

MEETING NOTICE

TRANSPORTATION COMMITTEE MEETING East Central Wisconsin Regional Planning Commission

COMMITTEE MEMBERS: Dick Koeppen, Nick Kesler, Kara Homan (Perm Alt for Thomas Nelson), John Zorn (Alternate for Steve Abel), Patrick Mullen, Thomas Kautza, Robert Keller, Ron McDonald, Scott Nelson

Place: ECWRPC Conference Room (with a Virtual Meeting Connection)

Date: Tuesday, October 18, 2022

Time: 1:30 p.m.

Meeting Link: <https://meet.goto.com/146049485>

Phone Number: United States: [+1 \(646\) 749-3122](tel:+16467493122)

Access Code: 146-049-485

Please contact the East Central office if you are unable to attend and arrange for an alternate to be present.

AGENDA

1. **Welcome and Introductions**
2. **Roll Call**
 - A. Introduction of Alternates, Staff and Guests
3. **Approval of Agenda / Motion to Deviate**
4. **Public Comment**
5. **Approval of the July 12, 2022 Transportation Committee Meeting Minutes**
6. **Announcements and Updates**
 - A. Staff Report
7. **Business / Action Items**
 - A. New Business
 1. **Proposed Resolution 32-22:** Approval of Economic Impact Study of Bicycle and Pedestrian Facilities in Calumet, Outagamie and Winnebago Counties
 2. **Proposed Resolution 42-22:** Adopting the 2023 Unified Transportation Work Program and the Annual MPO Self-Certification and the Regional Transportation Program Self-Certification for the East Central Wisconsin Regional Planning Commission – Melissa Kraemer Badtke
<https://www.ecwrpc.org/programs/transportation/work-program-and-budget/>

3. **Proposed Resolution 43-22:** Amending the Transportation Improvement Program for the Oshkosh Urbanized Area – 2022 <https://www.ecwrpc.org/public-review/>
 4. **Proposed Resolution 44-22:** Approval of the Transportation Improvement Program (TIP) for the Appleton (Fox Cities) Metropolitan Planning Organization - 2023 <https://www.ecwrpc.org/programs/fox-cities-and-oshkosh-mpo/transportation-improvement-program/>
 5. **Proposed Resolution 45-22:** Approval of the Transportation Improvement Program (TIP) for the Oshkosh Urbanized Area - 2023 <https://www.ecwrpc.org/programs/fox-cities-and-oshkosh-mpo/transportation-improvement-program/>
 6. **Proposed Resolution 46-22:** Approval of the High Cliff Connection Master Plan
- 8. Informational/Discussion Items**
- A. County Roundtable Discussion (*as time permits*)
 - B. North Central WisDOT Updates-<https://projects.511wi.gov/weeklyupdates-nc/>
 - C. Northeast WisDOT Updates - <https://projects.511wi.gov/weeklyupdates-ne/>
- 9. Establish Time and Place for Next Commission Meeting**
- A. **Transportation Committee Meeting:** *The next Transportation Committee Meeting will take place January 10, 2023 at 1:30 p.m. Further details will be forthcoming.*
 - B. **Commission Meeting:** *The next Commission meeting will be held on Friday, October 28, 2022 at 10:00 a.m. at the Fond du Lac County Highway Department.*
- 10. Adjourn**

Any person wishing to attend this meeting or hearing, who, because of a disability, requires special accommodations should contact the East Central Wisconsin Regional Planning Commission at (920) 751-4770 at least three business days prior to the meeting or hearing so that arrangements, within reason, can be made.

MEETING MINUTES
July 12, 2022
TRANSPORTATION COMMITTEE MEETING
East Central Wisconsin Regional Planning Commission

COMMITTEE MEMBERS: *Nick Kesler, John Zorn (Alt for Steve Abel), Patrick Mullen, Kara Homan (Perm Alt for Thomas Nelson), Tom Kautza, Dick Koeppen, Robert Keller, Ronald McDonald, Scott Nelson*

Place: ECWRPC Conference Room with a Virtual Meeting Connection

Date: Tuesday, July 12, 2022

Time: 1:30 p.m.

1. **Welcome and Introductions** - Ms. Homan welcomed attendees to the meeting and called the meeting to order at 1:30 p.m.
2. **Roll Call** - Introduction of Alternates, Staff and Guests

Committee Members Present:

Kara Homan, Chair (Perm Alt for Thomas Nelson) Outagamie County
 Nick Kesler..... Calumet County
 John Zorn (Alt. for Steve Abel) Fond du Lac County
 Patrick Mullen Fond du Lac County
 Dick Koeppen Waupaca County
 Robert Keller..... Winnebago County
 Ron McDonald..... Valley Transit

Committee Members Excused

Tom Kautza Shawano County
 Scott Nelson WisDOT – NE Region

ECWRPC Staff and Guests Present:

Matt Schreiber WisDOT Representative
 Nick Weber WisDOT Representative
 Alexander Dums WisDOT Representative
 Melissa Kraemer Badtke..... Executive Director
 Matt Halada Principal Planner, Transportation
 Kim Biedermann Principal Planner, Regional Bicycle & Pedestrian Coordinator
 Tanner Russell..... Associate Transportation Planner
 Mike Zuege GIS Manager
 Colin Kafka Associate Transportation Planner
 Jennie Mayer Associate Planner
 Leann Buboltz..... Administrative Coord

3. **Approval of Agenda / Motion to Deviate** – Mr. Zorn motioned to approve the agenda, Mr. Keller seconded the motion. The motion passed unanimously.
4. **Public Comment** – Hearing of none

5. **Election of Chair and Vice Chair**

A. Election of Chair and Vice Chair

Mr. Keller nominated Ms. Homan to serve as Chair of the committee. Mr. Koeppen moved to close nominations. Second by Mr. Keller. Motion carried. A motion was made by Mr. Koeppen and second by Mr. Zorn to approve of the nomination of Ms. Homan to serve as Chairperson. Motion passed by unanimous consent. Let the record show that Ms. Homan abstained from the vote.

