

East Central Wisconsin
Regional Planning Commission
Menasha, Wisconsin

ANNUAL FINANCIAL REPORT

December 31, 2019



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East Central Wisconsin Regional Planning Commission

Menasha, Wisconsin

DECEMBER 31, 2019

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Independent auditors' report

To the Board of Commissioners
East Central Wisconsin Regional Planning Commission
Menasha, Wisconsin

REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of the East Central Wisconsin Regional Planning Commission, Menasha, Wisconsin (the "Commission") as of and for the year ended December 31, 2019, and the related notes to the financial statements, as listed in the table of contents.

MANAGEMENT'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

AUDITORS' RESPONSIBILITY

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditors consider internal control relevant to the Commission's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

OPINION

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Commission as of December 31, 2019, and the changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

OTHER MATTERS

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the schedules relating to pensions and other postemployment benefits on pages 30 through 32 be presented to supplement the financial statements. Such information, although not part of the financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the financial statements. Such missing information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. Our opinion on the financial statements is not affected by this missing information.

Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Commission's financial statements. The Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual is presented for purposes of additional analysis and is not a required part of the financial statements. The schedules of expenditures of federal and state awards are presented for purposes of additional analysis, as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration, are also not a required part of the financial statements.

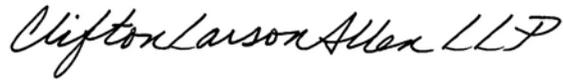
The Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual and the schedules of expenditures of federal and state awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information, the schedules of expenditures of federal and state awards are fairly stated, in all material respects, in relation to the financial statements as a whole.

Prior-Year Comparative Information

We have previously audited the Commission's 2018 financial statements, and we expressed an unmodified opinion on the financial statements in our report dated April 18, 2019. In our opinion, the comparative information presented herein as of and for the year ended December 31, 2018, is consistent, in all material respects, with the audited financial statements from which it has been derived.

OTHER REPORTING REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

In accordance with *Government Auditing Standards*, we have also issued our report dated April 3, 2020, on our consideration of the Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Commission's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Commission's internal control over financial reporting and compliance.



CliftonLarsonAllen LLP

Wausau, Wisconsin

April 3, 2020

FINANCIAL STATEMENTS

East Central Wisconsin Regional Planning Commission

Menasha, Wisconsin

STATEMENT OF NET POSITION
AS OF DECEMBER 31, 2019
WITH COMPARATIVE AMOUNTS AS OF DECEMBER 31, 2018

	<u>2019</u>	<u>2018</u>
ASSETS		
Cash and investments	\$ 163,349	\$ 50,525
Restricted cash and investments	74,202	67,953
Accounts receivable	377,368	1,183,398
Prepaid items	12,727	15,103
Net pension asset	-	247,502
Capital assets - net	29,157	24,364
	<u>656,803</u>	<u>1,588,845</u>
DEFERRED OUTFLOWS OF RESOURCES		
OPEB related amounts	7,483	8,347
Pension related amounts	783,580	445,914
	<u>791,063</u>	<u>454,261</u>
LIABILITIES		
Accounts payable	44,940	823,745
Accrued and other current liabilities	18,503	16,462
Accrued vacation leave	28,478	25,213
Accrued interest	673	1,314
Unearned revenue	74,202	67,953
Long-term obligations:		
Due within one year	21,845	20,801
Due in more than one year	5,148	26,992
OPEB liability	145,799	154,333
Net pension liability	293,160	-
	<u>632,748</u>	<u>1,136,813</u>
DEFERRED INFLOWS OF RESOURCES		
OPEB related amounts	22,765	1,028
Pension related amounts	409,597	496,592
	<u>432,362</u>	<u>497,620</u>
NET POSITION		
Net investment in capital assets	19,111	9,660
Restricted for pension benefits	-	247,502
Unrestricted	363,645	151,511
	<u>382,756</u>	<u>408,673</u>
Total net position	<u>\$ 382,756</u>	<u>\$ 408,673</u>

The notes to the financial statements are an integral part of this statement.

East Central Wisconsin Regional Planning Commission

Menasha, Wisconsin

**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
FOR THE YEAR ENDED DECEMBER 31, 2019
WITH COMPARATIVE AMOUNTS FOR THE YEAR ENDED DECEMBER 31, 2018**

	<u>2019</u>	<u>2018</u>
OPERATING REVENUES		
Intergovernmental		
Federal grants	\$ 1,214,401	\$ 2,788,221
State grants	74,641	67,587
Intergovernmental charges for services		
Local districts membership levy	771,753	771,715
Local contracts	119,355	180,950
NR-135 program	133,711	133,230
Public charges for services	5,671	1,765
	<u>2,319,532</u>	<u>3,943,468</u>
OPERATING EXPENSES		
Salaries and wages	1,202,196	1,248,841
Employee fringes and benefits	603,584	539,374
Direct grant expenses	297,585	1,999,283
Meetings and staff development	40,902	29,410
Supplies	6,067	4,866
Office space and equipment	142,925	143,036
Reference materials, subscriptions and dues	6,051	5,630
Printing and publishing	10,031	10,055
Postage	1,941	603
Staff expenses	865	1,382
Insurance and professional fees	22,026	13,290
Depreciation	13,665	19,330
	<u>2,347,838</u>	<u>4,015,100</u>
Operating loss	<u>(28,306)</u>	<u>(71,632)</u>
NONOPERATING REVENUES (EXPENSES)		
Interest income	4,318	4,382
Gain (loss) on disposal of capital assets	(281)	-
Interest and fiscal charges	(1,648)	(2,667)
	<u>2,389</u>	<u>1,715</u>
Change in net position	(25,917)	(69,917)
Net position - January 1	<u>408,673</u>	<u>478,590</u>
Net position - December 31	<u>\$ 382,756</u>	<u>\$ 408,673</u>

The notes to the financial statements are an integral part of this statement.

East Central Wisconsin Regional Planning Commission

Menasha, Wisconsin

STATEMENT OF CASH FLOWS
FOR THE YEAR ENDED DECEMBER 31, 2019
WITH COMPARATIVE AMOUNTS FOR THE YEAR ENDED DECEMBER 31, 2018

	<u>2019</u>	<u>2018</u>
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from grants and charges	\$ 2,074,759	\$ 2,319,334
Cash received from other government payments	1,057,052	1,083,079
Cash paid for employee wages and benefits	(1,672,237)	(1,747,500)
Cash paid to suppliers	(1,302,991)	(1,708,233)
Net cash provided (used) by operating activities	<u>156,583</u>	<u>(53,320)</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Principal payments on note payable-Winnebago Co.	(16,142)	(15,373)
Interest paid on debt	(1,654)	(2,423)
Net cash used by noncapital financing activities	<u>(17,796)</u>	<u>(17,796)</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Acquisition of capital assets	(18,739)	(923)
Principal payments on lease payable	(4,658)	(4,433)
Interest paid on debt	(635)	(856)
Net cash used by capital and related financing activities	<u>(24,032)</u>	<u>(6,212)</u>
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest received	4,318	4,382
Change in cash and cash equivalents	119,073	(72,946)
Cash and cash equivalents - January 1	118,478	191,424
Cash and cash equivalents - December 31	<u>\$ 237,551</u>	<u>\$ 118,478</u>
RECONCILIATION OF OPERATING LOSS TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES		
Operating loss	\$ (28,306)	\$ (71,632)
Adjustments to reconcile operating loss to net cash provided (used) by operating activities		
Depreciation	13,665	19,330
Change in Pension Asset/Liability	540,662	(315,182)
Change in Pension Deferred Outflow	(337,666)	71,057
Change in Pension Deferred Inflow	(86,995)	273,874
Change in OPEB liability	(8,534)	23,651
Change in OPEB Deferred Outflow	864	(8,347)
Change in OPEB Deferred Inflow	21,737	1,028
Changes in operating assets and liabilities:		
Accounts receivables	806,030	(553,337)
Prepaid items	2,376	(6,673)
Accounts payable	(778,805)	503,927
Accrued and other current liabilities	2,041	528
Accrued vacation leave	3,265	(3,826)
Unearned revenue	6,249	12,282
Net cash provided (used) by operating activities	<u>\$ 156,583</u>	<u>\$ (53,320)</u>
Reconciliation of cash and cash equivalents to the statement of net position		
Cash and cash equivalents in current assets	\$ 163,349	\$ 50,525
Cash and cash equivalents in restricted assets	74,202	67,953
Total cash and cash equivalents	<u>\$ 237,551</u>	<u>\$ 118,478</u>
Noncash capital and related financing activities		
None		

The notes to the financial statements are an integral part of this statement.

