

CHAPTER 7: INTERGOVERNMENTAL COOPERATION

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CHAPTER 7: INTERGOVERNMENTAL COOPERATION

7.1 Intergovernmental Cooperation Plan

From cooperative road maintenance, to fire protection service districts, to shared government buildings, Waupaca County and its communities have a long history of intergovernmental cooperation. As social, economic, and geographic pressures affect change in the City of Clintonville, the community will increasingly look to cooperative strategies for creative and cost effective solutions to the problems of providing public services and facilities.

Intergovernmental cooperation is any arrangement by which officials of two or more jurisdictions coordinate plans, policies, and programs to address and resolve issues of mutual interest. It can be as simple as communicating and sharing information, or it can involve entering into formal intergovernmental agreements to share resources such as equipment, buildings, staff, and revenue. Intergovernmental cooperation can even involve consolidating services, consolidating jurisdictions, modifying community boundaries, or transferring territory.

The City of Clintonville's plan for intergovernmental cooperation is to continue to maintain a positive and mutually beneficial relationship with the Town of Bear Creek, Town of Matteson, Town of Larrabee, and Waupaca County. Intergovernmental cooperation efforts will center on the efficient delivery of community services. Currently, the city shares fire protection services, emergency medical services, recycling and waste disposal, municipal court and the Clintonville Public School District with surrounding towns.

The City of Clintonville plans to improve the cooperative management and regulation of growth and development along the city's boundaries. A key concern is the visual impact of new development on community entrance points and other key extraterritorial areas. In order to achieve this, the city should utilize its extraterritorial land division review authority, but might also consider developing cooperative agreements, or establishing cooperative site plan and architectural design review processes to jointly review and regulate development with the neighboring towns. Expansion of the existing municipal boundary through annexation or by intergovernmental agreement may be a future consideration over the long term, when there is need to expand the industrial park or when there is demand to expand city utilities into new areas. Development of future housing outside of the city would most likely occur to the north, in the Town of Larrabee. This area surrounds the existing schools that serve that area. Other areas for possible expansion of residential development are to the south, both within the city and in the Town of Larrabee. It is the city's desire to work cooperatively with both of the towns that surround the city in any intergovernmental cooperation effort.

7.2 Inventory of Existing Intergovernmental Agreements

The following recorded intergovernmental agreements apply to the city:

- Cooperation Agreement for Clintonville Area Ambulance Service, 2001
This agreement establishes the city's cooperation for emergency medical service provision with the Clintonville Area Ambulance Service. Other Waupaca County municipalities participating in the agreement include the Towns of Bear Creek, Matteson, Larrabee, and Dupont, the Village of Embarrass, and the City of Marion. Participating Shawano County communities include the Towns of Grant and Navarino. The agreement establishes the Clintonville Area Ambulance Service Commission and sets forth operating procedures.
- Fire Protection Contract, 1995 (amended 2017)
This agreement establishes fire protection service provision by the Clintonville Fire Department. Other municipalities served by the agreement include the Towns of Bear Creek, Matteson, and Larrabee. A shared cost formula is established as well as an advisory committee that meets annually to discuss fire services provided.
- Municipality Cooperation Agreement for Recycling and Waste Disposal, 1989
This agreement establishes the Clintonville Area Waste Service (CA WS) and forms the Clintonville Regional Waste Recycling and Handling Service Commission. Budget and fiscal procedures are established. Other municipalities participating in the agreement include the Towns of Matteson, and Larrabee.
- Municipal Contract for Dispatch Services
The City of Marion contracts with the City of Clintonville for police dispatch services.
- Northern Waupaca County Multi-jurisdictional Municipal Court
The City is part of the Northern Waupaca County Multi-jurisdictional Municipal Court, which serves the cities of Clintonville, Manawa and Marion, and the villages of Iola and Ogdensburg.

7.3 Governmental Units and Relationships to the City of Clintonville

7.3.1 Adjacent Local Governments

The City of Clintonville shares its borders with the towns of Matteson and Larrabee and is in close proximity to a number of other communities. In addition, a portion of the Town of Bear Creek falls within the City's 1.5 mile extraterritorial area. As such, it actively participates in intergovernmental coordination with local governments that are in close proximity to the City. Shared agreements are in place for fire and police protection and emergency medical services, municipal court, garbage and recycling services, library services, etc. The City has the power to annex lands and exercise extraterritorial plat review and zoning in neighboring towns within 1.5 miles of its borders. However, the City does not exercise either plan review or extraterritorial zoning. In addition, the City does not have any boundary agreements with adjacent towns. The city has had a good relationship with some of its neighboring communities and will seek to

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improve that with additional shared service agreements where applicable. Should the need to expand the municipal limits arise over the long term, it is the city's desire to do this in a cooperative manner with the affected town.

