310 funding cover 100% of costs. Total Whitman Facility Renovation cost is estimated at \$18 M. Project completion is contingent upon a future competitive grant award.

PROPOSED RESOLUTION NO. 11-23

AMENDING THE TRANSPORTATION IMPROVEMENT PROGRAM FOR THE APPLETON (FOX CITIES) TRANSPORTATION MANAGEMENT AREA - 2023

WHEREAS, the East Central Wisconsin Regional Planning Commission, as the Metropolitan Planning Organization (MPO) for the Appleton (Fox Cities) Metropolitan Planning Area, approved the *2023 Transportation Improvement Program for the Appleton (Fox Cities) Transportation Management Area*, at the October 28, 2022 quarterly Commission meeting, and;

WHEREAS, the Transportation Improvement Program for the Appleton (Fox Cities) Transportation Management Area – 2023 was amended by the full Commission on January 27, 2023, and;

WHEREAS, the Transportation Improvement Program was prepared to meet the requirements of the Fixing America's Surface Transportation Act: (FAST), and the Bipartisan Infrastructure Law (BIL) as prescribed by federal regulations, and;

WHEREAS, all projects that use federal funds must appear in an adopted Transportation Improvement Program, and;

WHEREAS, WisDOT has requested the MPO advance the following WisDOT and Valley Transit projects to be amended to the 2023 Transportation Improvement Program for the Appleton (Fox Cities) Metropolitan Planning Area:

- TIP Number: **252-22-052**: I-41 Expansion
- TIP Number: **252-23-057**: I-41 Expansion
- TIP Number: **252-23-031**: Whitman Facility Renovation - Section 5307 – Funds added
- TIP Number: **252-23-045**: I-41 Expansion – Ballard Rd. Interchange
- TIP Number: **252-23-046**: I-41 Expansion – Railroad Structures
- TIP Number: **252-23-047**: I-41 Expansion - French Rd. Interchange
- TIP Number: **252-23-048**: STH 114, Menasha-Sherwood
- TIP Number: **252-23-049**: IH 41, Oshkosh to Appleton – Preservation
- TIP Number: **252-23-050**: Whitman Facility Renovation - (FY21 Apportionment)
- TIP Number: **252-23-051**: Whitman Facility Renovation - Section 5310 CRRSA Act
- TIP Number: **252-23-052**: Whitman Facility Renovation - Section 5310 ARP Act
- TIP Number: **252-23-053**: Racine St. – RR Crossing Signal/Gate,
- TIP Number: **252-23-054**: Section 5310
- TIP Number: **252-23-055**: Section 5310
- TIP Number: **252-23-056**: Section 5310
- TIP Number: **252-23-057**: Section 5310
- TIP Number: **252-23-058**: Section 5310 and;

WHEREAS, the City of Appleton WE Energies Trail project funded through the Transportation Alternatives Set Aside Program is being removed from the Appleton (Fox Cities) Transportation Improvement Program, and;

WHEREAS, the attached Tables will become part of this resolution, and;

WHEREAS, the Appleton (Fox Cities) MPO has chosen to adopt and support the WisDOT performance measure targets for both PM2 and PM3, and both will be added to the Transportation Improvement Program for Appleton (Fox Cities), and;

WHEREAS, the MPO staff will prepare the appropriate documentation to meet federal and state requirements for any transportation project appearing in the TIP;

NOW THEREFORE BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION:

SECTION 1. That the Commission approves the amendment as presented to include the proposed projects in the approved 2023 Transportation Improvement Program for the Appleton (Fox Cities) Transportation Management Area.

Effective Date: April 28, 2023

Prepared For: Transportation Committee

Prepared By: Tanner Russell, Associate Transportation Planner

Robert Keller Vice-Chair – Winnebago Co.