Ms. Homan nominated Mr. Keller to serve as Vice Chair of the committee. Mr. Koeppen moved to close nominations. Second by Mr. Kesler. Motion carried. A motion was made by Mr. Koeppen and second by Mr. Kesler to approve of the nomination of Mr. Keller to serve as Vice Chairperson. Motion passed by unanimous consent. Let the record show that Mr. Keller abstained from the vote.

6. **Approval of the April 12, 2022 Transportation Committee Meeting Minutes**

A. A motion was made by Mr. Zorn and second by Mr. Keller to approve of the minutes as presented. Motion carried.

7. **Announcements and Updates**

A. Staff Report. Ms. Kraemer-Badtke shared with the Committee staff updates. Jennie Mayer moved into the Senior Planner – Safe Route to School role. Colin Kafka recently joined our team as an Associate Planner – Transportation. Casey Peters accepted a new position as the GIS analyst. He will be working with Mr. Zuege-GIS Manager on transportation related activities.

B. City of Waupaca Bicycle Pedestrian Plan was recently completed by Ms. Biedermann-Senior Planner. It is ready for viewing on our website where we have had a lot of great comments on the finished project by the City.

C. GO Transit – Transit Development Plan update. The update seeks to assess current conditions, provide recommendations for fixed and non-fixed routes and services and develop a more efficient transportation system which supports the city's mobility needs. Following procurement staff will administer invoices, attend meetings and assist with the Plan's development.

8. **Business / Action Items**

A. New Business

1. **Proposed Resolution 27-22:** Amending the Transportation Improvement Program for the Appleton (Fox Cities) Transportation Management Area - 2022 <https://www.ecwrpc.org/programs/fox-cities-and-oshkosh-mpo/transportation-improvement-program/>

Mr. Russell- presented the amendment to the Committee. The WisDOT requested TIP numbers on multiple new projects for the 22-24 funding cycle. These projects need to be amended into the TIP to receive the TIP numbers required for federal funding. Projects include: TIP Number: **252-22-052**, TIP Number: **252-22-053**, TIP Number: **252-22-054**, TIP Number: **252-22-055**, TIP Number: **252-22-056**. It was noted that these projects were under public review for 30 days from June 12, 2022 to July 12, 2022 with no public comment was received.

The following projects started public review on July 1, 2022 for 30 day and have not received any public comment to date. TIP Number: **252-22-057**, TIP

Number: **252-22-058**. Staff recommends approval of Proposed Resolution 27-22, amending the 2022 Appleton (Fox Cities) TMA Transportation Improvement Program.

A motion was made by Mr. Koeppen and second by Mr. Kesler to approve of Resolution 27-22. Motion carried.

2. **Proposed Resolution 28-22:** Approval of the Surface Transportation Program – Urban (STP-Urban) projects for the Oshkosh Urban Area for 2023-2026 program cycle. Mr. Russell shared that this is for the Oshkosh project specifically. The six applications received were ranked on the following categories; preserves existing system, capacity, safety, multimodal and planned programming The TAC (Technical Advisory Committee) recommended the approval of the Town of Algoma (Leonard Point Rd) project at 75% of eligible project costs, for the full \$4,152,708 allocation. This recommendation was based on the score determined by project selection criteria in the TIP.

A motion was made by Mr. Keller and second by Mr. Kesler to approve of Resolution 28-22. Motion carried.

3. **Proposed Resolution 29-22:** Amending the Appleton (Fox Cities) Transportation Management Area Public Participation Process (PPP). Ms. Mayer shared with the Committee that Per federal regulation 23 CFR 450.316, Appleton (Fox Cities) Transportation Management Area (TMA) and Oshkosh Metropolitan Planning Area (MPO) must adopt a Public Participation Process (PPP) plan. Ms. Mayer also indicated that staff researched the process of revising the current 30-day public review period to a 14-day public review period. Staff requested approval of the amendment of the current 30-day public review periods for Major Amendments to the Transportation Improvement Plan and Amendments to the Long-Range Land Use and Transportation Plan to a 15-day public review period for the Appleton (Fox Cities) Transportation Management Area. -Proposed Resolution 29-22

A motion was made by Mr. Koeppen and second by Mr. Zorn to approve of the proposed change from a 30-day public review prior to a 14-day public review period. Motion carried.

4. **Proposed Resolution 30-22:** Amending the Oshkosh Urban Area Public Participation Process (PPP). Ms. Mayer shared with the Committee that Per federal regulation 23 CFR 450.316, Appleton (Fox Cities) Transportation Management Area (TMA) and Oshkosh Metropolitan Planning Area (MPO) must adopt a Public Participation Process (PPP) plan. Ms. Mayer also indicated that staff researched the process of revising the current 30-day public review period to a 14-day public review period. Staff requested approval of the amendment of the current 30-day public review periods for Major Amendments to the Transportation Improvement Plan and Amendments to the Long-Range Land Use and Transportation Plan to a 15-day public review period for the Oshkosh Urban Area. -Proposed Resolution 30-22

A motion was made by Mr. Keller and second by Mr. Kesler to approve of the proposed change from a 30-day public review prior to a 14-day public review period. Motion carried.

5. **Proposed Resolution 31-22:** Adoption of the 2022-2026 East Central Wisconsin Regional Safe Routes to School Strategic Plan. Ms. Mayer shared that the proposed plan defines the Safe Routes to School vision and identifies goals in five main areas: Partnerships and Planning; Events and Programs; Communication; Youth Engagement; Evidence Based Practice and Research. Over the next five years, priorities will include growing partnerships, updating educational materials and resources, conducting a community health impact assessment, and increasing school participation in one day events and sustainable programs. The strategic plan will be updated every five years.

A motion was made by Mr. Kesler and second by Mr. Koeppen to approval of the 2022-2026 Regional Safe Routes to School Strategic Plan for Appleton (Fox Cities) TMA and Oshkosh Urbanized Area– Proposed Resolution 31-22. Motion carried.