7.3.2 Schools

The City of Clintonville is located within the Clintonville Public School District. In addition the Fox Valley Technical College (FVTC) has a satellite campus in the City. Partnership between communities and schools is seen in the use of school athletic facilities that are open for use by community members. Within Clintonville, the Clintonville High School (CHS) Recreation Center is open to all community members. Amenities at the recreation center include two swimming pools, a community gym and a fitness center. The school district and City also have an agreement for sharing facilities. The City utilizes school gyms for recreational programs and school outdoor areas for youth soccer games, while the school district utilizes the ball diamond at W.A. Olen Athletic Field. In addition the two entities also share equipment.

A strong level of communication and cooperation benefits both the school district and the City. There may be other opportunities to share recreational facilities or utilize schools for after school meeting space. In 2017, voters rejected a referendum to construct a new grade school. In all likelihood this issue may come up again. It is important that the City and school district work together to coordinate the site and utilization of new school facilities. Communities, school districts and local businesses can establish agreements to work together on other issues as well. An example may be the establishment of partnerships to construct local buildings (sheds, garages and/or houses) that not only give students valuable life and work skills but also benefit individuals within the community. Community service type projects by local students strengthen young people's sense of civic engagement and can have lifelong implications. School districts, technical schools, communities and local businesses can also partner to identify local employment needs, and work together to provide educational support to fill those needs. This could include an internship program, the addition of new educational opportunities at the high school and technical college or other innovative approaches. The City would also benefit by establishing a method of communication with the owners of private schools as well, since many of these same opportunities for cooperation and coordination exist.

7.3.3 Public Safety

The City has numerous multi-jurisdictional and mutual aid agreements in place in order to provide a high level of service to City residents. Mutual aid agreements allow for the sharing of supplies, equipment, personnel, and information across political boundaries.

Clintonville Fire Department

The Clintonville Fire Department provides service to the City and the towns of Larrabee and Matteson and the northern portion of the Town of Bear Creek. Services to communities outside of the City are provided under contract (see above). The department does not employ full-time staff; instead it is managed by a paid volunteer chief, three paid volunteer assistants, three paid volunteer captains and three paid volunteer lieutenants. Fire protection and rescue services are provided by 32 volunteer personnel.

Currently the fire department is working with the police department and Clintonville Public School District on a terrorism/active shooter mutual aid agreement. In addition, when needed, resources can be requested through the Mutual Aid Box Alarm System (MABAS). This is a mutual aid measure used to deploy fire, rescue and emergency medical services. Fire and ambulance services are dispatched through the Waupaca County Sheriff's Department. There may be additional areas where the fire department can partner with others, this could include training as First Responders so that they can provide backup as needed for fires and other emergency situations.

Clintonville Police Department

The Clintonville Police Department provides service to the City. They partner with local schools and others to provide drug and alcohol programming to 5th graders, police-school liaison initiatives and Passport to the Future (a program developed for 5th graders by the Clintonville Chamber of Commerce and the Clintonville Public School District). Two officers are part of the Waupaca County Multi-jurisdictional Emergency Response Unit (ERU). ERU team members are FBI trained, and are members of the Wisconsin Association of SWAT personnel.

The City operates a 24 hour, 7 days a week dispatch center and provides dispatch service to the City of Marion, as well as the City of Clintonville. Dispatch services to the City of Marion are provided under contract (see above for more information). Other mutual aid agreements include the Wisconsin Emergency Police Services (EPS) Program which provides law enforcement support and coordination of mutual aid in times of crises. The Police Department also has a memorandum of understanding with all police departments in Waupaca County.

Municipal Court

The City does not have its own municipal court, instead the City partners with the cities of Manawa and Marion and the villages of Lola and Ogdensburg to share a municipal court. Court sessions are held at the Clintonville and Marion city halls (see above for more information).

