

# 2022

# Work Program and Budget



*An Economic Development District  
and Metropolitan Planning Organization (MPO).*

*MPOs: Fond du Lac, Fox Cities (Appleton TMA), and Oshkosh*

**Approved October 29, 2021**

**Amended November, 2021**

**2022 TRANSPORTATION  
WORK PROGRAM & BUDGET  
for  
East Central Wisconsin  
Regional Planning Commission**

*An Economic Development District and Metropolitan Planning Organization  
Serving the Region for over 45 years*

*Member Counties, Calumet, Fond du Lac, Menominee, Outagamie, Shawano, Waupaca, Waushara and Winnebago Counties  
Metropolitan Planning Organizations (MPOs): Appleton (Fox Cities), Oshkosh and Fond du Lac*

*East Central WI Regional Planning Commission | 400 Ahnaip Street, Suite 100 | Menasha, WI 54952  
Phone: 920-751-4770 | Website: [www.ecwrpc.org](http://www.ecwrpc.org)*

# 2022 TRANSPORTATION WORK PROGRAM & BUDGET

*Fond du Lac MPO Policy Board  
Approval October 6, 2021  
Amended November 10, 2021*

*East Central Wisconsin Regional Planning Commission  
Approval October 29, 2021  
Amended November 11, 2021*

*Prepared by the:  
East Central Wisconsin Regional Planning Commission (ECWRPC)*

*The East Central Wisconsin Regional Planning Commission's CY 2022 planning program is supported by federal and state assistance. Specific funding for this report was provided by the Economic Development Administration, Environmental Protection Agency, the Federal Highway Administration, the Federal Transit Administration, the Wisconsin Department of Transportation and the Wisconsin department of Natural Resources. The contents of this document do not necessarily reflect the official views or policy of the U.S. Department of Transportation, Federal Highway Administration.*

## ABSTRACT

**TITLE:** 2022 Transportation Work Program & Budget

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**AUTHORS:** East Central Planning Staff

**SUBJECT:** The ECWRPC Work Program with budget and staffing requirements; programming of all transportation planning projects in the East Central Region; description of the multi-year framework within which the work program is to be accomplished

**DATE:** Fond du Lac MPO Policy Board Approval October 6, 2021 and Amended November 10, 2021  
East Central Wisconsin Regional Planning Commission Approval October 29, 2021 and Amended November 11, 2021

**PLANNING AGENCY:** East Central Wisconsin Regional Planning Commission

**MPOs REPRESENTED:** Appleton (Fox Cities) MPO  
Oshkosh MPO  
Fond du Lac MPO

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*This document outlines the work efforts of the East Central Wisconsin Regional Planning Commission for the next year. The document also includes the transportation planning studies that will be undertaken in the East Central Region by the Wisconsin Department of Transportation, local communities, or consultants to them. The Annual Work Program provides the basis for setting the annual commission budget and dues levy and for adopting an annual staffing plan. The work program serves as the basis for funding assistant applications from various federal and state agencies. Funding shares are identified for individual work items taking into account assistance eligibility, sharing formulas, and the total grant amount available. Through cooperative review by the FHWA, WisDOT, and related state agencies, this work program is accepted by*

*all participating agencies. The contents of this document do not necessarily reflect the official views or policy of the U. S. Department of Transportation, Federal Highway Administration.*

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Other supporting documents at [ecwrpc.org](http://ecwrpc.org)

*Public Participation Plans, Appleton (Fox Cities), Oshkosh MPO and Fond du Lac MPO*

*Title VI Agreement, East Central Wisconsin Regional Planning Commission*

*Cooperative Planning Agreements, Valley Transit (Appleton MPO), Go Transit (Oshkosh MPO), Fond du Lac Transit (FDL MPO)*

<http://www.ecwrpc.org/programs/fox-cities-and-oshkosh-mpo/>

<http://www.ecwrpc.org/programs/fond-du-lac-mpo/>

Documents are also available by contacting staff at 920-751-4770 or by sending an email request to:

[staff@ecwrpc.org](mailto:staff@ecwrpc.org).



## **SECTION 1**

# REGIONAL INFORMATION



## **SECTION 1: REGIONAL INFORMATION**

### **SECTION 1.0 - MPO AND REGIONAL TRANSPORTATION PROGRAM INTRODUCTION AND PROSPECTUS**

#### **Introduction**

The Unified Planning Work Program for the Transportation Program is prepared by staff from East Central Wisconsin Regional Planning Commission and it outlines the projects and program deliverables for 2022. The Unified Planning Work Program for the Transportation Program contains six major sections:

- Section 1: An Introduction and Prospectus
- Section 2: Appleton (Fox Cities) TMA and the Oshkosh MPO 2022 Work Program
- Section 3: Regional Transportation 2022 Work Program
- Section 4: Fond du Lac MPO 2022 Work Program
- Section 5: Regional Safe Routes to School Program 2022 Work Program

#### **About East Central Wisconsin Regional Planning Commission**

East Central was created as a regional planning commission by Executive Order No. 41, issued by Governor Patrick J. Lucey and dated June 29, 1972. This action was taken following the submittal of petitions by the ten counties within the East Central region pursuant to SS. 66.945, the existing regional planning enabling statute. The East Central Wisconsin Regional Planning Commission was preceded by two area wide planning agencies: The Fox Valley Council of Governments (FVCOG), which was formed in 1956 and composed of fifteen government units in the Appleton-Neenah and Oshkosh urbanized areas; and the Northeastern Wisconsin Regional Planning Commission (NEWRPC), formed in 1962 and composed of nine counties encompassing the Wolf River Basin. With the issuance of U.S. Department of Housing and Urban Development's (HUD) APO and APJ certification requirements in July, 1970, these two agencies were dissolved and replaced by East Central Wisconsin Regional Planning Commission, which was roughly aligned with proposed uniform state administrative districts. The three northern most counties of NEWRPC were dropped from the region and Calumet, Fond du Lac, Green Lake, and Marquette Counties were added on the south. Calumet and Fond du Lac counties had ongoing county planning programs prior to their affiliation with East Central.

The East Central Region as a geographic planning region has Counties that are within Metropolitan Planning Organizations (MPOs) developed with Metropolitan Planning Organizations (MPOs). First, the Appleton-Oshkosh-Neenah MSA (metropolitan statistical area including Calumet, Outagamie and Winnebago Counties) is a geographic unit that cannot be split. This area has mandatory planning requirements for various federal funding programs. Map 1 shows the East Central Region, adjacent counties and RPCs. Map 2 shows the MPOs and Regional Planning Commission (RPCs) from across the state. Map 3 shows the three counties that contain the urbanized and planning area boundaries for the Appleton MPO and Transportation Management Area (TMA). Metropolitan areas with a population greater than 200,000 are designated as a TMA and require additional planning and maintenance activities. Maps 4 and 5 show the Oshkosh and Fond du Lac urbanized and planning area boundaries. Fond du Lac was designated as a Metropolitan Planning Organization (MPO) by the Governor in December, 2002 after the 2000 U.S. Census showed a population great than 50,000. The Appleton (Fox Cities), Oshkosh and Fond du Lac urbanized areas thus serve as the focus for the regional planning in this four county area. Waupaca, Waushara, Shawano and Menominee counties have transportation networks that connect into these urbanized areas.

### **Purpose of the Planning Work Program**

Within the statutory provisions of Wisconsin State Statutes §. 66.0.309 (previously Wisconsin State Statutes § 66.945), East Central’s stated purpose is the “function and duty of the making (preparing) and adopting a master (comprehensive) plan for the physical development of the region.” To carry out this responsibility the Commission retains staff and annually programs work activities and budgets. Staffing and budget are based on the work activities scheduled with the constraints of the available revenue. The basic enabling statute is complemented by the comprehensive planning law (Smart Growth) Wisconsin State Statutes § 66.1001 that specifies the content of the regional comprehensive plan.

In 2020, the Commission Board adopted a three-year reorganization plan for the Commission to focus on the following core program areas: Regional Comprehensive Plan update, Economic Development, Water Quality Management/Sewer Service Area Planning, and Transportation.

The purpose of the transportation work program is The Appleton (Fox Cities) TMA, Oshkosh MPO and Fond du Lac MPO work program and budget is updated annually with accomplishments from the past year and priority projects for the upcoming year. The MPO Work Program is required by federal law, 23 CFR 450.308, which states that metropolitan planning activities performed with funds provided under title 23 U.S.C. and title 49 U.S.C. Chapter 53 shall be documented in the transportation work program.

### **Summary of Cost Sharing**

The East Central Wisconsin Regional Planning Commission receives funds to support the transportation planning program from Federal Highway Administration (FHWA), Federal Transit Administration (FTA), and the Wisconsin Department of Transportation (WisDOT). Table 1 shows the levy distribution across member jurisdictions, with a portion dedicated to provide the local match for the metropolitan planning program. The levy amounts for the member counties are considered and approved by the Commission Board at the July Quarterly Commission meeting. Levy letters are sent to the member Counties prior to August 1<sup>st</sup>. Within each of the work program elements is a table which includes allocates the funding amounts.

**Table 1: 2022 ECWRPC (Levy) Distribution across Jurisdictions**

<b>Participating County</b>	<b>Approved 2022 Tax Levy</b>
Calumet County (MPO)	\$ 38,840.19
Fond du Lac County (MPO)	\$ 72,914.14
Green Lake County	County Not a Member
Marquette County	County Not a Member
Menominee County	\$ 3,155.36
Outagamie County (MPO)	\$ 152,365.33
Shawano County	\$ 29,919.38
Waupaca County	\$ 38,649.42
Waushara County	\$ 24,896.11
Winnebago County (MPO)	\$ 126,306.28
<b>TOTAL LEVY</b>	<b>\$487,046.20</b>

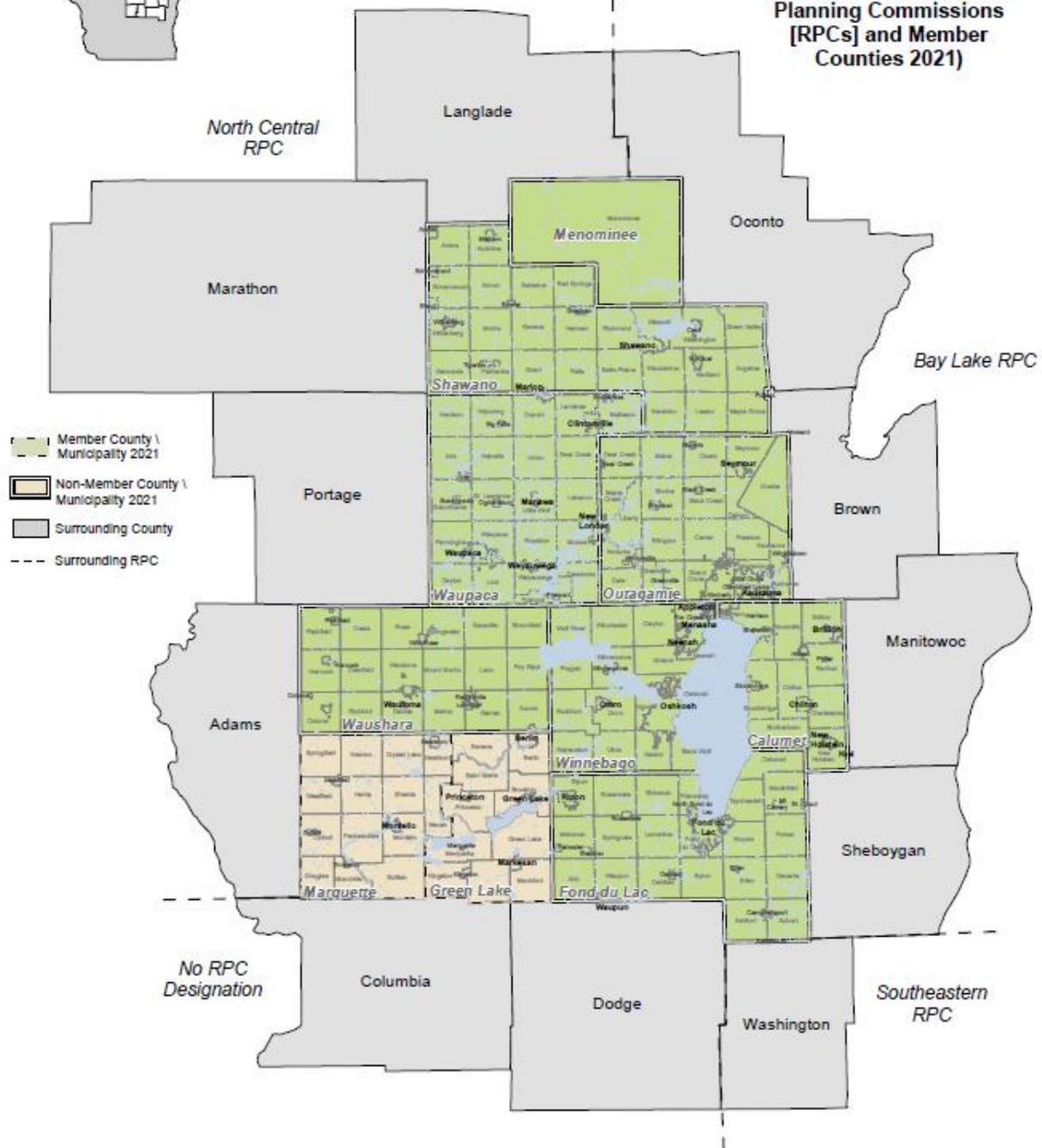
*This levy provides \$134,879.05 in 2022 for Local Match/Cost Share across all transportation programs.*

**COVID-19 and Transportation Impacts**

COVID-19 has continued to impact our work with partner organizations on transportation issues and program deliverables. During the pandemic, staff has worked with public health partners, transit providers to assist in providing access to vaccine clinics, assess to COVID testing, and adjusting East Central's policies and procedures during the pandemic. The safe routes to school team worked with schools to develop virtual classroom materials and re-designed program deliverables. East Central staff will continue to support transportation providers, public health departments, and our local communities during the pandemic as it continues to evolve.

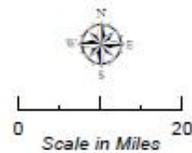
# Map 1 East Central Region

(with adjacent Regional  
Planning Commissions  
[RPCs] and Member  
Counties 2021)



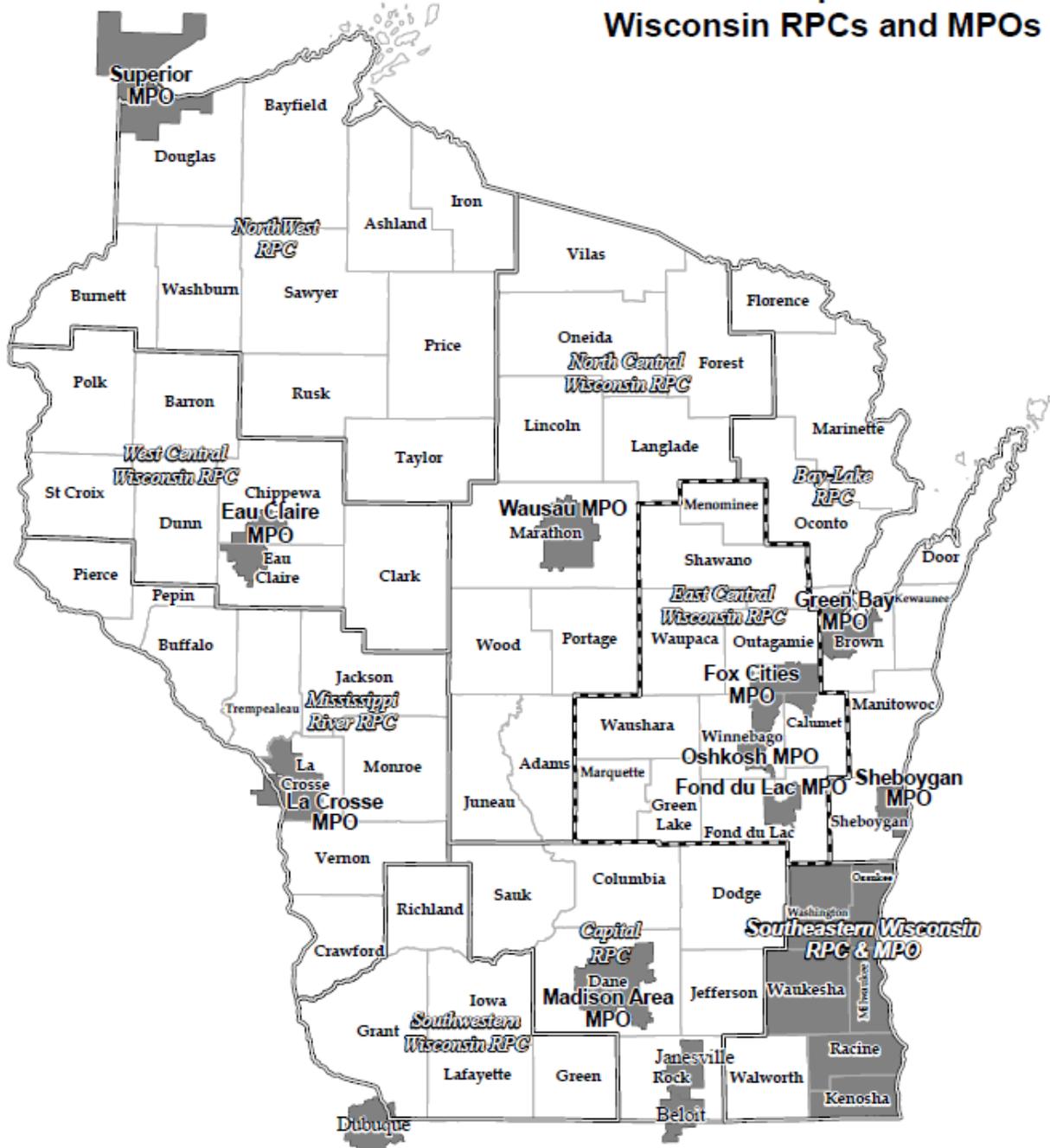
Sources:  
Member County information provided by ECWRPC 2021. Base map data provided by the  
Regional counties and DNR data.

This data was created for use by the East Central Wisconsin Regional Planning Commission  
Geographic Information System. Any other use/application of this information is the responsibility  
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Planning Commission disclaims all liability regarding fitness of the information for any use other  
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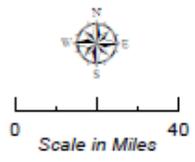
Prepared June 2021 By:  
East Central Wisconsin  
Regional Planning Commission  
**ECWRPC**  
Calumet • Fond du Lac • Marquette • Outagamie  
Sheboygan • Waupaca • Waushara • Winnebago

## Map 2 Wisconsin RPCs and MPOs



Metropolitan Planning Organizations

This data was created for use by the East Central Wisconsin Regional Planning Commission Geographic Information System. Any other use/application of this information is the responsibility of the user and such use/application is at their own risk. East Central Wisconsin Regional Planning Commission disclaims all liability regarding fitness of the information for any use other than for East Central Wisconsin Regional Planning Commission business.



Prepared June 2021By:  
East Central Wisconsin  
Regional Planning Commission  
**ECWRPC**  
Calumet • Fond du Lac • Menominee • Outagamie  
Shawano • Waupaca • Waushara • Winnebago

## RESOLUTION 24-21

### **ADOPTING THE 2022 UNIFIED TRANSPORTATION WORK PROGRAM AND THE ANNUAL MPO SELF-CERTIFICATION AND THE REGIONAL TRANSPORTATION PROGRAM SELF-CERTIFICATION FOR THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION**

**WHEREAS**, the East Central Wisconsin Regional Planning Commission has been designated by the Governor as the Metropolitan Planning Organization (MPO) for the Appleton (Fox Cities) and Oshkosh, Wisconsin, Urbanized Areas; and

**WHEREAS**, the Appleton (Fox Cities) TMA and the Oshkosh MPO Policy Board, with representation from all jurisdictions within the Urbanized Areas, has the responsibility to direct, coordinate, and administer the transportation planning process in the urbanized areas; and

**WHEREAS**, the Federal Highway Administration and the Federal Transit Administration, under 23 CFR and 49 CFR 616, requires the development of a Unified Planning Work Program; and

**WHEREAS**, the Policy Board has reviewed the transportation planning activities outlined in the 2022 Unified Planning Work Program and finds them consistent with the transportation planning process and desires of the MPOs, WisDOT, and FHWA; and

**WHEREAS**, the Regional Planning Commissions (RPC) will formulate, and submit for annual approval, a Transportation Planning Work Program (TPWP), which identifies all transportation-related planning activities to be funded. In performing the activities and receiving Federal and State funding for the TPWP, the Regional Planning Commission hereby self-certifies their compliance with CFDA 20.205 Federal Funding Requirements; and

**NOW, THEREFORE, BE IT RESOLVED**, that the Appleton (Fox Cities) Transportation Management Area and Oshkosh Metropolitan Planning Organization adopts the 2022 Unified Planning Work Program and directs staff to submit the document to the Wisconsin Department of Transportation, the Federal Highway Administration and the Federal Transit Administration; and

**BE IT FURTHER RESOLVED** that in accordance with 23 CFR 450.336 the Appleton (Fox Cities) and Oshkosh MPOs hereby certifies that the metropolitan transportation planning process is addressing major issues facing the metropolitan planning area and that these efforts are being conducted in accordance with all the applicable requirements of:

1. 23 U.S.C 134 and 49 U.S.C 5303, and this subpart;
2. In non-attainment and maintenance areas, Sections 174 and 176 (c) and (d) of the Clean Air Acts as amended (42 U.S.C. 7504, 7506 (c) and (d)) and 40 CFR part 93;
3. Title VI of the Civil Rights Act of 1964, as amended (42 U.S.C. 2000d-1) and 49 CFR part 21;
4. 49 U.S.C. 5332, prohibiting discrimination on the basis of race, color, creed, national origin, sex, or age employment or business opportunity;
5. Sections 1101(b) of the Fixing America's Surface Transportation Act (FAST Act) (P.L. 112-141) and 49 CFR Part 26 regarding the involvement of disadvantaged business enterprises in the US DOT funded projects;
6. 23 CFR part 230, regarding the implementation of an equal employment opportunity program on Federal and Federal-aid highway constructions contracts;
7. The provisions of the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 *et seq.*) and 49 CFR Parts 27, 37, and 38;

RESOLUTION NO. 24-21

8. The Older Americans Act, as amended (42 U.S.C. 6102), prohibiting discrimination on the basis of age in programs or activities receiving Federal financial assistance;
9. Section 324 of title 23, U.S.C. regarding the prohibition of discrimination based on gender; and discrimination against individuals with disabilities.

**Effective Date:** October 29, 2021

**Submitted By:** Transportation Committee

**Prepared By:** Melissa A. Kraemer Badtke, Executive Director/MPO Director

*Jeff Nooyen*

Jeff Nooyen (Nov 2, 2021 08:16 CDT)

Jeff Nooyen, , Chair – Outagamie Co.

**RESOLUTION NO. 31-21**

**AMENDING THE 2020 UNIFIED TRANSPORTATION WORK PROGRAM AND BUDGET AND REQUESTING AN EXTENSION OF THE FUNDING ELIGIBILITY PERIOD TO COMPLETE WORK FROM CALENDER YEAR 2020**

**WHEREAS**, Article II, Section 2 of the By laws of the East Central Wisconsin Regional Planning Commission requires the adoption of an annual budget, and;

**WHEREAS**, the final 2020 Transportation Budget and Work Program was adopted by the Commission Board by Resolution 30-19 on October 25, 2019, and;

**WHEREAS**, the 2020 Transportation Budget and Work Program was amended by the Commission Board by Resolution 15-20 on April 30, 2020, and;

**WHEREAS**, the 2020 Transportation Budget and Work Program was amended by the Commission Board by Resolution 33-20 on November 11, 2020, and;

**WHEREAS**, based on circumstances not expected, including reductions in available staff time and redirected and expanded work efforts, not all of the activities in the WisDOT and FHWA Transportation Program will be completed as originally scheduled, and;

**WHEREAS**, the Commission has hired a consultant to complete the Northeastern Wisconsin Freight Intermodal Facility Site Study, and;

**WHEREAS**, the total funding budgeted for the Northeastern Wisconsin Freight Intermodal Facility Site Study is \$250,000; \$48,823 federal, \$200,000 state, and \$1,177 local share, and;

**WHEREAS**, the capacity of the agency now exists to complete the unfinished 2020 work program activities and expend these dollars by May 31, 2022;

**THEREFORE, BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION**

**Section 1:** That the Commission amends the 2020 Budget and Work Program to reflect the funding adjustment and the schedule for work based on an extended funding eligibility period to May 31, 2022.

Effective Date: November 11, 2021

Submitted By: Steering Committee and Approved with the Authority of the Full Commission

Prepared By: Melissa Kraemer Badtke, Executive Director

*Jeff Nooyen*

Jeff Nooyen (Nov 15, 2021 22:48 CST)

Jeff Nooyen, Chair – Outagamie Co.

*Alice Connors*

Alice Connors (Nov 16, 2021 13:01 CST)

Alice Connors – Calumet Co.

*Martin Farrell*

Martin Farrell (Nov 16, 2021 07:48 CST)

Martin Farrell – Fond du Lac Co.

*Dick Koeppen*

Dick Koeppen (Nov 15, 2021 09:39 CST)

Dick Koeppen – Waupaca Co.

RESOLUTION NO. 31-21

\_\_\_\_\_  
Jeremy Johnson – Menominee Co.

*Donna R. Kalata*

Donna R. Kalata (Nov 18, 2021 16:15 CST)

\_\_\_\_\_  
Donna Kalata – Waushara Co.

*David Albrecht*

David Albrecht (Nov 18, 2021 08:16 CST)

\_\_\_\_\_  
David Albrecht – Winnebago Co.

*Tom Kautza*

Tom Kautza (Nov 16, 2021 07:58 CST)

\_\_\_\_\_  
Tom Kautza – Shawano Co.