6. **Proposed Resolution 32-22:** Approval of Economic Impact Study of Bicycle and Pedestrian Facilities in Calumet, Outagamie and Winnebago Counties. Ms. Biedermann presented an overview of the study's history and subsequent findings. She shared that ESI has created two documents: a full-scale economic impact report and a graphical summary of the data. These reports show positive economic impacts of existing and future bicycle and pedestrian facilities in the study area. The analyses show that investing in bicycle and pedestrian infrastructure has an overall positive economic impact. The findings of this study can be used by local communities seeking to build, expand, and finance local bicycle and pedestrian networks. Staff reported that the final report was just received and will need time to review.

A motion by Mr. Keller and second by Mr. Kesler was made to postpone affirmation until the next meeting to give staff time to review the final draft until the next Transportation meeting. Motion carried.

9. Informational/Discussion Items

A. County Roundtable Discussion (*as time permits*)

1. Waupaca County - Mr. Koeppen
 - a. The County is launching Rural Transit – A Workforce Innovation Grant was received. In our area we have a lot of individuals with transportation needs to get them back and forth to work. The new director applied for this grant and our County was one of 141 applicants.
 - b. Currently there is controversy between the D.A. and Sherriff's department that hopefully time will heal.
2. Fond du Lac County – Mr. Zorn. Sam Kaufman is now the new County Executive. They elected a new county board chair – Steven Abel. Next, they will need to appoint a person to fill the vacancy to their Hwy Committee on July 13, 2022.
3. Winnebago County – Mr. Keller stated that he no longer serves on the County Board.
4. Outagamie County – Ms. Homan.
 - a. Working on the next Bicycle and Pedestrian Plan. Working with Kim Biedermann – ECWRPC staff on this plan with a 2023 completion date.
 - b. Workforce challenges are taking place. Attempting to use new methods to fill vacancies.

5. Calumet County – Mr. Kesler. Wondering how the public participation is acquired. Ms. Kraemer-Badtke stated that currently we are looking at ways to engage the communities and different ways of getting information out there.
- B. North Central WisDOT Updates-<https://projects.511wi.gov/weeklyupdates-nc/>
- C. Northeast WisDOT Updates - <https://projects.511wi.gov/weeklyupdates-ne/>

10. **Establish Time and Place for Next Commission Meeting**

- A. **Transportation Committee Meeting:** *The next Transportation Committee Meeting will take place October 11, 2022 at 1:30 p.m. Change of date – October 18, 2022 at 1:30 p.m. due to MPO/RPC Annual Conference - Conflict on October 11, 2022.*
- B. **Commission Meeting:** *The next Commission meeting will be held on Wednesday July 27, 2022 at 10:00 a.m. at the City of New London City Hall.*

11. **Adjourn** – A motion was made by Mr. Koeppen and second by Mr. Keller to adjourn the meeting with the time noted at 2:26 PM. Motion carried.

Respectfully Submitted

By

Leann Buboltz – ECWRPC Adm Coordinator

TO: Transportation Committee

FROM: Transportation Staff

DATE: September 29, 2022

RE: Staff Update

Staff Update

Brenna Root was hired as our new Associate Planner – Transportation. Brenna has a public health background and has experience with community engagement. Kim Dieck was hired as our new Associate Planner for the Safe Routes to School Program. Kim is a former teacher and will be working to expand the safe routes to school curriculum.

Highway Commissioner Meetings

Comprehensive Safety Action Plan

ECWRPC staff will be working with communities in the Appleton (Fox Cities) and Oshkosh MPOs to create a Comprehensive Safety Action Plan (CSAP). The purpose of a CSAP is to reduce or eliminate roadway fatalities and serious injuries. A CSAP is a required component for communities to have in place in order to qualify for Safe Streets and Roads for All (SS4A) funding, which is a new funding program under the Bipartisan Infrastructure Law (BIL). Under federal guidance, MPOs or other regional agencies may create CSAPs, and this would allow local communities to qualify to apply for federal funding.

As part of the CSAP, ECWRPC staff is creating an advisory committee, which is comprised of municipal staff throughout the two MPOs. This advisory committee is expected to meet six times between October and July to assist in providing direction and oversight on the plan's development.

It is anticipated the plan will be completed in July 2022, and it would go before the Commission for adoption at the July 2023 quarterly commission meeting.

Safe Routes to School

- Staff recently attended Badger Elementary Back to School Bash and promoted the Walking School Bus Program. Five families signed up to participate.
- Staff attended Jefferson Elementary Back to School Night and the SRTS team provided bike safety information.
- Safe Routes to School kicked off the ***We take time to slow down in school zones*** educational campaign. There are 26 schools between Outagamie County, Calumet County, and Winnebago County that are participating.
- Safe Routes to School staff worked with Collaborative Learning Network to hold a School Siting Training. We worked with an area school district that is heading into a referendum to build a new elementary school

- Safe Routes to School staff are working with Carl Traeger Elementary School to provide School Zone Safety Education. We will be at their school for 4 days working with students in grades K-5.
- Staff are prepping for Walk to School Day events, which will be held on Wednesday, October 5th.

GIS Mapping and Visualization

- **Capital Improvement Plan Mapping** - GIS staff has been working on a comprehensive list of Capital Improvement Plan's across ECWRPC's region. At this time, focus is primarily on municipalities within the Fox Cities, Oshkosh, and Fond du Lac Metropolitan Areas, but may expand in the future. Compiling these projects into GIS provides an advanced understanding of upcoming projects down to a local level. ECWRPC anticipates using this data to predict construction conflicts, develop a comprehensive understanding of which roadways are receiving funding, and anticipate what may need funds in the future. Staff hopes to update this data yearly as new Capital Improvement Plans are made available. If you are interested in providing a Capital Improvement Plan, you can contact Casey Peters at cpeters@ecwrpc.org or call at 920-886-6824.
- **Bridge Sufficiency Ratings Dashboard** – The GIS staff added this dashboard to the Transportation Hub (<https://bit.ly/3QQk2dF>). This dashboard shows the status and possible funding available to all of the 1,481 bridges located within the ECWRPC region that are included in the National Bridge Inspection System.
- **Demographic Data View** – GIS staff developed a simple, easy to use demographic viewer that is publicly available to everyone (<https://bit.ly/3RFq560>). The data is from the American Communities Survey 2016-2020 and is broken down geographically by County, City, Town, or Village. The viewer has the ability to view the tables and to download the data.