Emergency Management

The City of Clintonville is part of a cooperative agreement with the City of Marion; the villages of Embarrass, Big Falls and Bear Creek; and the towns of Bear Creek, Dupont, Larrabee, Matteson and Wyoming in Waupaca County, and the towns of Grant and Navarino in Shawano County and the Town of Deer Creek in Outagamie County (see above for additional information). The Clintonville Area Ambulance Service provides 24 hour advanced life support

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care and transportation paramedic-trained emergency and non-emergency care. Services are dispatched through Waupaca County. Four totally equipped and staffed ambulances are available 24 hours per day. Two ambulances are housed in Clintonville. The service is overseen by an Ambulance Commission. Each municipality, except the Village of Big Falls and the Town of Wyoming appoints one voting member to the Commission. The Commission makes all decisions regarding service, budget and charges.

The Waupaca County Communications Center is operated through the Waupaca County Sheriff's Department. The communications center handles calls 911 for law enforcement, fire and emergency medical services.

The Waupaca County Emergency Management Office (WCEMO) coordinates response and recovery in the event of a natural or technical disaster, county-wide. The county coordinates the CodeRED program which provides weather and emergency alerts, emergency preparedness education materials, the Waupaca County Hazardous Materials Team (HazMat), and the Local Emergency Planning Committee (LEPC).

7.3.4 Library

The Clintonville Public Library is part of the Outagamie-Waupaca Library System (OWLS). OWLS is one of 16 library systems in the state and is a federation of 17 libraries in Waupaca and Outagamie counties. The purpose of the library system is to coordinate and strengthen services provided by the member libraries.

7.3.5 County

The City of Clintonville is located in Waupaca County. The City works with county departments to coordinate road construction and maintenance; police, fire and emergency services and dispatch; and election and planning assistance. Tax bills for properties in the City are printed by the county. Although the City collects property taxes from residents paid in January, the county collects property taxes for the remainder of the year. City residents have access to county departments and services including senior citizen, child and other social services, recreational resources, property information, birth and death certificates, etc. The City and county continue to maintain open communication with one another that works to foster a good working relationship and mutual respect.

7.3.6 Regional

Waupaca County and thus the City of Clintonville is a member of the East Central Wisconsin Regional Planning Commission (ECWRPC). ECWRPC provides planning and technical assistance to counties, communities, businesses, interest groups and individuals within its region. These services include environmental management, housing, demographics, economic

development, transportation, community facilities (including sewer service area (SSA) planning responsibilities), land use, contract planning, and others.

7.3.7 State

Wisconsin Department of Natural Resources

The Wisconsin Department of Natural Resources (WDNR) is responsible for the regulation, protection and sustained management of natural resources within the state. The WDNR operates various programs in water and air quality management, habitat preservation, recreational trail development and other programs. The WDNR helps local landowners successfully manage their woodlots for wildlife habitat and timber production in Waupaca County. The WDNR also maintains environmental corridors with enhance service water quality and stream habitat. In addition, the WDNR provides fire service for brush and forest fires in the county.

Department of Agriculture, Trade and Consumer Protection (DATCP)

The overall mission of DATCP is multi-fold. The agency oversees programs which ensure the safety and quality of food, fair business practices for buyers and sellers, consumer protection, efficient use of agricultural resources in a quality environment, healthy animal and plant populations, and the vitality of Wisconsin agricultural commerce. Since agriculture with continue to be an important economic industry in Waupaca County, many programs DATCP offers will benefit and help local citizens and businesses.

Wisconsin Department of Transportation (WisDOT)

WisDOT deals with issues related to all transportation uses in the planning area. WisDOT evaluates existing transportation infrastructure for bicycle and pedestrian trails, as well as assists in planning efforts for future trails. The City of Clintonville should continue to collaborate with WisDOT to address current and future transportation issues.

7.4 Intergovernmental Opportunities, Conflicts, and Resolutions

Intergovernmental cooperation opportunities and potential conflicts were addressed as part of the comprehensive plan development process. The intent of identifying the intergovernmental opportunities and conflicts shown below is to stimulate creative thinking and problem solving over the long term. Not all of the opportunities shown are ready for immediate action, and not all of the conflicts shown are of immediate concern. Rather, these opportunities and conflicts may further develop over the course of the next 20 to 25 years, and this section is intended to provide community guidance at such time. The recommendation statements found in each element of this plan specify the projects and tasks that have been identified by the community as high priorities for action. For a list of opportunities, see Table K-1, Appendix K. For a list of potential conflicts and resolutions see Table K-2, Appendix K.