**RESOLUTION NO. 32-21**

**AMENDING THE 2021 UNIFIED TRANSPORTATION WORK PROGRAM AND BUDGET AND REQUESTING AN EXTENSION OF THE FUNDING ELIGIBILITY PERIOD TO COMPLETE WORK FROM CALENDAR YEAR 2021**

**WHEREAS**, Article II, Section 2 of the By laws of the East Central Wisconsin Regional Planning Commission requires the adoption of an annual budget, and;

**WHEREAS**, the final 2021 Transportation Budget and Work Program was adopted by the Commission Board by Resolution 23-20 on October 31, 2020, and;

**WHEREAS**, the 2021 Transportation Budget and Work Program was amended by the Commission Board by Resolution 34-20 on November 11, 2020, and;

**WHEREAS**, based on circumstances not expected, including reductions in available staff time and redirected and expanded work efforts, not all of the activities in the WisDOT and FHWA Transportation Program will be completed as originally scheduled, and;

**WHEREAS**, the Commission has hired a consultant to complete the Economic Impact of Bicycling and Walking Study for the Appleton (Fox Cities) and Oshkosh MPOs, and;

**WHEREAS**, the total funding budgeted for the Economic Impact of Bicycling and Walking Study for the Appleton (Fox Cities) Oshkosh MPOs is \$75,960, \$60,768 federal; \$823.75 state, and \$14,368.25 local share, and;

**WHEREAS**, work program activities and deliverables in the Long-Range Plan Implementation, Transportation Improvement Program, and the Short-Range Transportation Program will not be completed within the 2021 calendar year, and;

**WHEREAS**, the funding amount estimated to be approximately \$305,000 (+ or – 10%) that includes about \$244,000 federal, \$15,250 state, and \$45,750 local share, would be utilized to complete the work if approved by FHWA and WisDOT, and;

**WHEREAS**, the capacity of the agency now exists to complete the unfinished 2021 work program activities and expend these dollars by May 31, 2022;

**THEREFORE, BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION**

**Section 1:** That the Commission amends the 2021 Budget and Work Program to reflect the funding adjustment and the schedule for work based on an extended funding eligibility period to May 31, 2022.

Effective Date: November 11, 2021

Submitted By: Steering Committee and Approved with the Authority of the Full Commission

Prepared By: Melissa Kraemer Badtke, Executive Director

*Jeff Nooyen*

Jeff Nooyen (Nov 15, 2021 22:48 CST)

Jeff Nooyen, Chair – Outagamie Co.

*Alice Connors*

Alice Connors (Nov 16, 2021 13:00 CST)

Alice Connors – Calumet Co.

RESOLUTION NO. 32-21

Martin Farrell

Martin Farrell (Nov 16, 2021 07:47 CST)

Martin Farrell – Fond du Lac Co.

Dick Koeppen

Dick Koeppen (Nov 15, 2021 09:37 CST)

Dick Koeppen – Waupaca Co.

Donna R. Kalata

Donna R. Kalata (Nov 18, 2021 16:12 CST)

Donna Kalata – Waushara Co.

Jeremy Johnson – Menominee Co.

David Albrecht

David Albrecht (Nov 16, 2021 08:18 CST)

David Albrecht – Winnebago Co.

Tom Kautza

Tom Kautze (Nov 16, 2021 07:58 CST)

Tom Kautza – Shawano Co.

**RESOLUTION NO. 33-21**

**AMENDING THE 2022 UNIFIED TRANSPORTATION WORK PROGRAM AND BUDGET AND TO INCLUDE WORK ACTIVITIES FROM THE PERIOD OF AVAILABILITY EXTENSION OF THE 2020 AND 2021 WORK PROGRAM**

**WHEREAS**, Article II, Section 2 of the By laws of the East Central Wisconsin Regional Planning Commission requires the adoption of an annual budget, and;

**WHEREAS**, the final 2022 Transportation Budget and Work Program was adopted by the Commission Board on October 29, 2021, and;

**WHEREAS**, based on circumstances not expected, including reductions in available staff time and redirected and expanded work efforts, not all of the activities in the WisDOT and FHWA Transportation Program will be completed as originally scheduled, and;

**WHEREAS**, the Commission has hired a consultant to complete the Northeastern Wisconsin Freight Intermodal Facility Site Study, and;

**WHEREAS**, the total funding budgeted for the Northeastern Wisconsin Freight Intermodal Facility Site Study is \$250,000; \$48,823 federal, \$200,000 state, and \$1,177 local share, and;

**WHEREAS**, the Commission has hired a consultant to complete the Economic Impact of Bicycling and Walking Study for the Appleton (Fox Cities) and Oshkosh MPOs, and;

**WHEREAS**, the total funding budgeted for the Economic Impact of Bicycling and Walking Study for the Appleton (Fox Cities) Oshkosh MPOs is \$75,960, \$60,768 federal; \$823.75 state, and \$14,368.25 local share, and;

**WHEREAS**, work program activities and deliverables in the Long-Range Plan Implementation, Transportation Improvement Program and the Short-Range Transportation Program will not be completed within the 2021 calendar year, and;

**WHEREAS**, the funding amount estimated to be approximately \$305,000 (+ or – 10%) that includes about \$244,000 federal, \$15,250 state, and \$45,750 local share, would be utilized to complete the work if approved by FHWA and WisDOT, and;

**WHEREAS**, the capacity of the agency now exists to complete the unfinished 2020 and 2021 work program activities and expend these dollars by May 31, 2022;

**THEREFORE BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION**

**Section 1:** That the Commission amends the 2022 Transportation Work Program and Budget to reflect the funding adjustment and the schedule for work based on an extended funding eligibility period to May 31, 2022.

Effective Date: November 11, 2021

Submitted By: Steering Committee and Approved with the Authority of the Full Commission

Prepared By: Melissa Kraemer Badtke, Executive Director

  
Jeff Nooyen (Nov 15, 2021 22:46 CST)

Jeff Nooyen, Chair – Outagamie Co.

  
Alice Connors (Nov 16, 2021 12:53 CST)

Alice Connors, Vice Chair - Calumet Co.

RESOLUTION NO. 33-21

Martin Farrell  
Martin Farrell (Nov 15, 2021 11:17 CST)

\_\_\_\_\_  
Martin Farrell – Fond du Lac Co.

Dick Koeppen  
Dick Koeppen (Nov 15, 2021 09:42 CST)

\_\_\_\_\_  
Dick Koeppen, – Waupaca Co.

Donna R. Kalata  
Donna R. Kalata (Nov 18, 2021 16:13 CST)

\_\_\_\_\_  
Donna Kalata – Waushara Co.

David Albrecht  
David Albrecht (Nov 18, 2021 08:19 CST)

\_\_\_\_\_  
David Albrecht – Winnebago Co.

Tom Kautza  
Tom Kautza (Nov 16, 2021 07:59 CST)

\_\_\_\_\_  
Tom Kautza – Shawano Co.

## RESOLUTION 05-21

### ADOPTION OF THE 2022 UNIFIED TRANSPORTATION WORK PROGRAM FOR THE FOND DU LAC URBANIZED AREA AND ANNUAL MPO CERTIFICATION

**WHEREAS**, the City of Fond du Lac was designated by the Governor as the Metropolitan Planning Organization for the Fond du Lac, Wisconsin Urbanized Area; and

**WHEREAS**, the Fond du Lac MPO Policy Board, with representation from all jurisdictions within the Urbanized Area, has the responsibility to direct, coordinate, and administer the transportation planning process in the urbanized area; and

**WHEREAS**, the Federal Highway Administration and Federal Transit Administration, under 23 CFR and 49 CFR 616, requires the development of a Unified Transportation Work Program; and

**WHEREAS**, the Policy Board has reviewed the transportation planning activities outlined in the 2022 Unified Transportation Work Program and finds them consistent with the transportation planning process and desires of the MPO.

**NOW, THEREFORE, BE IT RESOLVED** that the Policy Board of the Fond du Lac Metropolitan Planning Organization adopts the 2022 Unified Transportation Work Program and directs the staff to submit this document to the Wisconsin Departments of Transportation, the Federal Highway Administration and the Federal Transit Administration; and

**BE IT FURTHER RESOLVED** that in accordance with 23 CFR 450.336 (Self Certifications and Federal Certifications) the Fond du Lac MPO Policy Board hereby certifies that the metropolitan transportation planning process is addressing major issues facing the metropolitan planning area and is being conducted in accordance with all applicable requirements of:

- (1) 23 U.S.C. 134, 49 U.S.C. 5303, and this subpart;
- (2) In nonattainment and maintenance areas, sections 174 and 176(c) and (d) of the Clean Air Act, as amended (42 U.S.C. 7504, 7506(c) and (d)) and 40 CFR part 93;
- (3) Title VI of the Civil Rights Act of 1964, as amended (42 U.S.C. 2000d-1) and 49 CFR part 21;
- (4) 49 U.S.C. 5332, prohibiting discrimination on the basis of race, color, creed, national origin, sex, or age in employment or business opportunity;
- (5) Section 1101(b) of the FAST Act (Pub. L. 112-141) and 49 CFR part 26 regarding the involvement of disadvantaged business enterprises in DOT funded projects;
- (6) 23 CFR part 230, regarding the implementation of an equal employment opportunity program on Federal and Federal-aid highway construction contracts;

- (7) The provisions of the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 et seq.) and 49 CFR parts 27, 37, and 38;
- (8) The Older Americans Act, as amended (42 U.S.C. 6101), prohibiting discrimination on the basis of age in programs or activities receiving Federal financial assistance;
- (9) Section 324 of title 23 U.S.C. regarding the prohibition of discrimination based on gender; and
- (10) Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) and 49 CFR part 27 regarding discrimination against individuals with disabilities.

Effective Date: October 6, 2021

Submitted By: East Central Wisconsin Regional Planning Commission Staff

Prepared By: Melissa Kraemer Badtke, MPO Director



Ms. Dyann Benson, Policy Board Chair  
Fond du Lac Metropolitan Planning Organization

**RESOLUTION 07-21**

**AMENDING THE 2021 UNIFIED TRANSPORTATION WORK PROGRAM AND BUDGET AND  
REQUESTING AN EXTENSION OF THE FUNDING ELIGIBILITY PERIOD TO COMPLETE  
WORK FROM CALENDAR YEAR 2021**

**WHEREAS**, Article X, Section 3 of the By-laws of the Fond du Lac MPO requires the adoption of an annual budget, and;

**WHEREAS**, the final 2021 Transportation Budget and Work Program was adopted by the Fond du Lac MPO Policy Board by Resolution 2-20 on October 7, 2020, and;

**WHEREAS**, based on circumstances not expected, including reductions in available staff time and redirected and expanded work efforts, not all of the activities in the WisDOT and FHWA Transportation Program will be completed as originally scheduled, and;

**WHEREAS**, East Central Wisconsin Regional Planning Commission staffs the Fond du Lac MPO, and;

**WHEREAS**, the Commission would hire a consultant on behalf of the Fond du Lac MPO to complete the Economic Impact of Bicycling and Walking Study for the Fond du Lac MPO, and;

**WHEREAS**, the total funding budgeted for the Economic Impact of Bicycling and Walking Study for the Fond du Lac MPO is \$10,000; \$8,000 federal, \$500.00 state, and \$1,500.00 local share, and;

**WHEREAS**, the capacity of the agency now exists to complete the unfinished 2021 work program activities and expend these dollars within the first and second quarters of 2022;

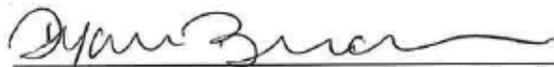
**THEREFORE, BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION**

**Section 1:** That the Fond du Lac amends the 2021 Budget and Work Program to reflect the funding adjustment and the schedule for work based on an extended funding eligibility period.

Effective Date: November 10, 2021

Submitted By: Fond du Lac MPO Policy Board

Prepared By: Melissa Kraemer Badtke, Executive Director



Ms. Dyann Benson, Fond du Lac MPO Policy Board Chair

**RESOLUTION 08-21**

**AMENDING THE 2022 UNIFIED TRANSPORTATION WORK PROGRAM AND BUDGET AND TO INCLUDE WORK ACTIVITIES FROM THE PERIOD OF AVAILABILITY EXTENSION OF 2021 WORK PROGRAM**

**WHEREAS**, Article X, Section 3 of the By-laws of the Fond du Lac MPO requires the adoption of an annual work program and budget, and;

**WHEREAS**, the final 2022 Transportation Budget and Work Program was adopted by the Fond du Lac MPO Policy Board by Resolution 5-21 on October 6, 2021, and;

**WHEREAS**, based on circumstances not expected, including reductions in available staff time and redirected and expanded work efforts, not all of the activities in the WisDOT and FHWA Transportation Program will be completed as originally scheduled, and;

**WHEREAS**, East Central Wisconsin Regional Planning Commission staffs the Fond du Lac MPO, and;

**WHEREAS**, the Commission would hire a consultant on behalf of the Fond du Lac MPO to complete the Economic Impact of Bicycling and Walking Study for the Fond du Lac MPO, and;

**WHEREAS**, the total funding budgeted for the Economic Impact of Bicycling and Walking Study for the Fond du Lac MPO is \$10,000; \$8,000 federal, \$500.00 state, and \$1,500.00 local share, and;

**WHEREAS**, the capacity of the agency now exists to complete the unfinished 2021 work program activities and expend these dollars within the first and second quarters of 2022;

**THEREFORE, BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION**

**Section 1:** That the Fond du Lac amends the 2022 Budget and Work Program to reflect the funding adjustment and the schedule for work based on an extended funding eligibility period.

Effective Date: November 10, 2021

Submitted By: Fond du Lac MPO Policy Board

Prepared By: Melissa Kraemer Badtke, Executive Director



Ms. Dyann Benson, Fond du Lac MPO Policy Board Chair

**Table 2: East Central Wisconsin Regional Planning Commission**

**2022 Staff Program Percentages**

<b>Staff</b>	<b>Percentage of Time Appleton TMA/Oshkosh MPO</b>	<b>Percentage of Time Fond du Lac MPO</b>	<b>Percentage of Time Regional Transportation Program</b>
<b>Executive Division</b>			
Executive Director/MPO Director	50%	10%	5%
<b>Transportation</b>			
Principal Transportation Planner	75%	15%	10%
Senior Planner/Title VI Coordinator	70%	15%	15%
Senior Planner (SRTS)	5%	5%	0
Associate Planner (Transit)	50%	15%	15%
Associate Planner (SRTS and Transportation)	30%	10%	10%
Associate Planner (TIP/Travel Demand Model)	60%	20%	20%
Associate Planner (SRTS and Transportation)	30%	10%	10%
Senior Planner (SRTS)	5%	5%	0%
Associate Planner (SRTS)	0%	0%	0%
<b>Environmental Planning</b>			
Planning Specialist/NR-135 program	10%	0%	0%
<b>GIS Program</b>			
GIS Manager	60%	10%	10%
GIS Analyst	60%	5%	10%
<b>Administrative</b>			
Administrative Coordinator	5%	5%	5%
IT Manager	10%	5%	5%
Controller	5%	5%	5%

## SECTION 1.1 - 1300 PROGRAM ELEMENT: TRANSPORTATION PROGRAM

The purpose of this program element is to coordinate, administer and promote federal, state, regional and metropolitan transportation planning through the Commission’s Metropolitan Planning Organization (MPO) designation for the three urbanized areas. The Appleton (Fox Cities) MPO is designated as a Transportation Management Area (TMA) that requires performance measures, monitoring and maintenance as part of an approved Congestion Management Process (CMP). Public transportation law Fixing America’s Surface Transportation Act (FAST Act) prescribes a transition to a performance-based approach to all aspects of the planning and programming process that includes measurable outcomes and targets. Guidance based on the FAST Act also encourages a regional approach with enhanced coordination with providers of public transportation and across MPO, RPC, and DOT boundaries to develop regional models of cooperation supporting the greater transportation system. Additional transportation modes are addressed through a specific multimodal program including public transit, bicycle and pedestrian, passenger and freight rail, regional public transportation, air and ports.

1300 Major Transportation Work Program	
Work Program Number	Work Program Description
1310	Appleton (Fox Cities) TMA and Oshkosh MPO
1320	Short Range Transportation Planning/Congestion Management Process for Appleton TMA
1330	Regional Transportation Planning
1340	Fond du Lac MPO
1380	Regional Safe Routes to School Program

The Transportation Program is funded in large part by the Federal Highway Administration, Federal Transit Administration and the Wisconsin Department of Transportation (WisDOT) through an annual planning grant. This award has a matching funds requirement of at least 10 percent from the Commission unless otherwise noted. A summary of funding sources is provided in the table above. The development of this work program element is coordinated with federal and state transportation and transit agencies through a continuing, comprehensive, and cooperative process involving previously executed agreements (Visit the website: [www.ecwrpc.org](http://www.ecwrpc.org)). The contents of this report do not necessarily reflect the official views or policy of the U. S. Department of Transportation.

Table 3: ECWRPC Regional and MPO 2022 Transportation Work Program

1300 Work Program Elements		FHWA/FTA			WisDOT		MPO/Local	
		Budget	Dollars	%	Dollars	%	Dollars	%
<b>1310</b>	<b>Appleton (Fox Cities)/Oshkosh MPO Program (PL)</b>	<b>\$ 382,853.75</b>	<b>\$ 306,283.82</b>	<b>80.0%</b>	<b>\$15,247.91</b>	<b>4.0%</b>	<b>\$ 61,322.02</b>	<b>16.0%</b>
1311	Program Administration/Support	\$ 74,591.00	\$ 59,675.35	80.0%	\$ 1,200.00	1.6%	\$ 13,715.65	18.4%
1312	Long-Range Plan FAST Act Implementation /PEAs Activities	\$ 219,834.75	\$ 175,866.07	80.0%	\$ 10,002.26	4.5%	\$ 33,966.42	15.5%
1313	Northeast Region Travel Demand Model Improvement Program	\$ 88,428.00	\$ 70,742.40	80.0%	\$ 4,045.65	5.0%	\$ 13,639.95	15.0%
<b>1320</b>	<b>Short-Range Transportation System Management and Congestion Management Process</b>	<b>\$ 412,612.87</b>	<b>\$ 330,090.60</b>	<b>80.0%</b>	<b>\$ 16,522.50</b>	<b>4.0%</b>	<b>\$ 65,999.77</b>	<b>16.0%</b>
1321	Short Range Transportation Planning/Congestion Management Process (CMP)	\$ 84,528.00	\$ 67,622.23	80.0%	\$ 3,367.15	4.0%	\$ 13,538.62	16.0%
1322	Transportation Improvement Program (TIP)	\$ 75,919.87	\$ 60,735.90	80.0%	\$ 2,571.34	3.4%	\$ 12,612.63	16.6%
1323	Appleton (Fox Cities)/Oshkosh MPO Multi-Modal/Transportation Alternatives Program (TAP)	\$ 167,233.00	\$ 133,786.40	80.0%	\$ 6,911.01	4.1%	\$ 26,535.59	15.9%
1324	Transit Planning (TMA Coord. Plans) Ladders of Opportunity	\$ 84,932.00	\$ 67,946.07	80.0%	\$ 3,673.00	4.3%	\$ 13,312.93	15.7%
	<b>Total Appleton (Fox Cities)/Oshkosh MPO Program</b>	<b>\$ 795,466.62</b>	<b>\$ 636,374.42</b>	<b>80.0%</b>	<b>\$ 31,770.41</b>	<b>4.0%</b>	<b>\$ 127,321.79</b>	<b>16.0%</b>
<b>1330</b>	<b>Regional Transportation Program (SPR)</b>							
1331	Program Administration/Support	\$ 14,396.00	\$ 11,523.00	80.0%	\$ 1,436.00	10.0%	\$ 1,437.00	10.0%
1332	Cooperative Regional Planning/Technical Assistance	\$ 35,008.00	\$ 28,000.00	80.0%	\$ 3,504.00	10.0%	\$ 3,504.00	10.0%
1333	Regional Comprehensive Plan/Transportation Element	\$ 28,562.00	\$ 22,850.00	80.0%	\$ 2,856.00	10.0%	\$ 2,856.00	10.0%
	<b>Total Regional Transportation Program</b>	<b>\$ 77,966.00</b>	<b>\$ 62,373.00</b>	<b>80.0%</b>	<b>\$ 7,796.00</b>	<b>10.0%</b>	<b>\$ 7,797.00</b>	<b>10.0%</b>
<b>1340</b>	<b>Fond du Lac MPO Program (PL)</b>							
1341	Program Administration/Support	\$ 15,858.00	\$ 12,686.40	80.0%	\$ 713.18	4.5%	\$ 2,458.42	15.5%
1342	Long-Range Plan FAST Act Implementation/PEAs Activities	\$ 54,592.75	\$ 43,675.20	80.0%	\$ 2,548.60	4.7%	\$ 8,368.95	15.3%
1343	Short Range/Multi-Modal Transportation Planning	\$ 18,229.25	\$ 14,583.40	80.0%	\$ 704.70	3.9%	\$ 2,941.15	16.1%
1344	Transportation Improvement Program (TIP)	\$ 25,425.88	\$ 20,340.70	80.0%	\$ 1,144.16	4.5%	\$ 3,941.01	15.5%
1345	Transit Planning/TDP Coordination/Ladders of Opportunity	\$ 18,930.00	\$ 15,143.00	80.0%	\$ 933.00	4.9%	\$ 2,854.00	15.1%
1346	Northeast Region Travel Demand Model Improvement Program	\$ 8,517.87	\$ 6,814.30	80.0%	\$ 383.30	4.5%	\$ 1,320.27	15.5%
	<b>Total Fond du Lac MPO Program</b>	<b>\$ 141,553.75</b>	<b>\$ 113,243.00</b>	<b>80.0%</b>	<b>\$ 6,426.96</b>	<b>4.5%</b>	<b>\$ 21,883.79</b>	<b>15.5%</b>
	<b>Total Regional and MPO Work Program (1300)</b>	<b>\$ 1,014,986.37</b>	<b>\$ 811,990.42</b>	<b>80.0%</b>	<b>\$45,993.37</b>	<b>4.5%</b>	<b>\$157,002.59</b>	<b>15.5%</b>

Table 4: Northeastern Wisconsin Intermodal Facility Site Study (FRIIP Grant Scenario)								
		FHWA/FTA			WisDOT		MPO/Local	
		Budget	Dollars (PL Funding)	%	Dollars	%	Dollars	%
1327	Northeastern Wisconsin Intermodal Facility Site Study (FRIIP Grant Scenario)	\$ 250,000.00	\$ 48,823.00	19.53%	\$200,000.00	80.00%	\$ 1,177.00	0.47%

\*A consultant will be hired for this project.

\*\*East Central will be requesting an extension of the period of funding availability to December 31, 2021.

\*\*\*2020 UPWP PL Funds are being utilized for this project and has been approved by WisDOT and FHWA.

Table 5: Economic Impact of Bicycling and Walking								
		FHWA/FTA			WisDOT		MPO/Local	
		Budget	Dollars (PL Funding)	%	Dollars	%	Dollars	%
1328	Economic Impact of Bicycling and Walking (additional 2021 PL funding)***	\$ 59,485.00	\$ 47,588.00	80.00%	\$ -	0.00%	\$ 11,897.00	20.00%
1323	Economic Impact of Bicycling and Walking (this portion will come from the 1323 for 2022)	\$ 16,475.00	\$ 13,180.00	80.00%	\$ 823.75	5.00%	\$ 2,471.25	15.00%
	<b>Total Budget</b>	<b>\$ 75,960.00</b>	<b>\$ 60,768.00</b>	<b>80.00%</b>	<b>\$ 823.75</b>	<b>5%</b>	<b>\$ 14,368.25</b>	<b>35.00%</b>

\*A consultant has been hired for this project.

\*\*East Central will be requesting an extension of the period of funding availability to May 31, 2022.

\*\*\*2021 UPWP PL Funds are being utilized for this project and has been approved by the Commission (Resolutions 32-21 and 33-21). extension into 2022. The funding for

\*\*\*\*This was additional funding from Madison and Green Bay MPOs. A contract with the consultant has been signed and there will be a request to extend the funding availability into 2022.

Table 6: Funding Extension for the Long-Range Transportation Plan								
		FHWA/FTA			WisDOT		MPO/Local	
		Budget	Dollars (PL Funding)	%	Dollars	%	Dollars	%
1312A	Long Range Transportation Plan	\$ 145,000.00	\$116,000.00	80.00%	\$ 7,250.00	5.00%	\$ 21,750.00	15.00%
	<b>Total Budget</b>	<b>\$ 145,000.00</b>	<b>\$116,000.00</b>	<b>80%</b>	<b>\$ 7,250.00</b>	<b>5%</b>	<b>\$ 21,750.00</b>	<b>15%</b>

\*A consultant will be hired for a portion project project.

\*\*East Central will be requesting an extension of the period of funding availability to May 31, 2022.

\*\*\*2021 UPWP PL Funds are being utilized for this project and has been approved by Commission under Resolutions 32-21 and 33-21.

Table 7: Funding Extension for the Short Range Transportation Program								
		FHWA/FTA			WisDOT		MPO/Local	
		Budget	Dollars (PL Funding)	%	Dollars	%	Dollars	%
1321A	Short Range Transportation Program	\$ 150,000.00	\$120,000.00	80.00%	\$ 7,500.00	5.00%	\$ 22,500.00	20.00%
<b>Total Budget</b>		<b>\$ 150,000.00</b>	<b>\$120,000.00</b>	<b>80%</b>	<b>\$ 7,500.00</b>	<b>5%</b>	<b>\$ 22,500.00</b>	<b>20%</b>
*A consultant will be hired for a portion project project.								
**East Central will be requesting an extension of the period of funding availability to May 31, 2022.								
***2021 UPWP PL Funds are being utilized for this project and has been approved by Commission under Resolutions 32-21 and 33-21.								

Table 8: Funding Extension for the Transportation Improvement Program								
		FHWA/FTA			WisDOT		MPO/Local	
		Budget	Dollars (PL Funding)	%	Dollars	%	Dollars	%
1322A	Transportation Improvement Program	\$ 15,000.00	\$ 12,000.00	80.00%	\$ 750.00	5.00%	\$ 2,250.00	15.00%
<b>Total Budget</b>		<b>\$ 15,000.00</b>	<b>\$ 12,000.00</b>	<b>80%</b>	<b>\$ 750.00</b>	<b>5%</b>	<b>\$ 2,250.00</b>	<b>15%</b>
*A consultant will be hired for a portion project project.								
**East Central will be requesting an extension of the period of funding availability to May 31, 2022.								
***2021 UPWP PL Funds are being utilized for this project and has been approved by Commission under Resolutions 32-21 and 33-21.								