East Central Wisconsin Regional Planning Commission

Menasha, Wisconsin

NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2019

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the East Central Wisconsin Regional Planning Commission, Menasha, Wisconsin (the "Commission"), have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the Commission are described below:

A. REPORTING ENTITY

The Commission is a public agency formed under Section 66.0309 of the Wisconsin Statutes. The Commission provides planning and other services to Wisconsin County governments and local communities within the counties of Calumet, Fond du Lac, Green Lake, Marquette, Menominee, Outagamie, Shawano, Waupaca, Waushara, and Winnebago. In accordance with GAAP, the financial statements are required to include the Commission and any separate component units that have a significant operational or financial relationship with the Commission. The Commission has not identified any component units that are required to be included in the financial statements.

B. ENTERPRISE FUNDS

The accounts of the Commission are accounted for in an enterprise fund as required by GAAP. Enterprise funds are used to account for government operations (a) that are financed and operated in a manner similar to private business enterprises - where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability and other purposes.

C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. Enterprise funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets, liabilities, and deferred inflows and outflows of resources associated with the operation are included on the Statement of Net Position. Enterprise fund operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in net total position.

The accrual basis of accounting is utilized by enterprise funds. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred. Unpaid enterprise fund service receivables are recorded at year-end. All capital assets are capitalized at historical cost and depreciated over their useful lives.

Enterprise funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Commission are operating grants received from federal, state, and local governments and dues from member counties. Operating expenses for the Commission include the payroll costs of operating the Commission, occupancy costs, administrative expenses, costs associated with providing program services to its members, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

East Central Wisconsin Regional Planning Commission

Menasha, Wisconsin

NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2019

When both restricted and unrestricted resources are available for use, it is the Commission's policy to use restricted resources first, then unrestricted resources, as they are needed.

D. INDIRECT COST ALLOCATIONS

Employee fringe benefits, including employee's time off with pay, and indirect costs are allocated to specific Commission programs based on a cost allocation plan. The cost allocation plan distributes the aforementioned expenses to specific programs based on direct salary charges and predetermined charge out rates. Preliminary rates used in 2019 based on 2018 expenses were as follows:

Employee fringe benefits and time off with pay	81.23%
All other indirect costs	48.97%

Actual indirect rates for 2019 based on 2019 expenses totaled 80.56% for employee fringe benefits and time off with pay and 53.67% for all other indirect costs.

E. BUDGET

In accordance with Wisconsin Statute 66.0309 the annual budget of a regional planning commission is adopted on or before October 1 of the preceding year. The amount of the budget charged to any local governmental unit shall be in the proportion of the equalized value for tax purposes of the land, buildings and other improvements thereon of such local governmental unit, within the region, to the total such equalized value within the region. The amount charged to a local governmental unit shall not exceed .003% of such equalized value unless the governing body of the unit expressly approves the amount in excess of such percentage. For the 2019 budget, the Commission assessed all local governmental units within the region a charge of .00162% of equalized value.

F. ASSETS, LIABILITIES, DEFERRED OUTFLOWS/INFLOWS OF RESOURCES, AND NET POSITION

1. Cash and Investments

Cash and investments are combined in the financial statements. Cash deposits consist of demand and time deposits with financial institutions and are carried at cost. Investments are stated at fair value. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date. For purposes of the statement of cash flows, all cash deposits and highly liquid investments (including restricted assets) with a maturity of three months or less from date of acquisition are considered to be cash equivalents.

2. Accounts Receivable

Accounts receivable are recorded at gross amounts with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that the amount of such allowance would not be material to the financial statements.

3. Prepaid Items

Payments made to vendors that will benefit periods beyond the end of the current fiscal year are recorded as prepaid items and are expensed in the period benefited.

East Central Wisconsin Regional Planning Commission

Menasha, Wisconsin

NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2019

4. Capital Assets

Capital assets, which include property and equipment are reported in the financial statements. Capital assets are defined by the Commission as assets with an initial, individual cost of \$5,000 or higher or an estimated useful life in excess of two years. Such assets are recorded at historical cost. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets of the Commission are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Vehicle	4
Computer equipment	2 - 4
Other equipment	4 - 10

5. Unearned Revenue

The Commission reports unearned revenues on its statement of net position. Unearned revenues arise when resources are received by the Commission before it has a legal claim to them as when grant or local project funds are received prior to the incurrence of qualifying expenses. In subsequent periods, when the Commission has a legal claim to the resources, the liability for unearned revenue is removed from the statement of net position and the revenue is recognized.

6. Compensated Absences

The Commission adopted various policies in regard to the accumulation of sick leave and vacation time. Sick leave is not accrued and is expensed as costs are paid. Vacation time earned in one accounting period and carried over to the next period is recorded as a liability in the Commission’s financial statements.

7. Deferred Outflows/Inflows of Resources

Deferred outflows of resources are a consumption of net position by the Commission that is applicable to a future reporting period. Deferred inflows of resources are an acquisition of net position by the Commission that is applicable to a future reporting period. The recognition of those outflows and inflows as expenses or expenditures and revenues are deferred until the future periods to which the outflows and inflows are applicable.

8. Long-term Obligations

In the financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position.

East Central Wisconsin Regional Planning Commission

Menasha, Wisconsin

NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2019

9. Other Postemployment Benefits Other Than Pensions (OPEB)

Single-employer Defined Postemployment Benefit Plan

Qualifying employees are provided with other postemployment benefits. The OPEB is a cost sharing single employer defined benefit plan administered by the State of Wisconsin Group Insurance Board on behalf of the Commission. For purposes of measuring the OPEB liability, related deferred outflows and inflows of resources and OPEB expense, the Commission has used values provided by its actuary. Benefit payments are recognized when due and payable in accordance with the benefit terms.

Local Retiree Life Insurance Fund

The fiduciary net position of the Local Retiree Life Insurance Fund (LRLIF) has been determined using the flow of economic resources measurement focus and the accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to other postemployment benefits, OPEB expense, and information about the fiduciary net position of the LRLIF and additions to/deductions from LRLIF's fiduciary net position have been determined on the same basis as they are reported by LRLIF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

10. Pensions

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

11. Net Position

Equity is classified as net position and displayed in three components:

- ▶ **Net investment in capital assets.** Amount of capital assets, net of accumulated depreciation, and capital related deferred outflows of resources less outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets and any capital related deferred inflows of resources.
- ▶ **Restricted net position.** Amount of net position that is subject to restrictions that are imposed by 1) external groups, such as creditors, grantors, contributors or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- ▶ **Unrestricted net position.** Net position that is neither classified as restricted nor as net investment in capital assets.