Melissa Kraemer Badtke, Executive Dir. –ECWRPC

TO: Transportation Committee
FROM: Tanner Russell, Associate Transportation Planner
DATE: April 11, 2023
RE: Proposed Resolution 12-23: Amending the Transportation Improvement Program for the Oshkosh Metropolitan Planning Organization – 2023

Since the 2023 Transportation Improvement Program (TIP) for the Oshkosh Metropolitan Planning Organization was approved on October 28, 2022, the Wisconsin Department of Transportation (WisDOT) has requested TIP Numbers on multiple new projects for the 2023-2026 funding cycle. These projects need to be amended into the TIP to receive the TIP numbers required for federal funding.

WisDOT has requested the inclusion of the Bipartisan Infrastructure Law (BIL) 2023-2026 Surface Transportation Block Grant (STBG) project that was selected on Leonard Point Road in the Town of Algoma. WisDOT has also requested that the preservation project on USH 45 between Oshkosh and New London be included. WisDOT has also requested two I-41 projects. The first is a rehab project over Lake Butte Des Morts which currently only has state funding, but federal funding may be received. The second is a preservation project between Fond du Lac and Oshkosh that has design funds scheduled for 2023. In addition, Section 5310 funds for enhanced mobility of seniors and individuals with disabilities within the Oshkosh MPO are included in this amendment.

Please see the attached Table 1: Oshkosh Metropolitan Planning Organization – Project Listing (2023-2026) in the meeting materials for project details.

Projects include:

- TIP Number: **253-23-019**: T Algoma, Leonard Point Rd.
- TIP Number: **253-23-020**: USH 45, Oshkosh-New London
- TIP Number: **253-23-021**: IH 41, Oshkosh - Appleton
- TIP Number: **253-23-022**: IH 41, Fond du Lac – Oshkosh
- TIP Number: **253-23-023**: Section 5310
- TIP Number: **253-23-024**: Section 5310

The Wisconsin Department of Transportation (WisDOT) established two-year and four-year targets for Second Performance Rule (PM2) and Third Performance Rule (PM3) in December of 2022. The Oshkosh MPO has chosen to adopt and support the WisDOT performance measure targets for both PM2 and PM3, and both will be added to the Oshkosh TIP as part of this amendment.

These projects were under public review for 15 days from March 26, 2023 to April 10, 2023. At this time, no public comment has been received.

Staff Recommendation: Staff recommends approval of Proposed Resolution 12-23: Amending the Transportation Improvement Program for the Oshkosh Metropolitan Planning Organization - 2023.

Table 1: Oshkosh Urbanized Area - Project Listing (2023-2026)

(\$000)

**Funds are listed in Year of Expenditure \$.

**Funds are obligated approximately 6 weeks prior to LET date.

Primary Jurisdiction	Project Description	Type of Cost	2023				2024				2025				2026+				Comments				
			Fed	State	Local	Total	Fed	State	Local	Total	Fed	State	Local	Total	Fed	State	Local	Total					
WisDOT T of Algoma	T Algoma, Leonard Point Rd. Highland Shore Ln - STH 21 6436-01-72, 73 STBG BIL 23-26 - MPO Selected STBG 1.3miles	DESIGN ROW RECST CONST TOTAL				0				0				0				0				0	Construction scheduled for 1/13/2026
253-23-019			0	0	0	0	0	0	0	0	0	0	0	0	4434	0	1108	5542					
WisDOT Winnebago	USH 45, Oshkosh-New London IH 41-USH 10 6200-18-70 NHPP 12.42miles	DESIGN ROW PSRS30 CONST TOTAL				0				0				0				0				0	Construction scheduled for 11/10/2026
253-23-020			0	0	0	0	0	0	0	0	0	0	0	0	5764	1441	0	7205					
WisDOT Winnebago	IH 41, Oshkosh - Appleton IH 41 Lake Butte Des Morts 1120-63-72 State Hwy Rehab .59 miles	DESIGN ROW MISC CONST TOTAL				0				0				0				0				0	Construction scheduled for 3/25/2024
253-23-021			0	0	0	0	0	345	0	345	0	0	0	0	0	0	0	0					
WisDOT Winnebago	IH 41, Fond du Lac - Oshkosh STH 26 - CTH Y 1120-64-00, 70 NHPP 9.33 miles	DESIGN ROW PSRS20 CONST TOTAL	284	31	0	315				0				0				0				0	Construction scheduled for 9/12/2028
253-23-022			284	31	0	315	0	0	0	0	0	0	0	0	6010	668	0	6678					
WisDOT Winnebago County	ADVOCAP Operating Assistance Section 5310 (P)	DESIGN RR CONST TOTAL				0				0				0				0				0	
252-23-023			42		42	84	0	0	0	0	0	0	0	0	0	0	0	0					
WisDOT Green Lake	City of Berlin Senior Center Vehicle Replacement Section 5310 (P)	DESIGN ROW CONST TOTAL				0				0				0				0				0	
252-23-024			53		13	66	0	0	0	0	0	0	0	0	0	0	0	0					