TO: Transportation Committee

FROM: Kim Biedermann, Principal Planner | Bicycle and Pedestrian Coordinator

DATE: October 18, 2022

RE: Econsult Solutions, Inc. 2022 Economic Impact Study of Bicycle and Pedestrian Facilities in Calumet, Fond du Lac, Outagamie, and Winnebago Counties

Local communities are investing millions of dollars in bicycle and pedestrian facilities. While we know these facilities have tangible benefits, including expanding transportation options and providing recreational opportunities, we have very limited information on the local economic impacts of these facilities in our communities. As a result, East Central's Appleton Transportation Management Area and Oshkosh Metropolitan Planning Organization Bicycle and Pedestrian Plan—2014 and its subsequent 2021 update identified an economic impact study of bicycle and pedestrian facilities as a desired outcome.

After going through the Request for Proposals process, ECWRPC entered into a contract with Econsult Solutions, Inc. (ESI) from August 2, 2021 to June 30, 2022 to conduct an economic impact study on bicycling and walking facilities in the urbanized areas of Calumet, Fond du Lac, Outagamie, and Winnebago counties. Under direction of ECWRPC and an advisory committee, ESI collected local data, modeled impacts, and worked with both an advisory committee and ECWRPC staff to examine the economic impacts of bicycle and pedestrian facilities in Calumet, Fond du Lac, Outagamie, and Winnebago counties.

Based on the study's findings, ESI has created two documents: a summary report and a technical report. These reports show there are significant positive economic impacts of existing and future bicycle and pedestrian facilities in the study area. Analyses included the following topics: capital investments, public health, environment, transportation, user spending, and property value. These analyses show that investing in bicycle and pedestrian infrastructure has an overall positive economic impact, with investment of the future network estimated to be \$1.3B and will result in an estimated \$2.3B impact. The findings of this study can be used by local communities seeking to build, expand, and finance local bicycle and pedestrian networks.

The documents can be found online at:

Summary Report: <https://www.ecwrpc.org/wp-content/uploads/2022/09/Draft-ECWRPC-Economic-Impact-Study-Report.pdf>

Technical Report: <https://www.ecwrpc.org/wp-content/uploads/2022/09/Draft-ECWRPC-Economic-Impact-Study-Technical-Report.pdf>

Staff Recommendation: Staff recommends that the Transportation Committee approve Proposed Resolution 32-22: The Economic Impact Study of Bicycle and Pedestrian Facilities in Calumet, Fond du Lac, Outagamie, and Winnebago counties.

RESOLUTION NO. 32-22

**APPROVAL OF ECONOMIC IMPACT STUDY OF BICYCLE AND PEDESTRIAN FACILITIES
IN CALUMET, OUTAGAMIE, AND WINNEBAGO COUNTIES**

WHEREAS, the East Central Regional Planning Commission is the designated Appleton (Fox Cities) Transportation Management Area (TMA) and designated Oshkosh Urbanized Area Metropolitan Planning Organization (MPO); and

WHEREAS, the East Central Wisconsin Regional Planning Commission entered into a contract with Econsult Solutions, Inc. from August 2, 2021 to June 30, 2022 to conduct the Economic Impact Study of Bicycle and Pedestrian Facilities in Calumet, Fond du Lac, Outagamie, and Winnebago Counties; and

WHEREAS, the consultant collected local data, modeled impacts, and worked with an advisory committee and ECWRPC staff to examine the economic impacts of bicycling and pedestrian facilities; and

WHEREAS, the findings of the study showcase the positive economic impacts of current and planned bicycle and pedestrian facilities in the urbanized areas of these counties.

Now, therefore:

BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION:

Section 1: That the Commission, approves the Economic Impact Study of Bicycle and Pedestrian Facilities in Calumet, Fond du Lac, Outagamie, and Winnebago counties.

Effective Date: October 28, 2022
Prepared For: Transportation Committee
Prepared By: Kim Biedermann, Principal Planner

Kara Homan, Chair – Outagamie Co.

Melissa Kraemer Badtke, Executive Dir.- ECWRPC

TO: Transportation Committee

FROM: Melissa Kraemer Badtke, Executive Director

DATE: October 18, 2022

RE: Draft 2023 Unified Planning Work Program

The Unified Planning Work Program (UPWP) is developed annually and outlines the planning priorities and projects that will be completed by the MPO staff in the upcoming year. In addition, MPO staff must ensure that the plan is consistent with federal and state regulations and that there is coordination with local communities, the Wisconsin Department of Transportation, Federal Highway Administration, and Federal Transit Administration (23 CFR 450.308(b)).

The draft 2023 Unified Planning Work Program has been developed and East Central staff has met with WisDOT, FHWA, and FTA to discuss the planning priorities and projects for 2023. There will be minor modifications to the work program based on the feedback East Central staff has received. For the 2023 Work Program, there are additional requirements per the funding letters that need to be included in the work program for next year, which includes:

- housing coordination;
- 2.5% of the budget and program deliverables related to safe and accessible transportation;
- assistance for communities on grant applications and materials.

The Appleton (Fox Cities)/Oshkosh Metropolitan Planning Organization, the Regional Transportation Program, and the Fond du Lac Metropolitan Planning Organization received increases in funding levels for 2023. In addition, East Central staff received notification that the GO Transit – Transit Development Plan 5304 funding has been approved.

A copy of the draft 2023 Unified Planning Work Program can be viewed at the following website: <https://www.ecwrpc.org/programs/transportation/work-program-and-budget/>. Any questions or comments can be emailed to Melissa Kraemer Badtke at mbadtke@ecwrpc.org.