Table 9: Funding Extension for the Fond du Lac MPO for the Economic Impact Study of Bicycling and Walking								
		FHWA/FTA			WisDOT		MPO/Local	
		Budget	Dollars (PL Funding)	%	Dollars	%	Dollars	%
1328	Economic Impact of Bicycling and Walking	\$ 10,000.00	\$ 8,000.00	80.00%	\$ 500.00	5.00%	\$ 1,500.00	15.00%
<b>Total</b>		<b>\$ 10,000.00</b>	<b>\$ 8,000.00</b>	<b>80.00%</b>	<b>\$ 500.00</b>	<b>5.00%</b>	<b>\$ 1,500.00</b>	<b>15.00%</b>
*A consultant will be hired for this project.								
***2021 UPWP PL Funds are being utilized for this project and has been approved by the Fond du Lac MPO Policy Board (Resolutions 07-21 and 08-21).								

**Table 10: Regional Safe Routes to School Funding**

		WisDOT/FHWA - TAP			MPO/Local	
		Budget	Dollars	%	Dollars	%
<b>1380</b>	<b>Regional Safe Routes to School Funding (TAP)</b>					
1381	Program Administration/Support	\$ 204,029.00	\$ 163,223.00	80.0%	\$ 40,806.00	20.0%
1383	Events and Programs	\$ 72,000.00	\$ 57,600.00	80.0%	\$ 14,400.00	20.0%
1384	Communication and Education Materials	\$ 40,000.00	\$ 32,000.00	80.0%	\$ 8,000.00	20.0%
1386	Youth Engagement Program	\$ 10,000.00	\$ 8,000.00	80.0%	\$ 2,000.00	20.0%
1390	Workshops	\$ 8,513.00	\$ 6,810.00	80.0%	\$ 1,703.00	20.0%
1391	Evidence Based Practices and Research	\$ 8,000.00	\$ 6,400.00	80.0%	\$ 1,600.00	20.0%
	<b>Total Regional Safe Routes to School Program</b>	<b>\$ 342,542.00</b>	<b>\$ 274,033.00</b>	<b>80.0%</b>	<b>\$ 68,509.00</b>	<b>20.0%</b>



## **SECTION 2**

# **APPLETON (FOX CITIES) TMA AND OSHKOSH MPO 2022 WORK PROGRAM**



# EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION

Jeff Nooyen, Chair  
Alice Connors, Vice-Chair  
Melissa Kraemer-Badtke, Secretary-Treasurer

## COMMISSION MEMBERS

### CALUMET COUNTY

Alice Connors  
Nicholas Kesler  
Merlin Gentz  
Tom Reinl  
(David DeTroye, Alt.)

### FOND DU LAC COUNTY

Allen Buechel  
Martin Farrell  
Brenda Schneider  
Kay Miller  
Charles Hornung

### MENOMINEE COUNTY

Ruth Winter  
Elizabeth Moses  
(Jeremy Johnson, Alt.)  
James Lowey

### OUTAGAMIE COUNTY

Thomas Nelson  
(Kara Homan, Alt.)  
Lee Hammen  
Jake Woodford  
Jeff Nooyen  
Michael Thomas  
Nadine Miller

### SHAWANO COUNTY

Thomas Kautza  
Steve Gueths  
VACANT

### WAUPACA COUNTY

Dick Koeppen  
VACANT  
Brian Smith  
DuWayne Federwitz

### WAUSHARA COUNTY

Donna Kalata  
Larry Timm  
VACANT

### WINNEBAGO COUNTY

Jon Doemel  
Shiloh Ramos  
(David Albrecht, Alt.)  
VACANT  
Lori Palmeri  
Robert Schmeichel  
Robert Keller

### EX-OFFICIO MEMBERS

Jill Michaelson, WisDOT  
Ronald McDonald, Valley Transit

## **SECTION 2: APPLETON (FOX CITIES) TMA AND OSHKOSH MPO 2022 WORK PROGRAM**

### **SECTION 2.1 – INTRODUCTION AND PROSPECTUS FOR THE APPLETON TMA AND OSHKOSH MPO**

#### **ECWRPC as the MPO for Appleton (Fox Cities) TMA and Oshkosh MPO**

As the MPO, ECWRPC's Transportation Policy Committee oversees the program activities for the Appleton (Fox Cities) TMA and Oshkosh MPO. ECWRPC's Transportation Policy Committee is also responsible for conducting the federal required transportation planning process. This process results in plans and programs that consider all transportation modes and supports the goals of the metropolitan transportation plan. The Long-Range Land Use Transportation Plans have a 20-year horizon date and the Transportation Improvement Program includes all state and federally funded projects within a 4-year timeframe.

Plans and programs that are included in the Appleton (Fox Cities) TMA and Oshkosh MPO are:

- Long Range Land Use Transportation Plan (LRP)
- Transportation Improvement Program (TIP)
- Congestion Management Plan (CMP) – Appleton (Fox Cities) TMA Only
- Bicycle and Pedestrian Plan

Throughout each of these planning processes, public involvement is a transparent process for community members that may be affected by projects, programs, strategies and initiatives recommended from the transportation planning process. Public involvement is required by the Metropolitan Planning Regulations of the United States Department of Transportation 23 CFR 450.316, 49 U.S.C. 5307(b)(1-7) and FTA Circular 9030.1E.

#### **MPO Committee Structure**

The East Central Wisconsin Regional Planning Commission Board is the policy board for the Appleton (Fox Cities) Transportation Management Area (TMA) and the Oshkosh Metropolitan Planning Organization (MPO). The Technical Advisory Committees (TAC) for both the Appleton (Fox Cities) TMA and the Oshkosh MPO provide recommendations to the Policy Board. East Central staff works in coordination with the technical advisory committees, the Wisconsin Department of Transportation (WisDOT), the Federal Highway Administration and Federal Transit Administration to ensure that the program and projects align with federal compliance.

## Appleton TMA and Oshkosh MPO Committee Structure



## **SECTION 2.2 – PROJECTS AND PRIORITIES FOR THE APPLETON (FOX CITIES) AND OSHKOSH MPOs**

### **Administration**

ECWRPC staff continues to work with the Technical Advisory Committee and the Policy Board to discuss policies and procedures for each of the MPOs including looking at separate policy boards. It is anticipated there maybe an agglomeration of the Appleton (Fox Cities) and Oshkosh MPO when the 2020 U.S. Census data has been released. ECWRPC staff will work FHWA, FTA, WisDOT and the Commission board on administrative items as necessary.

### **Long Range Transportation Plan Implementation**

ECWRPC staff will develop an annual action plan that outlines project deliverables for implementation as was outlined in the plan. Staff continues to work in partnership with WisDOT staff, Green Bay MPO staff and local county and municipal staff in creating a regional transportation network. ECWRPC staff will continue to update performance measures and targets. A state of the system report will be developed for each of the MPOs.

### **Transportation Improvement Plan Implementation**

In 2022, staff will be working with WisDOT staff to discuss how we are able to input the TIP projects more efficiently and potentially integrate the process into a GIS database. There will be continued work to evaluate the Surface Transportation Block Grant criteria and the process that the MPO currently uses.

### **Performance Measures and Targets**

ECWRPC will continue to work with the Appleton (Fox Cities) and Oshkosh MPOs along with WisDOT on initiatives and projects that continue to move towards the targets set for the performance measures. This will include developing a performance measure report along with a GIS datasets to continue to evaluate the progress of the performance measures.

### **Regional Corridor Studies and Safety**

ECWRPC assists with Regional Corridor Studies with local units of government and WisDOT. In 2022 ECWRPC will continue to assist and work on State Highway 15 and on the I-41 expansion study. In addition, ECWRPC staff work together with county staff and local government staff regarding local roadway improvement projects. Support for these activities may include data analysis using Miovision cameras, crash data analysis, and travel demand modeling.

### **Active Transportation**

In 2022, the Appleton (Fox Cities) TMA and Oshkosh MPO bicycle and pedestrian plan will be updated. East Central staff will also be working with communities to develop wayfinding placement plans and bicycle and pedestrian counts. In addition, East Central staff will continue to support Outagamie, Winnebago and Waupaca Counties on the implementation of their bicycle and pedestrian plans.

### **Specialized Transportation Coordination Plans/Transit**

Specialized Transportation throughout the Appleton (Fox Cities) TMA has been significantly impacted by the pandemic, with some programs shutting down service at times and others switching to meal delivery and essential rides (dialysis, medical appointments) only. Transit, paratransit and demand response services are all currently operating following FTA safety guidelines as they relate to COVID-19. Specialized transportation coordination plans for each of the counties within the region have been updated. In addition, communities have continued to

request assistance for updating their data, assistance with applying for funding, and assistance for updating their Title VI Plans.

East Central staff continues to work with Valley Transit and GO Transit on the implementation of their Transit Development Plans. East Central staff will work with Valley Transit on updating the 5310 policies and procedures in anticipation of the 2023 5310 program cycle. In addition, staff will continue to coordinate with both agencies and continue to work with WisDOT on the Commuter Service Study.

### **Health in Transportation Planning**

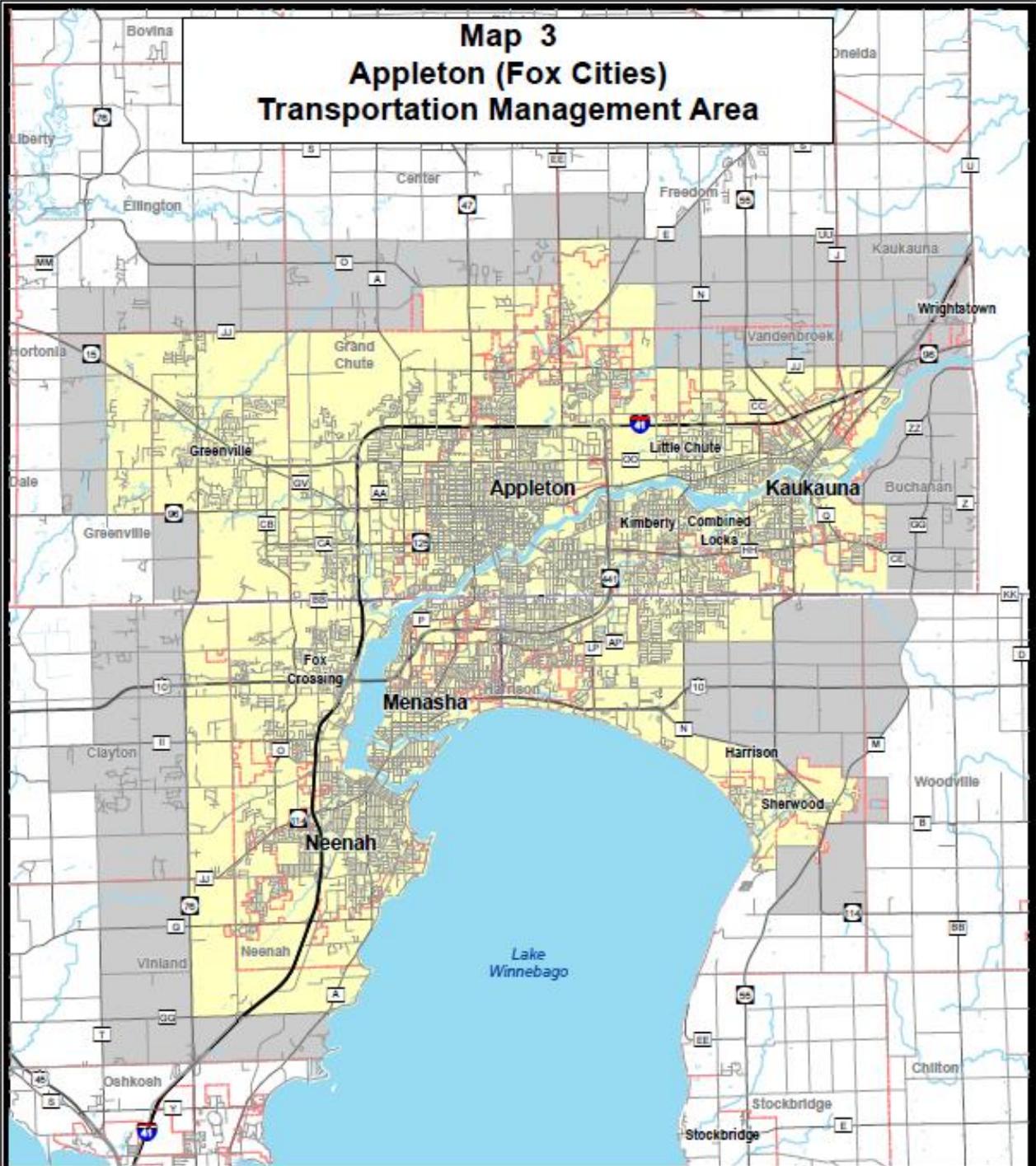
Prior to the COVID-19 pandemic, staff continued to work with public health partners to integrate health priorities into transportation planning.

### **Safe Routes to School**

Within the region, many of the schools in all of the counties are continuing to participate in the Safe Routes to School Program. With COVID-19 impacts, many school facilities were closed in the spring of 2020. With the fall, many schools are moving towards in person or virtual learning. With COVID-19 impacts school transportation, there may be increase in the number of walking school bus programs within the region.

Table 11: Appleton (Fox Cities) and Oshkosh MPO 2022 Transportation Work Program								
		FHWA/FTA			WisDOT		MPO/Local	
		Budget	Dollars	%	Dollars	%	Dollars	%
1310	<b>Appleton (Fox Cities)/Oshkosh MPO Program (PL)</b>	<b>\$ 718,532.50</b>	<b>\$ 574,826.00</b>	<b>80%</b>	<b>\$34,024.67</b>	<b>5%</b>	<b>\$109,681.83</b>	<b>15%</b>
1311	Program Administration/Support	\$ 79,591.00	\$ 63,672.97	80.0%	\$ 3,979.56	5.0%	\$ 11,938.66	15.0%
1312	Long-Range Plan FAST Act Implementation /PEAs Activities	\$ 145,415.63	\$ 116,332.50	80.0%	\$ 7,102.42	4.9%	\$ 21,980.69	15.1%
1313	Northeast Region Travel Demand Model Improvement Program	\$ 88,428.00	\$ 70,742.40	80.0%	\$ 3,537.12	4.0%	\$ 14,148.48	16.0%
1320	<b>Short-Range Transportation System Management and Congestion Management Process</b>	<b>\$ 244,246.00</b>	<b>\$ 195,396.63</b>	<b>80%</b>	<b>\$12,212.30</b>	<b>5%</b>	<b>\$ 36,636.90</b>	<b>15%</b>
1321	Short Range Transportation Planning/Congestion Management Process (CMP)	\$ 84,528.00	\$ 67,622.23	80.0%	\$ 4,226.40	5.0%	\$ 12,679.20	15.0%
1322	Transportation Improvement Program (TIP)	\$ 75,919.87	\$ 60,735.90	80.0%	\$ 3,795.99	5.0%	\$ 11,387.98	15.0%
1323	Appleton (Fox Cities) and Oshkosh MPOs Multi-Modal/Transportation Alternatives Program (TAP)	\$ 159,718.00	\$ 127,774.40	80.0%	\$ 7,985.90	5.0%	\$ 23,957.70	15.0%
1324	Transit Planning (TMA Coord. Plans) Ladders of Opportunity	\$ 84,932.00	\$ 67,945.60	80.0%	\$ 3,397.28	4.0%	\$ 13,589.12	16.0%
	<b>Total 1300 Appleton (Fox Cities)/Oshkosh MPO Program</b>	<b>\$ 718,532.50</b>	<b>\$ 574,826.00</b>	<b>80.0%</b>	<b>\$ 34,024.67</b>	<b>4.7%</b>	<b>\$ 109,681.83</b>	<b>15.3%</b>

### Map 3 Appleton (Fox Cities) Transportation Management Area

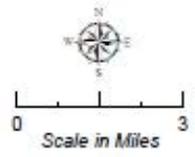


2010 Adjusted Urbanized Area  
 Federal Highway Administration Approval - May 2013

2050 Planning Area Boundary  
 MPO and WisDOT Approval - April 2013

Municipality Boundaries

Sources:  
 WisDOT and ECWRPC provided the 2010 metropolitan planning and adjusted urbanized area.  
 Base data provided by Calumet, Outagamie, and Winnebago Counties - 2020.  
 This data was created for use by the East Central Wisconsin Regional Planning Commission  
 Geographic Information System. Any other use/application of this information is the responsibility  
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 than for East Central Wisconsin Regional Planning Commission business.



# Map 4 Oshkosh Metropolitan Planning Organization

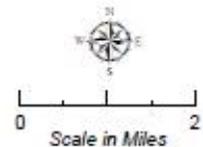


2010 Adjusted Urbanized Area  
 Federal Highway Administration Approval - May 2013

2050 Planning Area Boundary  
 MPO and WisDOT Approval - April 2013

Municipality Boundaries

Sources:  
 WisDOT and ECWRPC provided the 2010 metropolitan planning and adjusted urbanized area.  
 Base data provided by Winnebago County - 20201.  
 This data was created for use by the East Central Wisconsin Regional Planning Commission.  
 Geographic Information Systems. Any other use/application of this information is the responsibility  
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Prepared June 2021 By:  
 East Central Wisconsin  
 Regional Planning Commission  
**ECWRPC**  
 Eau Claire • Fond Du Lac • Green Bay • Oshkosh  
 Shawano • Waubesa • Waubesa • Winnebago

## SECTION 2.3 – 1310 MAJOR WORK PROGRAM ELEMENT: APPLETON (FOX CITIES) AND OSHKOSH METROPOLITAN PLANNING ORGANIZATIONS – 2022

**Objective:** East Central staff will prepare and maintain the required plans, reports, studies, models, and data necessary for the operation and management of the Appleton (Fox Cities) and Oshkosh Metropolitan Planning Organizations (MPOs). The 2022 Work Program is based on the planning requirements as prescribed by the FAST Act and Moving Ahead for Progress in the 21st Century (MAP-21).

1310 - Work Program Funding Allocation		
FHWA - PL	\$ 574,826.00	80.0%
WisDOT - PL	\$ 34,024.67	5.0%
ECWRPC	\$ 109,681.83	15.0%
<b>Total</b>	<b>\$ 718,532.50</b>	<b>100.0%</b>

1310 - Staff Allocations	
Position	Hours
MPO Director	526
Principal Planner	1229
Associate Planner	5100
Planner	0
GIS Manager	922
GIS Assistant	528
IT Manager	75
Controller	32
Administrative Coordinator	78

*\*1310 is the total for the Appleton (Fox Cities) TMA/Oshkosh MPO Program.*

### FY 2021 Major Accomplishments

- Developed and approved the 2021 UPWP.
- Updated the Appleton TMA Congestion Management Plan and Appleton TMA and Oshkosh MPO Bicycle and Pedestrian Plan.
- Continued to work with partner organizations on the Northeast Travel Demand Model.
- Continued to work on the FRIIP project.

1310 Work Program—FY 2022 Schedule of Activities & Work Products	
Description	Completion Date
1.1 Amend the FY 2021 UPWP, as needed.	Ongoing
1.2 Complete and approve the FY 2022 UPWP.	October '22
1.3 Prepare quarterly reimbursement requests for WisDOT.	Ongoing
1.4 Prepare agendas and materials for committees and subcommittees.	Ongoing
1.5 Monitor federal requirements including attending webinars with updates on 2 CFR 200.	Ongoing
1.6 Meet one-on-one with member communities to better understand their needs and projects.	February '22
1.7 Review MPO Committee and governance structures.	Jan.– Dec., 2022
1.8 Conduct new member orientations and packet with MPO information.	Ongoing

**APPLETON (FOX CITIES) AND OSHKOSH METROPOLITAN PLANNING ORGANIZATIONS – 2022 PLANNING DOCUMENTS AND TIMELINE**

Long Range Land Use Transportation Plan (updated every 5 years)	<ul style="list-style-type: none"> <li>Appleton (Fox Cities) Metropolitan Planning Organization (MPO) 2050 Long Range Land Use Transportation Plan, approved October 30, 2020</li> <li>Oshkosh Metropolitan Planning Organization (MPO) 2050 Long Range Land Use Transportation Plan, approved October 30, 2020</li> </ul>
Transportation Improvement Plan (TIP) (annually)	<ul style="list-style-type: none"> <li>Appleton (Fox Cities) Metropolitan Planning Area Transportation Improvement Program 2022 - anticipated approval October, 2021</li> <li>Oshkosh Metropolitan Planning Area Transportation Improvement Program 2022 - anticipated approval October, 2021</li> </ul>
Unified Planning Work Program (annually)	<ul style="list-style-type: none"> <li>2022 Unified Planning Work Program for the Appleton (Fox Cities) and Oshkosh Metropolitan Planning Organizations, anticipated approval October, 2021</li> </ul>
Congestion Management Plan (CMP) (TMA) - Appleton TMA only (updated with Long Range Transportation Land Use Plan)	Congestion Management Plan for the Appleton (Fox Cities) Transportation Management Area, anticipated approval October 2021
Public Participation Plan (updated every 5 years)	Public Participation Plan Appleton (Fox Cities) and Oshkosh Metropolitan Planning Organization, adoption October 26, 2018
MPO Cooperative Agreement	Executed <ul style="list-style-type: none"> <li>Valley Transit—January 5, 2017</li> <li>GO Transit—November 14, 2017</li> </ul>
Metropolitan Planning Area	Approved by MPO & WisDOT
Annual Listing of Obligated Projects	2020 annual listing posted on website— <ul style="list-style-type: none"> <li>Appleton (Fox Cities) - <a href="https://www.ecwrpc.org/wp-content/uploads/2021/02/2020-Appleton-Obligation-Projects.pdf">https://www.ecwrpc.org/wp-content/uploads/2021/02/2020-Appleton-Obligation-Projects.pdf</a></li> <li>Oshkosh—<a href="https://www.ecwrpc.org/wp-content/uploads/2021/02/2020-Oshkosh-Obligation-Projects.pdf">https://www.ecwrpc.org/wp-content/uploads/2021/02/2020-Oshkosh-Obligation-Projects.pdf</a></li> </ul>
Title VI Plan	Adopted October 30, 2020 (updated every 3 years)
FHWA—FTA Certification (TMA) - (conducted every 4 years) Appleton (Fox Cities) TMA	May, 2019
Cooperative Agreements	<a href="https://www.ecwrpc.org/wp-content/uploads/2017/01/CooperativeAgreementVT.pdf">https://www.ecwrpc.org/wp-content/uploads/2017/01/CooperativeAgreementVT.pdf</a> <a href="https://www.ecwrpc.org/wp-content/uploads/2017/01/CooperativeAgreementGOTransit.pdf">https://www.ecwrpc.org/wp-content/uploads/2017/01/CooperativeAgreementGOTransit.pdf</a>

**1311 Work Item: Program Support and Administration for the Appleton (Fox Cities) and Oshkosh MPOs**

**Objectives:** To develop, maintain, implement and administer an annual transportation work program which meets federal and state planning requirements.

1311 - Work Program Funding Allocation		
FHWA - PL	\$ 63,672.97	80.0%
WisDOT - PL	\$ 3,979.56	5.0%
ECWRPC	\$ 11,938.66	15.0%
<b>Total</b>	<b>\$ 79,591.19</b>	<b>100.0%</b>

1311 - Staff Allocations	
Position	Hours
MPO Director	379
Principal Planner	329
Associate Planner	0
Planner	0
GIS Manager	0
GIS Assistant	0
IT Manager	0
Controller	32
Administrative Coordinator	78

**FY 2021 Major Accomplishments**

- Adopted the 2022 Unified Work Program.
- Met with member communities to discuss their priorities related the transportation program.
- Prepared quarterly reimbursement requests.

1311 Work Program – FY 2022 Schedule of Activities & Work Products	
Description	Completion Date
1.1 Amend the FY 2022 UPWP, as needed.	Ongoing
1.2 Complete and approve the FY 2023 UPWP.	August—October '22
1.3 Prepare quarterly reimbursement requests for WisDOT.	Ongoing
1.4 Prepare agendas and materials for committees and subcommittees.	Ongoing
1.5 Monitor federal requirements.	Ongoing
1.6 Perform staff evaluations.	November '22
1.7 Meet one-on-one with member communities to better understand their needs and projects.	February '22
1.8 Develop a process to help the MPO decide which projects to take on.	June '22
1.9 Develop a staffing plan to manage relationships throughout the region.	March '22
1.10 Review MPO Committee and governance structures and re-designation.	January—December '22

1.11 Conduct new member orientations both TAC and Policy Board members.	Ongoing
1.12 Develop new member materials on the roles and responsibilities of the MPOs.	Feb.—July '22
1.13 Review MPO Committee and governance structures.	Jan.— December, '22

## 1312 Work Item: Appleton (Fox Cities) and Oshkosh Long-Range Transportation (LRTP) Major Updates

**Objective:** To continually monitor, evaluate and update the Public Participation Plans (PPP), the adopted LRTPs, and amendments for the urbanized areas based on FAST Act. To maintain and implement transportation plans based on updates and changes to local plans and programs and maintain valid, up to date information that identifies future needs, current priorities and available resources.

1312 - Work Program Funding Allocation		
FHWA - PL	\$ 116,332.50	80.0%
WisDOT - PL	\$ 7,102.42	4.9%
ECWRPC	\$ 21,980.69	15.1%
<b>Total</b>	<b>\$ 145,415.63</b>	<b>100.0%</b>

1312 - Staff Allocations	
Position	Hours
MPO Director	49
Principal Planner	138
Associate Planner	625
Planner	0
GIS Manager	247
GIS Assistant	264
IT Manager	75
Controller	0
Administrative Coordinator	0

### ***FY 2021 Major Accomplishments***

- Updated several sections within the Long-Range Transportation Plan including the Introduction, Regional Trends section, the Regional Transportation System and Infrastructure.
- Collected and analyzed data for the LRTP.
- Updated the existing land use for the Appleton (Fox Cities) TMA and Oshkosh MPO.
- Developed and sent out a survey to stakeholders regarding the Long-Range Transportation Land Use Plan.