7.5 Intergovernmental Cooperation Trends and Outlook

The following intergovernmental cooperation trends listed in the previous comprehensive plan were reviewed and are likely to be experienced in Waupaca County over the next 20 to 25 years. The statements are based on recent trends that are expected to continue well into the future.

- Intergovernmental cooperation will continue to increase as state, county, and local operating budgets become more restrictive and partnerships are pursued.
- As jurisdictions update comprehensive plans and share them with surrounding communities, new opportunities for intergovernmental cooperation will become apparent.
- The sharing of employees, equipment, and facilities will increase locally to meet demand at reduced costs.
- State programs that provide incentives for communities that utilize intergovernmental cooperation tools are likely to increase in the future.
- The use of boundary agreements and extraterritorial review tools will increase as development pressures increase near municipal borders.
- The level of success with intergovernmental agreements will be related to the level of trust between communities.
- The most successful economic development efforts will leverage the strengths of the county as a region rather than focus on individual communities in an uncoordinated manner.
- Successful intergovernmental cooperation will require sustained commitment and investment by all affected parties to produce value over time.

7.6 Intergovernmental Cooperation Strategies

While this comprehensive plan is divided into nine elements, in reality, community planning issues are not confined to these divisions. Planning issues will cross these element boundaries. Because this is the case, the policies and recommendations of this plan were considered by the City of Clintonville in the light of overall implementation strategies. These strategies are cited as sources for many of the policies and recommendations found within the elements. The following implementation strategies were identified during the planning process for intergovernmental cooperation.

IC1. Create a cooperative approach for planning and regulating development along community boundaries

IC2. Strengthen existing partnerships and build new relationships

IC3. Create intergovernmental efficiencies for providing services and facilities

IC4. Enhance intergovernmental and intercity communication

7.7 Intergovernmental Cooperation Goals and Objectives

Community goals are broad, value-based statements expressing public preferences for the long term (20 years or more). They specifically address key issues, opportunities, and problems that affect the community. Objectives are more specific than goals and are more measurable statements usually attainable through direct action and implementation of plan recommendations. The accomplishment of objectives contributes to fulfillment of the goal.

Goal 1 Foster the growth of mutually beneficial intergovernmental relations with other units of government.

Objectives

- 1.a. Continue communicating and meeting with other local governmental units to encourage discussion and action on shared issues and opportunities.
- 1.b. Work cooperatively with surrounding communities in the comprehensive plan development, adoption, and amendment processes to encourage an orderly, efficient development pattern that preserves valued community features and minimizes conflicts between land uses along community boundaries.
- 1.c. Pursue opportunities for effective intergovernmental land use policies and cooperative agreements with the Towns of Larrabee and Matteson regarding annexation, expansion of public facilities, sharing of services, and density management.
- 1.d. Strengthen existing partnerships and build new relationships to promote economic development in the City and region.

Goal 2 Seek opportunities to reduce the cost and enhance the provision of coordinated public services and facilities with the educational institutions and other units of government.

Objectives

- 2.a. Continue the use of joint purchasing and shared service arrangements with county, local governments and educational institutions to lower the unit cost of materials and supplies for such things as office supplies, road salt, fuel, roadwork supplies, and machinery.

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- 2.b. Seek mutually beneficial opportunities for joint equipment and facility ownership with neighboring communities.
- 2.c. Monitor opportunities to improve the delivery of community services by cooperating with other units of government.
- 2.d. Work cooperatively and pursue opportunities for cost efficiencies through shared services and facilities with the educational institutions, Waupaca County and other units of government.

Goal 3 Enhance communication within the City and between the City departments and with local and regional municipal partners, educational institutions, governmental agencies and community organizations.

Objectives

- 3.a. Enhance relationships and partnerships with community partners.
- 3.b. Enhance communication between the City and residents.

7.8 Intergovernmental Cooperation Policies and Recommendations

Policies and recommendations build on goals and objectives by providing more focused responses to the issues that the city is concerned about. Policies and recommendations become primary tools the city can use in making land use decisions. Many of the policies and recommendations cross element boundaries and work together toward overall implementation strategies. Refer to Section 9.5 for an explanation of the strategies cited as sources for many of the policies and recommendations.