PROPOSED RESOLUTION NO. 12-23

AMENDING THE TRANSPORTATION IMPROVEMENT PROGRAM FOR THE OSHKOSH METROPOLITAN PLANNING ORGANIZATION - 2023

WHEREAS, the East Central Wisconsin Regional Planning Commission designated as the Metropolitan Planning Organization (MPO) for the Oshkosh Urbanized Area, approved the *2023 Transportation Improvement Program for the Oshkosh Metropolitan Planning Organization*, at the October 28, 2022 quarterly Commission meeting, and;

WHEREAS, the Transportation Improvement Program was prepared to meet the requirements of the Fixing America's Surface Transportation Act: (FAST), and the Bipartisan Infrastructure Law (BIL) as prescribed by federal regulations, and;

WHEREAS, all projects that use federal funds must appear in an adopted Transportation Improvement Program, and;

WHEREAS, WisDOT has requested the MPO advance the following WisDOT projects to be amended to the 2023 Transportation Improvement Program for the Oshkosh Metropolitan Planning Organization in the Oshkosh Urbanized Area:

- TIP Number: **253-23-019**: T Algoma, Leonard Point Rd.
- TIP Number: **253-23-020**: USH 45, Oshkosh-New London
- TIP Number: **253-23-021**: IH 41, Oshkosh - Appleton
- TIP Number: **253-23-022**: IH 41, Fond du Lac – Oshkosh
- TIP Number: **253-23-023**: Section 5310
- TIP Number: **253-23-024**: Section 5310, and;

WHEREAS, the attached Table will become part of this resolution, and;

WHEREAS, the Oshkosh MPO has chosen to adopt and support the WisDOT performance measure targets for both PM2 and PM3, and both will be added to the Transportation Improvement Program for Oshkosh, and;

WHEREAS, the MPO staff will prepare the appropriate documentation to meet federal and state requirements for any transportation project appearing in the TIP;

NOW THEREFORE BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION:

SECTION 1. That the Commission approves the amendment as presented to include the proposed projects in the approved 2023 Transportation Improvement Program for the Oshkosh Metropolitan Planning Organization.

Effective Date: April 28, 2023

Prepared For: Transportation Committee

Prepared By: Tanner Russell, Associate Transportation Planner

TO: Transportation Committee
FROM: Rachel Roth, GIS Analyst I
DATE: April 11, 2023
RE: Proposed Resolution 13 -23: Approving the 2022 Appleton (Fox Cities) Metropolitan Organization State of the System Report

In 2021, East Central staff developed State of the System Reports for the Appleton (Fox Cities) and Oshkosh Metropolitan Planning Organizations, and they were approved by the Commission on April 27, 2022. As these reports are to be updated on an annual basis, updates to the reports were completed for the Appleton (Fox Cities) MPO and the Oshkosh MPO in 2022. Additionally, in 2023, East Central staff developed a new State of the System Report for the East Central Wisconsin Region.