The following projects have been identified as priorities within the work program and it should be noted that this is not comprehensive list of projects.

Appleton (Fox Cities)/Oshkosh Metropolitan Planning Organization

- **Administration:** Continue to administer the Appleton (Fox Cities) MPO programming and ensuring it is consistent with federal and state regulations.
- **Title VI Plan:** Update the Title VI Plan in accordance with WisDOT and federal guidance; this plan is updated every three years and was last adopted in October 2020.
- **Public Participation Plan:** Update the public participation plan, which lays out procedures to provide opportunities for all area residents to participate in the update and development of ECWRPC's transportation planning documents.
- **MPO Boundaries:** Update the Appleton (Fox Cities) Urbanized and Metropolitan Planning Area Boundaries.

- **Functional Classification Network:** Update the functional classification network to be consistent with the Urbanized and metropolitan planning area boundaries.
- **Plan Implementation and Updates:** Implement and update MPO Planning documents as guidance regarding the Bipartisan Infrastructure Law (BIL) is provided. The planning documents include:
 - Long Range Transportation Plan
 - Transportation Improvement Plan (developed annually)
 - Congestion Management Plan
 - Bicycle and Pedestrian Plan
- **Northeast Travel Demand Model:** Coordinate with WisDOT to update the Northeast Travel Demand Model with the new boundaries, the functional classification network and data provided by the U.S. Census Bureau.
- **Comprehensive Safety Action Plan:** Develop the Comprehensive Safety Action Plan for Appleton (Fox Cities) and Oshkosh Metropolitan Planning Organizations.
- **5310 Program Administration:** Work in coordination with Valley Transit to administer the 5310 grant program.
- **Ridership and Fare Equity Survey:** Work with Valley Transit to develop and implement a ridership and fare equity survey.

Regional Transportation Program

- **Asset Management Projects:**
- **Coordinated Public Transit Human Services Transportation Plans:** Coordinate with local partners, including transit agencies and human services departments to identify the transportation needs of those individuals who are not able to provide their own transportation; provide strategies to meet those needs; and prioritize services for funding and implementation. These plans are updated for each ECWRPC member county every four years and allow the County to receive the 85.10 and 5310 funding.

Fond du Lac Metropolitan Planning Organization

- **Administration:** Continue to administer the Fond du Lac MPO programming and ensuring it is consistent with federal and state regulations.
- **Title VI Plan:** Update the Title VI Plan in accordance with WisDOT and federal guidance; this plan is updated every three years and was last adopted in October 2020.
- **Public Participation Plan:** Update the public participation plan, which lays out procedures to provide opportunities for all area residents to participate in the update and development of ECWRPC's transportation planning documents.
- **MPO Boundaries:** Update the Fond du Lac Urbanized and Metropolitan Planning Area Boundaries.
- **Functional Classification Network:** Update the functional classification network to be consistent with the Urbanized and metropolitan planning area boundaries.
- **Plan Implementation and Updates:** Implement and update MPO Planning documents as guidance regarding the Bipartisan Infrastructure Law (BIL) is provided. The planning documents include:
 - Long Range Transportation Plan
 - Transportation Improvement Plan (developed annually)
 - Congestion Management Plan
 - Bicycle and Pedestrian Plan
- **MPO Bicycle and Pedestrian Plan:** This will be a comprehensive plan to evaluate and propose recommendations for the multi-modal network.

Regional Safe Routes to School Program

- **Local Safe Routes to School Action Plans:** Conduct bicycle and walk audits, surveys and work with the local coalition to develop a safe routes to school action plan.
- **Events and Programs:** Continue to work with schools and communities on events and programs such as walk to school day, walking school bus, Project RADAR, etc.
- **Youth Engagement:** Continue to work with schools to implement SRTS curriculum and also develop youth coalitions to have a voice in the planning process.
- **Evaluation:** Continue to evaluate the Regional Safe Routes to School Program by updating East Central's demographic dataset and providing best practices.

GO Transit – Transit Development Plan

- **Plan Update:** East Central staff will work with GO Transit to hire a consultant to complete the update of the transit development plan. East Central staff will administer this grant.

Staff Recommendation: Staff recommends the approval of Proposed Resolution 42-22: Adopting the 2023 Unified Transportation Work Program and Annual MPO Self-Certification and the Regional Transportation Program Self-Certification for the East Central Wisconsin Regional Planning Commission.

PROPOSED RESOLUTION 42-22

ADOPTING THE 2023 UNIFIED TRANSPORTATION WORK PROGRAM AND THE ANNUAL MPO SELF-CERTIFICATION AND THE REGIONAL TRANSPORTATION PROGRAM SELF-CERTIFICATION FOR THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION

WHEREAS, the East Central Wisconsin Regional Planning Commission has been designated by the Governor as the Metropolitan Planning Organization (MPO) for the Appleton (Fox Cities) and Oshkosh, Wisconsin, Urbanized Areas; and

WHEREAS, the Appleton (Fox Cities) MPO as a designated Transportation Management Area (TMA), and the Oshkosh MPO Policy Board, with representation from all jurisdictions within the Urbanized Areas, has the responsibility to direct, coordinate, and administer the transportation planning process in the urbanized areas; and

WHEREAS, the Federal Highway Administration and the Federal Transit Administration, under 23 CFR and 49 CFR 616, requires the development of a Unified Planning Work Program; and

WHEREAS, the Policy Board has reviewed the transportation planning activities outlined in the 2023 Unified Planning Work Program and finds them consistent with the transportation planning process and desires of the MPOs, WisDOT, and FHWA; and

WHEREAS, the Regional Planning Commissions (RPC) will formulate, and submit for annual approval, a Transportation Planning Work Program (TPWP), which identifies all transportation-related planning activities to be funded. In performing the activities and receiving Federal and State funding for the TPWP, the Regional Planning Commission hereby self-certifies their compliance with CFDA 20.205 Federal Funding Requirements; and