Policies identify the way in which activities are conducted in order to fulfill the goals and objectives. Policies that direct action using the word “shall” are advised to be mandatory and regulatory aspects of the implementation of the comprehensive plan. In contrast, those policies that direct action using the words “will” or “should” are advisory and intended to serve as a guide. “Will” statements are considered to be strong guidelines, while “should” statements are considered loose guidelines. The city’s policies are stated in the form of position statements (City Position), directives to the city (City Directive), or as criteria for the review of proposed development (Development Review Criteria).

Recommendations are specific actions or projects that the city should be prepared to complete. The completion of these actions and projects is consistent with the city’s policies, and therefore will help the city fulfill the comprehensive plan goals and objectives.

Policies: City Position

IC1 The city shall extend public utilities only to areas inside the city limits or to areas outside the city limits that are subject to the terms of an intergovernmental agreement (Source: Strategy IC1).

Policies: City Directive

IC2 The city shall work toward recording all intergovernmental agreements in writing including joint road maintenance agreements (Source: Basic Policies).

IC3 Transportation issues that affect the city and neighboring communities shall be jointly discussed and evaluated with that community and with the Waupaca County Highway Department and the Wisconsin Department of Transportation, if necessary (Source: Strategy T9).

IC4 Unless the terms of an intergovernmental agreement dictate otherwise, the city will utilize its extraterritorial jurisdiction in planned growth areas in order to preserve the character of community entrance points, highway corridors, and boundary areas and to preserve a pattern of development that is conducive to the extension of city utilities and services (Source: Strategy ANC3, ANC6, UCF1, UCF3, ED3, LU3).

IC5 Unless the terms of an intergovernmental agreement dictate otherwise, annexation requests within planned extraterritorial growth areas will generally be accepted by the city (Source: Strategy LU3).

IC6 The city shall make the effort to work cooperatively with neighboring towns to address land use, building and site design, and development density in areas along the city boundary, along highway corridors, and at community entrance points (Source: Strategy UCF1, UCF7, IC1, IC3).

IC7 The city shall make the effort to work cooperatively with the Towns of Matteson, Larrabee, and Bear Creek to address land use, road locations and designs, building and site design, and development density in areas along the city boundary, along highway corridors, and at community entrance points (Source: Strategy UCF1, UCF2, IC1).

IC8 The city shall make the effort to pursue a cooperative boundary plan with the Towns of Matteson and Larrabee within the planning period (Source: Strategy IC1).

Policies: Development Review Criteria

IC9 Development proposals in planned expansion or extraterritorial growth areas should be reviewed cooperatively with the Towns of Matteson and Larrabee (Source: Strategy IC1).

Recommendations

- Investigate extraterritorial plat review authority. Annually notify the surrounding towns and Waupaca County of this exercise of jurisdiction (Source: Strategy IC1).
- Consider initiating a cooperative study of intergovernmental opportunities between the City and neighboring and nearby communities (Source: Strategy IC1).
- Consider a cooperative boundary agreement with the Towns of Matteson and Larrabee (Source: Strategy IC1).
- Continue to participate in the Waupaca County Economic Development Corporation (Source: Strategy IC2).
- Coordinate with the Clintonville Chamber of Commerce, Waupaca County Economic Development Corporation, Clintonville Industrial Development Corporation, ECWRPC and the Pigeon Lake District to better promote the amenities, events and economic development opportunities in the City (Source: Strategy IC2).
- Continue to partner with the Clintonville Public School District for the use of facilities, including recreational facilities and explore new collaborative efforts (Source: Strategy IC3).
- Ensure adequate emergency response for City residents through partnerships with local and county governments/departments for fire, police and ambulance services (Source: Strategy IC3).
- Establish annual meetings with community partners (civic organizations, churches, youth groups, the Clintonville Public School District and others) to discuss community needs (Source: Strategy IC4).
- Develop a City communication strategy with the goal of enhancing communication between neighboring municipalities and other governmental agencies (Source: Strategy IC4).
- Utilize the City's website and other new technology to update residents on upcoming events, municipal services, quality of life, history, etc. (Source: Strategy IC4).

7.9 Intergovernmental Cooperation Programs

For descriptions of intergovernmental cooperation programs potentially available to the community, refer to E.