The three reports are designed to evaluate the status of the transportation system and track the progress of performance measures through datasets and maps for Calendar Year 2022. Staff collected and analyzed data for these reports to monitor six components of the transportation system:

- the roadway network,
- the transit system,
- the bicycle and pedestrian network,
- the Safe Routes to School program,
- airports, and
- freight.

A link to the draft report can be found here: <https://www.ecwrpc.org/wp-content/uploads/2023/03/Draft-Fox-Cities-MPO-State-of-the-System-Report-2022.pdf> .

Staff Recommendation: Staff recommends approval of the 2022 Appleton (Fox Cities) Metropolitan Planning Organization State of the System Report from the Transportation Committee – Proposed Resolution 13-23.

PROPOSED RESOLUTION NO 13-23

APPROVAL OF THE 2022 STATE OF THE SYSTEM REPORT FOR APPLETON (FOX CITIES) METROPOLITAN PLANNING ORGANIZATION

WHEREAS, the East Central Wisconsin Regional Planning Commission is the designated Appleton (Fox Cities) Metropolitan Planning Organization (MPO), and;

WHEREAS, the U.S. Department of Transportation, the Wisconsin Department of Transportation, and the East Central Wisconsin Regional Planning Commission established a series of performance measures under the Fixing America's Surface Transportation (FAST) Act, and;

WHEREAS, the Bipartisan Infrastructure Law (BIL), signed into law on November 15, 2021 supersedes the FAST Act, and;

WHEREAS, the purpose of the annual Appleton (Fox Cities) MPO State of the System Report is to track the progress of established performance measures through datasets and maps, and;

WHEREAS, the 2022 and 2023 Unified Work Program and Budgets of the East Central Wisconsin Regional Planning Commission outline the delivery of the 2022 State of the System Report, and;

WHEREAS, the 2022 State of the System Report is completed to reflect the progress of the aforementioned performance measures;

NOW THEREFORE BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION:

SECTION 1. That the Commission, as the designated Appleton (Fox Cities) Metropolitan Planning Organization, approves the 2022 Appleton (Fox Cities) Metropolitan Planning Organization State of the System Report.

Effective Date: April 28, 2023
Prepared for: Transportation Committee
Prepared By: Rachel Roth, GIS Analyst I

Robert Keller Vice-Chair – Winnebago Co.

Melissa Kraemer Badtke, Executive Dir. –ECWRPC

TO: Transportation Committee
FROM: Rachel Roth, GIS Analyst I
DATE: April 11, 2023
RE: Proposed Resolution 14 -23: Approving the 2022 Oshkosh Metropolitan Organization State of the System Report

In 2021, East Central staff developed State of the System Reports for the Oshkosh Metropolitan Planning Organization, and it approved by the Commission on April 27, 2022. As this report is to be updated on an annual basis, updates were recently completed.

These reports are designed to evaluate the status of the transportation system and track the progress of performance measures through datasets and maps for Calendar Year 2022. Staff collected and analyzed data for these reports to monitor six components of the transportation system:

- the roadway network,
- the transit system,
- the bicycle and pedestrian network,
- the Safe Routes to School program,
- airports, and
- freight.

A link to the draft report can be found here: <https://www.ecwrpc.org/wp-content/uploads/2023/03/Draft-Oshkosh-MPO-State-of-the-System-Report-2022.pdf> .

Staff Recommendation: Staff recommends approval of the 2022 Oshkosh Metropolitan Planning Organization State of the System Report from the Transportation Committee – Proposed Resolution 14-23.