NOW, THEREFORE, BE IT RESOLVED, that the Appleton (Fox Cities) Metropolitan Planning Organization and Oshkosh Metropolitan Planning Organization adopts the 2023 Unified Planning Work Program and directs staff to submit the document to the Wisconsin Department of Transportation, the Federal Highway Administration and the Federal Transit Administration; and

BE IT FURTHER RESOLVED that in accordance with 23 CFR 450.336 the Appleton (Fox Cities) and Oshkosh MPOs hereby certifies that the metropolitan transportation planning process is addressing major issues facing the metropolitan planning area and that these efforts are being conducted in accordance with all the applicable requirements of:

1. 23 U.S.C 134 and 49 U.S.C 5303, and this subpart;
2. In non-attainment and maintenance areas, Sections 174 and 176 (c) and (d) of the Clean Air Acts as amended (42 U.S.C. 7504, 7506 (c) and (d)) and 40 CFR part 93;
3. Title VI of the Civil Rights Act of 1964, as amended (42 U.S.C. 2000d-1) and 49 CFR part 21;
4. 49 U.S.C. 5332, prohibiting discrimination on the basis of race, color, creed, national origin, sex, or age employment or business opportunity;
5. Sections 1101(b) of the Fixing America's Surface Transportation Act (FAST Act) (P.L. 112-141) and 49 CFR Part 26 regarding the involvement of disadvantaged business enterprises in the US DOT funded projects;
6. 23 CFR part 230, regarding the implementation of an equal employment opportunity program on Federal and Federal-aid highway constructions contracts;

7. The provisions of the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 *et seq.*) and 49 CFR Parts 27, 37, and 38;
8. The Older Americans Act, as amended (42 U.S.C. 6102), prohibiting discrimination on the basis of age in programs or activities receiving Federal financial assistance;
9. Section 324 of title 23, U.S.C. regarding the prohibition of discrimination based on gender; and discrimination against individuals with disabilities.

Effective Date: October 28, 2022

Submitted By: Transportation Committee

Prepared By: Melissa A. Kraemer Badtke, Executive Director/MPO Director

Kara Homan , Chair – Outagamie Co.

Attest: Melissa Kraemer-Badtke – ECWRPC
Executive Director/MPO Director

TO: Oshkosh Transportation Committee

FROM: Tanner Russell, Associate Transportation Planner

DATE: October 18, 2022

RE: 2022 Transportation Improvement Program (TIP) Amendment for Oshkosh Metropolitan Planning Area - Resolution Number 43-22

Since the 2022 Transportation Improvement Program (TIP) was amended on July 27, 2022, DOT has requested a TIP Number on a new project for the 2022-2025 funding cycle. This project needs to be amended into the TIP to receive the TIP number required for federal funding.

The project to be amended can be viewed on the following pages of this memo or at this link: <https://www.ecwrpc.org/public-review/>

Proposed Resolution 43-22:

WisDOT has requested the inclusion of a bridge rehabilitation project on STH 44 in the City of Oshkosh over the Fox River. This project is receiving NHPP funding for design funds in 2023 and construction funds in 2025. Please see the attached Transportation Improvement Program Table 1: Oshkosh Urbanized Area – Project Listing included with the meeting materials for your review.

Projects include:

- TIP Number: **253-22-031**

This project was under public review for 30 days from September 18, 2022 to October 18, 2022. No public comment was received.

Staff Recommendation: Staff recommends approval of Resolution 43-22 for the amendments in the 2022 Oshkosh Metropolitan Planning Organization Transportation Improvement Program.

Table 1: Oshkosh Urbanized Area - Project Listing (2022-2025)
(\$000)

**Funds are listed in Year of Expenditure \$.

**Funds are obligated approximately 6 weeks prior to LET date.

Primary Jurisdiction	Project Description	Type of Cost	2022				2023				2024				2025				
			Fed	State	Local	Total	Fed	State	Local	Total	Fed	State	Local	Total	Fed	State	Local	Total	
WisDOT	STH 44, Wisconsin St., C Oshkosh	DESIGN				0	82	20	0	102									0
C of Oshkosh	Fox River Bridge B-70-0247	ROW				0				0									0
	6110-26-00, 70 BRRHB	CONST				0				0				618	154	0			772
253-22-031	NHPP .01 miles (P)	TOTAL	0	0	0	0	82	20	0	102	0	0	0	0	618	154	0		772

PROPOSED RESOLUTION NO. 43-22

AMENDING THE TRANSPORTATION IMPROVEMENT PROGRAM FOR THE OSHKOSH URBANIZED AREA - 2022.

WHEREAS, the East Central Wisconsin Regional Planning Commission, as the Metropolitan Planning Organization (MPO) for the Oshkosh Urbanized Area, approved the *2022 Transportation Improvement Program for the Oshkosh Urbanized Area*, at the October 29, 2021 quarterly Commission meeting; and

WHEREAS, the Transportation Improvement Program was prepared to meet the requirements of the Bipartisan Infrastructure Law (BIL) and Fixing America's Surface Transportation Act: (FAST), as prescribed by federal regulations; and

WHEREAS, all projects that use federal funds must appear in an adopted Transportation Improvement Program; and

WHEREAS, WisDOT has requested the MPO to advance the attached WisDOT projects in the Oshkosh Area; and

WHEREAS, the MPO staff will prepare the appropriate documentation to meet federal and state requirements for any transportation project appearing in the TIP, **Now Therefore;**

BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION:

SECTION 1. That the Commission approves the amendment as presented to include the proposed projects in the approved 2022 Transportation Improvement Program for the Oshkosh Urbanized Area.

Effective Date: October 28, 2022

Submitted By: Transportation Committee

Prepared By: Tanner Russell, Associate Transportation Planner

Kara Homan, Chair – Outagamie Co.