APPENDIX #K

INTERGOVERNMENTAL COOPERATION

APPENDIX K: INTERGOVERNMENTAL COOPERATION

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Table K-1: Potential Opportunities

Opportunities	Potential Partner
Develop plan implementation ordinances and other tools simultaneously.	Waupaca County, T. Dupont, T. Larrabee, T. Matteson, T. Bear Creek, T. Union, V. Embarrass, C. Marion
Work with the school district to anticipate future growth, facility, and busing needs.	Clintonville School District
Share the use of school district recreational and athletic facilities.	Clintonville School District, T. Dupont, T. Larrabee, T. Matteson, T. Bear Creek, T. Union, V. Embarrass, C. Marion
Share space at the library	Civic organizations, community groups , T. Dupont, T. Larrabee, T. Matteson, T. Bear Creek, T. Union, V. Embarrass, C. Marion
Share excess capacity of the wastewater treatment system	T. Dupont, T. Larrabee, T. Matteson, T. Bear Creek, T. Union, V. Embarrass, C. Marion
Share excess capacity of the municipal water system	T. Dupont, T. Larrabee, T. Matteson, T. Bear Creek, T. Union, V. Embarrass, C. Marion
Share community staff	T. Dupont, T. Larrabee, T. Matteson, T. Bear Creek, T. Union, V. Embarrass, C. Marion
Share office equipment	T. Dupont, T. Larrabee, T. Matteson, T. Bear Creek, T. Union, V. Embarrass, C. Marion, Clintonville School District
Share construction and maintenance equipment	T. Dupont, T. Larrabee, T. Matteson, T. Bear Creek, T. Union, V. Embarrass, C. Marion
Share equipment maintenance	Clintonville School District
Continue to coordinate shared services or contracting for services such as ambulance service, fire protection , police protection, solid waste and recycling, recreation programs, municipal court, police dispatch , etc.	T. Dupont, T. Larrabee, T. Matteson, T. Bear Creek, T. Union, T. Grant, T. Navarino, V. Embarrass, C. Marion
Analyze revenue collected for services utilized by other communities and attempt to achieve equity between services utilized and fees paid	T. Larrabee, T. Matteson, T. Bear Creek
Improve the management of lands in planned extraterritorial growth areas through annexation, extraterritorial authority, or boundary agreements	T. Larrabee, T. Matteson
Improve the attractiveness of community entrance points	Waupaca County, T. Larrabee, T. Matteson

Table K-2: Potential Conflicts and Resolutions

Potential Conflict	Process to Resolve
Siting of large livestock farms near incorporated areas	Towns to consider establishing an Agriculture/Urban Interface area that prevents new farms over 500 animal units from locating within ½ mile of incorporated areas. Waupaca County to administer ACTP51 performance standards for livestock operations over 500 animal units
Annexation conflicts between the city and the adjacent towns	Establishment of local Plan Commissions in every Waupaca County community – joint quarterly community Plan Commission meetings
Residential development at rural densities in areas planned for the expansion of city utilities	Distribution of plans and plan amendments to adjacent and overlapping governments. Establishment of local Plan Commissions in every Waupaca County community – joint quarterly community Plan Commission meetings. Use of extraterritorial land division review.
Low quality commercial or industrial building and site design along highway corridors or community entrance areas	Establishment of local Plan Commissions in every Waupaca County community – joint quarterly community Plan Commission meetings. Cooperative design review ordinance development and administration.
Development or land use that threatens groundwater quality in municipal well recharge areas.	Establishment of local Plan Commissions in every Waupaca County community – joint quarterly community Plan Commission meetings. Cooperative planning and implementation of wellhead protection areas.
Construction of buildings or other improvements in areas planned for future parks, street extensions, or other public infrastructure.	Distribution of plans and plan amendments to adjacent and overlapping governments. Establishment of local Plan Commissions in every Waupaca County community – joint quarterly community Plan Commission meetings. Cooperative planning and implementation of official mapping.
Concern over poor communication between the city and the school district.	Distribution of plans and plan amendments to adjacent and overlapping governments. — Establishment of joint committee.
Concern over too much intervention by Waupaca County and state relative to local control of land use issues.	Adopt a local comprehensive plan. — Take responsibility to develop, update, and administer local land use ordinances and programs. Maintain communication with Waupaca County on land use issues. Provide ample opportunities for public involvement during land use planning and ordinance development efforts.
Increasing cost of providing services and amenities such as parks, recreation programs, libraries, museums, etc., that benefit the surrounding region.	Cooperative planning for revenue sharing, shared service agreements, impact fees, level of service standards, etc.