PROPOSED RESOLUTION NO 14-23

APPROVAL OF THE 2022 STATE OF THE SYSTEM REPORT FOR OSHKOSH METROPOLITAN PLANNING ORGANIZATION

WHEREAS, the East Central Wisconsin Regional Planning Commission is the designated Oshkosh Metropolitan Planning Organization (MPO), and;

WHEREAS, the U.S. Department of Transportation, the Wisconsin Department of Transportation, and the East Central Wisconsin Regional Planning Commission established a series of performance measures under the Fixing America's Surface Transportation (FAST) Act, and;

WHEREAS, the Bipartisan Infrastructure Law (BIL), signed into law on November 15, 2021 supersedes the FAST Act, and;

WHEREAS, the purpose of the annual Oshkosh MPO State of the System Report is to track the progress of established performance measures through datasets and maps, and;

WHEREAS, the 2022 and 2023 Unified Work Program and Budgets of the East Central Wisconsin Regional Planning Commission outline the delivery of the 2022 State of the System Report, and;

WHEREAS, the 2022 State of the System Report is completed to reflect the progress of the aforementioned performance measures;

NOW THEREFORE BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION:

SECTION 1. That the Commission, as the designated Oshkosh Metropolitan Planning Organization, approves the 2022 Oshkosh Metropolitan Planning Organization State of the System Report.

Effective Date: April 28, 2023
Prepared for: Transportation Committee
Prepared By: Rachel Roth, GIS Analyst I

Robert Keller Vice-Chair – Winnebago Co.

Melissa Kraemer Badtke, ECWRPC Exe Director

TO: Transportation Committee
FROM: Rachel Roth, GIS Analyst I
DATE: April 11, 2023
RE: Proposed Resolution 15 -23: Approval of the 2022 East Central Wisconsin Region State of the System Report

In 2021, East Central staff developed State of the System Reports for the Oshkosh Metropolitan Planning Organization, and it approved by the Commission on April 27, 2022. As this report is to be updated on an annual basis, updates were recently completed. From late 2022 to March 2023, ECWRPC staff developed the inaugural State of the System report for the East Central Wisconsin Region, which examines conditions in all seven member counties.

These reports are designed to evaluate the status of the transportation system and track the progress of performance measures through datasets and maps for Calendar Year 2022. Staff collected and analyzed data for these reports to monitor six components of the transportation system:

- the roadway network,
- the transit system,
- the bicycle and pedestrian network,
- the Safe Routes to School program,
- airports, and
- freight.

A link to the draft report can be found here: <https://www.ecwrpc.org/wp-content/uploads/2023/03/Draft-ECWRPC-State-of-the-System-Report-2022.pdf> .

Staff Recommendation: Staff recommends approval of the 2022 East Central Wisconsin State of the System Report from the Transportation Committee – Proposed Resolution 15-23.

PROPOSED RESOLUTION NO 15-23

APPROVAL OF THE 2022 STATE OF THE SYSTEM REPORT FOR THE EAST CENTRAL WISCONSIN REGION

WHEREAS, the East Central Wisconsin Regional Planning Commission is the official planning agency for Calumet County, Fond du Lac County, Menominee County, Outagamie County, Shawano County, Waupaca County, and Winnebago County, and;

WHEREAS, the U.S. Department of Transportation, the Wisconsin Department of Transportation, and the East Central Wisconsin Regional Planning Commission established a series of performance measures under the Fixing America's Surface Transportation (FAST) Act, and;

WHEREAS, the Bipartisan Infrastructure Law (BIL), signed into law on November 15, 2021 supersedes the FAST Act, and;

WHEREAS, the purpose of the annual East Central Wisconsin Region State of the System Report is to track the progress of established performance measures through datasets and maps, and;

WHEREAS, the 2022 and 2023 Unified Work Program and Budgets of the East Central Wisconsin Regional Planning Commission outline the delivery of the 2022 State of the System Report, and;

WHEREAS, the 2022 State of the System Report is completed to reflect the progress of the aforementioned performance measures, and;

NOW THEREFORE BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION:

SECTION 1. That the Commission, as the official planning agency for the East Central Wisconsin Region, approves the 2022 East Central Wisconsin Region State of the System Report.

Effective Date: April 28, 2023
Prepared for: Transportation Committee
Prepared By: Rachel Roth, GIS Analyst I

Robert Keller Vice-Chair – Winnebago Co.

Melissa Kraemer Badtke, Executive Dir. –ECWRPC