G. USE OF ESTIMATES

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

East Central Wisconsin Regional Planning Commission

Menasha, Wisconsin

NOTES TO FINANCIAL STATEMENTS
 DECEMBER 31, 2019

H. IMPLEMENTATION OF NEW ACCOUNTING STANDARD

The Commission has adopted GASB Statement No. 88, *Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements* for the year ended December 31, 2019. This statement requires improved disclosures in notes to government financial statements related to debt, including direct borrowings and other placements, and therefore, does not require previously issued financial statements to be restated.

NOTE 2: DETAILED NOTES

A. CASH AND INVESTMENTS

The Commission maintains various cash and investment accounts which are displayed on the financial statements as “Cash and investments”.

Invested cash consists of deposits and investments that are restricted by Wisconsin Statutes to the following:

- Time deposits; repurchase agreements; securities issued by federal, state and local governmental entities;
- statutorily authorized commercial paper and corporate securities; and the Wisconsin local government investment pool.

The carrying amount of the Commission’s cash and investments on December 31, 2019 and 2018 is summarized below:

	2019	2018
Petty cash and cash on hand	\$ 100	\$ 100
Deposits with financial institutions	130,589	91,566
Investments		
Wisconsin local government investment pool	106,862	26,812
	\$ 237,551	\$ 118,478

Reconciliation to the financial statements:

Cash and investments	\$ 163,349	\$ 50,525
Restricted cash and investments	74,202	67,953
	\$ 237,551	\$ 118,478

Fair Value Measurements

The Commission categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant observable inputs; Level 3 inputs are significant unobservable inputs. The Commission currently has no investments that are subject to fair value measurement.

Deposits and investments of the Commission are subject to various risks. Presented below is a discussion of the Commission’s deposits and investments and the related risks.

East Central Wisconsin Regional Planning Commission

Menasha, Wisconsin

NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2019

Custodial Credit Risk

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, the Commission will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, the Commission will not be able to recover the value of its investment or collateral securities that are in the possession of another party. Wisconsin statutes require repurchase agreements to be fully collateralized by bonds or securities issued or guaranteed by the federal government or its instrumentalities. The Commission does not have an additional custodial credit policy.

Deposits with financial institutions within the State of Wisconsin are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of \$250,000 for the combined amount of all time and savings deposits and \$250,000 for interest-bearing and noninterest-bearing demand deposits per official custodian per insured depository institution. Deposits with financial institutions located outside the State of Wisconsin are insured by the FDIC in the amount of \$250,000 for the combined amount of all deposit accounts per official custodian per depository institution. Also, the State of Wisconsin has a State Guarantee Fund which provides a maximum of \$400,000 per public depository above the amount provided by an agency of the U.S. Government. However, due to the relatively small size of the State Guarantee Fund in relation to the Fund's total coverage, total recovery of insured losses may not be available. This coverage has been considered in determining custodial credit risk.

As of December 31, 2019, none of the Commission's deposits with financial institutions were in excess of federal and state depository insurance limits.

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Wisconsin statutes limit investments in securities to the top two ratings assigned by nationally recognized statistical rating organizations. The Commission's formal investment policy limits credit risk by diversifying the investment portfolio so that losses from any one type of security or from any one individual issuer will be minimized. The Commission's investment in the Wisconsin local government investment pool is not rated.

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The Commission's formal investment policy limits investment maturities to shorter-term securities, money market mutual funds, or similar investment pools and limits the average maturity of its portfolio as a means of managing its exposure to fair value losses arising from increasing interest rates. The investments held by the Wisconsin Local Government Investment Pool have a weighted average maturity of 12 months or less.

East Central Wisconsin Regional Planning Commission

Menasha, Wisconsin

NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2019

Investments

The Commission has investments in the Wisconsin Local Government Investment Pool of \$106,862 at December 31, 2019. The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2019 and 2018, the fair value of the Commission's share of the LGIP's assets was substantially equal to the carrying value.

B. RESTRICTED ASSETS

Restricted assets on December 31, 2019 and 2018 was \$74,202 and \$67,953, respectively, and consisted of cash and investments. The amount of \$71,310 was held for the NR-135 Mining Reclamation program and upon termination of the program would be returned to the four member counties (Outagamie, Shawano, Waupaca and Winnebago) based on active acreage. Restricted assets also include \$2,892 received in advance from grantors. Upon termination of the grants without fulfilling the project requirements, the unspent funds would be returned to the grantors. All grant requirements are expected to be fulfilled in 2020. The liability associated with these assets is included with unearned revenues on the statement of net position.

C. GRANTS AND PROJECTS ACCOUNTS RECEIVABLE

The Commission performs planning and other services for its members and certain other entities under agreements to provide these services. In addition, it performs certain services under terms of State and Federal grants.

The Commission bills those receiving services and/or applies grant funds (recognizes revenues from grant proceeds) based on services performed. Unrecognized grant funds and prepaid local project services are treated as unearned revenues if expenditures for the respective grant or project have not been incurred.

The amount due from various grants and local projects on December 31, 2019 and 2018 was \$377,368 and \$1,183,398 respectively.

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D. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2019 was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Capital assets, depreciable:				
Vehicle	\$ 14,839	\$ -	\$ -	\$ 14,839
Computer equipment	98,923	18,739	17,274	100,388
Other equipment	72,502	-	-	72,502
Subtotals	<u>186,264</u>	<u>18,739</u>	<u>17,274</u>	<u>187,729</u>
Less accumulated depreciation for:				
Vehicle	14,839	-	-	14,839
Computer equipment	81,347	11,018	16,993	75,372
Other equipment	65,714	2,647	-	68,361
Subtotals	<u>161,900</u>	<u>13,665</u>	<u>16,993</u>	<u>158,572</u>
Total capital assets, depreciable, net	<u>\$ 24,364</u>	<u>\$ 5,074</u>	<u>\$ 281</u>	<u>29,157</u>
Less: Capital related debt				<u>10,046</u>
Net investment in capital assets				<u>\$ 19,111</u>

Capital asset activity for the year ended December 31, 2018 was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Capital assets, depreciable:				
Vehicle	\$ 14,839	\$ -	\$ -	\$ 14,839
Computer equipment	101,498	923	3,498	98,923
Other equipment	72,502	-	-	72,502
Subtotals	<u>188,839</u>	<u>923</u>	<u>3,498</u>	<u>186,264</u>
Less accumulated depreciation for:				
Vehicle	14,839	-	-	14,839
Computer equipment	70,772	14,073	3,498	81,347
Other equipment	60,457	5,257	-	65,714
Subtotals	<u>146,068</u>	<u>19,330</u>	<u>3,498</u>	<u>161,900</u>
Total capital assets, depreciable, net	<u>\$ 42,771</u>	<u>\$ (18,407)</u>	<u>\$ -</u>	<u>24,364</u>
Less: Capital related debt				<u>14,704</u>
Net investment in capital assets				<u>\$ 9,660</u>

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E. LONG-TERM OBLIGATIONS

The following is a summary of changes in long-term obligations of the Commission for the year ended December 31, 2019:

	<u>Beginning Balance</u>	<u>Issued</u>	<u>Retired</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Notes from direct borrowings					
Note payable-Winnebago County	\$ 33,089	\$ -	\$ 16,142	\$ 16,947	\$ 16,947
Capital leases	14,704	-	4,658	10,046	4,898
Total long-term obligations	<u>\$ 47,793</u>	<u>\$ -</u>	<u>\$ 20,800</u>	<u>\$ 26,993</u>	<u>\$ 21,845</u>

Total interest paid during the year on long-term debt totaled \$2,289.