1312 Work Program—FY 2022 Schedule of Activities & Work Products	
Description	Completion Date
1.1 Implementation of the Long-Range Land Use Transportation Plan for Appleton (Fox Cities) and Oshkosh MPOs and the development of annual action plans.	Ongoing
1.2 Staff to participate initiatives that enhance our equity and diversity work. Based on our Title VI plan This includes but isn't limited to Fox Valley THRIVES, Latino fest, Hispanic Interagency, Casa Hispana, Transportation Equity Caucus, etc.	Ongoing
1.3 Staff will develop GIS data sets for the performance measures and targets along with developing infographics to make the performance measures easy to understand. This includes crash analysis for the MPO areas and aligning that with the TIP projects.	Ongoing

1.4 Staff will continue to work with public health organizations (at the local, state, and federal) level to evaluate public health in transportation projects and possibly looking at health impact assessments for transportation projects.	Ongoing
1.5 Continue to work with the transportation equity committee to monitor and update the Title VI plan.	Ongoing
1.6 Develop health and transportation data sets and conduct data analysis on the functional classification network. Develop a GIS based environmental analysis for the functional classification network.	Ongoing
1.7 Continue to update the ArcGIS Hub to add the Long-Range Transportation/Land Use Plan and develop the online mapping application.	January— December '22
1.8 Participate in and attend Traffic Safety Commission meetings within each of the counties.	Ongoing
1.9 Update the existing and future land use GIS data.	Ongoing
1.10 Work businesses with regarding transportation needs.	Ongoing
1.11 Work with WisDOT on the development of statewide transportation plans including Connect 2050, Wisconsin Rail Plan 2050 and potential planning efforts such as Transportation Demand Management (TDM).	Ongoing
1.12 Develop a Community Engagement Strategies Plan.	January— December '22
1.13 Develop an equity analysis of the transportation network.	Ongoing
1.14 Develop a state of the system report for performance measures and targets.	Jan-Dec. '22
1.15 Update the Fond du Lac MPO Boundary and the urbanized area boundary with the 2020 U.S. Census Data.	As data becomes available
1.16 Work with WisDOT staff to update the functional classification system for the Fond du Lac MPO.	As data becomes available
1.17 Update GIS datasets using ESRI Software and the ArcGIS Hub for each MPO.	Ongoing

### 1313 Work Item: Northeast Region Travel Demand Model Improvement Program

**Objective:** Continue to work with WisDOT, consultants and local government agencies to update and calibrate the Northeast Region Travel Demand Model.

1313 - Work Program Funding Allocation		
FHWA - PL	\$ 70,742.40	80.0%
WisDOT - PL	\$ 3,537.12	4.0%
ECWRPC	\$ 14,148.48	16.0%
<b>Total</b>	<b>\$ 88,428.00</b>	<b>100.0%</b>

1313 - Staff Allocations	
Position	Hours
MPO Director	0
Principal Planner	260
Associate Planner	831
Planner	0
GIS Manager	82
GIS Assistant	0
IT Manager	0
Controller	0
Administrative Coordinator	0

#### ***FY 2021 Major Accomplishments***

- Continued to work with WisDOT and local municipalities to calibrate and validate the travel demand model.
- Continued to update the employment data.
- Worked with WisDOT to put out miovision cameras on the USH 41 corridor.
- Continue to work with WisDOT and local agencies regarding traffic projections for regionally significant corridors.

1313 Work Program – FY 2022 Schedule of Activities & Work Products	
Description	Completion Date
1.1 Continue to participate in the Model User Group meetings.	Ongoing
1.2 Continue to work with WisDOT and their consultants to initiate the use of the next generation Northeast Region Model.	Ongoing
1.3 Use the NE Travel Demand Model to work with WisDOT and local agencies on USH 41 and STH 76.	Ongoing
1.4 Continue to update the employment data as new development occurs within the MPOs and develop traffic forecasts.	Ongoing
1.5 Continue to use the Miovision cameras at various locations, process the data and use the data to calibrate and validate the model. Work with local government agencies and WisDOT to discuss locations.	May-Oct. '22
1.6 Work with Valley Transit and GO Transit to use the model for the implementation of their Transit Development Plan and use the model and GIS datasets to evaluate the effectiveness of a change in the route. Continue to work with Valley Transit and GO Transit to update and maintain the transit system within the Travel Demand Model.	Ongoing

1.7 Continue to work with the Transit agencies to look at scenarios for commuter transit along the I-41 corridor.	Ongoing
1.8 As U.S. Census data becomes available, begin updating the data for the travel demand model.	Jan. – Dec. '22

## 1320 Major Work Program Element: Short-Range Transportation System Management and Congestion Management Process

**Program Objective:** Work with local governments to provide Transportation System Management (TSM) assistance emphasizing a more efficient resilient transportation system. Work with local governments and WisDOT to prepare and assist with studies needed to program, design and implement transportation improvements that contribute to the wider national objectives of energy conservation, improved air quality; and increased social and environmental considerations including accessibility to minorities, disadvantaged and handicapped groups.

1320 - Work Program Funding Allocation		
FHWA - PL	\$ 195,396.63	80.0%
WisDOT - PL	\$ 12,212.30	5.0%
ECWRPC	\$ 36,636.90	15.0%
<b>Total</b>	<b>\$ 244,246.00</b>	<b>100.0%</b>

1320 - Staff Allocations	
Position	Hours
MPO Director	98
Principal Planner	1730
Associate Planner	260
Planner	261
GIS Manager	132
GIS Assistant	70
IT Manager	0
Controller	0
Administrative Coordinator	0

\*Includes work items 1321 and 1323 only

### ***FY 2021 Major Accomplishments***

- Collected data and analyzed traffic at Valley Road, CTH CB (near Secura Insurance), French Road, Broad Street, Lauden Blvd., 9th Street (Oshkosh), City of Neenah downtown traffic study.
- Worked with WisDOT and local partner organizations on I-41, STH 76, Leonard Point and STH 21.
- Worked with local communities to wayfinding signage templates and develop placement plans for local trails.
- Participated in the WI State Assessment for their health plan update.
- Assisted communities with TAP applications and coordinated the Appleton TMA TAP Project Selection Process.
- With partner organizations, facilitated the interactive trails mapping exercise.
- Conducted a bicycle and pedestrian survey during COVID-19 pandemic.
- Updated future bicycle and pedestrian facilities from local communities.

*\*For the WisDOT Reimbursement Requests, 1321 and 1323 are grouped together (Short-Range—CMP, Multi-Modal).*

**1320 Work Program—FY 2022 Schedule of Activities & Work Products**

<b>Description</b>	<b>Completion Date</b>
1.1 Update the Congestion Management Plan for the Appleton (Fox Cities) MPO.	Ongoing
1.2 Update the functional classification system for the Appleton (Fox Cities) TMA and Oshkosh MPO.	Ongoing
1.4 Update and track performance measures and data for the Appleton (Fox Cities) TMA and Oshkosh MPO.	Ongoing
1.5 Continue to work with local government and partner organizations to develop the corridor studies throughout the Appleton (Fox Cities) and Oshkosh MPOs including the (USH 41, STH 15, CTH CB).	Ongoing
1.6 Continue to work with local communities and partner organizations on implementing bicycle and pedestrian facilities and wayfinding signage.	Ongoing

**1321 Work Item: Short-Range Street and Highway Planning—Congestion Management Process (CMP)**

**Objectives:** To maintain an ongoing program of traffic operations and highway improvement project assistance that contributes to the safety and improved operation of the street and highway system in the Appleton (Fox Cities) and Oshkosh Urbanized Areas.

1321 - Work Program Funding Allocation		
FHWA - PL	\$ 67,622.23	80.0%
WisDOT - PL	\$ 4,226.40	5.0%
ECWRPC	\$ 12,679.20	15.0%
<b>Total</b>	<b>\$ 84,528.00</b>	<b>100.0%</b>

1321 - Staff Allocations	
Position	Hours
MPO Director	49
Principal Planner	190
Associate Planner	747
Planner	0
GIS Manager	148
GIS Assistant	70
IT Manager	0
Controller	0
Administrative Coordinator	0

**FY 2021 Major Accomplishments**

- Collected data and analyzed traffic at French Road and I-41 and College Avenue and Railroad Street.
- Webinars regarding COVID-19 and the impacts of traffic counts
- Development of the GIS Crash Model and analysis of intersections and roadways
- Worked with WisDOT and local partner organizations on I-41, STH 76, Leonard Point and STH 21.

1321 Work Program—FY 2022 Schedule of Activities & Work Products	
Description	Completion Date
1.1 Update the Congestion Management Plan for the Appleton (Fox Cities) TMA. <ul style="list-style-type: none"> <li>• Analysis of Existing Transportation Network</li> <li>• Performance Measures and Targets</li> <li>• Congestion Management Strategies and Recommendations</li> <li>• Implementation and Evaluation Process</li> <li>• Long Range /Transportation Plan Coordination</li> </ul>	Jan-Dec '22
1.2 Continue to work with WisDOT and local partner organizations to conduct traffic counts with the miovision cameras and analyze the data to put into the travel demand model.	Ongoing
1.3 Update the functional classification system.	Ongoing
1.4 Continue to develop, implement, and monitor performance measures and targets.	Ongoing

1.5 Continue to work with local municipalities to analyze various road projects including but not limited to College Avenue and Mall Drive, CB extension, CTH N intersections, etc.	Ongoing
1.6 Develop strategies to measure and monitor traffic operations and level of service based on CMP performance measures.	Ongoing
1.7 Work with communities and businesses on the I-41.	Ongoing
1.8 Work with a consultant to develop a roadway design guidebook to assist local communities.	Jan. – Dec. '21
1.9 Utilize Miovision cameras for traffic counts	Ongoing.

**1322 Work Item: Appleton (Fox Cities) and Oshkosh Transportation Improvement Program (TIP)**

**Objectives:** To prepare the annual Transportation Improvement Program (TIP). To prepare a transportation capital improvement program that identifies all projects using federal funding and all other projects that significantly impact the operation of the transportation system. To actively solicit eligible candidate transportation projects from local governments to prioritize and prepare a logical program to efficiently utilize STP-Urban funds and improve the traffic operations on the system. A primary objective of the TIP process is to provide appropriate public notification of TIP requirements and the ability to identify and comment on projects.

1322 - Work Program Funding Allocation		
FHWA - PL	\$ 60,735.90	80.0%
WisDOT - PL	\$ 3,795.99	5.0%
ECWRPC	\$ 11,387.98	15.0%
<b>Total</b>	<b>\$ 75,919.87</b>	<b>100.0%</b>

1322 - Staff Allocations	
Position	Hours
MPO Director	0
Principal Planner	173
Associate Planner	554
Planner	0
GIS Manager	330
GIS Assistant	106
IT Manager	0
Controller	0
Administrative Coordinator	0

**FY 2021 Major Accomplishments**

- Completed the 2022-2026 Transportation Improvement Program. For the Appleton and Oshkosh MPOs.
- Updated the 2021-2025 TIP to include the TIP amendments.
- Worked with WisDOT to put out miovision cameras on the USH 41 corridor.
- Continue to work with WisDOT and local agencies regarding traffic projections for regionally significant corridors.

1322 Work Program—FY 2022 Schedule of Activities & Work Products	
Description	Completion Date
1.1 Develop the 2023-2027 Transportation Improvement Program (TIP) for the Appleton (Fox Cities) and Oshkosh MPO.	July—Oct. '22;
1.2 Work with the MPO Technical Advisory Committee and the Policy Board to update the selection criteria for STBG Projects.	January—April '22
1.3 Staff will review quarterly progress reports from WisDOT NE Region staff regarding the STBG projects and their progress.	Ongoing
1.4 Continue to work with local stakeholders and WisDOT to process amendments for the TIP.	Ongoing
1.5 Review and update the Surface Transportation Block Grant criteria.	March – Aug. '22

## 1323 Work Item: Appleton (Fox Cities) and Oshkosh Multi-Modal/Transportation Alternatives Program (TAP)

**Objective:** To encourage, promote and accommodate walking and wheeling as safe and efficient modes of transportation. ECWRPC will work cooperatively with WisDOT, MPO communities, and stakeholders to provide equitable access to opportunities, alleviate congestion, improve air quality, and increase safety through implementation of bicycle and pedestrian facilities and programming.

1323 - Work Program Funding Allocation		
FHWA - PL	\$ 127,774.40	80.0%
WisDOT - PL	\$ 7,985.90	5.0%
ECWRPC	\$ 23,957.70	15.0%
<b>Total</b>	<b>\$ 159,718.00</b>	<b>100.0%</b>

1323 - Staff Allocations	
Position	Hours
MPO Director	49
Principal Planner	52
Associate Planner	1269
Planner	0
GIS Manager	49
GIS Assistant	88
IT Manager	0
Controller	0
Administrative Coordinator	0

### ***FY 2021 Major Accomplishments***

- Created a survey of bicycle and pedestrian usage to incorporate into the bicycle and pedestrian plan update.
- Updated the Appleton (Fox Cities) TMA and Oshkosh MPO Bicycle and Pedestrian Plan (anticipated adoption in October 2021).
- Hired a consultant to assist with data factoring process for bicycle and pedestrian counts program.
- Hired a consultant to conduct an economic impact study of bicycling and walking facilities in the Appleton TMA and Oshkosh MPO.
- Met with Village of Kimberly and the City of Oshkosh to discuss wayfinding.
- Brought together a stakeholder group to discuss a connection from the Fox Cities to High Cliff State Park, and ultimately received a \$100,000 grant from the Nelson Family Fund within the Community Foundation for the Fox Valley Region to conduct a feasibility study and master plan. (The grant will not be included in 1323 work program as this project will be 100% funded through local grant funds.)
- Placed Miovision cameras in Appleton and Oshkosh to observe bicycle and pedestrian traffic and processed data.

## 1323 Work Program – FY 2022 Schedule of Activities & Work Products

Description	Completion Date
1.1 Implement the Appleton (Fox Cities) TMA and Oshkosh MPO Bicycle and Pedestrian Plan, which includes maintaining ongoing inventory and analysis of existing bicycle routes and usage, destinations, road conditions, other hazards and bicycle and pedestrian crash data.	Ongoing
1.2 Work with communities and non-traditional partners to develop sign templates for wayfinding signage program.	Ongoing
1.3 Continue to conduct and analyze bicycle and pedestrian counts for local communities and WisDOT.	Ongoing
1.4 Implement recommendations from consultant on data factoring best practices into existing counting program to standardize the program.	March 2022- October 2022
1.5 Develop a complete streets guidebook/toolkit.*	Jan.-Oct. 2022
1.6 Coordinate and host a bicycle and pedestrian facility maintenance workshop.	February/March 2022
1.7 Work with local communities to develop their own complete streets policies.	Ongoing
1.8 Work with WisDOT and local government organizations to update the bicycle and pedestrian GIS datasets.	Ongoing
1.9 Continue to work with local governments and partner organizations on advancing health in active transportation.	Ongoing
1.10 Conduct further analysis of equity mapping from the Appleton TMA and Oshkosh MPO Bicycle and Pedestrian Plan to determine areas of focus for future bicycle and pedestrian infrastructure.	Ongoing
1.11 Work with consultant on economic impact study of bicycling and walking facilities. (A consultant has been hired to assist with this effort.)	Jan.-June, 2022
1.12 Develop a process for Health Impact Assessments or GIS Transportation and Health Analysis of corridors.	Ongoing
1.13 Continue to work with national, state, and local health partners on the implementation of health into the MPO Transportation process.	Ongoing
1.14 Continue to work with the Port of Green Bay, the Green Bay MPO and other partner agencies regarding freight impacts and movement throughout the region.	Ongoing
1.15 Continue to work with Green Bay MPO, WisDOT staff, the consultant and other partner organizations on the FRIIP study and implementation.	Ongoing

**1324 Work Item: Transit and Specialized Transportation Development and Coordination/Safety and Security**

**Objective:** To work with the urban transit systems to develop transit operating and capital improvement programs which efficiently serve the Appleton (Fox Cities) and Oshkosh Urbanized Areas.

1324 - Work Program Funding Allocation		
FHWA - PL	\$ 67,945.60	80.0%
WisDOT - PL	\$ 3,397.28	4.0%
ECWRPC	\$ 13,589.12	16.0%
<b>Total</b>	<b>\$ 84,932.00</b>	<b>100.0%</b>

1324 - Staff Allocations	
Position	Hours
MPO Director	0
Principal Planner	87
Associate Planner	1074
Planner	0
GIS Manager	66
GIS Assistant	0
IT Manager	0
Controller	0
Administrative Coordinator	0

**FY 2021 Major Accomplishments**

- Continued to work with Valley Transit on updating their Transit Development Plan.
- Worked with Valley Transit to develop a GIS application for visualization of their boarding and alighting data.
- Worked with partner organizations on the Winnebago Catch A Ride Program.
- Worked with Valley Transit and other providers to review and assist on the 5310 application.
- Participated in the Valley Transit Triennial review and provided them data.

1324 Work Program—FY 2022 Schedule of Activities & Work Products	
Description	Completion Date
1.1 Continue working with WisDOT, FTA and Valley Transit to implement the planning requirements for coordination in the TMA area including a process for competitive grants for the 5310 funding as prescribed by the FAST Act.	Ongoing
1.2 Work with I-41 public transportation agencies to consider Commuter Service Study between Fond du Lac and Green Bay for regional /intercity initiatives to enhance travel and tourism as part of the I-41 expansion project.	Ongoing
1.3 Continue to coordinate with the Winnebago Catch a Ride.	Ongoing
1.4 Continue to assist Valley Transit and GO Transit on implementing the recommendations in their Transit Development Plans.	Ongoing
1.5 Continue to work with Valley Transit on the boarding and alighting data for analysis and for visualization.	Ongoing

<p>1.6 Continue working with WisDOT, FTA and Valley Transit to implement the planning requirements for coordination in the TMA area including the Section 5310 Enhanced Mobility of Seniors and individuals with disabilities program. Review and update the 5310 policies and procedures document in anticipation of the 2023 program cycle.</p>	<p>Ongoing</p>
<p>1.7 Continue to work with transit agencies regarding performance measures and targets.</p>	<p>Ongoing</p>

<b>Appleton (Fox Cities) and Oshkosh Metropolitan Planning Organization 2022 Meeting Schedule</b>			
<b>Date</b>	<b>Time</b>	<b>Tentative Primary Meeting Subjects</b>	<b>Committee</b>
Tuesday, January 11	1:30 p.m.	Baseline Performance Measures/PEAs/TIP/2021 WP Amendment	TC
Tuesday, January 25	9:00 a.m.	Wisconsin MPOs Quarterly Directors Meeting	MPO Staff
Friday, January 28	10:00 a.m.	Staff and TC Committee Reports/PEAs/TIP Action	PB
Monday, March 7	10:00 a.m.	Review and discussion Baseline Measures/Targets/TIP	TAC
Tuesday, April 12	1:30 p.m.	Review and discussion Baseline Measures/Targets/TIP	TC
Tuesday, April 26	9:00 a.m.	Wisconsin MPOs Quarterly Directors Meeting	MPO Staff
Friday, April 29	10:00 a.m.	Staff and TC Committee Reports/TIP Action/PEAs	PB
Monday, June 6	10:00 a.m.	Long Range Land Use & Transportation Plan Draft Review/Initial Work Program Discussion	TAC
TBD May/June	TBD	WisDOT/FHWA/MPO WP Mid-Year Review Meeting	MPO Staff
Tuesday, July 12	1:30 p.m.	Performance Based Planning Update/TIP/Special Studies Report	TC
Tuesday, July 26	9:00 a.m.	Wisconsin MPOs Quarterly Directors Meeting	MPO Staff
Friday, July 29	10:00 a.m.	Staff and TC Committee Reports/TIP Action	PB
TBD August/September	All Day	MPO/WisDOT/FHWA Conference	Staff
Monday, September 12	10:00 a.m.	TIP Discussion/Draft Work Program/Performance Measures/Discussion	TAC
Tuesday, October 11	1:30 p.m.	2023 WP/LRTP Implementation Discussion/TIP	TC
Tuesday, October 25	9:00 a.m.	Wisconsin MPOs Quarterly Directors Meeting	MPO Staff
Friday, October 28	10:00 a.m.	2023 WP Action/Committee Reports/TIP	PB
Monday, December 5	10:00 a.m.	2023 Action Plan/Major Studies/LRTP Implementation	TAC

Updated: Sept. 2021

Long Range Transportation Plan (LRTP)

Transit Development Plan (TDP)

Unified Transportation Work Program (WP)

\*Special meetings of the TAC and PB can be held as needed to address transportation issues.

Transportation Improvement Plan (TIP)

Bicycle and Pedestrian Plan

Planning Emphasis Areas (PEAs)

## **SECTION 2.4 – METROPOLITAN PLANNING FACTORS FOR APPLETON (FOX CITIES) TMA AND OSHKOSH MPO – 2022**

The Federal Transportation Bill, Fixing America’s Surface Transportation (FAST) Act continues the planning factors from previous federal bills, MAP-21 and SAFETEA-LU. Planning factors are to be considered by Metropolitan Planning Organizations (MPOs) when developing and implementing transportation plans and programs. This year’s Unified Planning Work Program activities will continue to consider planning factors from the FAST Act. The ten metropolitan planning factors include:

1. Support the economic vitality of the metropolitan planning area, especially by enabling global competitiveness, productivity and efficiency;
2. Increase the safety of the transportation system for motorized and non-motorized users;
3. Increase the security of the transportation system for motorized and non-motorized users;
4. Increase the accessibility and mobility options of people and for freight;
5. Protect and enhance the environment, promote energy conservation, improve quality of life; and promote consistency between transportation improvements and state and local planned growth and economic development patterns;
6. Enhance integration and connectivity of the transportation system, across and between modes, for people and freight;
7. Promote efficient system management and operation;
8. Emphasize the preservation of the existing transportation system;
9. Improve the resiliency and reliability of the transportation system and reduce or mitigate storm water impacts of surface transportation; and
10. Enhance travel and tourism.

Metropolitan Planning Organizations (MPOs) are required to consider ten (10) broad planning factors in the development of transportation plans and programs. The following matrix illustrates the major 2022 MPO work program elements and how the metropolitan planning factors will be addressed within each project.

**Table 12: Metropolitan Planning Factors to be Considered in the 2022 UPWP for Appleton (Fox Cities) TMA and Oshkosh MPO**

Work Program Element	Planning Factors									
	1	2	3	4	5	6	7	8	9	10
<b>1311 Program Support and Administration for Appleton (Fox Cities) and Oshkosh MPO</b>										
2022 Planning Work Program	X	X	X	X	X	X	X	X	X	X
Administration	X			X	X	X	X			
<b>1312 - Appleton (Fox Cities) and Oshkosh Long Range Transportation/Land Use Major Updates</b>										
Public Participation Process	X			X	X	X				
Long Range Land Use Transportation Plan	X	X	X	X	X	X	X	X	X	X
Transportation Planning GIS Datasets	X				X	X	X	X	X	X
Implement Environmental Justice/Equity	X	X	X	X	X	X	X	X	X	X
Long Range Land Use Transportation Plan Implementation	X	X	X	X	X	X	X	X	X	X
Implementation and monitoring of performance measures and targets	X	X	X	X	X	X	X	X	X	
Update MPO Boundaries and urbanized areas	X				X	X			X	
Update functional classification	X				X	X			X	
<b>1313 - Northeast Region Travel Demand Model Improvement Program</b>										
Travel Forecasting Modeling	X	X	X	X	X	X	X	X	X	X
Modeling Assistance to local communities and agencies (including WisDOT)	X	X	X	X	X	X	X	X	X	X
Transit Modeling	X		X	X	X	X	X			
<b>1321 - Short Range Street and Highway Planning - Congestion Management Process (CMP)</b>										
Corridor Studies (i.e. I-41, STH 76, College Avenue and Mall Drive, etc.)	X	X	X	X	X	X	X	X	X	X
Implementation and monitoring of performance measures and targets	X	X	X	X	X	X	X	X	X	
Planning Assistance to Communities and Agencies (including WisDOT)	X			X	X	X	X			
Implementation of the Congestion Management Plan	X	X	X	X	X	X	X	X	X	X
<b>1322 - Appleton (Fox Cities) and Oshkosh Transportation Improvement Program (TIP)</b>										
Annual Transportation Improvement Program	X	X	X	X	X	X	X	X	X	X
Implementation and Monitoring of TIP Projects	X	X	X	X	X	X	X	X	X	X
Implementation and monitoring of performance measures	X	X	X	X	X	X	X	X	X	
Enhancing the STBG criteria for performance based selection	X		X		X		X	X	X	
<b>1323 - Appleton (Fox Cities) and Oshkosh Multi-Modal/Transportation Alternatives Program</b>										
Bicycle and Pedestrian Program, Policy and Infrastructure Implementation	X	X	X	X	X	X	X	X	X	X
Implementation and monitoring of performance measures	X	X	X	X	X	X	X	X	X	
Planning Assistance to Communities and Agencies (including WisDOT)	X			X	X	X	X			
Development of bicycle and pedestrian wayfinding	X	X	X	X	X	X	X	X		X
Conducting bicycle and pedestrian counts and analyzing data	X	X	X	X	X		X	X		
Continue to work on the development of Complete Streets Policies	X	X	X	X	X		X	X		X
<b>1324 - Transit and Specialized Transportation Development and Coordination/Safety and Security</b>										
Implementation of Transit Development Plan	X	X	X	X	X	X	X	X	X	X
Special Transit Studies	X	X	X	X	X	X	X	X	X	
Specialized Transportation Plans	X	X	X	X	X	X	X	X		

## **SECTION 2.5 – APPLETON (FOX CITIES) TMA AND OSHKOSH MPO SELF-CERTIFICATION**

The East Central Wisconsin Regional Planning Commission as the Policy Board for the Appleton TMA and the Oshkosh MPO, is charged with implementing the metropolitan planning process in accordance with applicable requirements of federal transportation legislation, the Clean Air Act, the Civil Rights Act, and the Americans with Disabilities Act. All agencies involved in the transportation planning process must also be held accountable to these federal requirements.

By federal law, agencies providing transportation services and/or receiving federal funding must adhere to the requirements listed in the MPO's adoption/self-certification resolution.

With the approval of the Self-Certification, the policy board is certifying that regulations and policies of the MPO as a sub-recipient of federal aid are in compliance with applicable federal and state employment opportunity laws and guidelines, affirmative action goals, equal employment opportunity requirements, employment practices, procurement activities, and transportation services. The Transportation Planning Work Program includes documentation that as an agency and in partnership with its members, the MPO policy board adheres to the applicable requirements of federal transportation legislation and the Clean Air Act.