Melissa Kraemer Badtke, Executive Dir.- ECWRPC

TO: Appleton (Fox Cities) Transportation Committee

FROM: Tanner Russell, Associate Transportation Planner

DATE: October 18, 2022

RE: Approval of the Transportation Improvement Program (TIP) for the Appleton (Fox Cities) Metropolitan Planning Organization (MPO) - 2023

The Transportation Improvement Program (TIP) is an annually prepared program of transportation projects that will be utilizing federal funding assistance in their implementation. This TIP includes projects within the Appleton (Fox Cities) Metropolitan Planning Organization (MPO). East Central Wisconsin Regional Planning Commission (ECWRPC) has updated the Transportation Improvement Program (TIP) for the Appleton (Fox Cities) MPO. ECWRPC staff has worked with WisDOT Northeast Region, transit operators, and local government officials to compile this list of projects for the 2023-2026 program years.

The document can be viewed at the following location:

<https://www.ecwrpc.org/programs/fox-cities-and-oshkosh-mpo/transportation-improvement-program/>.

The 2023 Appleton (Fox Cities) TIP began the 30-day public review period on September 18, 2022 and concludes October 18, 2022.

If you have any comments or questions, please send those to Tanner Russell via email at trussell@ecwrpc.org.

Staff Recommendation:

Staff recommends approval of Resolution 44-22, Approval of the Transportation Improvement Program (TIP) for the Appleton (Fox Cities) MPO – 2023.

PROPOSED RESOLUTION NO. 44-22

APPROVAL OF THE TRANSPORTATION IMPROVEMENT PROGRAM FOR FOX CITIES (APPLETON) METROPOLITAN PLANNING ORGANIZATION - 2023

WHEREAS, the East Central Wisconsin Regional Planning Commission has been designated by the Governor as the Metropolitan Planning Organization (MPO) for the purpose of carrying out cooperative, comprehensive and continuing urban transportation planning in the Appleton (Fox Cities) Transportation Management Area (TMA); and

WHEREAS, in the Bipartisan Infrastructure Law (BIL) and the FAST Act in §450.326 and §450.334(a) requires that the Appleton (Fox Cities) MPO prepare a Transportation Improvement Program with federally funded projects; and

WHEREAS, all transportation projects in the Appleton (Fox Cities) MPO which are to be implemented with federal funds must be included in the annual elements of the Transportation Improvement Program (TIP) and approved by the MPO as a prerequisite for funding approval; and

WHEREAS, the urban area transit systems are required by the Federal Transit Administration to publish a biennial program of projects; and

WHEREAS, a completed and approved TIP is also a prerequisite for continued transportation planning certification, and

WHEREAS, the metropolitan planning organization (MPO) must work with Valley Transit to establish 2023 calendar year targets for transit performance measures addressed in the Transit Asset Management Plan (TAM) and Public Transportation Agency Safety Plan (PTASP) and incorporate them into the TIP; and

WHEREAS, metropolitan planning organizations (MPOs) must annually establish calendar year targets for each of the five Highway Safety Improvement Program (HSIP) performance measures by either adopting their State DOT targets or commit to establishing quantifiable HSIP target(s) for the metropolitan planning area. Adopting the WisDOT 2023 targets means agreeing to plan and program projects so that they contribute to the accomplishment of WisDOT's HSIP target(s) and incorporate into the TIPs; and

WHEREAS, the Commission affirms the validity of the transportation plan for the urbanized areas; and

WHEREAS, this organization's staff has worked with principal elected officials of general purpose local governments, their designated staff, and private providers to solicit their input into this TIP; and

WHEREAS, the Federal Highway Program Manual requires the evaluation, review, and coordination of federal and federally-assisted programs and projects in accordance with clearinghouse review requirements of the Project Notification and Development Review Process; and

WHEREAS, in accordance with the Bipartisan Infrastructure Law (BIL) and Fixing America's Surface Transportation Act: (FAST Act), coordination has occurred between the MPO, the state and transit operators in programming multimodal projects; and

WHEREAS, all required public participation procedures have been followed; now therefore

BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION:

Section 1: That the Commission, as the designated MPO, approve the Transportation Improvement Program for the Appleton (Fox Cities) Transportation Management Area - 2023.

Section 2: That the Commission certifies that the metropolitan planning process is addressing the major transportation issues in these areas in conformance with all applicable requirements.

Section 3: That the Commission further certifies that the TIP contains only projects that are consistent with the metropolitan plans for the urbanized areas.

Effective Date: October 28, 2022

Prepared for: Transportation Committee

Prepared By: Tanner Russell, Associate Transportation Planner

Jeff Nooyen, Chair – Outagamie Co.

TO: Oshkosh Transportation Committee

FROM: Tanner Russell, Associate Transportation Planner

DATE: October 18, 2022

RE: Approval of the Transportation Improvement Program (TIP) for the Oshkosh Urbanized Area - 2023

The Transportation Improvement Program (TIP) is an annually prepared program of transportation projects that will be utilizing federal funding assistance in their implementation. This TIP includes projects within the Oshkosh Metropolitan Planning Organization (MPO). East Central Wisconsin Regional Planning Commission (ECWRPC) has updated the Transportation Improvement Program (TIP) for the Oshkosh MPO. ECWRPC staff has worked with WisDOT Northeast Region, transit operators, and local government officials to compile this list of projects for the 2023-2026 program years.

The document can be viewed at the following link:

<https://www.ecwrpc.org/programs/fox-cities-and-oshkosh-mpo/transportation-improvement-program/>

The 2023 Oshkosh TIP began the 30-day public review period on September 18, 2022 and concluded October 18, 2022. No public comment has been received.

If you have any comments or questions, please send those to Tanner Russell via email at trussell@ecwrpc.org.

Staff Recommendation:

Staff recommends approval of Resolution 45-22, Approval of the Transportation Improvement Program (TIP) for the Oshkosh Urbanized Area – 2023.