The following is a summary of changes in long-term obligations of the Commission for the year ended December 31, 2018:

	<u>Beginning Balance</u>	<u>Issued</u>	<u>Retired</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Notes from direct borrowings					
Note payable-Winnebago County	\$ 48,462	\$ -	\$ 15,373	\$ 33,089	\$ 16,142
Capital leases	19,137	-	4,433	14,704	4,659
Total long-term obligations	<u>\$ 67,599</u>	<u>\$ -</u>	<u>\$ 19,806</u>	<u>\$ 47,793</u>	<u>\$ 20,801</u>

The Commission has a \$125,000 promissory note payable to Winnebago County which was issued on December 15, 2010 and bears interest at 5.0% per year. The note matures March 15, 2020 and requires annual principal and interest payments of \$17,796. This outstanding note resulted from a direct borrowing related to governmental activities and has a provision that in an event of default, outstanding amounts shall become payable after a 60 day remediation period (for delinquency) or immediately (for bankruptcy).

Debt service requirements on the note payable are as follows:

<u>Year Ended December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	<u>\$ 16,947</u>	<u>\$ 849</u>	<u>\$ 17,796</u>

Capital Lease

Under a lease that was signed in January, 2017, the Commission is obligated to account for a capital lease that was used to finance the acquisition of a printer. The cost of the capital asset under the capital lease is \$23,451 and the related accumulated depreciation is \$14,071 as of December 31, 2019. The following is a schedule of the minimum lease payments under the lease agreement and the present value of the minimum lease payments at December 31, 2019:

<u>Year Ending</u>	<u>Payments</u>
2020	\$ 5,289
2021	5,289
Subtotal	10,578
Less: Amount representing interest	532
Present value of future minimum lease payments	<u>\$ 10,046</u>

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F. PENSION PLAN

Plan Description

The WRS is a cost-sharing, multiple-employer, defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, expected to work at least 1,200 hours a year and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at <http://etf.wi.gov/publications/cafr.htm>.

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Employees who retire at or after age 65 (54 for protective occupations and 62 for elected officials and executive service retirement plan participants, if hired on or before 12/31/2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

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Post-Retirement Adjustments

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

<u>Year</u>	<u>Core Fund Adjustment</u>	<u>Variable Fund Adjustment</u>
2008	6.6	0
2009	(2.1)	(42)
2010	(1.3)	22
2011	(1.2)	11
2012	(7.0)	(7)
2013	(9.6)	9
2014	4.7	25
2015	2.9	2
2016	0.5	(5)
2017	2.0	4
2018	2.4	17

Contributions

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category was merged into the General Employee Category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the years ending December 31, 2019 and December 31, 2018, the WRS recognized \$77,704 and \$82,556, respectively, in contributions from the Commission.

Contribution rates for the 2019 reporting period are:

<u>Employee Category</u>	<u>Employee</u>	<u>Employer</u>
General (including teachers, executives, and elected officials)	6.55%	6.55%
Protective with Social Security	6.55%	10.55%
Protective without Social Security	6.55%	14.95%

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Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2019 and 2018, the Commission reported a liability (asset) of \$293,160 and (\$247,502), respectively, for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of December 31, 2017 rolled forward to December 31, 2018. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The Commission's proportion of the net pension liability (asset) was based on the Commission's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2018, the Commission's proportion was 0.00824019 %, which was a decrease of 0.00009569% from its proportion measured as of December 31, 2017.

For the year ended December 31, 2019 and 2018, the Commission recognized pension expense of \$193,872 and \$103,410 respectively.

At December 31, 2019 and 2018, the Commission reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	2019	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 228,320	\$ 403,600
Net differences between projected and actual earnings on pension plan investments	428,140	-
Changes in assumptions	49,416	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	-	5,997
Employer contributions subsequent to the measurement date	77,704	-
Total	<u>\$ 783,580</u>	<u>\$ 409,597</u>

	2018	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 314,457	\$ 147,092
Net differences between projected and actual earnings on pension plan investments	-	340,169
Changes in assumptions	48,901	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	-	9,331
Employer contributions subsequent to the measurement date	82,556	-
Total	<u>\$ 445,914</u>	<u>\$ 496,592</u>

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The \$77,704 and \$82,556 reported as deferred outflows at December 31, 2019 and 2018 related to pension resulting from the Commission's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended December 31, 2020 and 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension at December 31, 2019 will be recognized in pension expense as follows:

Year Ended December 31,	Expense
2020	\$ 106,096
2021	25,876
2022	47,150
2023	117,157
Total	<u>\$ 296,279</u>

Actuarial Assumptions

The total pension liability in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial valuation date:	December 31, 2017
Actuarial cost method:	Entry Age
Asset valuation method:	Fair Market Value
Long-term expected rate of return:	7.0%
Discount rate:	7.0%
Salary increases:	
Inflation	3.0%
Seniority/Merit	0.1% - 5.6%
Mortality	Wisconsin 2018 Mortality Table
Post-retirement adjustments*	1.9%

* *No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.9% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.*

Actuarial assumptions are based upon an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. Based on this experience study, actuarial assumptions used to measure the total pension liability changed from prior year, including the discount rate, long-term expected rate of return, post-retirement adjustment, wage inflation rate, mortality and separation rates. The total pension liability for December 31, 2018 is based upon a roll-forward of the liability calculated from the December 31, 2017 actuarial valuation.

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Long-term Expected Return on Plan Assets

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Asset Allocation %	Long-term Expected Nominal Rate of Return %	Long-term Expected Real Rate of Return %
<u>Core Fund Asset Class</u>			
Global equities	49%	8.1%	5.5%
Fixed income	24.5%	4.0%	1.5%
Inflation sensitive assets	15.5%	3.8%	1.3%
Real estate	9%	6.5%	3.9%
Private equity/debt	8%	9.4%	6.7%
Multi-asset	4%	6.7%	4.1%
Total Core Fund	110%	7.3%	4.7%
<u>Variable Fund Asset Class</u>			
U.S. equities	70%	7.6%	5.0%
International equities	30%	8.5%	5.9%
Total Variable Fund	100%	8.0%	5%

New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.5%

Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations

Single Discount Rate

A single discount rate of 7.00% was used to measure the total pension liability, as opposed to a discount rate of 7.20% for the prior year. This single discount rate is based on the expected rate of return on pension plan investments of 7.00% and a municipal bond rate of 3.71%. Because of the unique structure of WRS, the 7.00% expected rate of return implies that a dividend of approximately 1.9% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan members contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

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Sensitivity of the Commission's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the Commission's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.00 percent, as well as what the Commission's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent) or 1-percentage-point higher (8.00 percent) than the current rate:

	<u>1% Decrease to Discount Rate (6.00%)</u>	<u>Current Discount Rate (7.00%)</u>	<u>1% Increase to Discount Rate (8.00%)</u>
Commission's proportionate share of the net pension liability (asset)	\$ 1,165,049	\$ 293,160	\$ (355,156)

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <http://etf.wi.gov/publications/cafr.htm>.

Payables to the Pension Plan

At December 31, 2019 and 2018, the Commission reported a payable of \$12,613 and 12,747, respectively, for the outstanding amount of contributions to the pension plan for the years then ended.

G. OTHER POST-EMPLOYMENT BENEFITS

The Commission reports OPEB related balances at December, 31, 2019 and 2018 as summarized below:

	<u>2019</u>			
	<u>OPEB Liability</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>OPEB Expense</u>
Local Retiree Life Insurance Fund (LRLIF)	\$ 59,448	\$ 7,483	\$ 18,718	\$ 5,518
Single-employer defined OPEB plan	86,351	-	4,047	8,993
Total	<u>\$ 145,799</u>	<u>\$ 7,483</u>	<u>\$ 22,765</u>	<u>\$ 14,511</u>
	<u>2018</u>			
	<u>OPEB Liability</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>OPEB Expense</u>
Local Retiree Life Insurance Fund (LRLIF)	\$ 72,928	\$ 8,347	\$ 1,028	\$ 7,787
Single-employer defined OPEB plan	81,405	-	-	9,045
Total	<u>\$ 154,333</u>	<u>\$ 8,347</u>	<u>\$ 1,028</u>	<u>\$ 16,832</u>

1. Single-employer Defined Postemployment Benefit Plan

Plan Description

The Plan is a single-employer defined benefit postemployment health plan that covers retired employees of the Commission. Eligible retired employees have access to group medical coverage through the Commission's group plan. Commission paid medical benefits are paid for as indicated below. All employees of the Commission are eligible for the Plan if they meet the following age and service requirements below. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

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Benefits Provided and Eligibility Requirements

The Commission provides medical (including prescription drugs) coverage for retired employees through the Commission's group health insurance plan. Employees must retire from the Commission and be eligible for Wisconsin Retirement System benefits to be eligible for this other postemployment benefit.