**(1) 23 U.S.C. 134, 49 U.S.C. 5303, and this subpart. These citations summarize the metropolitan planning organization requirements. This MPO is currently certified and has an approved Transportation Improvement Program, Long-Range Transportation Land Use Plan, Transportation Planning Work Program, and Public Participation Plan. This MPO also has the required interagency agreements approved metropolitan area boundaries, and annual listings of obligated projects.**

***Appleton TMA and Oshkosh MPO Compliance:*** The MPO complies with this requirement because it currently has an approved TIP, Long—Range Transportation Land Use Plan, Bicycle and Pedestrian Plan, a Unified Transportation Work Program and a Public Participation Plan. The Appleton TMA also has an approved Congestion Management Plan. The MPO also has all of its required agreements, approved boundaries, and listings of obligated projects.

**(2) In non-attainment and maintenance areas, sections 174 and 176 (c) and (d) of the Clean Air Act, as amended (42 U.S. C. 7504, 7506 (c) and (d)) and 40 CFR Part 93. State and local transportation officials take part in 3C planning process to determine which planning elements will be implemented to improve air quality.**

***Appleton TMA and Oshkosh MPO Compliance:*** This requirement does not currently apply to the Appleton TMA and Oshkosh MPO because it is not within a non-attainment or maintenance area.

**(3) Title VI of Civil Rights Act of 1964, as amended (42 U.S. C. 20000d-1) and 49 CFR Part 21. Title VI prohibits exclusion from participation in, denial of benefits of, and discrimination under federally-assisted programs on the grounds of race, color or national origin.**

***Appleton TMA and Oshkosh MPO Compliance:*** The MPO complies with this requirement though the policies identified in the Title VI and Non-Discrimination Program/Limited English Proficiency Plan Update that was approved by the East Central Wisconsin Regional Planning

Commission Board on October 27, 2017. The Title VI Plan was updated in 2020 and approved October 30, 2020.

**(4) 49 U.S.C. 5332, prohibiting discrimination on the basis of race, color, creed, national origin, sex or age in employment or business opportunity.**

***Appleton TMA and Oshkosh MPO Compliance:*** The MPO complies with this requirement though the policies identified in the Title VI and Non-Discrimination Program/Limited English Proficiency Plan Update that was approved by the East Central Wisconsin Regional Planning Commission Board on October 27, 2017. The Title VI Plan was updated in 2020 and approved October 30, 2020.

**(5) Section 1101(b) of the FAST Act (Pub. L. 114-357) and 49 CFR Part 26 regarding the involvement of disadvantaged business enterprises (DBEs) in USDOT-funded projects.**

***Appleton TMA and Oshkosh MPO Compliance:*** The Appleton TMA and the Oshkosh MPO will follow WisDOT's DBE policy if outside contracts are hired to complete MPO projects using federal MPO planning funds.

**(6) 23 CFR Part 230, regarding the implementation of an equal employment opportunity program on federal and federal-aid highway construction contracts.**

***Appleton TMA and Oshkosh MPO Compliance:*** This requirement does not directly apply to the Appleton TMA and MPO because it is not involved in federal and federal-aid highway construction contracts. However, the MPO follows East Central Wisconsin Regional Planning Commission's equal employment opportunity policy because the Appleton TMA and the Oshkosh MPO are housed within the East Central Wisconsin Regional Planning Commission.

**(7) The provisions of the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 et seq.) and 49 CFR parts 27, 37, 38. Programs and activities funded with federal dollars are prohibited from discrimination based on disability.**

***Appleton TMA and Oshkosh MPO Compliance:*** The MPO complies with this requirement though the policies identified in the Title VI and Non-Discrimination Program/Limited English Proficiency Plan Update that was approved by the East Central Wisconsin Regional Planning Commission Board on October 27, 2017. The Title VI Plan was updated in 2020 and approved October 30, 2020.

**(7) The Older Americans Act, as amended (42 U.S.C. 6101), prohibiting discrimination on the basis of age in programs or activities receiving federal financial assistance.**

***Appleton TMA and Oshkosh MPO Compliance:*** The MPO complies with this requirement though the policies identified in the Title VI and Non-Discrimination Program/Limited English Proficiency Plan Update that was approved by the East Central Wisconsin Regional Planning Commission Board on October 27, 2017. The Title VI Plan was updated in 2020 and approved October 30, 2020.

**(7) Section 324 of title 23 U.S.C. regarding the prohibition of discrimination based on gender.**

***Appleton TMA and Oshkosh MPO Compliance:*** The MPO complies with this requirement through the policies identified in the Title VI and Non-Discrimination Program/Limited English

Proficiency Plan update that was approved by the East Central Wisconsin Regional Planning Commission Board on October 27, 2017. The Title VI Plan was updated in 2020 and approved October 30, 2020.

**(7) Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) and 49 CFR Part 27 regarding discrimination against individuals with disabilities.**

***Appleton TMA and Oshkosh MPO Compliance:*** The MPO complies with this requirement through the policies identified in the Title VI and Non-Discrimination Program/Limited English Proficiency Plan Update that was approved by the East Central Wisconsin Regional Planning Commission Board on October 27, 2017. The Title VI Plan was updated in 2020 and approved October 30, 2020.



## **SECTION 2A**

# **ADDITIONAL PL FUNDING FOR APPLETON (FOX CITIES) TRANSPORTATION MANAGEMENT AREA (TMA)**



**SECTION 2A: ADDITIONAL PL FUNDING FOR APPLETON (FOX CITIES)  
TRANSPORTATION MANAGEMENT AREA (TMA)**

**SECTION 2A.1—1327 WORK ITEM: NORTHEASTERN WISCONSIN INTERMODAL FACILITY SITE STUDY (FRIIP GRANT)**

The Wisconsin Department of Transportation (WisDOT) notified East Central staff in October, 2019 that there would be additional federal PL funding available (from Green Bay—\$48,721 and Dubuque—\$102). The Appleton Transportation Management Area was eligible to accept the funds and was the only Transportation Management Area (TMA) that indicated that would be accepting the additional federal PL funds in the amount of \$48,823. East Central staff in addition to WisDOT staff and Federal Highway Administration staff discussed two scenarios in which the additional funding would be used.

**Project Description:** East Central staff will work with partner organizations from across Northeastern Wisconsin to apply for a Wisconsin Department of Transportation (WisDOT) Freight Rail Infrastructure Improvement Program (FRIIP) grant. The purpose of the Northeastern Wisconsin Intermodal Facility Site Study is to bring partner organizations together to identify key locations within Northeastern Wisconsin where an intermodal site could be developed. If funded through the WisDOT Freight Rail Infrastructure Improvement Program (FRIIP), a consultant will be brought on to conduct the study. This project is scheduled to be completed in 2021. In 2020, ECWRPC is requesting WisDOT and FHWA extend the period of availability for the ECWRPC 2020 UPWP to 12/31/21. In 2021, ECWRPC will be requesting WisDOT and FHWA to extend the period of funding availability for the ECWRPC 2020 UPWP to May 31, 2022.

1327 - Work Program Funding Allocation		
<b>FHWA - PL</b>	\$ 48,823.00	19.5%
<b>WisDOT - FRIIP</b>	\$ 200,000.00	80.0%
<b>ECWRPC</b>	\$ 1,177.00	0.5%
<b>Total</b>	\$ 250,000.00	100.0%

1327 - Staff Allocations	
<b>Position</b>	<b>Hours</b>
<b>MPO Director</b>	0
<b>Principal Planner</b>	0
<b>Senior Planner</b>	0
<b>Associate Planner</b>	0
<b>GIS Manager</b>	0
<b>GIS Analyst</b>	0
<b>IT Manager</b>	0
<b>Controller</b>	0
<b>Administrative Coordinator</b>	0



Table 13: Northeastern Wisconsin Intermodal Facility Site Study								
		FHWA/FTA			WisDOT		MPO/Local	
		Budget	Dollars (PL Funding)	%	Dollars	%	Dollars	%
1327	Northeastern Wisconsin Intermodal Facility Site Study (FRIIP Grant Scenario)	\$ 250,000.00	\$ 48,823.00	19.53%	\$200,000.00	80.00%	\$ 1,177.00	0.47%
*A consultant has been hired for this project.								
**East Central will be requesting an extension of the period of funding availability to May 31, 2022.								
***2020 UPWP PL Funds are being utilized for this project and has been approved by Commission under Resolutions 32-21 and 33-21.								

**1327 Work Program – FY 2022 Schedule of Activities & Work Products**

<b>Description</b>	<b>Completion Date</b>
1.1 WisDOT Freight Rail Infrastructure Improvement Program (FRIIP) Grant Announcement.	May-June '20
1.2 Finalize contract and kick off study with steering committee and ECWRPC.	August—October '20
1.3 Identification of demand and data through interviews with partner organizations including the industry.	October '20—February '21
1.4 Data collection with partner organizations, the steering committee and EC staff.	October '20 – February '21
1.5 Identification of the supply which will help determine the terminal requirements that are needed as identified in task 1.3.	January—March '21
1.6 Site Analysis and Identification—Work with the steering committee, ECWRPC and partner organizations to identify up to four potential sites within the Region for an Intermodal Facility.	March—May '21
1.7 Business Plan Development—To identify the top terminal location, cost to build, operate, maintain, and manage the facility. This will be developed as an implementation plan.	May—December '21
1.8 Development of the final report for the Intermodal Facility Site Study and present it to the steering committee, the Transportation Committee and the Commission Board.	Jan.-April '22
1.9 Work with EC staff to close out the project and provide final documents.	May '22

## SECTION 2A.2—1328 WORK ITEM: ECONOMIC IMPACT OF BICYCLING AND WALKING

The Wisconsin Department of Transportation (WisDOT) notified East Central staff in October, 2020 that there would be additional federal PL funding available (from Green Bay—\$15,848 and Madison—\$31,740). The Appleton Transportation Management Area was eligible to accept the funds and was the only Transportation Management Area (TMA) that indicated that would be accepting the additional federal PL funds in the amount of \$47,588. East Central indicated they would be interested in utilizing the funding to conduct an Economic Impact Study of Walking and Bicycling.

**Objective:** Staff will proceed with hiring a consultant to develop an Economic Impact of Bicycling and Walking Study. In 2019, East Central worked with Alta Planning + Design along with the University of Wisconsin—Oshkosh to develop an *Economic Impact of Bicycling and Walking Scoping Study*. This study conducted focus groups with a variety of partner organizations to better understand what data would be needed or helpful for understanding the impact of the bicycling and walking network within the Appleton (Fox Cities) and Oshkosh MPOs. The purpose of this economic impact study will be to analyze data and provide local communities and partner organizations with data sets to show the impact of the bicycling and walking network. Staff time for this program will be utilized from 1323 work program item and deliverables for the staff time are outlined within that work program.

1328 - Work Program Funding Allocation		
FHWA - PL	\$ 60,768.00	80.0%
WisDOT - PL	\$ 823.75	1.1%
ECWRPC	\$ 14,368.25	18.9%
<b>Total</b>	<b>\$ 75,960.00</b>	<b>100.0%</b>

1328 - Staff Allocations	
Position	Hours
MPO Director	0
Principal Planner	0
Senior Planner	0
Associate Planner	0
GIS Manager	0
GIS Analyst	0
IT Manager	0
Controller	0
Administrative Coordinator	0

**Project Description:** Staff hired Econsult, Inc. to conduct the Economic Impact of Bicycling and Walking Study. Econsult, Inc. will work with ECWRPC to complete the deliverables as outlined within the Schedule of Activities and Work Products. The study began in August, 2021 and will continue through 2022. In 2021, ECWRPC will be requesting WisDOT and FHWA to extend the period of funding availability for the ECWRPC 2021 UPWP to May 31, 2022.

Table 14: Economic Impact of Bicycling and Walking								
		FHWA/FTA			WisDOT		MPO/Local	
		Budget	Dollars (PL Funding)	%	Dollars	%	Dollars	%
1328	Economic Impact of Bicycling and Walking (additional 2021 PL funding)****	\$ 59,485.00	\$ 47,588.00	80.00%	\$ -	0.00%	\$ 11,897.00	20.00%
1323	Economic Impact of Bicycling and Walking (this portion will come from the 1323 for 2022)	\$ 16,475.00	\$ 13,180.00	80.00%	\$ 823.75	5.00%	\$ 2,471.25	15.00%
	<b>Total Budget</b>	<b>\$ 75,960.00</b>	<b>\$ 60,768.00</b>	<b>80.00%</b>	<b>\$ 823.75</b>	<b>5%</b>	<b>\$ 14,368.25</b>	<b>35.00%</b>

\*A consultant has been hired for this project.

\*\*East Central will be requesting an extension of the period of funding availability to May 31, 2022.

\*\*\*2021 UPWP PL Funds are being utilized for this project and has been approved by the Commission (Resolutions 32-21 and 33-21). extension into 2022. The funding for this project is a

\*\*\*\*This was additional funding from Madison and Green Bay MPOs. A contract with the consultant has been signed and there will be a request to extend the funding availability into 2022.

## 1328 Work Program – FY 2022 Schedule of Activities & Work Products

Description	Completion Date
<p>1.1 Project Management</p> <ul style="list-style-type: none"> <li>• Kick off meeting</li> <li>• Advisory Committee meetings (3)</li> </ul>	August '21
<p>1.2 Stakeholder Engagement</p> <ul style="list-style-type: none"> <li>• Participate in stakeholder mapping exercise with ECWRPC team to identify other potential advisory committee members/focus group participants.</li> <li>• Participate in 1 focus group meeting of ECWRPC's choosing.</li> <li>• Assist in survey question creation/analysis of findings upon survey conclusion.</li> </ul>	Sept. —May '21
<p>1.3 Economic Impact Analysis</p> <ul style="list-style-type: none"> <li>• ESI will provide methodology and key anticipated metrics memo to ECWRPC for analysis. Key analyses include the following topics: capital investments, public health, environment, transportation, user spending and property value.</li> <li>• ESI's GIS team will provide buffers around bicycle/pedestrian facilities at necessary distance buffers (either general buffers or by trail access points if available).</li> <li>• ESI will complete a hedonic regression property value premium analysis for Calumet, Outagamie and Winnebago counties. An additional research component and literature review component will confirm whether it's appropriate to apply this analysis to the entire region.</li> </ul>	Sept. '21-March '22
<p>1.4 Deliverable Production</p> <ul style="list-style-type: none"> <li>• Develop draft report</li> <li>• Review draft report with ECWRPC</li> <li>• Revise report and submit final draft</li> <li>• Finalize Report</li> <li>• Present Key findings.</li> </ul>	March-May '22

**SECTION 2A.3—1312A WORK ITEM: APPLETON (FOX CITIES) AND OSHKOSH LONG RANGE TRANSPORTATION PLAN**

**Objective:** To continually monitor, evaluate and update the Public Participation Plans (PPP), the adopted LRTPs and amendments for the urbanized areas based on the FAST Act. To maintain and implement transportation plans based on updates and changes to local plans and program and maintain valid, up to date information that identifies future needs, current priorities and available resources.

1312A - Work Program Funding Allocation		
<b>FHWA - PL</b>	\$ 116,000.00	80.0%
<b>WisDOT - PL</b>	\$ 7,250.00	5.0%
<b>ECWRPC</b>	\$ 21,750.00	15.0%
<b>Total</b>	\$ 145,000.00	100.0%

1312A - Staff Allocations	
<b>Position</b>	<b>Hours</b>
<b>MPO Director</b>	75
<b>Principal Planner</b>	100
<b>Senior Planner</b>	100
<b>Associate Planner</b>	383
<b>GIS Manager</b>	75
<b>GIS Analyst</b>	200
<b>IT Manager</b>	0
<b>Controller</b>	0
<b>Administrative Coordinator</b>	0

**Project Description:** Staff will be developing a Long-Range Plan 5-year Implementation Plan for the Appleton (Fox Cities) and Oshkosh MPOs. This implementation will take into consideration supplement plans that have been developed for the MPOs or by partner organization such as transit development plans. In addition, staff recently several plans including the bicycle and pedestrian plan and the congestion management plan. Both plans along with data and additional information will be updated the Transportation Hub. East Central will hire a consultant to conduct equity training for the transportation staff. The consultant will also assist in identifying additional opportunities to increase our equity efforts within the transportation program. In addition, East Central staff will develop a Community Engagement Strategy and Equity Plan for the transportation program. The equity training and the Community Engagement Strategy and Equity Plan may be combined as the two work items are related.

Table 15: Funding Extension for the Long-Range Transportation Plan								
		FHWA/FTA			WisDOT		MPO/Local	
		Budget	Dollars (PL Funding)	%	Dollars	%	Dollars	%
1312A	Long Range Transportation Plan	\$ 145,000.00	\$ 116,000.00	80.00%	\$ 7,250.00	5.00%	\$ 21,750.00	15.00%
<b>Total Budget</b>		<b>\$ 145,000.00</b>	<b>\$ 116,000.00</b>	<b>80%</b>	<b>\$ 7,250.00</b>	<b>5%</b>	<b>\$ 21,750.00</b>	<b>15%</b>

\*A consultant will be hired for a portion of this project.

\*\*East Central will be requesting an extension of the period of funding availability to May 31, 2022.

\*\*\*2021 UPWP PL Funds are being utilized for this project and has been approved by Commission under Resolutions 32-21 and 33-21.

## 1312A Work Program – FY 2022 Schedule of Activities & Work Products

Description	Completion Date
<p>1.1 Develop Long Range Plan 5 Year Implementation Plan</p> <ul style="list-style-type: none"> <li>• East Central staff will develop a 5-year implementation plan for the Long-Range Transportation Plans for the Appleton (Fox Cities) and Oshkosh MPOs. The Appleton (Fox Cities) TMA implementation plan will also align with the bicycle and pedestrian plan, the congestion management plan and the transportation improvement program and support the transit development plan. The Oshkosh MPO implementation plan will align with the transportation improvement plan and support the transit development plan.</li> </ul>	Jan-Mar. '22
<p>1.2 Update Transportation Hub</p> <ul style="list-style-type: none"> <li>• Staff will update the GIS data along with the planning documents and information listed on the ArcGIS Hub.</li> </ul>	Jan. – May '22
<p>1.3 Equity Training*</p> <ul style="list-style-type: none"> <li>• Hire a consultant to conduct an equity training for staff and assist in identifying opportunities to increase equity efforts in the transportation planning process.</li> <li>• Estimated cost: \$10,000</li> </ul>	Jan. – April '22
<p>1.4 Community Engagement Strategy and Equity Plan*</p> <ul style="list-style-type: none"> <li>• Hire a consultant to develop a community engagement strategy and equity plan. This plan will outline specific the requirements of Title VI, staff procedures to promote equity, a staff guide for conducting community engagement, measuring the effectiveness of strategies and tools, staff requirements for public meetings, and requirements for specific plans and programs.</li> <li>• Estimated cost: \$65,000</li> </ul>	Jan. – May '22

\*These two program deliverables may be combined.

## SECTION 2A.4—1321A WORK ITEM: SHORT RANGE TRANSPORTATION PLANNING

**Objective:** To further the planning efforts of the partner organizations within the Appleton (Fox Cities) and Oshkosh MPOs, East Central staff will proceed with hiring a consultant to develop a competitive selection process to evaluate, prioritize, and fund multimodal transportation plans or studies which yield executables projects. The purpose of this project is to collaborate with partner municipalities and counties in their efforts to plan, prioritize and fund diverse transportation options. Technical Assistance Projects may include but are not limited to ADA Transit Access and Sidewalk Gap Analysis, Multimodal Master Transportation Plan, a Corridor Mobility Plan or Assessment of a Corridor, etc. In addition, staff will complete the State of the System Report which will benchmark the transportation network for the Appleton (Fox Cities) and Oshkosh MPOs.

1321A - Work Program Funding Allocation		
<b>FHWA - PL</b>	\$ 120,000.00	80.0%
<b>WisDOT - PL</b>	\$ 7,500.00	5.0%
<b>ECWRPC</b>	\$ 22,500.00	15.0%
<b>Total</b>	\$ 150,000.00	100.0%

1321A - Staff Allocations	
Position	Hours
<b>MPO Director</b>	75
<b>Principal Planner</b>	150
<b>Senior Planner</b>	150
<b>Associate Planner</b>	433
<b>GIS Manager</b>	75
<b>GIS Analyst</b>	100
<b>IT Manager</b>	0
<b>Controller</b>	0
<b>Administrative Coordinator</b>	0

**Project Description:** Staff will hire a consultant to develop a transportation planning technical assistance program. The consultant as part of the deliverables will also develop a guidebook for implementation of the competitive selection process and 2-4 community projects will be selected for the consultant to work on. In addition, staff will be working to develop State of the System Reports based on the Long-Range Transportation Plan and performance measures for the Appleton (Fox Cities) TMA and Oshkosh MPOs.

Table 16: Funding Extension for the Short Range Transportation Plan								
		FHWA/FTA			WisDOT		MPO/Local	
		Budget	Dollars (PL Funding)	%	Dollars	%	Dollars	%
1321A	Short Range Transportation Program	\$ 150,000.00	\$ 120,000.00	80.00%	\$ 7,500.00	5.00%	\$ 22,500.00	20.00%
<b>Total Budget</b>		<b>\$ 150,000.00</b>	<b>\$ 120,000.00</b>	<b>80%</b>	<b>\$ 7,500.00</b>	<b>5%</b>	<b>\$ 22,500.00</b>	<b>20%</b>

\*A consultant will be hired for a portion of this project.

\*\*East Central will be requesting an extension of the period of funding availability to May 31, 2022.

\*\*\*2021 UPWP PL Funds are being utilized for this project and has been approved by Commission under Resolutions 32-21 and 33-21.

**1321A Work Program – FY 2022 Schedule of Activities & Work Products**

<b>Description</b>	<b>Completion Date</b>
<p>1.1 Planning Technical Assistance Program</p> <ul style="list-style-type: none"> <li>• Hire a consultant to develop a competitive transportation planning technical assistance program for the Appleton (Fox Cities) and Oshkosh MPOs. Deliverable would include a guide for the technical assistance program.</li> <li>• Select 3-4 transportation planning technical assistance projects within the Appleton (Fox Cities) and Oshkosh MPOs.</li> <li>• Deliverable: The consultant would develop study documents for each of the projects that were selected and present the results to their local board.</li> <li>• Estimated cost: \$80,000</li> </ul>	<p>Jan. – May '22</p>
<p>1.2 Performance Measures and the State of the System Report</p> <ul style="list-style-type: none"> <li>• Staff will develop the State of the System Reports for the Appleton (Fox Cities) and Oshkosh MPOs. These documents will also include the performance measures as approved by the Commission Board.</li> <li>• Work with GIS staff to develop a better process for tracking trends with the performance measures.</li> </ul>	<p>Jan. – May '22</p>

**SECTION 2A.5—1322A WORK ITEM: TRANSPORTATION IMPROVEMENT PROGRAM**

**Objective:** To prepare the annual Transportation Improvement Program (TIP). To actively solicit eligible candidate transportation projects from local governments to priorities and prepare a logical program to efficiently utilize STBG Program funds and improve the traffic operations of the system. A primary objective of the TIP process is to provide appropriate public notification of TIP requirements and the ability to identify and comment on projects.

1322A - Work Program Funding Allocation		
<b>FHWA - PL</b>	\$ 8,000.00	80.0%
<b>WisDOT - PL</b>	\$ 500.00	5.0%
<b>ECWRPC</b>	\$ 1,500.00	20.0%
<b>Total</b>	\$ 10,000.00	100.0%

1321A - Staff Allocations	
<b>Position</b>	<b>Hours</b>
<b>MPO Director</b>	5
<b>Principal Planner</b>	20
<b>Senior Planner</b>	0
<b>Associate Planner</b>	75
<b>GIS Manager</b>	10
<b>GIS Analyst</b>	25
<b>IT Manager</b>	0
<b>Controller</b>	0
<b>Administrative Coordinator</b>	0

**Project Description:** Staff will rank the Surface Transportation Block Grant Projects for the Appleton (Fox Cities) and Oshkosh MPOs, consult with the Technical Advisory Committee about the ranked projects and work with the Policy Boards to approve the projects.

Table 17: Funding Extension for the Transportation Improvement Program								
		FHWA/FTA			WisDOT		MPO/Local	
		Budget	Dollars (PL Funding)	%	Dollars	%	Dollars	%
1322A	Transportation Improvement Program	\$ 15,000.00	\$ 12,000.00	80.00%	\$ 750.00	5.00%	\$ 2,250.00	15.00%
<b>Total Budget</b>		<b>\$ 15,000.00</b>	<b>\$ 12,000.00</b>	<b>80%</b>	<b>\$ 750.00</b>	<b>5%</b>	<b>\$ 2,250.00</b>	<b>15%</b>

\*A consultant will be hired for a portion of this project.

\*\*East Central will be requesting an extension of the period of funding availability to May 31, 2022.

\*\*\*2021 UPWP PL Funds are being utilized for this project and has been approved by Commission under Resolutions 32-21 and 33-21.

**1322A Work Program – FY 2022 Schedule of Activities & Work Products**

<b>Description</b>	<b>Completion Date</b>
1.1 Surface Transportation Block Grants Ranking and Approvals <ul style="list-style-type: none"><li>• Staff will rank the Surface Transportation Block Grants for the Appleton (Fox Cities) and Oshkosh MPOs.</li><li>• Staff will consult with the Technical Advisory Committees to discuss and recommend a project for approval.</li><li>• Staff will work with the policy boards for the approval of the selected Surface Transportation Block Grant Project.</li></ul>	Jan. – February '22



**SECTION 3**

**REGIONAL TRANSPORTATION  
PROGRAM**



# EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION

Jeff Nooyen, Chair  
Alice Connors, Vice-Chair  
Melissa Kraemer Badtke, Secretary-Treasurer

## COMMISSION MEMBERS

### CALUMET COUNTY

Alice Connors  
Nicholas Kesler  
Merlin Gentz  
Tom Reinl  
(David DeTroye, Alt.)