RESOLUTION NO. 45-22

APPROVAL OF THE TRANSPORTATION IMPROVEMENT PROGRAM FOR OSHKOSH URBANIZED AREA-2023

WHEREAS, the East Central Wisconsin Regional Planning Commission has been designated by the Governor as the Metropolitan Planning Organization (MPO) for the purpose of carrying out cooperative, comprehensive and continuing urban transportation planning in the Oshkosh urbanized area; and

WHEREAS, in the Bipartisan Infrastructure Law (BIL) and in the FAST Act in §450.326 and §450.334(a) requires that the Oshkosh Metropolitan Planning Organization (MPO) prepare a Transportation Improvement Program with federally funded projects; and

WHEREAS, all transportation projects in the Oshkosh urbanized area which are to be implemented with federal funds must be included in the annual elements of the Transportation Improvement Program (TIP) and approved by the MPO as a prerequisite for funding approval; and

WHEREAS, the urban area transit systems are required by the Federal Transit Administration to publish a biennial program of projects; and

WHEREAS, a completed and approved TIP is also a prerequisite for continued transportation planning certification, and

WHEREAS, the metropolitan planning organization (MPO) must work with Greater Oshkosh Transit to establish 2023 calendar year targets for transit performance measures addressed in the Transit Asset Management Plan (TAM) and Public Transportation Agency Safety Plan (PTASP) and incorporate them into the TIP; and

WHEREAS, metropolitan planning organizations (MPOs) must annually establish calendar year targets for each of the five Highway Safety Improvement Program (HSIP) performance measures by either adopting their State DOT targets or commit to establishing quantifiable HSIP target(s) for the metropolitan planning area. Adopting the WisDOT 2023 targets means agreeing to plan and program projects so that they contribute to the accomplishment of WisDOT's HSIP target(s) and incorporate into the TIPs; and

WHEREAS, the Commission affirms the validity of the transportation plan for the urbanized areas; and

WHEREAS, this organization's staff has worked with principal elected officials of general purpose local governments, their designated staffs, and private providers to solicit their input into this TIP; and

WHEREAS, the Federal Highway Program Manual requires the evaluation, review, and coordination of federal and federally-assisted programs and projects in accordance with clearinghouse review requirements of the Project Notification and Development Review Process; and

WHEREAS, in accordance with the Bipartisan Infrastructure Law (BIL) and Fixing America's Surface Transportation Act (FAST Act), coordination has occurred between the MPO, the state and transit operators in programming multimodal projects; and

WHEREAS, all required public participation procedures have been followed; now therefore

BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION:

Section 1: That the Commission, as the designated MPO, approve the Transportation Improvement Program for the Oshkosh Urbanized Area - 2023.

Section 2: That the Commission certifies that the metropolitan planning process is addressing the major transportation issues in these areas in conformance with all applicable requirements.

Section 3: That the Commission further certifies that the TIP contains only projects that are consistent with the metropolitan plans for the urbanized areas.

Effective Date: October 28, 2022

Prepared for: Transportation Committee

Prepared By: Tanner Russell, Associate Transportation Planner

Jeff Nooyen, Chair – Outagamie Co.

TO: Transportation Committee
FROM: Kim Biedermann, Principal Planner | Bicycle and Pedestrian Coordinator
DATE: October 18, 2022
RE: High Cliff Connection Master Plan

In August 2021, ECWRPC entered into contract with HKGi to conduct a feasibility study and create a master plan for a proposed connection from the Fox Cities to High Cliff State Park, with a study area focusing on connecting from the Loop the Little Lake route east to High Cliff.

The feasibility study portion of the project included the following: examining the suitability of various roadways to connect to High Cliff; public engagement through pop-up events and interactive maps on the project website; holding meetings with a core team comprised of municipal staff, state agencies, and local partners and a broader stakeholder group; and utilizing various data sources to examine how people are currently bicycling and walking in the project's study area.

Information from the feasibility study was used to create several proposed High Cliff Connection route options. These options were posted on the project website, and residents could provide feedback on these options through the project website, participating in open houses, and/or directly contacting ECWRPC staff. The core team and stakeholder group also provided feedback and input on the route options.

Based on feedback from residents, municipal staff, WisDOT, WisDNR, and continuing to examine current conditions of the route options, a master plan was ultimately developed. This master plan provides recommendations on where a High Cliff Connection could be constructed, which includes a mix of on-road and off-road facilities along with short-term and long-term recommendations. It also provides recommendations on trail amenities, like wayfinding signage, proposed trailhead locations, and recommendations for implementation.

Presentations on the draft master plan were provided to Harrison's and Sherwood's town boards and the Menasha's City Council. Implementation of the High Cliff Connection will ultimately be the responsibility of the jurisdictions that the connection traverses.

The document can be found online at: <https://hkgi.mysocialpinpoint.com/high-cliff-connection>.

Staff Recommendation: Staff recommends that the Transportation Committee approve Proposed Resolution 46-22: The High Cliff Connection Master Plan.

PROPOSED RESOLUTION NO. 46-22

APPROVAL OF HIGH CLIFF CONNECTION MASTER PLAN

WHEREAS, the East Central Regional Planning Commission is the designated Appleton (Fox Cities) Transportation Management Area (TMA) and designated Oshkosh Urbanized Area Metropolitan Planning Organization (MPO); and

WHEREAS, the East Central Wisconsin Regional Planning Commission entered into a contract with HKGi from August 2, 2021 to September 30, 2022 to conduct a feasibility study and create a master plan for an active transportation connection from the Fox Cities to High Cliff State Park; and

WHEREAS, the consultant examined local data, inventoried roadway conditions; conducted extensive public engagement; and worked with a core team, a stakeholder group, and ECWRPC staff to inform the process; and

WHEREAS, a master plan for an active transportation connection from the Fox Cities to High Cliff State Park will be utilized by local municipalities to inform future bicycle and pedestrian projects to advance the multimodal network.

Now, therefore:

BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION:

Section 1: That the Commission, approves the High Cliff Connection Master Plan.

Effective Date: October 28, 2022

Prepared For: Transportation Committee

Prepared By: Kim Biedermann, Principal Planner

Kara Homan, Chair – Outagamie Co.

Melissa Kraemer Badtke, Executive Dir.- ECWRPC