Employees Covered by Benefit Terms

At December 31, 2019, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	2
Active employees	20
	<u>22</u>

Contributions

Certain retired plan members and beneficiaries currently receiving benefits are required to contribute 100% of the cost of insurance premiums. Commission paid medical benefits are comprised solely of the implicit rate subsidy incurred when the premium rate paid by retirees is lower than it would be if the retiree's premium was rated separately from the active employees.

Total OPEB Liability, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At December 31, 2019 and 2018, the Commission reported a liability of \$86,351 and \$81,405, respectively. The Commission's total OPEB liability was measured as of December 31, 2018, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2017 rolled forward to December 31, 2018. No material changes in eligibility or benefit terms occurred between the actuarial valuation date and the measurement date.

At December 31, 2019, the Commission reported deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ -
Changes in assumptions	-	4,047
Net difference between projected and actual earnings on OPEB plan investments	-	-
Commission contributions subsequent to the measurement date	-	-
Total	<u>\$ -</u>	<u>\$ 4,047</u>

There were no deferred outflows of resources or deferred inflows of resources related to OPEB at December 31, 2018.

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Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended December 31,	Expense
2020	\$ (368)
2021	(368)
2022	(368)
2023	(368)
2024	(368)
Thereafter	(2,207)
Total	<u>\$ (4,047)</u>

Actuarial Assumptions

The total OPEB liability in the December 31, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation:	2.50%
Salary increases, including inflation:	0.4% to 3.5% based on years of service plus 3%
Discount rate:	4.00%
Healthcare cost trend rates:	Actual first year increase, then 7% decreasing by 0.50% down to 6.5%, then by 0.10% per year down to 5% and level thereafter

Mortality rates are the same as those used in the Wisconsin 2012 Mortality Table.

The actuarial assumptions used in the December 31, 2017 valuation were based on the "Wisconsin Retirement System 2012 - 2014 Experience Study" conducted in 2015.

Discount Rate

A single discount rate of 4.00% was used to measure the total OPEB liability for the current year, as opposed to a discount rate of 3.5% for the prior year. The discount rate is based on the 20-year AA Municipal Bond Index as of the measurement date.

Changes in the Total OPEB Liability

	Total OPEB Liability
Balance at December 31, 2018	<u>\$ 81,405</u>
Changes for the year:	
Service cost	6,400
Interest	2,961
Changes of benefit terms	-
Differences between expected and actual experience	-
Changes of assumptions	(4,415)
Net changes	<u>4,946</u>
Balance at December 31, 2019	<u>\$ 86,351</u>

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Sensitivity of the total OPEB liability to changes in the discount rate. The following presents the total OPEB liability of the Commission, as well as what the Commission's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.00%) or 1-percentage-point higher (5.00%) than the current rate:

	1% Decrease to Discount Rate (3.00%)	Current Discount Rate (4.00%)	1% Increase to Discount Rate (5.00%)
Total OPEB liability	\$ 95,358	\$ 86,351	\$ 78,062

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates. The following presents the total OPEB liability of the Commission, as well as what the Commission's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (Actual first year increase, then 6.0% decreasing to 4.0%) or 1-percentage-point higher (Actual first year increase, then 8.0% decreasing to 6.0%) than the current healthcare cost trend rates:

	1% Decrease (Actual first year increase - 1%, then 6.0% decreasing to 4.0%)	Healthcare Cost Trend Rates (Actual first year increase, then 7.0% decreasing to 5.0%)	1% Increase (Actual first year increase + 1%, then 8.0% decreasing to 6.0%)
Total OPEB liability	\$ 73,652	\$ 86,351	\$ 101,707

OPEB Expense

For the year ended December 31, 2019 and 2018, the Commission recognized OPEB expense of \$8,993 and \$9,045 respectively.

Payable to the OPEB Plan

At December 31, 2019 and 2018, the Commission reported no outstanding contribution to the Plan required for the years then ended.

2. Local Retiree Life Insurance Fund

Plan Description

The LRLIF is a cost-sharing multiple-employer defined benefit OPEB plan. LRLIF benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. The Wisconsin Department of Employee Trust Funds (ETF) and the Group Insurance Board have statutory authority for program administration and oversight. The plan provides post-employment life insurance benefits for all eligible employees.

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at <http://etf.wi.gov/publications/cafr.htm>.

The LRLIF plan provides fully paid up life insurance benefits for post-age 64 retired employees and pre-65 retirees who pay for their coverage.

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Contributions

The Group Insurance Board approves contribution rates annually, based on recommendations from the insurance carrier. Recommended rates are based on an annual valuation, taking into consideration an estimate of the present value of future benefits and the present value of future contributions. A portion of employer contributions made during a member’s working lifetime funds a post-retirement benefit.

Employers are required to pay the following contributions based on employee contributions for active members to provide them with Basic Coverage after age 65. There are no employer contributions required for pre-age 65 annuitant coverage. If a member retires prior to age 65, they must continue paying the employee premiums until age 65 in order to be eligible for the benefit after age 65.

Contribution rates for the 2019 reporting period are:

Coverage Type	Employer Contribution
50% Post-retirement coverage	40% of employee contribution
25% Post-retirement coverage	20% of employee contribution

Employee contributions are based upon nine age bands through age 69 and an additional eight age bands for those age 70 and over. Participating employees must pay monthly contribution rates per \$1,000 of coverage until the age of 65 (age 70 if active). The employee contribution rates in effect for the reporting period ended December 31, 2018 are as listed below:

Life Insurance		
Employee Contribution Rates*		
For the Reporting Period Ended December 31, 2019		
Attained Age	Basic	Supplemental
Under 30	\$0.05	\$0.05
30 - 34	0.06	0.06
35 - 39	0.07	0.07
40 - 44	0.08	0.08
45 - 49	0.12	0.12
50 - 54	0.22	0.22
55 - 59	0.39	0.39
60 - 64	0.49	0.49
65 - 69	0.57	0.57

*Disabled members under age 70 receive a waiver-of-premium benefit.

During the years ending December 31, 2019 and December 31, 2018, the LRLIF recognized \$433 and \$441, respectively, in contributions from the Commission.

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OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs

At December 31, 2019 and 2018, the Commission reported a liability of \$59,448 and \$72,928, respectively, for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of December 31, 2018, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2017 rolled forward to December 31, 2018. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The Commission's proportion of the net OPEB liability was based on the Commission's share of contributions to the OPEB plan relative to the contributions of all participating employers. At December 31, 2018, the Commission's proportion was .023039%, which was a decrease of .001201% from its proportion measured as of December 31, 2017.

For the year ended December 31, 2019 and 2018, the Commission recognized OPEB expense of \$5,518 and \$7,787 respectively.