### FOND DU LAC COUNTY

Allen Buechel  
Martin Farrell  
Brenda Schneider  
Kay Miller  
Charles Hornung

### MENOMINEE COUNTY

Ruth Winter  
Elizabeth Moses  
(Jeremy Johnson, Alt.)  
James Lowey

### OUTAGAMIE COUNTY

Thomas Nelson  
(Kara Homan, Alt.)  
Lee Hammen  
Jake Woodford  
Jeff Nooyen  
Michael Thomas  
Nadine Miller

### SHAWANO COUNTY

Thomas Kautza  
Steve Gueths  
VACANT

### WAUPACA COUNTY

Dick Koeppen  
VACANT  
Brian Smith  
DuWayne Federwitz

### WAUSHARA COUNTY

Donna Kalata  
Larry Timm  
VACANT

### WINNEBAGO COUNTY

Jon Doemel  
Shiloh Ramos  
(David Albrecht, Alt.)  
VACANT  
Lori Palmeri  
Robert Schmeichel  
Robert Keller

### EX-OFFICIO MEMBERS

Jill Michaelson, WisDOT  
Ronald McDonald, Valley Transit

## SECTION 3: REGIONAL TRANSPORTATION PROGRAM

### SECTION 3.1 – INTRODUCTION AND PROSPECTUS FOR THE REGIONAL TRANSPORTATION WORK PROGRAM

#### East Central Wisconsin Regional Planning Commission

East Central Wisconsin Regional Planning Commission currently has eight member counties within their Region. The Regional Transportation Program was developed to assist all counties and communities within the region on transportation projects. East Central staff also works in cooperation with the Wisconsin Department of Transportation Corridor Studies and reconstruction projects and provides technical assistance to local communities.

This program includes program deliverables for all modes of transportation. Specialized Transportation Coordination plans are developed and implemented with local municipalities, counties and transportation providers. East Central staff works with local bicycle and pedestrian coalitions to connect smaller municipalities through a cohesive bicycle and pedestrian network.

#### Commission Committee Structure

The East Central Wisconsin Regional Planning Commission Board is made up of representation from each of the member counties within the Region. The Transportation Committees provides recommendations to the Policy Board. East Central staff works in coordination with the transportation committee, the county staff and local municipal staff, the Wisconsin Department of Transportation (WisDOT) and the Federal Highway Administration (FHWA) to ensure that the program deliverables and projects are in compliant with federal and state regulations.

#### East Central Wisconsin Regional Planning Commission Regional Transportation Work Program



**Table 18: ECWRPC Regional Transportation Work Program Budget - 2022**

		Budget	FHWA/FTA		WisDOT		MPO/Local	
			Dollars	%	Dollars	%	Dollars	%
<b>1330</b>	<b>Regional Transportation Program (SPR)</b>							
1331	Program Administration/Support	<b>\$ 14,396.00</b>	\$ 11,523.00	80.0%	\$ 1,436.00	10.0%	\$ 1,437.00	10.0%
1332	Cooperative Regional Planning/Technical Assistance	<b>\$ 35,008.00</b>	\$ 28,000.00	80.0%	\$ 3,504.00	10.0%	\$ 3,504.00	10.0%
1333	Regional Comprehensive Plan/Transportation Element	<b>\$ 28,562.00</b>	\$ 22,850.00	80.0%	\$ 2,856.00	10.0%	\$ 2,856.00	10.0%
	<b>Total Regional Transportation Program</b>	<b>\$ 77,966.00</b>	<b>\$ 62,373.00</b>	80.0%	<b>\$ 7,796.00</b>	10.0%	<b>\$ 7,797.00</b>	10.0%

## **SECTION 3.2 – PLANNING ISSUES AND PRIORITIES FOR THE EAST CENTRAL REGION**

### **Asset Management**

Through the last five years, there has been an increasing demand from the rural communities regarding resources to them with asset management. Many rural communities are facing decreased funding for their local streets and/or county corridors. East Central staff continued to work with local government organizations to conduct road sign inventories, update their PASER and WISLR data, assist them with culvert inventories, and assist with bicycle and walk audits.

### **Regional Corridor Studies**

ECWRPC assists with Regional Corridor Studies with local units of government and WisDOT. In 2021 ECWRPC will continue to assist partner organizations on corridor projects such as, State Highway 15, and State Highway 29. In addition, ECWRPC staff works together with county staff and local government staff regarding local roadway improvement projects. Support for these projects may include data analysis using Miovision cameras, crash data analysis, and travel demand modeling.

### **Active Transportation**

Many of our counties have developed and adopted a bicycle and pedestrian plan. Currently, Outagamie, Winnebago and Waupaca Counties each have committees that are implementing their bicycle and pedestrian plans. Common priorities that have were throughout these bicycle and pedestrian plans were a need for bicycle and pedestrian facilities (filling the gaps), the development of wayfinding signage, continued evaluation of the bicycle and pedestrian facilities, and the economic impact of the facilities. The bicycle and pedestrian count program has expanded bicycle and pedestrian counts throughout Fond du Lac County, Shawano County, Outagamie County, Winnebago County and Waushara County.

### **Safe Routes to School**

Within the region, many of the schools in all of the counties are continuing to participate in the Safe Routes to School Program. Many of them continue to have day events like Walk to School Day, but we have seen an increase in the number of schools continuing to do sustainable programming like walking school bus or curriculum-based programming. Many of our rural schools continue to struggle with the amount and speed of traffic on state highways. In addition, communities and schools have installed with local municipalities ladder system crosswalks and/or rapid flashing beacons for pedestrian crossings on state highways near their schools.

### **Specialized Transportation Coordination Plans**

Specialized transportation coordination plans for each of the counties within the region have been updated. In addition, communities have continued to request assistance for updating their data, assistance with applying for funding, and assistance for updating their Title VI plan. In addition, staff continues to work with health care organizations and other partner organizations in assisting with the implementation of their specialized transportation coordination plans.

### **Performance Measures and Targets**

ECWRPC will continue to work with the WisDOT, the counties, local municipalities and other partner organization on initiatives and projects that continue to move towards the targets set for the performance measures. This will include developing a performance measure report along with a GIS dataset to continue to evaluate the progress of the performance measures.

### SECTION 3.3 – 1330 MAJOR WORK PROGRAM ELEMENT: REGIONAL MULTIMODAL TRANSPORTATION PLANNING

**Program Objective:** To assist WisDOT, Counties, local jurisdictions and other operating agencies in providing a safe and efficient transportation system that includes all modes of travel. To work with WisDOT and local government and the municipalities to promote and encourage improvements based on the policies of Connections 2050, the State Rail Plan and other transportation planning initiatives.

1330 - Work Program Funding Allocation		
<b>FHWA - PL</b>	\$ 62,373.00	80.0%
<b>WisDOT - PL</b>	\$ 7,796.00	10.0%
<b>ECWRPC</b>	\$ 7,797.00	10.0%
<b>Total</b>	\$ 77,966.00	100.0%

1330 - Staff Allocations	
Position	Hours
<b>MPO Director</b>	50
<b>Principal Planner</b>	139
<b>Associate Planner</b>	349
<b>Planner</b>	198
<b>GIS Manager</b>	83
<b>GIS Assistant</b>	142
<b>IT Manager</b>	0
<b>Controller</b>	7
<b>Administrative Coordinator</b>	0

#### FY 2021 Major Accomplishments

- Continue to work with partner organizations including Outagamie and Winnebago Counties and Ascension Medical Group to develop placement plans for wayfinding signage.
- Attended specialized transportation coordination meetings.
- Participated in Traffic Safety Commissions.

1330 Work Program – FY 2022 Schedule of Activities & Work Products	
Description	Targeted Completion Date
1.1 Continue to work with partner organizations on the development of placement plans for wayfinding signage in rural counties.	Ongoing
1.2 Attend specialized transportation coordination meetings.	Ongoing
1.3 Prepare RTWP and quarterly reimbursement requests for WisDOT.	Ongoing
1.4 Continue to work with Winnebago County Bicycle and Pedestrian Plan implementation.	Ongoing
1.5 Assist communities with assistance on grants.	Ongoing
1.6 Assist WisDOT and local units of governments on the STH 15 project.	Ongoing

1.7 Continue to work with local partners to place bicycle and pedestrian counters.	Ongoing
1.8 Attend County Transportation Safety Meetings.	Ongoing

### 1331 Work Item: Program Support and Administration of Regional Transportation Studies

**Objectives:** Continue to assist WisDOT in providing counties, communities and the public with timely studies and information addressing regional transportation system needs and opportunities.

1331 - Work Program Funding Allocation		
FHWA - PL	\$ 11,523.00	80.0%
WisDOT - PL	\$ 1,436.00	10.0%
ECWRPC	\$ 1,437.00	10.0%
<b>Total</b>	<b>\$ 14,396.00</b>	<b>100.0%</b>

1331 - Staff Allocations	
Position	Hours
MPO Director	50
Principal Planner	52
Associate Planner	25
Planner	0
GIS Manager	0
GIS Assistant	0
IT Manager	0
Controller	7
Administrative Coordinator	0

#### FY 2021 Major Accomplishments

- Development of the 2021 RTWP.
- Prepare and submit quarterly reimbursement requests.

1331 Work Program—FY 2022 Schedule of Activities & Work Products	
Description	Targeted Completion Date
1.1 Complete and approve the FY 2023 RTWP.	October '22
1.2 Prepare quarterly reimbursement requests for WisDOT.	Ongoing
1.3 Prepare agendas and materials for Transportation Committee.	Ongoing
1.4 Provide staff support for partner organization meetings.	Ongoing
1.5 Monitor federal requirements including the federal transportation bill.	Ongoing
1.6 Perform staff evaluations.	October '22
1.7 Meet one-on-one with member counties and communities to better understand their needs and projects.	February '22
1.8 Attend the MPO/RPC Directors Quarterly Meetings.	Ongoing

**1332 Work Item: Regional Transportation Planning/Coordination/Technical Assistance**

**Objective:** To coordinate and cooperate fully with WisDOT’s initiatives including Connections 2050 and other state modal plans and projects.

1332 - Work Program Funding Allocation		
<b>FHWA - PL</b>	\$ 28,000.00	80.0%
<b>WisDOT - PL</b>	\$ 3,504.00	10.0%
<b>ECWRPC</b>	\$ 3,504.00	10.0%
<b>Total</b>	\$ 35,008.00	100.0%

1332 - Staff Allocations	
Position	Hours
<b>MPO Director</b>	0
<b>Principal Planner</b>	35
<b>Associate Planner</b>	170
<b>Planner</b>	198
<b>GIS Manager</b>	0
<b>GIS Assistant</b>	71
<b>IT Manager</b>	0
<b>Controller</b>	0
<b>Administrative Coordinator</b>	0

**FY 2021 Major Accomplishments**

- Staff worked with Outagamie and Winnebago Counties to add wayfinding signage placement plans.
- Attended and participated on the Specialized Transportation Coordination Committees.
- Attended Traffic Safety Commission meetings.
- Set up bicycle and pedestrian counters within Fond du Lac County and analyzed the data.
- Assisting public health departments with access to COVID-19 testing and vaccination sites.

1332 Work Program – FY 2022 Schedule of Activities & Work Products	
Description	Targeted Completion Date
<b>Regional Transportation Planning</b>	
1.1 Work with WisDOT on the development of statewide transportation plans including Connect 2050, Wisconsin Rail Plan 2050 and potential planning efforts such as Transportation Demand Management (TDM).	Ongoing
1.2 Continue to work with WisDOT BOTS team regarding the update and implementation of the bicycle and pedestrian portion of the Wisconsin Strategic Highway Safety Plan.	Ongoing
1.3 Update regional transportation GIS datasets including but not limited to crash data, functional classification data, centerline data, bicycle and pedestrian network and count data, etc.	January-March '22
1.4 Continue to work with local public health partners and coalitions to integrate health into the transportation planning processes.	Ongoing

1.5 Continue to work with transportation organizations and public health during the COVID-19 pandemic.	Ongoing
1.6 Assist local communities to apply for grant and program funding.	Ongoing
<b>Asset Management and Corridor Studies</b>	
1.7 Work with local municipalities to update their asset management data which includes but is not limited to road signs inventory, PASER data, WISLR data, and crash data.	July-September '22
1.8 Continue to work with local government staff and WisDOT staff regarding the STH 29 project.	Ongoing
1.9 Attend and participate in Traffic Safety Commission meetings.	Quarterly
<b>Bicycle and Pedestrian Projects</b>	
1.10 Continue to work with local government agencies and counties to design sign placement templates for bicycle and pedestrian wayfinding signage.	Ongoing
1.11 Work local communities on their bicycle and pedestrian plans including but not limited to City of Waupaca and City of Wautoma.	Ongoing
<b>Specialized Transportation Program</b>	
1.12 Continue to attend and participate in the Specialized Transportation Coordination Committee meetings. Assist with implementation of their Specialized Transportation Coordination Plans.	Quarterly

### 1333 Work Item: Regional Comprehensive Planning/Transportation Element

**Objectives:** Work will continue in 2022 on the Regional Comprehensive Plan update. East Central will work with WisDOT and local jurisdictions to develop consistent plans and programs for the regional transportation system.

1333 - Work Program Funding Allocation		
FHWA - PL	\$ 22,850.00	80.0%
WisDOT - PL	\$ 2,856.00	10.0%
ECWRPC	\$ 2,856.00	10.0%
<b>Total</b>	<b>\$ 28,562.00</b>	<b>100.0%</b>

1333 - Staff Allocations	
Position	Hours
MPO Director	0
Principal Planner	52
Associate Planner	154
Planner	0
GIS Manager	83
GIS Assistant	71
IT Manager	0
Controller	0
Administrative Coordinator	0

#### FY 2021 Major Accomplishments

- Began updating the existing land use for the region and began developing regional transportation data sets.
- Assisted with transportation chapters in the Shawano County Comprehensive Plan and Town of Caledonia Comprehensive Plan.

1333 Work Program—FY 2022 Schedule of Activities & Work Products	
Description	Targeted Completion Date
<p>1.1 Develop and prioritize recommendations for the Transportation chapter in the Regional Comprehensive Plan. The issues pertaining to region-wide transportation include: regional trails, rural highway deficiencies and pavement ratings, intermodal facilities and their connections to broader markets, rural functional classification, rural transit (Local Adopted Transportation Coordination Plans) programs, bicycle and pedestrian facilities and other planning initiatives including rail, water, trucking, and air freight transportation.</p> <ul style="list-style-type: none"> <li>• Existing Conditions with the Regional Transportation Network.</li> <li>• Update regional transportation GIS datasets.</li> <li>• Safety considerations and data analysis on the functional classification roadway.</li> <li>• Recommendations for a multi-modal transportation network.</li> </ul>	January-December '22

1.2 Identify regional trends related to transportation and land use for both the urban, suburban and rural areas and incorporate them into the Regional Comprehensive Plan.	Ongoing
1.3 Develop a state of the system report for the region.	June-December '22
1.4 Develop a Regional Transportation Action Plan for 2023 for implementation of the Regional Comprehensive Plan Transportation Chapter.	September-December '22

### SECTION 3.4—REGIONAL TRANSPORTATION PROGRAM SELF-CERTIFICATION

The East Central Wisconsin Regional Planning Commission Board is charged with implementing the Regional Transportation Work Program in accordance with the Self-Certification of Compliance with CFDA 20.205 Federal Funding Requirements. All agencies involved in the transportation planning process must also be held accountable to these federal requirements.

By federal law, agencies providing transportation services and/or receiving federal funding must adhere to the requirements listed in the Regional Transportation Program self-certification and work program resolution.

With the approval of the Self-Certification, The Regional Planning Commissions (RPC) will formulate, and submit for annual approval, a Transportation Planning Work Program (TPWP), which identifies all transportation-related planning activities to be funded. With the approval of the Self-Certification, in performing the activities and receiving federal and state funding for the TPWP, the Regional Planning Commission hereby self-certifies their compliance with the following regulations, terms and conditions:

1. Catalog of Federal Domestic Assistance (CFDA) 20.205 Federal Funding Requirements.
2. The TPWP sets forth a description of the specific transportation planning activities and products to be completed each calendar year, the corresponding staff and budgetary requirements, and the allocation of the total costs between the participating agencies.
3. Upon adoption of the TPWP by the RPC and approval by WisDOT and by USDOT funding agencies, with authorization from WisDOT the RPC will proceed with the TPWP.
  - a. The TPWP may be amended during the course of the year upon written request of the RPC subject to (1) the written concurrence of WisDOT and (2) the availability of funding, if applicable.
4. The RPC may enter into such institutional arrangements, service contracts or agency agreements as it deems necessary to carry out the scope of work in the TPWP with the understanding that the RPC shall remain accountable for completion of planning products in accordance with the TPWP. All such contracts, subcontracts, agreements or other written understandings for services shall conform to the appropriate provisions of 23 CFR 200 as supplemented by 23 CFR 420.119 issued by the Federal Highway Administration (FHWA); Federal Transit Administration (FTA) Circular 42201.E and any changes or revisions thereto; and other applicable guidance the FTA, FHWA or USDOT may issue.
  - a. When consultants are to be employed in accomplishing work under the TPWP, all parties providing funding or technical port for such work shall have the right to review and advise on basic study methods and procedures and to review and approve subcontracts.

WisDOT and USDOT, at all times during the effective period of the TPWP, will be accorded proper facilities for inspection of the transportation planning work activities and shall, in accordance with Article XI, have access to all data, information, records and documents pertaining to the work under the TPWP.

**Commission Compliance:** *East Central Wisconsin Regional Planning Commission complies with the above provisions by the Commission Board through the approval of the Regional Transportation Work Program. In addition, processes have been put into place to ensure that transportation projects completed through the regional transportation program comply with the 2*

*CFR 200, 23 CFR 420.119 and FTA Circular 422201.E. In addition, East Central staff attended the FHWA Grants Management Training in 2019. East Central staff also attended 2 CFR 200 Training through NADO which provided updates on changes within 2 CFR 200.*

## **Work Product**

RPCs shall give WisDOT and applicable USDOT agencies reasonable opportunity to review and comment on their respective reports produced under the TPWP prior to publication of the final report.

All reports and documents published by all parties shall give credit to all other parties and to participating USDOT agencies and include appropriate disclaimer statements regarding representation of USDOT views or policies.

WisDOT and USDOT shall have the royalty-free nonexclusive and irrevocable right to reproduce, publish, distribute, or otherwise use, and to authorize others to use, the work produced under the TPWP for government purposes.

***Commission Compliance:*** *East Central Wisconsin Regional Planning Commission will provide draft copies of all documents created under this program for their review and each document will include appropriate disclaimer statements and logos.*

## **Prohibited Interest**

No member, officer or employee of the RPC or any state or local public body during his or her tenure or for one year thereafter may have or acquire any interest whatsoever, direct or indirect, in the TPWP proceeds thereof or any benefit arising therefrom.

No member of or delegate to the Congress of the United States of America may have or acquire any interest whatsoever, direct or indirect, in the TPWP proceeds thereof or any benefit arising therefrom.

***Commission Compliance:*** *East Central Wisconsin Regional Planning Commission complies with this provision through the Cost Allocation Plan a certificate of lobbying is signed by the Commission Board Chair. Staff and Commission Board members also have to complete a conflict of interest form annually.*

## **Funding and Payment**

- A. Upon adoption of the TPWP by the RPC and approval by WisDOT and by USDOT funding agencies, this Self-Certification shall be deemed to be a part of the TPWP with respect to the scope of work and funding arrangements. Specific terms or conditions governing the financial aspects of the TPWP will be set forth in WisDOT's annual authorization letter.
- B. All costs incurred during the progress of the transportation planning work activities shall be shared by the RPC and the other participating agencies on the basis of the cost allocation schedule set forth in the approved TPWP.
  1. WisDOT's share of program costs, together with any USDOT share, which is administered by WisDOT, will be paid to the RPC following the receipt of a properly executed invoice, and a detailed status of expenditures report.

2. Progress reports containing a narrative and financial account of the work accomplished to date shall be furnished by RPC to WisDOT at no greater than a quarterly interval. These reports shall be due 30 days after the end of the first, second and third quarters, and 60 days after the final quarter.
3. WisDOT may withhold or delay approval of invoices if the RPC fails to submit progress reports or scheduled products in a timely and satisfactory manner. WisDOT shall provide reimbursement to the RPC for the timely payment for all submitted and approved progress reports, finished products, and invoices.

**Commission Compliance:** *East Central Wisconsin Regional Planning Commission complies with this provision through the Annual Cost Allocation Plan and has worked with our federal cognizant agency to approve a negotiated indirect cost rate. East Central Wisconsin Regional Planning Commission staff will submit reimbursement requests and progress reports for transportation work program activities for each quarter.*

#### **Article IX: Cost Principles**

- A. **Allowable Costs.** Actual costs incurred by RPC under this TPWP shall be eligible for reimbursement provided the costs are:
  1. Verifiable from the RPC's records;
  2. Not included as match funds as prescribed by federal law or regulation for any other federally assisted program;
  3. Necessary and reasonable for proper and efficient accomplishment of the approved TPWP;
  4. In conformance with the standards for allowable costs set forth in 2 CFR 225 (Office of Management and Budget (OMB) Circular A-87, revised) and with applicable guidelines, regulations, or federal agreement provisions issued by FHWA or FTA;
  5. Not paid by the federal government under another assistance agreement unless authorized to be used as match funds under the other federal agreement and the laws and regulations governing such agreement; and
  6. Provided for in the approved TPWP.

No contributions where costs are not incurred, such as volunteer services or donated property, may be accepted as the non-federal share.

- B. **Indirect Costs.** RPC costs charged on an indirect basis shall be supported by an indirect cost allocation plan and indirect cost rate proposal. Such plans shall be submitted with certification to WisDOT and the host agency's cognizant federal agency for approval prior to recovering any indirect costs included under this TPWP.

**Commission Compliance:** *East Central Wisconsin Regional Planning Commission annually adopts the Cost Allocation Plan (see Appendix D) in conjunction with the audit. In 2022, East Central Wisconsin Regional Planning Commission worked with our federal cognizant agency, the Economic Development Administration (EDA) and the Department of Interior (DOI) on a negotiated indirect cost rate. For 2022, there will be a fixed carry forward indirect cost rate and we are currently in the process of working through this with EDA and DOI.*

## Property Utilization and Management

The RPC shall comply with the property management standards as set forth in 2 CFR 200, Subpart D, Property Standards.

**Commission Compliance:** *East Central Wisconsin Regional Planning Commission currently follows 2 CFR 200, Subpart D, Property Standards.*

## Records and Audits

- A. The RPC shall, for the program of transportation planning and programming activities maintain an accounting system that adequately accounts for all funds provided for, accruing to, or otherwise received from the federal, state and local units of government, or any other quasi-public or private source under this TPWP.
- B. All eligible costs, including paid services and expenses contributed by the RPC, shall be charged to the approved TPWP by the RPC and shall be supported by properly executed payrolls, time records, invoices, contracts, or vouchers evidencing in proper detail the nature and propriety of the charges. All accounting records and other evidence pertaining to the costs incurred by the RPC under this TPWP shall be maintained by the RPC and shall be clearly identified and readily accessible. WisDOT and USDOT shall have authority to audit, review, examine copy and transcribe any pertinent data, information, records or documents relating to this TPWP at any reasonable time. The RPC shall retain all records and documents applicable to this TPWP for a period of not less than three (3) years after final payment is made to WisDOT by the federal funding agencies.
- C. The RPC shall have a single, organization-wide financial and compliance audit performed by a qualified, independent auditor if required to do so under federal laws and regulations. (See 2 CFR 200 Subpart F Audit Requirements.) This audit shall be performed in accordance with 2 CFR 200, and state single, organization-wide audit guidelines issued by the Wisconsin Department of Administration (DOA). A copy of the audit shall be furnished to WisDOT.

**Commission Compliance:** *East Central Wisconsin Regional Planning Commission currently has an accounting system and works with accounting staff to ensure that expenses and reimbursement requests are eligible for funding. ECWRPC conducts an annual audit and a single audit. Throughout the year, staff references 2 CFR 200 when administering the Regional Transportation Program.*

## Certification Regarding Lobbying

- A. The RPC certifies, to the best of his or her knowledge and belief, that:
  1. No federal appropriated funds have been paid or will be paid, by or on behalf of the RPC, to any person for influencing or attempting to influence an officer or employee of any federal agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any federal contract, the making of any federal grant, the making of any federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any federal contract, grant, loan, or cooperative agreement.
  2. If any funds other than federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of

any federal agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this federal contract, grant, loan, or cooperative agreement, the RPC shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions.

- B. This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by 31 USC 1352. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.
- C. The RPC also agrees by adopting this TPWP that it shall require that the language of this certification be included in all lower tier subcontracts, which exceed \$100,000 and that all such subrecipients shall certify and disclose accordingly.

**Commission Compliance:** *East Central Wisconsin Regional Planning Commission complies with this provision through adoption of the Annual Cost Allocation Plan, a certificate of lobbying is signed by the Commission Board Chair.*



**SECTION 4**

2022 FOND DU LAC MPO  
WORK PROGRAM AND BUDGET



**FOND DU LAC AREA METROPOLITAN PLANNING ORGANIZATION (MPO)  
POLICY BOARD**

<b>Fond du Lac Policy Board Membership</b>		
<b>Voting Members</b>		
City of Fond du Lac	Community Development Director	Dyann Benson, Chair
City of Fond du Lac	Director of Public Works	Paul DeVries, Vice Chair
City of Fond du Lac	City Manager	Joe Moore
City of Fond du Lac	Council President	Kay Miller
City of Fond du Lac	Council Member	Ben Giles
Fond du Lac County	County Executive	Allen Buechel
Fond du Lac County	Highway Commissioner	Tom Janke
Village of North Fond du Lac	Village Administrator	Nick Leonard
Township Representative (representing all Towns)	Chairperson	Jim Pierquet
WisDOT, NE Region	Director	Colleen Harris
<b>Non-Voting Members</b>		
Fond du Lac County (Alternate)	Director of Land Information	Terry Dietzel
City of Fond du Lac (Alternate)	City Engineer	Vacant
Village of North Fond du Lac (Alternate)	Director of Public Works	Mitch Vis
East Central Wisconsin Regional Planning Commission	MPO Director	Melissa Kraemer Badtke
WisDOT, NE Region (Alternate)	Planning Unit Supervisor	Jenny Nelson
WisDOT Central Office	MPO Liaison	Alex Gramovot
Federal Highway Administration	Team Lead, Senior Planner	Mary Forlenza

## SECTION 4: 2022 FOND DU LAC MPO WORK PROGRAM AND BUDGET

### SECTION 4.1 – INTRODUCTION AND PROSPECTUS FOR THE FOND DU LAC MPO

#### About the Fond du Lac MPO

The Fond du Lac Area MPO was formed in late 2002, based on the 2000 Census. The urbanized area includes the:

- City of Fond du Lac;
- Village of North Fond du Lac;
- Village of Eden; and
- portions of the towns of Eden, Empire, Friendship, Fond du Lac, and Taycheedah.