At December 31, 2019 and 2018, the Commission reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	2019	
	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 3,016
Net differences between projected and actual earnings on OPEB plan investments	1,421	-
Changes in assumptions	5,672	12,886
Changes in proportion and differences between employer contributions and proportionate share of contributions	390	2,816
Employer contributions subsequent to the measurement date	-	-
Total	<u>\$ 7,483</u>	<u>\$ 18,718</u>
	2018	
	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 1,028
Net differences between projected and actual earnings on OPEB plan investments	840	-
Changes in assumptions	7,047	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	460	-
Employer contributions subsequent to the measurement date	-	-
Total	<u>\$ 8,347</u>	<u>\$ 1,028</u>

East Central Wisconsin Regional Planning Commission

Menasha, Wisconsin

NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2019

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended December 31,	Expense
2020	\$ (1,558)
2021	(1,558)
2022	(1,558)
2023	(1,758)
2024	(1,963)
Thereafter	(2,840)
	<u>\$ (11,235)</u>

Actuarial assumptions

The total OPEB liability in the January 1, 2018, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial valuation date:	January 1, 2018
Actuarial cost method:	Entry age normal
20 year tax-exempt municipal bond yield:	4.10%
Long-term expected rate of return:	5.00%
Discount rate:	4.22%
Salary increases:	
Inflation	3.00%
Seniority/Merit	0.1% - 5.6%
Mortality:	Wisconsin 2018 Mortality Table

Actuarial assumptions are based upon an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. Based on this experience study, actuarial assumptions used to measure the total OPEB liability changed from prior year, including the discount rate, wage inflation rate, mortality and separation rates. The total OPEB liability for December 31, 2018 is based upon a roll-forward of the liability calculated from the December 31, 2017 actuarial valuation.

Long-term expected return on plan assets

The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. Investments for the LRLIF are held with Securian, the insurance carrier. Interest is calculated and credited to the LRLIF based on the rate of return for a segment of the insurance carriers' general fund, specifically 10-year A-Bonds (as a proxy, and not tied to any specific investments). The overall aggregate interest rate is calculated using a tiered approach based on the year the funds were originally invested and the rate of return for that year. Investment interest is credited based on the aggregate rate of return and assets are not adjusted to fair market value. Furthermore, the insurance carrier guarantees the principal amounts of the reserves, including all interest previously credited thereto.

East Central Wisconsin Regional Planning Commission

Menasha, Wisconsin

NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2019

<u>Asset Class</u>	<u>Index</u>	<u>Target Allocation</u>	<u>Long-term Expected Geometric Real Rate of Return %</u>
U.S. Government Bonds	Barclays Government	1%	1.44%
U.S. Credit Bonds	Barclays Credit	40%	2.69%
U.S. Long Credit Bonds	Barclays Long Credit	4%	3.01%
U.S. Mortgages	Barclays MBS	54%	2.25%
U.S. Municipal Bonds	Bloomberg Barclays Muni	1%	1.68%
Inflation			2.30%
Long-term expected rate of return			5.00%

Single discount rate

A single discount rate of 4.22% was used to measure the total OPEB liability for the current year, as opposed to a discount rate of 3.63% for the prior year. The Plan's fiduciary net position was projected to be insufficient to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the Total OPEB Liability is equal to the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent that the plan's fiduciary net position is projected to be sufficient to make projected benefit payments, and the municipal bond rate applied to benefit payment to the extent that the plan's fiduciary net position is projected to be insufficient. The plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through December 31, 2036.

Sensitivity of the Commission's proportionate share of net OPEB liability to changes in the discount rate

The following presents the Commission's proportionate share of the net OPEB liability calculated using the discount rate of 4.22%, as well as what the Commission's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.22%) or 1-percentage-point higher (5.22%) than the current rate:

	<u>1% Decrease to Discount Rate (3.22%)</u>	<u>Current Discount Rate (4.22%)</u>	<u>1% Increase to Discount Rate (5.22%)</u>
Commission's proportionate share of the net OPEB liability (asset)	\$ 84,569	\$ 59,448	\$ 40,073

OPEB plan fiduciary net position

Detailed information about the OPEB plan's fiduciary net position is available in separately issued financial statements available at <http://etf.wi.gov/publications/cafr.htm>.

Payable to the OPEB Plan

At December 31, 2019 and 2018, the Commission reported no outstanding contribution to the Plan for the years then ended.

East Central Wisconsin Regional Planning Commission

Menasha, Wisconsin

NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2019

H. OPERATING LEASE

The Commission leases office and storage space under an operating lease agreement that expires on July 31, 2021 and requires monthly payments with scheduled annual increases. Rent expense for the years ended December 31, 2019 and 2018 was \$95,854 and \$93,965, respectively.

The future minimum rental payments as of December 31, 2019 are as follows:

Year Ended December 31,	Payments
2020	\$ 97,775
2021	57,701
Total	<u>\$ 155,476</u>

NOTE 3: OTHER INFORMATION

A. RISK MANAGEMENT

The Commission is exposed to various risks of loss related torts; theft of, damage to, or destruction of assets; errors and omission; workers compensation; and health care of its employees. All of these risks are covered through the purchase of commercial insurance, with minimal deductibles. Settled claims have not exceeded the commercial coverage in any of the past three years. There were no significant reductions in coverage compared to the prior year.

B. CONTINGENCIES

The Commission participates in a number of federal and state assisted grant programs. These programs are subject to program compliance audits by the grantors or their representatives. Accordingly, the Commission's compliance with applicable grant requirements will be established at some future date. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the Commission expects such amounts, if any, to be immaterial.

From time to time, the Commission is party to other various pending claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, it is the opinion of management that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the Commission's financial position or results of operations.

C. UPCOMING ACCOUNTING PRONOUNCEMENTS

In June 2017, the GASB issued Statement No. 87, *Leases*. The Statement establishes a single model for lease accounting based on the principle that leases are financings of the right to use an underlying asset. This statement is effective for reporting periods beginning after December 15, 2019. The Commission is currently evaluating the impact this standard will have on the financial statements when adopted.

REQUIRED SUPPLEMENTARY INFORMATION

East Central Wisconsin Regional Planning Commission

Menasha, Wisconsin

**SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)
WISCONSIN RETIREMENT SYSTEM
LAST 10 FISCAL YEARS**

<u>Plan Year Ending</u>	<u>Proportion of the Net Pension Liability (Asset)</u>	<u>Proportionate Share of the Net Pension Liability (Asset)</u>	<u>Covered Payroll (plan year)</u>	<u>Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll</u>	<u>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)</u>
12/31/14	0.00780149%	\$ (191,626)	\$ 1,105,566	17.33%	102.74%
12/31/15	0.00801265%	130,204	1,177,775	11.06%	98.20%
12/31/16	0.00821119%	67,680	1,221,768	5.54%	99.12%
12/31/17	0.00833588%	(247,502)	1,228,150	20.15%	102.93%
12/31/18	0.00824019%	293,160	1,232,174	23.79%	96.45%

**SCHEDULE OF CONTRIBUTIONS
WISCONSIN RETIREMENT SYSTEM
LAST 10 FISCAL YEARS**

<u>Fiscal Year Ending</u>	<u>Contractually Required Contributions</u>	<u>Contributions in Relation to the Contractually Required Contributions</u>	<u>Contribution Deficiency (Excess)</u>	<u>Covered Payroll (fiscal year)</u>	<u>Contributions as a Percentage of Covered Payroll</u>
12/31/15	\$ 80,089	\$ 80,089	\$ -	\$ 1,177,775	6.80%
12/31/16	80,637	80,637	-	1,221,768	6.60%
12/31/17	83,515	83,515	-	1,228,150	6.80%
12/31/18	82,556	82,556	-	1,232,174	6.70%
12/31/19	77,704	77,704	-	1,186,317	6.55%

See notes to required supplementary information.

East Central Wisconsin Regional Planning Commission

Menasha, Wisconsin

SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS LAST 10 FISCAL YEARS *

	<u>2019</u>	<u>2018</u>
Total OPEB liability		
Service cost	\$ 6,400	\$ 6,400
Interest	2,961	2,645
Changes of benefit terms	-	-
Differences between expected and actual experience	-	-
Changes of assumptions	(4,415)	-
Benefit payments	-	-
Net change in total OPEB liability	<u>4,946</u>	<u>9,045</u>
Total OPEB liability - beginning	<u>81,405</u>	<u>72,360</u>
Total OPEB liability - ending	<u><u>\$ 86,351</u></u>	<u><u>\$ 81,405</u></u>
Covered-employee payroll	\$ 1,274,914	\$ 1,274,914
Commission's total OPEB liability as a percentage of covered-employee payroll	6.77%	6.39%

* The amounts presented for each fiscal year were determined as of the current fiscal year end. Amounts for prior years were not available.

See notes to required supplementary information.

East Central Wisconsin Regional Planning Commission

Menasha, Wisconsin

SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY (ASSET)
 LOCAL RETIREE LIFE INSURANCE FUND
 LAST 10 FISCAL YEARS

Plan Year Ending	Proportion of the Net OPEB Liability (Asset)	Proportionate Share of the Net OPEB Liability (Asset)	Covered-Employee Payroll (plan year)	Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of Covered-Employee Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability (Asset)
12/31/17	0.02424000%	\$ 72,928	\$ 1,164,055	6.26%	44.81%
12/31/18	0.02303900%	59,448	1,172,123	5.07%	48.69%

SCHEDULE OF CONTRIBUTIONS
 LOCAL RETIREE LIFE INSURANCE FUND
 LAST 10 FISCAL YEARS

Fiscal Year Ending	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered-Employee Payroll (fiscal year)	Contributions as a Percentage of Covered-Employee Payroll
12/31/18	\$ 441	\$ 441	\$ -	\$ 1,172,123	0.04%
12/31/19	433	433	-	1,139,382	0.04%

See notes to required supplementary information.

East Central Wisconsin Regional Planning Commission Menasha, Wisconsin

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

DECEMBER 31, 2019

A. WISCONSIN RETIREMENT SYSTEM

There were no changes of benefit terms for any participating employer in the WRS.

Actuarial assumptions are based upon an experience study conducted in 2018 using experience from 2015 - 2017. Based on the experience study conducted in 2018, actuarial assumptions used to develop total pension liability changed, including the discount rate, long-term expected rate of return, post-retirement adjustment, wage inflation rate, mortality and separation rates.

The Commission is required to present the last ten fiscal years of data; however accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

B. OTHER POSTEMPLOYMENT BENEFITS

Single-employer Defined Benefit Postemployment Benefit Plan

Changes of benefit terms. There were no changes of benefit terms.

Changes of assumptions. The actuarial assumption used to develop the Total OPEB Liability that changed in the roll forward from the valuation date to the measurement date was the discount rate.

No assets are accumulated in a trust to provide for future benefits.

The Commission is required to present the last ten fiscal years of data; however accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

Local Retiree Life Insurance Fund

There were no changes of benefit terms for any participating employer in the LRLIF.

Actuarial assumptions are based upon an experience study conducted in 2018 using experience from 2015 - 2017. Based on the experience study conducted in 2018, actuarial assumptions used to develop total OPEB liability changed, including the discount rate, wage inflation rate, mortality and separation rates.

The Commission is required to present the last ten fiscal years of data; however accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

SUPPLEMENTARY INFORMATION

East Central Wisconsin Regional Planning Commission

Menasha, Wisconsin

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2019

	Approved Budget	Actual	Variance with Budget - Positive (Negative)
OPERATING REVENUES			
Intergovernmental			
Federal grants	\$ 1,250,974	\$ 1,214,401	\$ (36,573)
State grants	119,640	74,641	(44,999)
Intergovernmental charges for services			
Local districts membership levy	771,753	771,753	-
Local contracts	133,985	119,355	(14,630)
NR-135 program	133,880	133,711	(169)
Public charges for services	4,000	5,671	1,671
	<u>2,414,232</u>	<u>2,319,532</u>	<u>(94,700)</u>
OPERATING EXPENSES			
Salaries and wages	1,217,753	1,202,196	15,557
Employee fringes and benefits	487,299	603,584	(116,285)
Direct grant expenses	336,432	297,585	38,847
Meetings and staff development	40,060	40,902	(842)
Supplies	10,600	6,067	4,533
Office space and equipment	152,336	142,925	9,411
Reference materials, subscriptions and dues	6,595	6,051	544
Printing and publishing	11,000	10,031	969
Postage	1,800	1,941	(141)
Staff expenses	1,000	865	135
Insurance and professional fees	21,756	22,026	(270)
Depreciation	14,500	13,665	835
	<u>2,301,131</u>	<u>2,347,838</u>	<u>(46,707)</u>
Operating income (loss)	<u>113,101</u>	<u>(28,306)</u>	<u>(141,407)</u>
NONOPERATING REVENUES (EXPENSES)			
Interest income	3,600	4,318	718
Gain (loss) on disposal of capital assets	-	(281)	(281)
Interest and fiscal charges	(1,643)	(1,648)	(5)
	<u>1,957</u>	<u>2,389</u>	<u>432</u>
Change in net position	115,058	(25,917)	(140,975)
Net position - January 1	<u>408,673</u>	<u>408,673</u>	<u>-</u>
Net position - December 31	<u>\$ 523,731</u>	<u>\$ 382,756</u>	<u>\$ (140,975)</u>

ADDITIONAL INDEPENDENT AUDITORS' REPORT
FOR FINANCIAL STATEMENTS



Independent auditors' report on internal control over financial reporting and on compliance and other matters based on an audit of financial statements performed in accordance with *Government Auditing Standards*

To the Board of Commissioners
East Central Wisconsin Regional Planning Commission
Menasha, Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of East Central Wisconsin Regional Planning Commission, Menasha, Wisconsin, (the "Commission") as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the Commission's financial statements, and have issued our report thereon dated April 3, 2020.

INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the Commission's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of the Commission's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Commission's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the Commission's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Commission's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Commission's internal control and on compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "CliftonLarsonAllen LLP".

CliftonLarsonAllen LLP

Wausau, Wisconsin

April 3, 2020

FEDERAL AND STATE AWARDS



Independent auditors' report on compliance for each major federal and state program and on internal control over compliance required by the Uniform Guidance and the *State Single Audit Guidelines*

To the Board of Commissioners
East Central Wisconsin Regional Planning Commission
Menasha, Wisconsin

REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL AND STATE PROGRAM

We have audited the East Central Wisconsin Regional Planning Commission, Menasha, Wisconsin's (the "Commission") compliance with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Compliance Supplement* and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration that could have a direct and material effect on each of the Commission's major federal and state programs for the year ended December 31, 2019. The Commission's major federal and state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

MANAGEMENT'S RESPONSIBILITY

Management is responsible for compliance with the requirements of federal and state statutes, regulations, and the terms and conditions of its federal and state awards applicable to its federal and state programs.

AUDITORS' RESPONSIBILITY

Our responsibility is to express an opinion on compliance for each of the Commission's major federal and state programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration. Those standards, Uniform Guidance and the *State Single Audit Guidelines* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal or state program occurred. An audit includes examining, on a test basis, evidence about the Commission's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal and state program. However, our audit does not provide a legal determination of the Commission's compliance.

OPINION ON EACH MAJOR FEDERAL AND STATE PROGRAM

In our opinion, the Commission complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended December 31, 2019.