The MPO policy board and technical advisory committee were established with representation from these municipalities, and from various other transportation modes, WisDOT, and FHWA. An agreement was developed and approved with East Central Wisconsin Regional Planning Commission (ECWRPC) to serve as staff to the MPO. East Central Wisconsin Regional Planning Commission as the staff for the Fond du Lac MPO are responsible for working with the Technical Advisory Committee and the Policy Board on conducting the federal required transportation planning process. This process results in plans and programs that consider all transportation modes and supports the goals of the metropolitan transportation plan. The Long-Range Land Use Transportation Plans have a 20-year horizon date and the Transportation Improvement Program includes all state and federally funded projects within a 4-year timeframe. The 2010 U.S. Census population of the urbanized area was 54,901.

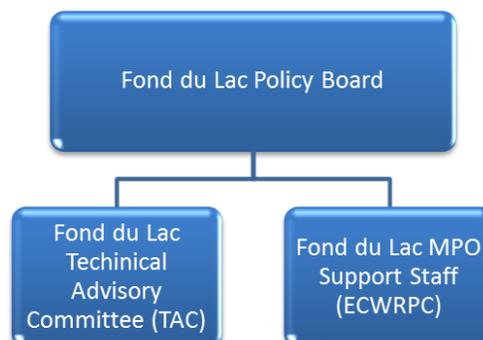
Plans and programs that are included in the Fond du Lac MPO are:

- Long Range Land Use Transportation Plan (LRP)
- Transportation Improvement Program (TIP)
- Performance Measures and Targets

Throughout each of these planning processes, public involvement is a transparent process for community members that may be affected by projects, programs, strategies and initiatives recommended from the transportation planning process. Public involvement is required by the Metropolitan Planning Regulations of the United States Department of Transportation 23 CFR 450.316, 49 U.S.C. 5307(b)(1-7) and FTA Circular 9030.1E.

#### MPO Committee Structure

The Fond du Lac MPO Technical Advisory Committee is made up of representation from each of the communities within the MPO. The Technical Advisory Committees (TAC) provides recommendations to the Policy Board. East Central staff works in coordination with the technical advisory committees, the Wisconsin Department of Transportation (WisDOT) and the Federal Highway Administration to ensure that the program and projects align with federal compliance.



## **SECTION 4.2 – PRIORITIES AND PROJECTS FOR THE FOND DU LAC MPO**

### **Roadways and Bridges**

Throughout the Fond du Lac MPO, there are continued discussions regarding major roadway improvement projects. Currently Fond du Lac County and the City of Fond du Lac are working to reconstruct Pioneer Road from Johnson Street to Fond du Lac Ave. The MPO previously awarded STBG funding to Fond du Lac County to continue this reconstruction project on Pioneer Road near Theisen Middle School. The State Highway 23 project has begun and this project will be impacting the Fond du Lac MPO on the east side of the city. Many of the communities within the MPO are continuing to try to leverage resources for roadway and bridge improvements.

### **Active Transportation**

The City of Fond du Lac has approved a bicycle and pedestrian plan and they have a committee working with city staff to implement the plan. Priorities for these plans include the need for bicycle and pedestrian facilities (filling the gaps), the development of wayfinding signage, continued evaluation of the bicycle and pedestrian facilities, and the economic impact of the facilities. East Central worked with the City of Fond du Lac staff and Fond du Lac County to conduct bicycle and pedestrian counts. It is anticipated that the Plank Road Trail as part of the State Highway 23 project from Plymouth to Fond du Lac will be completed within the next few years.

### **Safe Routes to School**

Within the region, many of the schools in all of the counties are continuing to participate in the Safe Routes to School Program. Many of them continue to have day events like Walk to School Day, but we have seen an increase in the number of schools continuing to do sustainable programming like walking school bus or curriculum-based programming. Each year, every school within the school district participates in Walk to School Day, Winter Walk Month and Bike Safety Month. In addition, a few schools participate in the walking school bus program. Rosenow Elementary School has on average 60-70 students that walk every day on their walking school bus. In 2019 Theisen Middle School incorporated a new bicycle safety portion into their physical education curriculum. With the COVID-19 pandemic and the school facilities closed during the spring semester of 2020, SRTS staff provided virtual materials for a Bike Anywhere Day. This fall staff has to be innovative in how we work with schools to provide information on transportation.

### **Specialized Transportation Coordination Plan/Transit Plans**

Specialized Transportation throughout Fond du Lac has been significantly impacted by the pandemic, with some programs shutting down service at times and others switching to meal delivery and essential rides (dialysis, medical appointments) only. East Central staff and Fond du Lac Area Transit have begun discussion to update the Transportation Development Plan, including a ridership survey and stakeholder group meeting.

Specialized transportation coordination plans for each of the counties within the region have been updated. In addition, communities have continued to request assistance for updating their data, assistance with applying for funding, and assistance for updating their Title VI. Staff Developed a Transportation Assets Spreadsheet to help health care organizations and other partner organizations provide transportation after ER discharge when patients are unable to drive or contact family for a ride. ECWRPC staff is also assisting with the implementation of their specialized transportation coordination plans.

### **Health in Planning**

ECWRPC staff has participated in Living Well Coalition and state health committees in the updates of their Community Health Improvement Plans (CHIP) and the Community Health Needs Assessments. Regional trends throughout each of these processes include:

- Active transportation and the health impacts of physical activity
- Safe Routes to School
- Safety—in particular distractive driving crashes
- Specialized Transportation

There is an opportunity to continue to connect the transportation work to the public health programming especially as the public health field is evolving. There are continued conversations around transportation and public health and the impacts of COVID-19 on transit, the transportation network, safety, air emissions, etc.

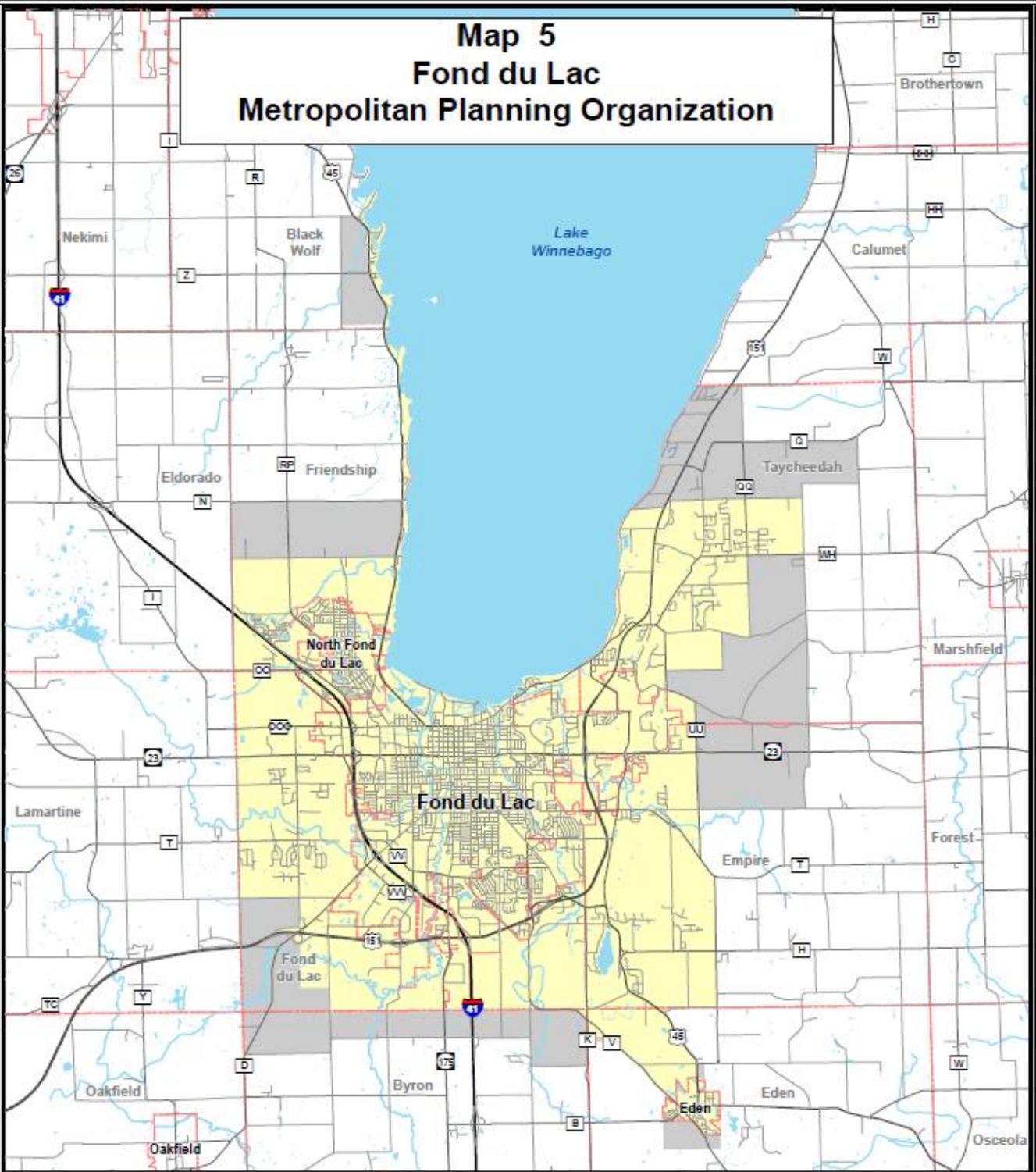
### **Performance Measures and Targets**

ECWRPC will continue to work with the Fond du Lac MPO and WisDOT on initiatives and projects that continue to move towards the targets set for the performance measures. This will include developing a performance measure report along with a GIS dataset to continue to evaluate the progress of the performance measures. Staff will create a State of the System Report for the Fond du Lac MPO. This report will summarize benchmarks and targets set in collaboration with MPO members.

### **Census Data Update**

The decennial census was conducted March to October 2020. The data collected during this has been compiled by the United States Census and has begun the process of releasing the data to the public August of 2021. ECWRPC will work with the Fond du Lac MPO, WisDOT, FHWA, and local stakeholders to update population totals, adjustment of the urban boundary and subsequent roadway functional classification.

# Map 5 Fond du Lac Metropolitan Planning Organization



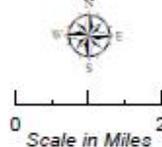
2010 Adjusted Urbanized Area  
 Federal Highway Administration Approval - May 2013

2050 Planning Area Boundary  
 MPO and WisDOT Approval - April 2013

Municipality Boundaries

**Sources:**  
 WisDOT and ECWRPC provided the 2010 metropolitan planning and adjusted urbanized area.  
 Base data provided by Fond du Lac County - 20201.

This data was created for use by the East Central Wisconsin Regional Planning Commission Geographic Information System. Any other use/application of this information is the responsibility of the user and such use/application is at their own risk. East Central Wisconsin Regional Planning Commission disclaims all liability regarding fitness of the information for any use other than for East Central Wisconsin Regional Planning Commission business.



Prepared June 2021 By:  
 East Central Wisconsin  
 Regional Planning Commission  
**ECWRPC**  
 Calumet • Fond du Lac • Marinette • Oshkosh  
 Shawano • Waupesa • Waushara • Winnebago

**Table 11: Fond du Lac MPO 2022 Transportation Work Program**

		FHWA/FTA			WisDOT		MPO/Local	
		Budget	Dollars	%	Dollars	%	Dollars	%
<b>1340</b>	<b>Fond du Lac MPO Program (PL)</b>							
1341	Program Administration/Support	\$ 15,858.00	\$ 12,686.40	80%	\$ 792.90	5%	\$ 2,378.70	15%
1342	Long-Range Plan FAST Act Implementation/PEAs Activities	\$ 51,806.71	\$ 41,297.90	80%	\$ 2,515.45	5%	\$ 7,993.36	15%
1343	Short Range/Multi-Modal Transportation Planning	\$ 18,046.96	\$ 14,583.40	80%	\$ 729.17	5%	\$ 2,734.39	15%
1344	Transportation Improvement Program (TIP)	\$ 25,423.83	\$ 20,340.70	80%	\$ 1,017.03	5%	\$ 4,066.10	16%
1345	Transit Planning/TDP Coordination/Ladders of Opportunity	\$ 18,930.00	\$ 15,144.00	80%	\$ 946.50	5%	\$ 2,839.50	15%
1346	Northeast Region Travel Demand Model Improvement Program	\$ 8,517.00	\$ 6,813.60	80%	\$ 425.85	5%	\$ 1,277.55	15%
	<b>Total Fond du Lac MPO Program</b>	<b>\$138,582.50</b>	<b>\$ 110,866.00</b>	<b>80%</b>	<b>\$ 6,426.90</b>	<b>5%</b>	<b>\$21,289.60</b>	<b>15%</b>

**SECTION 4.3 – 1340 MAJOR WORK PROGRAM ELEMENT: FOND DU LAC  
METROPOLITAN PLANNING ORGANIZATION (MPO) – 2022**

**Program Objective:** Through a contractual agreement for staffing with the City of Fond du Lac, and formal planning agreement with the Wisconsin Department of Transportation and the operators of public transportation; East Central staff will prepare and maintain the required plans, reports, studies, models, and data necessary for the development and management of the Fond du Lac Metropolitan Planning Organization (MPO) as outlined in the federal transportation bills.

1340 - Work Program Funding Allocation		
<b>FHWA - PL</b>	\$ 110,866.00	79.7%
<b>WisDOT - PL</b>	\$ 6,426.90	4.7%
<b>ECWRPC</b>	\$ 21,289.60	15.4%
<b>Total</b>	\$ 138,582.50	99.8%

1340 - Staff Allocations	
Position	Hours
<b>MPO Director</b>	115
<b>Principal Planner</b>	330
<b>Associate Planner</b>	1109
<b>Planner</b>	17
<b>GIS Manager</b>	131
<b>GIS Assistant</b>	106
<b>IT Manager</b>	75
<b>Controller</b>	15
<b>Administrative Coordinator</b>	0

**FY 2021 Major Accomplishments**

- Updated and revised by-laws for the Fond du Lac Policy Board.
- Updated the Intergovernmental Agreement with East Central Wisconsin Regional Planning Commission.
- Developed the 2021-2025 Transportation Improvement Program.

1340 Work Program—FY 2022 Schedule of Activities & Work Products	
Description	Completion Date
1.1 Work with Federal Highway Administration, the Wisconsin Department of Transportation, local stakeholders and organizations to ensure plans and programs meet federal, state, and local planning requirements.	Ongoing
1.2 Develop and maintain the following documents: <ul style="list-style-type: none"> <li>• Unified Work Program</li> <li>• Public Participation Plan (PPP)</li> <li>• Long Range Land Use/Transportation Plan (LRTP)</li> <li>• Transportation Improvement Program (TIP)</li> <li>• Performance Measures and Target Report</li> </ul>	Ongoing

<p>1.3 Incorporate the U.S. DOT Planning Emphasis Areas (PEAs) that include the following:</p> <ul style="list-style-type: none"> <li>• Performance Measures: Continue to maintain the performance measures and targets with WisDOT and local stakeholders.</li> <li>• Regional models of cooperation to implement the LRTP and the FAST Act.</li> </ul>	<p>Ongoing</p>
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<p align="center"><b>1340 MAJOR WORK PROGRAM ELEMENT: FOND DU LAC METROPOLITAN PLANNING ORGANIZATION (MPO) — 2022 PLANNING DOCUMENT SCHEDULE</b></p>	
<p>Transportation Plan (updated every 5 years)</p>	<p>Fond du Lac Metropolitan Planning Organization (MPO) 2015-2050 Long Range Land Use Transportation Plan, adopted October 7, 2020</p>
<p>Transportation Improvement Plan (annually)</p>	<ul style="list-style-type: none"> <li>• Fond du Lac Metropolitan Planning Area Transportation Improvement Program 2021— Approval October 7, 2020; Anticipated approval October 6, 2021</li> </ul>
<p>Unified Planning Work Program (annually)</p>	<ul style="list-style-type: none"> <li>• 2021 Planning Work Program for the Fond du Lac Metropolitan Planning Organization—Approval October 7, 2020; Anticipated approval October 6, 2021</li> </ul>
<p>Public Participation Plan</p>	<p>Public Participation Plan Fond du Lac Metropolitan Planning Organization Adopted October, 2018</p>
<p>MPO Cooperative Agreement</p>	<p>Executed November 28, 2016</p>
<p>Metropolitan Planning Area</p>	<p>Approved by MPO &amp; WisDOT</p>
<p>Annual Listing of Obligated Projects</p>	<p>2019 annual listing posted on website</p>
<p>MPO Title VI Plan</p>	<p>Adopted - October 7, 2020</p>
<p>Fond du Lac Area Transit Title VI Plan</p>	<p>Adopted—October, 2018</p>
<p>Cooperative Agreement</p>	<p><a href="https://www.ecwrpc.org/wp-content/uploads/2017/01/Signed_Cooperative-Agreement_Fond-du-Lac_Fond-du-Lac-Area-Transit_November_28_2016.pdf">https://www.ecwrpc.org/wp-content/uploads/2017/01/Signed_Cooperative-Agreement_Fond-du-Lac_Fond-du-Lac-Area-Transit_November_28_2016.pdf</a></p>

### 1341 Work Item: Program Support and Administration for the Fond du Lac MPO

**Objectives:** To develop, maintain, implement and administer an annual transportation work program which meets federal and state planning requirements.

1341 - Work Program Funding Allocation		
FHWA - PL	\$ 12,686.40	79.7%
WisDOT - PL	\$ 792.90	4.7%
ECWRPC	\$ 2,378.70	15.4%
<b>Total</b>	<b>\$ 15,858.00</b>	<b>99.8%</b>

1341 - Staff Allocations	
Position	Hours
MPO Director	66
Principal Planner	87
Associate Planner	0
Planner	0
GIS Manager	0
GIS Assistant	0
IT Manager	0
Controller	15
Administrative Coordinator	0

#### ***FY 2021 Major Accomplishments***

- Developed the 2021 Unified Transportation Work Program.
- Submitted quarterly reimbursement and progress reports.
- Attended MPO director meetings.

1341 Work Program—FY 2022 Schedule of Activities & Work Products	
Description	Completion Date
1.1 Amend the FY 2022 UPWP, as needed.	Ongoing
1.2 Complete and approve the FY 2023 UPWP.	August—October '22
1.3 Prepare quarterly reimbursement requests for WisDOT.	Quarterly
1.4 Prepare agendas and meeting materials for committees and subcommittees.	Ongoing
1.5 Monitor federal requirements and the federal transportation bill.	Ongoing
1.6 Meet one-on-one with the City of Fond du Lac, Fond du Lac County and local municipalities to discuss MPO projects.	February '22 & July '22
1.7 Develop new member materials about the Fond du Lac MPO.	Ongoing

## 1342 Work Item: Fond du Lac MPO Long Range Transportation Plan Implementation and Monitoring

**Objectives:** In 2021, staff will work with the Fond du Lac MPO to implement and monitor the adopted LRTP. The MPO will continue to monitor current socioeconomic trends and work to incorporate the FAST Act guidance, planning emphasis areas, and the ladders of opportunity into the planning process. The object is to maintain the Long-Range Transportation Plan based on updates and changes to local plans and programs. Staff will maintain and validate up to date information that identifies future needs, current priorities and available resources. All modes of transportation will be continually evaluated in the context of land use development patterns as compared to the preferred 2050 plan adopted by the Fond du Lac MPO.

1342 - Work Program Funding Allocation		
FHWA - PL	\$ 41,297.90	79.7%
WisDOT - PL	\$ 2,515.45	4.7%
ECWRPC	\$ 7,993.36	15.4%
<b>Total</b>	<b>\$ 51,806.71</b>	<b>99.8%</b>

1342 - Staff Allocations	
Position	Hours
MPO Director	49
Principal Planner	69
Associate Planner	434
Planner	0
GIS Manager	99
GIS Assistant	0
IT Manager	75
Controller	0
Administrative Coordinator	0

### ***FY 2021 Major Accomplishments***

- Staff attended local and regional meetings to monitor plain implementation and plan recommendations.
- Developed a draft of the Long-Range Transportation Plan update for the Fond du Lac MPO.
- Began the public participation engagement process for the update of the LRTP.

1342 Work Program – FY 2022 Schedule of Activities & Work Products	
Description	Completion Date
1.1 Develop an action plan for the implementation of the Long-Range Land Use Transportation Plan for Fond du Lac MPO.	Ongoing
1.2 Staff to participate initiatives that enhance our equity and diversity work. This includes but isn't limited working with the Living Well Coalition and the Fond du Lac County Health Department.	Ongoing
1.3 Develop a state of the system report for performance measures and targets.	Jan-Dec. '22
1.4 Staff will continue to work with public health organizations (at the local, state, and federal levels) to evaluate public health in transportation projects and possibly conduct health impact assessments for transportation projects. This will be dependent on public health capacity and the COVID-19 pandemic.	Ongoing

1.5 Continue to work with the transportation equity committee to monitor and update the Title VI plan. Develop an equity analysis with the functional classification system.	Ongoing
1.6 Update datasets and the information on the ArcGIS Hub for the Fond du Lac MPO.	Ongoing
1.7 Work with WisDOT on development of statewide transportation plans including Connect 2050, Wisconsin Rail Plan 2050 and potential planning efforts.	Ongoing
1.8 Update the Fond du Lac MPO Boundary and the urbanized area boundary with the 2020 U.S. Census Data.	As data becomes available
1.9 Work with WisDOT staff to update the functional classification system for the Fond du Lac MPO.	As data becomes available

### 1343 Work Item: Fond du Lac MPO Short Range Multi-Modal Performance Measures and Monitoring

**Objectives:** To encourage, promote and accommodate all modes of transportation for bicyclists and pedestrians as safe and efficient modes of transportation.

1343 - Work Program Funding Allocation		
FHWA - PL	\$ 14,583.40	79.7%
WisDOT - PL	\$ 729.17	4.7%
ECWRPC	\$ 2,734.39	15.4%
<b>Total</b>	<b>\$ 18,046.96</b>	<b>99.8%</b>

1343 - Staff Allocations	
Position	Hours
MPO Director	0
Principal Planner	52
Associate Planner	173
Planner	0
GIS Manager	0
GIS Assistant	53
IT Manager	0
Controller	0
Administrative Coordinator	0

#### ***FY 2021 Major Accomplishments***

- Worked with Fond du Lac County to place bicycle and pedestrian counters in the City of Fond du Lac and the county.
- Conducted bicycle and pedestrian counts in various locations in the city and the county.
- Entered into contract with Toole Design Group to analyze data from several trail systems in Fond du Lac; data analyzed will guide a data factoring manual.
- Conducted Miovision counts as requested by Fond du Lac County.

1343 Work Program – FY 2022 Schedule of Activities & Work Products	
Description	Completion Date
1.1 Provide technical assistance to communities, rail lines, trucking interest and other transportation providers, including coordinating and hosting meetings, preparing data, and providing information to identify potential facilities and the potential reuse of corridors resulting from recommendation and implementation of additional modes of travel.	Ongoing
1.2 Continue to maintain ongoing inventory and analysis of existing bicycle routes and usage, destinations, road conditions and other hazards, and bicycle and pedestrian crash data. Continue to conduct and analyze (including factoring) bicycle and pedestrian counts for local communities and WisDOT.	Ongoing
1.3 Assist the City of Fond du Lac with the implementation of their bicycle and pedestrian plan and their complete streets policy.	Ongoing
1.4 Develop additional strategies to avoid, minimize or mitigate environmental disruption by land use and transportation projects based on proposed plan consultation with environmental agencies.	Ongoing

1.5 Conduct bicycle and pedestrian counts within the Fond du Lac MPO and provide analysis to the Fond du Lac MPO Technical Advisory Committee.	May-Oct. '22
1.6 Assist communities in the development and review Transportation Alternative Program applications for potential bicycle and pedestrian projects.	Jan.-April '22
1.7 Work with County Health Department to provide metrics regarding bicycle and pedestrian facilities and safe routes to school.	Ongoing
1.8 Work with partner organization and local communities to host a trail maintenance workshop.	Dec. '22
1.9 Continue to work with local government agencies and counties to design sign placement templates for bicycle and pedestrian wayfinding signage.	Ongoing
1.10 Conduct further analysis of equity mapping for the Fond du Lac MPO area to determine areas of focus for future bicycle and pedestrian infrastructure.	Jan. – April '22
1.11 Assist with implementation of their complete streets policies for the Fond du Lac MPO.	Ongoing

### 1344 Work Item: Fond du Lac MPO Transportation Improvement Program (TIP)

**Objectives:** To transform the annual Transportation Improvement Program (TIP) to a performance-based planning process for the Fond du Lac Urbanized Area.

1344 - Work Program Funding Allocation		
FHWA - PL	\$ 20,340.70	79.7%
WisDOT - PL	\$ 1,017.03	4.7%
ECWRPC	\$ 4,066.10	15.4%
<b>Total</b>	<b>\$ 25,423.83</b>	<b>99.8%</b>

1344 - Staff Allocations	
Position	Hours
MPO Director	0
Principal Planner	35
Associate Planner	329
Planner	0
GIS Manager	16
GIS Assistant	53
IT Manager	0
Controller	0
Administrative Coordinator	0

#### ***FY 2021 Major Accomplishments***

- Developed the 2021 Transportation Improvement Program (TIP).
- Ranked projects submitted by the MPO policy board and the technical advisory committee. Worked with the Fond du Lac Policy Board and the Technical Advisory Committee (TAC) on selecting a project for the Surface Transportation Block Grant Program.
- Worked with local stakeholders and WisDOT to process TIP amendments.
- Updated the TIP to include information related to the adopted performance measures and target for the Fond du Lac MPO.