REPORT ON INTERNAL CONTROL OVER COMPLIANCE

Management of the Commission is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Commission's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal or state program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal and state program and to test and report on internal control over compliance in accordance with the Uniform Guidance and the *State Single Audit Guidelines*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Commission's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal or state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal or state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal or state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and the *State Single Audit Guidelines*. Accordingly, this report is not suitable for any other purpose.



CliftonLarsonAllen LLP

Wausau, Wisconsin
April 3, 2020

East Central Wisconsin Regional Planning Commission

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2019

Grantor Agency/Federal Program Title	CFDA Number	Pass-Through Agency	Pass-Through Entity Identifying Number	Total Expenditures	Subrecipient Payment
U.S. DEPARTMENT OF COMMERCE					
Economic Development Support for Planning Organizations	11.302	Direct program	N/A	\$ 70,000	\$ -
U.S. DEPARTMENT OF TRANSPORTATION					
FEDERAL HIGHWAY ADMINISTRATION					
Highway Planning and Construction					
Metropolitan Transportation Planning-Fox Cities and Oshkosh	20.205	Wisconsin Department of Transportation	395-0095-85-79	70,828	-
Metropolitan Transportation Planning-Fox Cities and Oshkosh	20.205	Wisconsin Department of Transportation	395-0095-95-79	571,679	-
Metropolitan Transportation Planning-Fond du Lac	20.205	Wisconsin Department of Transportation	395-0095-95-93	108,603	-
Regional Transportation Planning	20.205	Wisconsin Department of Transportation	395-0430-94-46	62,373	-
Regional Safe Routes to School	20.205	Wisconsin Department of Transportation	1009-00-68	25,433	-
Regional Safe Routes to School	20.205	Wisconsin Department of Transportation	1009-00-74	174,332	-
Regional Safe Routes to School	20.205	Wisconsin Department of Transportation	1009-01-06	32,295	-
Total Highway Planning and Construction				<u>1,045,543</u>	<u>-</u>
FEDERAL TRANSIT ADMINISTRATION					
Metropolitan and State Transportation Improvement Planning					
Transit Development Plan for the City of Appleton	20.505	Wisconsin Department of Transportation	Unknown	27,887	-
Commuter Service Feasibility Study	20.505	Wisconsin Department of Transportation	Unknown	60,971	-
Total Metropolitan and State Transportation Improvement Planning				<u>88,858</u>	<u>-</u>
Total U.S. Department of Transportation				<u>1,134,401</u>	<u>-</u>
ENVIRONMENTAL PROTECTION AGENCY					
Water Quality Management Planning	66.454	Wisconsin Department of Natural Resources	Unknown	10,000	-
TOTAL EXPENDITURES OF FEDERAL AWARDS				<u>\$ 1,214,401</u>	<u>\$ -</u>

The notes to the schedule of expenditures of federal awards are an integral part of this schedule.

East Central Wisconsin Regional Planning Commission

Menasha, Wisconsin

SCHEDULE OF EXPENDITURES OF STATE AWARDS FOR THE YEAR ENDED DECEMBER 31, 2019

<u>Grantor Agency/State Program Title</u>	<u>State I.D. Number</u>	<u>Pass-Through Agency</u>	<u>State Identifying Number</u>	<u>Total Expenditures</u>	<u>Subrecipient Payment</u>
DEPARTMENT OF NATURAL RESOURCES					
Local Water Quality Management Planning Aids	370.604	Direct program	Unknown	\$ 22,000	\$ -
DEPARTMENT OF TRANSPORTATION					
Planning Commission Program					
Metropolitan Transportation Planning-Fox Cities and Oshkosh	395.202	Direct program	395-0095-85-79	4,392	-
Metropolitan Transportation Planning-Fox Cities and Oshkosh	395.202	Direct program	395-0095-95-79	34,026	-
Metropolitan Transportation Planning-Fond du Lac	395.202	Direct program	395-0095-95-93	6,427	-
Regional Transportation Planning	395.202	Direct program	395-0430-94-46	7,796	-
Total Department of Transportation				<u>52,641</u>	<u>-</u>
TOTAL STATE PROGRAMS				<u>\$ 74,641</u>	<u>\$ -</u>

The notes to the schedule of expenditures of state awards are an integral part of this schedule

East Central Wisconsin Regional Planning Commission

Menasha, Wisconsin

NOTES TO THE SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 1: BASIS OF PRESENTATION

The accompanying schedules of expenditures of federal and state awards for the Commission are presented in accordance with the requirements of Title 2 *U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration.

The schedules of expenditures of federal and state awards include all federal and state awards of the Commission. Because the schedules present only a selected portion of the operations of the Commission, it is not intended to and does not present the financial position, changes in net position, or cash flows of the Commission.

NOTE 2: SIGNIFICANT ACCOUNTING POLICIES

Revenues and expenditures in the schedules are presented in accordance with the full accrual basis of accounting and are generally in agreement with revenues and expenditures reported in the Commission's 2019 financial statements. Accrued revenue at year-end consists of federal and state program expenditures scheduled for reimbursement to the Commission in the succeeding year while unearned revenue represents advances for federal and state programs that exceed recorded Commission expenditures. Because of subsequent program adjustments, these amounts may differ from the prior year's ending balances.

The Commission has not elected to charge a de minimis rate of 10% of modified total costs.

NOTE 3: OVERSIGHT AGENCIES

The federal and state oversight agencies for the Commission are as follows:

Federal - U.S. Department of Commerce

State - Wisconsin Department of Transportation

East Central Wisconsin Regional Planning Commission

Menasha, Wisconsin

SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED DECEMBER 31, 2019

SECTION I - SUMMARY OF AUDITORS' RESULTS

BASIC FINANCIAL STATEMENTS

Type of auditors' report issued:	Unmodified
Internal control over financial reporting:	
▶ Material weakness(es) identified?	No
▶ Significant deficiency(ies) identified?	None Reported
Noncompliance material to basic financial statements noted?	No

FEDERAL AND STATE AWARDS

Internal control over major program:	
▶ Material weakness(es) identified?	No
▶ Significant deficiency(ies) identified?	None Reported
Type of auditors' report issued on compliance for major programs	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	No
Any audit findings disclosed that are required to be reported in accordance with the <i>State Single Audit Guidelines</i> ?	No

Identification of major federal programs:

<u>CFDA Number</u>	<u>Name of Federal Program</u>
20.205	Highway Planning and Construction

Identification of major state program:

<u>State ID Number</u>	<u>Name of State Program</u>
395.202	Planning Commission Program

Audit threshold used to determine between Type A and Type B programs:

Federal Awards	\$750,000
State Awards	\$250,000

Auditee qualified as low-risk auditee	Yes
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East Central Wisconsin Regional Planning Commission Menasha, Wisconsin

SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED DECEMBER 31, 2019

SECTION II - FINANCIAL STATEMENT FINDINGS

There are no findings related to the financial statements required to be reported under governmental auditing standards generally accepted in the United States of America for the year ended December 31, 2019.

SECTION III - FEDERAL AND STATE AWARD FINDINGS AND QUESTIONED COSTS

Our audit did not disclose any matters required to be reported under 2 CFR 200.516(a) and the State Single Audit Guidelines issued by the Wisconsin Department of Administration for the year ended December 31, 2019.

SECTION IV - OTHER ISSUES

1. Does the auditor have substantial doubt as to the auditee's ability to continue as a going concern? No

2. Does the audit report show audit issues (i.e. material non-compliance, non-material non-compliance, questioned cost, material weakness, significant deficiencies, management letter comment, excess revenue or excess reserve) related to grant/contracts with funding agencies that require audits to be in accordance with the *State Single Audit Guidelines*:

 Department of Natural Resources No
 Department of Transportation No

3. Was a Management Letter or other document conveying audit comments issued as a result of this audit? No



4. Name and signature of partner

Jon Trautman, CPA

Date of report

April 3, 2020

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