1344 Work Program – FY 2022 Schedule of Activities & Work Products	
Description	Completion Date
1.1 Update the 2023-2027 Transportation Improvement Program.	July – October 2022
1.2 Work with the MPO TAC and Policy Board to update the selection criteria for STBG Projects.	January to April 2022
1.3 Develop performance measure and target report for the Fond du Lac MPO.	Ongoing
1.4 Staff will review quarterly progress reports from WisDOT NE Region Staff regarding the STBG projects and progress of the projects.	Ongoing
1.5 Continue to work with local stakeholders and WisDOT to process amendments for the TIP.	Ongoing

**1345 Work Item: Fond du Lac MPO Transit and Specialized Transportation Development and Coordination**

**Objective:** To work with Fond du Lac Transit and other transportation providers to develop transit operating and capital improvement programs which efficiently and effectively serve the Fond du Lac Urbanized Area.

1345 - Work Program Funding Allocation		
FHWA - PL	\$ 15,144.00	79.7%
WisDOT - PL	\$ 946.50	4.7%
ECWRPC	\$ 2,839.50	15.4%
<b>Total</b>	<b>\$ 18,930.00</b>	<b>99.8%</b>

1345 - Staff Allocations	
Position	Hours
MPO Director	0
Principal Planner	87
Associate Planner	173
Planner	17
GIS Manager	16
GIS Assistant	0
IT Manager	0
Controller	0
Administrative Coordinator	0

**FY 2021 Major Accomplishments**

- Collected information that was needed to update the Federal Transit Administration reporting data that now much include Transit Asset Management (TAM) with performance measures and targets set by the Transit Agency and the MPO.
- Worked with local stakeholders and WisDOT to process TIP amendments.
- Updated the TIP to include information related to the adopted performance measures and target for the Fond du Lac MPO.
- Work with FDLAT to Update and approve their Title VI Transit Plan.

1345 Work Program – FY 2022 Schedule of Activities & Work Products	
Description	Completion Date
1.1 Continue to work with FDLAT to update and implementation of the Transit Development Plan.	Ongoing
1.2 Continue to implement transit modeling components for system evaluation and use in the TDP development.	Ongoing
1.3 Continue to work with FDLAT and other partner organizations on the implementation of the Coordinated Public Transit-Human Service Transportation Plan.	Ongoing
1.4 Work with FDLAT to update their Title VI Plan.	Ongoing

### 1346 Work Item: Fond du Lac MPO Travel Model Improvement Program

**Objectives:** Staff will continue working with WisDOT, their consultants, and partner organizations within the MPO to update and calibrate the Northeast Region Travel Demand Model.

1346 - Work Program Funding Allocation		
<b>FHWA - PL</b>	\$ 6,813.60	79.7%
<b>WisDOT - PL</b>	\$ 425.85	4.7%
<b>ECWRPC</b>	\$ 1,277.55	15.4%
<b>Total</b>	\$ 8,517.00	99.8%

1346 - Staff Allocations	
Position	Hours
<b>MPO Director</b>	0
<b>Principal Planner</b>	0
<b>Associate Planner</b>	122
<b>Planner</b>	0
<b>GIS Manager</b>	16
<b>GIS Assistant</b>	0
<b>IT Manager</b>	0
<b>Controller</b>	0
<b>Administrative Coordinator</b>	0

#### ***FY 2021 Major Accomplishments***

- Staff worked with the City of Fond du Lac to collect and analyze data related to traffic patterns for five bridges within the City of Fond du Lac.
- Worked with WisDOT and local municipalities on traffic forecasts for the STH 23 project.
- Assisted local municipalities with the downtown bridge study forecasts.
- Worked with WisDOT and local municipalities on traffic forecasts for CTH VV (Pioneer Ave.)
- Continued to update the travel demand model as it relates to traffic count data, employment data, and school enrollment data.

1346 Work Program—FY 2022 Schedule of Activities & Work Products	
Description	Completion Date
1.1 Continue to update existing and future land use along with employment data for the model. As U.S. Census data becomes available.	Ongoing
1.2 Continue to use the Miovision cameras and use the data to calibrate and validate the model. Work with local government agencies and WisDOT to determine locations.	Ongoing
1.3 Continue to work with WisDOT and communities within the Fond du Lac MPO on traffic forecasts as requested.	Ongoing
1.4 Update the employment data within the MPO as new development occurs.	Ongoing

**FOND DU LAC METROPOLITAN PLANNING ORGANIZATION  
2022 MEETING SCHEDULE**

**MPO Policy Board and Technical Advisory Committee**

<b>Date</b>	<b>Time</b>	<b>Tentative Primary Meeting Subjects</b>	<b>Committee</b>
Tuesday, January 25	9:00 a.m.	Wisconsin MPOs Quarterly Directors Meeting	MPO staff
Wednesday, February 2	9:00 a.m. 10:00 a.m.	Review/Discuss LRTP Baseline Performance Measures/PEAs/TIP	PB/TAC
Tuesday, April 26	9:00 a.m.	Wisconsin MPOs Quarterly Directors Meeting	MPO Staff
Wednesday, May 4	10:00 a.m.	Review/Discuss of LRTP Performance Measures Targets	PB
TBD May / June	TBD	WisDOT / FHWA / MPO WP Mid-Year Review Meeting	MPO Staff
Wednesday July 6	9:00 a.m.	Performance Measures & Targets/TIP Candidate Project Listing	TAC
Wednesday July 6	10:00 a.m.	TIP/FAST Act/ PEAs/LRTP Implementation/Special Studies	PB
Tuesday, July 26	9:00 a.m.	Wisconsin MPOs Quarterly Directors Meeting	MPO Staff
TBD August / September	All Day	MPO/WisDOT/FHWA Conference	Staff
Wednesday, October 5	9:00 a.m.	PEAs/2023 WP/FAST Act Update/TIP Project Review Discussion	TAC
Wednesday, October 5	10:00 a.m.	2023 WP Action/TIP Project Review Discussion	PB
Tuesday, October 25	9:00 a.m.	Wisconsin MPOs Quarterly Directors Meeting	MPO Staff
Wednesday, November 2	9:00 a.m. 10:00 a.m.	Study Updates/2023 WP Priorities	TAC/PB
Last Updated 8-17-2021			

## **SECTION 4.4 – METROPOLITAN PLANNING FACTORS FOR THE FOND DU LAC MPO— 2022**

The Federal Transportation Bill, Fixing America’s Surface Transportation (FAST) Act continues the planning factors from previous federal bills, MAP-21 and SAFETEA-LU. Planning factors are to be considered by Metropolitan Planning Organizations (MPOs) when developing and implementing transportation plans and programs. This year’s Unified Planning Work Program activities will continue to consider planning factors from the FAST Act. The ten metropolitan planning factors include:

1. Support the economic vitality of the metropolitan planning area, especially by enabling global competitiveness, productivity and efficiency;
2. Increase the safety of the transportation system for motorized and non-motorized users;
3. Increase the security of the transportation system for motorized and non-motorized users;
4. Increase the accessibility and mobility options of people and for freight;
5. Protect and enhance the environment, promote energy conservation, improve quality of life; and promote consistency between transportation improvements and state and local planned growth and economic development patterns;
6. Enhance integration and connectivity of the transportation system, across and between modes, for people and freight;
7. Promote efficient system management and operation;
8. Emphasize the preservation of the existing transportation system;
9. Improve the resiliency and reliability of the transportation system and reduce or mitigate storm water impacts of surface transportation; and
10. Enhance travel and tourism.

Metropolitan Planning Organizations (MPOs) are required to consider ten (10) broad planning factors in the development of transportation plans and programs. The following matrix illustrates the major 2022 MPO work program elements and how the metropolitan planning factors will be addressed within each project.

**Table 20: Metropolitan Planning Factors to be Considered in the 2022 UPWP for Fond du Lac MPO**

Work Program Element	Planning Factors									
	1	2	3	4	5	6	7	8	9	10
<b>1341 Program Support and Administration</b>										
2022 Planning Work Program	X	X	X	X	X	X	X	X	X	X
Administration	X			X	X	X	X			
<b>1342 Fond du Lac Long Range Land Use Transportation Plan</b>										
Public Participation Process	X			X	X	X				
Long Range Land Use Transportation Plan	X	X	X	X	X	X	X	X	X	X
Transportation Planning GIS Datasets	X				X	X	X	X	X	X
Implement Environmental Justice/Equity	X	X	X	X	X	X	X	X	X	X
Long Range Land Use Transportation Plan Implementation	X	X	X	X	X	X	X	X	X	X
Implementation and monitoring of performance measures and targets	X	X	X	X	X	X	X	X	X	
Update MPO Boundary and urbanized area	X				X	X			X	
Update functional classification	X				X	X			X	
<b>1343 Fond du Lac MPO Short Range Multi-Modal Performance Measures and Monitoring</b>										
Corridor Studies	X	X	X	X	X	X	X	X	X	X
Bicycle and Pedestrian Program, Policy and Infrastructure Implementation	X	X	X	X	X	X	X	X	X	X
Implementation and monitoring of performance measures and targets	X	X	X	X	X	X	X	X	X	
Planning Assistance to Communities and Agencies (including WisDOT)	X			X	X	X	X			
Development of bicycle and pedestrian wayfinding	X	X	X	X	X	X	X	X		X
Conducting bicycle and pedestrian counts and analyzing data	X	X	X	X	X		X	X		
<b>1344 Fond du Lac Transportation Improvement Program (TIP)</b>										
Annual Transportation Improvement Program	X	X	X	X	X	X	X	X	X	X
Implementation and Monitoring of TIP Projects	X	X	X	X	X	X	X	X	X	X
Enhancing the STBG criteria for performance based selection	X		X		X		X	X	X	
Implementation and monitoring of performance measures	X	X	X	X	X	X	X	X	X	
<b>1345 Fond du Lac MPO Transit and Specialized Transportation</b>										
Implementation of Transit Development Plan	X	X	X	X	X	X	X	X	X	X
Special Transit Studies	X	X	X	X	X	X	X	X	X	
Commuter Service Study	X			X	X	X	X			
<b>1346 Fond du Lac MPO Travel Demand Model Improvement Program</b>										
Travel Forecasting Modeling	X	X	X	X	X	X	X	X	X	X
Modeling Assistance to local communities and agencies and working with WisDOT staff	X	X	X	X	X	X	X	X	X	X
Transit Modeling	X		X	X	X	X	X			

## SECTION 4.5 – FOND DU LAC MPO SELF-CERTIFICATION

The Fond du Lac Policy Board is charged with implementing the metropolitan planning process in accordance with applicable requirements of federal transportation legislation, the Clean Air Act, the Civil Rights Act, and the Americans with Disabilities Act. All agencies involved in the transportation planning process must also be held accountable to these federal requirements.

By federal law, agencies providing transportation services and/or receiving federal funding must adhere to the requirements listed in the MPO's adoption/self-certification resolution.

With the approval of the Self-Certification, the policy board is certifying that regulations and policies of the MPO as a sub-recipient of federal aid are in compliance with applicable federal and state employment opportunity laws and guidelines, affirmative action goals, equal employment opportunity requirements, employment practices, procurement activities, and transportation services. The Transportation Planning Work Program includes documentation that as an agency and in partnership with its members, the MPO policy board adheres to the applicable requirements of federal transportation legislation and the Clean Air Act.

**(1) 23 U.S.C. 134, 49 U.S.C. 5303, and this subpart. These citations summarize the metropolitan planning organization requirements. This MPO is currently certified and has an approved Transportation Improvement Program, Long-Range Transportation Land Use Plan, Transportation Planning Work Program, and Public Participation Plan. This MPO also has the required interagency agreements approved metropolitan area boundaries, and annual listings of obligated projects.**

***Fond du Lac MPO Compliance:*** The MPO complies with this requirement because it currently has an approved TIP, Long—Range Transportation Land Use Plan, a Unified Transportation Work Program and a Public Participation Plan. The MPO also has all of its required agreements, approved boundaries, and listings of obligated projects.

**(2) In non-attainment and maintenance areas, sections 174 and 176 (c) and (d) of the Clean Air Act, as amended (42 U.S. C. 7504, 7506 (c) and (d)) and 40 CFR Part 93. State and local transportation officials take part in 3C planning process to determine which planning elements will be implemented to improve air quality.**

***Fond du Lac MPO Compliance:*** This requirement does not currently apply to the Fond du Lac MPO because it is not within a non-attainment or maintenance area.

**(3) Title VI of Civil Rights Act of 1964, as amended (42 U.S. C. 20000d-1) and 49 CFR Part 21. Title VI prohibits exclusion from participation in, denial of benefits of, and discrimination under federally-assisted programs on the grounds of race, color or national origin.**

***Fond du Lac MPO Compliance:*** The MPO complies with this requirement through the policies identified in the Title VI and Non-Discrimination Program/Limited English Proficiency Plan that was approved by the Fond du Lac MPO Policy Board on October 7, 2020.

**(4) 49 U.S.C. 5332, prohibiting discrimination on the basis of race, color, creed, national origin, sex or age in employment or business opportunity.**

**Fond du Lac MPO Compliance:** The MPO complies with this requirement though the policies identified in the Title VI and Non-Discrimination Program/Limited English Proficiency Plan Update that was approved by the Fond du Lac MPO Policy Board on October 7, 2020.

**(5) Section 1101(b) of the FAST Act (Pub. L. 114-357) and 49 CFR Part 26 regarding the involvement of disadvantaged business enterprises (DBEs) in USDOT-funded projects.**

**Fond du Lac MPO Compliance:** The MPO will follow WisDOT's DBE policy if outside contracts are hired to complete MPO projects using federal MPO planning funds.

**(6) 23 CFR Part 230, regarding the implementation of an equal employment opportunity program on federal and federal-aid highway construction contracts.**

**Fond du Lac MPO Compliance:** This requirement does not directly apply to the Fond du Lac MPO because it is not involved in federal and federal-aid highway construction contracts. However, the MPO follows East Central Wisconsin Regional Planning Commission's and the City of Fond du Lac's equal employment opportunity policy because the City of Fond du Lac is delegated as the MPO.

**(7) The provisions of the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 et seq.) and 49 CFR parts 27, 37, 38. Programs and activities funded with federal dollars are prohibited from discrimination based on disability.**

**Fond du Lac MPO Compliance:** The MPO complies with this requirement though the policies identified in the Title VI and Non-Discrimination Program/Limited English Proficiency Plan Update that was approved by the Fond du Lac MPO Policy Board on October 7, 2020.

**(7) The Older Americans Act, as amended (42 U.S.C. 6101), prohibiting discrimination on the basis of age in programs or activities receiving federal financial assistance.**

**Fond du Lac MPO Compliance:** The MPO complies with this requirement though the policies identified in the Title VI and Non-Discrimination Program/Limited English Proficiency Plan Update that was approved by the Fond du Lac MPO Policy Board on October 7, 2020.

**(7) Section 324 of title 23 U.S.C. regarding the prohibition of discrimination based on gender.**

**Fond du Lac MPO Compliance:** The MPO complies with this requirement though the policies identified in the Title VI and Non-Discrimination Program/Limited English Proficiency Plan Update that was approved by the Fond du Lac MPO Policy Board on October 7, 2020.

**(7) Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) and 49 CFR Part 27 regarding discrimination against individuals with disabilities.**

**Fond du Lac MPO Compliance:** The MPO complies with this requirement though the policies identified in the Title VI and Non-Discrimination Program/Limited English Proficiency Plan Update that was approved by the Fond du Lac MPO Policy Board on October 7, 2020.

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## **SECTION 4**

FUNDING EXTENSION FOR  
2022 FOND DU LAC MPO  
WORK PROGRAM AND BUDGET

## SECTION 4A: ADDITIONAL PL FUNDING FOR FOND DU LAC METROPOLITAN PLANNING ORGANIZATION

### SECTION 4A.1—1343A WORK ITEM: ECONOMIC IMPACT OF BICYCLING AND WALKING

**Objective:** Staff will proceed with hiring a consultant to develop an Economic Impact of Bicycling and Walking Study. In 2019, East Central worked with Alta Planning + Design along with the University of Wisconsin—Oshkosh to develop an *Economic Impact of Bicycling and Walking Scoping Study*. This study conducted focus groups with a variety of partner organizations to better understand what data would be needed or helpful for understanding the impact of the bicycling and walking network within the Appleton (Fox Cities) and Oshkosh MPOs. In addition, the Fond du Lac MPO is also interested in conducting an economic impact study of bicycling and walking within the Fond du Lac MPO. The purpose of this economic impact study will be to analyze data and provide local communities and partner organizations with data sets to show the impact of the bicycling and walking network. The funds and program deliverables will be expended by May 31, 2022.

1343A - Work Program Funding Allocation		
FHWA - PL	\$ 8,000.00	80.0%
WisDOT - PL	\$ 500.00	1.1%
ECWRPC	\$ 1,500.00	18.9%
<b>Total</b>	<b>\$ 10,000.00</b>	<b>100.0%</b>

1328 - Staff Allocations	
Position	Hours
MPO Director	0
Principal Planner	0
Senior Planner	0
Associate Planner	0
GIS Manager	0
GIS Analyst	0
IT Manager	0
Controller	0
Administrative Coordinator	0

**Project Description:** Staff hired a consultant to conduct the Economic Impact of Bicycling and Walking Study for the Fond du Lac MPO. East Central staff will work with the Chair and Vice Chair of the Fond du Lac MPO to complete this deliverable.

**Table 21: Funding Extension for the Fond du Lac MPO for the Economic Impact of Bicycling and Walking**

		FHWA/FTA			WisDOT		MPO/Local	
		Budget	Dollars (PL Funding)	%	Dollars	%	Dollars	%
1328	Economic Impact of Bicycling and Walking	\$ 10,000.00	\$ 8,000.00	80.00%	\$ 500.00	5.00%	\$ 1,500.00	15.00%
	<b>Total Budget</b>	<b>\$ 10,000.00</b>	<b>\$ 8,000.00</b>	<b>80.00%</b>	<b>\$ 500.00</b>	<b>5.00%</b>	<b>\$ 1,500.00</b>	<b>15.00%</b>

\*A consultant will be hired for this project.

\*\*East Central requested an extension of the period of funding availability to May 31, 2022.

\*\*\*2021 UPWP PL Funds are being utilized for this project and has been approved by the Fond du Lac MPO Policy Board (Resolutions 07-21 and 08-21).

## 1343A Work Program – FY 2022 Schedule of Activities & Work Products

Description	Completion Date
<p>1.1 Project Management</p> <ul style="list-style-type: none"> <li>• Kick off meeting</li> <li>• Advisory Committee meetings (3)</li> </ul>	August '21
<p>1.2 Stakeholder Engagement</p> <ul style="list-style-type: none"> <li>• Participate in stakeholder mapping exercise with ECWRPC team to identify other potential advisory committee members/focus group participants.</li> <li>• Participate in 1 focus group meeting of ECWRPC's choosing.</li> <li>• Assist in survey question creation/analysis of findings upon survey conclusion.</li> </ul>	Sept. —May '21
<p>1.3 Economic Impact Analysis</p> <ul style="list-style-type: none"> <li>• ESI will provide methodology and key anticipated metrics memo to ECWRPC for analysis. Key analyses include the following topics: capital investments, public health, environment, transportation, user spending and property value.</li> <li>• ESI's GIS team will provide buffers around bicycle/pedestrian facilities at necessary distance buffers (either general buffers or by trail access points if available).</li> <li>• ESI will complete a hedonic regression property value premium analysis for Calumet, Outagamie and Winnebago counties. An additional research component and literature review component will confirm whether it's appropriate to apply this analysis to the entire region.</li> </ul>	Sept.'21-March '22
<p>1.4 Deliverable Production</p> <ul style="list-style-type: none"> <li>• Develop draft report</li> <li>• Review draft report with ECWRPC</li> <li>• Revise report and submit final draft</li> <li>• Finalize Report</li> <li>• Present Key findings.</li> </ul>	March-May '22



## **SECTION 5**

# **REGIONAL SAFE ROUTES TO SCHOOL PROGRAM**



**SECTION 5: REGIONAL SAFE ROUTES TO SCHOOL PROGRAM**

**SECTION 5.1—1380 MAJOR WORK PROGRAM ELEMENT: REGIONAL SAFE ROUTES TO SCHOOL PROGRAM**

**Program Objective:** East Central Staff collaborates with local stakeholders, including law enforcement, health professionals, planners, school district staff, and bicycle advocates on the development and implementation of the Regional Safe Routes to School (SRTS) program. The mission of the program is to engage and empower schools and communities to foster healthy lifestyles through environmental changes and safe walking and bicycling. Program objectives are outlined in the five-year strategic plan, which is developed by the SRTS Advisory Committee and local partners. Core objectives of the program include: Regional Strategic Plan, local action plan development, events and programs, communications, youth engagement, and workshops.

To accomplish these objectives, staff will work with school in the East Central to build their SRTS program through the development of a local SRTS Action Plan. Staff will then provide supporting resources based on recommendations outlined in the plan. Staff will also provide educational resources, incentives, and assist with activities related to International Walk to School Day, Winter Walk Month, Bike Safety Month, Project RADAR, Walking School Bus programs, Frequent Walker Programs, and Youth Engagement programs. Communication materials on walking and bicycling safety will be shared with local stakeholders and educational opportunities will be provided through workshops.

1380 - Work Program Funding Allocation		
WisDOT/FHWA - TAP	\$ 274,033.00	80.0%
ECWRPC	\$ 68,509.00	20.0%
<b>Total</b>	<b>\$ 342,542.00</b>	<b>100.0%</b>

1380 - Staff Allocations	
Position	Hours
MPO Director	0
Principal Planner	0
Associate Planner	2575
Planner	1343
GIS Manager	0
GIS Assistant	35
IT Manager	0
Controller	0
Administrative Coordinator	0

**FY 2021 Major Accomplishments**

- Assisted local communities and school districts with SRTS Events including International Walk to School Day, Winter Walk to School Month, and Bike to School Day.
- Supported schools in adapting their walking and bicycling programs to offer a virtual option due to COVID-19.
- Worked with local school districts on developing local SRTS Action Plans including, task force meetings, gathering parent and student surveys, and conducting bike and walk audits.

**1380 Work Program – FY 2022 Schedule of Activities & Work Products**

<b>Description</b>	<b>Completion Date</b>
1.1 Coordinate and develop the Regional Safe Routes to School program including the following activities: develop a Regional SRTS State of the Region Report, update the five-year Strategic Plan, and develop the “We Take Time to Slow Down in School Zones” Educational Campaign.	Ongoing
1.2 Work with local communities and school districts to start and sustain a SRTS program, develop a SRTS Local Action Plan for school districts on a rotating schedule, and to assist in the implementation of recommendations and activities identified in their SRTS Plan.	Ongoing
1.3 Assist with events for International Walk to School Day, Bike Safety Month, Winter Walk to School Day, bicycle rodeos, and community events supporting walking and bicycling.	Ongoing
1.4 Provide educational resources, incentives, and support for Walking School Bus programs, Frequent Walker programs, Project RADAR program, SRTS School Recognition Program, and Bicycle, Pedestrian, and Winter Walking Curriculum for classroom education.	Ongoing

**Table 22: Regional Safe Routes to School Funding**

		WisDOT/FHWA - TAP			MPO/Local	
	Budget	Dollars	%	Dollars	%	
<b>1380</b>	<b>Regional Safe Routes to School Funding (TAP)</b>					
1381	Program Administration/Support	\$ 204,029.00	\$ 163,223.00	80.0%	\$40,806.00 20.0%	
1383	Events and Programs	\$ 72,000.00	\$ 57,600.00	80.0%	\$14,400.00 20.0%	
1384	Communication and Education Materials	\$ 40,000.00	\$ 32,000.00	80.0%	\$ 8,000.00 20.0%	
1386	Youth Engagement Program	\$ 10,000.00	\$ 8,000.00	80.0%	\$ 2,000.00 20.0%	
1390	Workshops	\$ 8,513.00	\$ 6,810.00	80.0%	\$ 1,703.00 20.0%	
1391	Evidence Based Practices and Research	\$ 8,000.00	\$ 6,400.00	80.0%	\$ 1,600.00 20.0%	
	<b>Total Regional Safe Routes to School Program</b>	<b>\$ 342,542.00</b>	<b>\$ 274,033.00</b>	<b>80.0%</b>	<b>\$68,509.00 20.0%</b>	

## 1381 Work Item: Regional Safe Routes to School and Local Plan Development and Implementation

**Objectives:** To work with regional stakeholders and WisDOT in the development and implementation of the Regional SRTS Program. Staff will provide guidance, resources, and support local SRTS programs in implementing the six Es of Safe Routes to School: education, encouragement, engagement, engineering, evaluation, and equity.

1381 - Work Program Funding Allocation		
WisDOT/FHWA - TAP	\$ 163,223.00	80.0%
ECWRPC	\$ 40,806.00	20.0%
<b>Total</b>	<b>\$ 204,029.00</b>	<b>100.0%</b>

1381 - Staff Allocations	
Position	Hours
MPO Director	0
Principal Planner	0
Associate Planner	2250
Planner	1343
GIS Manager	0
GIS Assistant	35
IT Manager	0
Controller	0
Administrative Coordinator	0

### FY 2021 Major Accomplishments

- Assisted local communities and school districts with SRTS Events including International Walk to School Day, Winter Walk to School Month, and Bike Safety Month.
- Worked with local school districts with developing local SRTS task forces, gathering parent and student surveys, and conducting bike and walk audits.
- Worked with schools and provided COVID-19 Resources for school transportation.
- Worked with Menasha Joint School District on planning for the first bicycle playground in the East Central Region.

1381 Work Program—FY 2022 Schedule of Activities & Work Products	
Description	Completion Date
1.1 Coordinate and develop a Regional Safe Routes to school Program including the following activities: develop a five-year Regional Safe Routes to School Strategic Plan, write local SRTS Action Plans, update and maintain the new Regional SRTS Website, and develop the “We Take Time to Slow Down in School Zones” Educational Campaign.	Ongoing
1.2 Continuing programs for 2022 include the implementation of the Walking School Bus programs, Frequent Walker programs, Youth Engagement Programs, bicycle, pedestrian, and winter walking curriculum for classroom education, Project RADAR program.	Ongoing
1.3 Complete local SRTS Action Plans including parent and student surveys, walk and bike audits, and task force meetings. Anticipated school districts local action plans will be created or updated include: <ul style="list-style-type: none"> <li>• Menasha Joint School District</li> <li>• New London School District</li> </ul>	May '22

<ul style="list-style-type: none"> <li>• Ripon School District</li> <li>• Fond du Lac School District</li> </ul>	
1.4 Continue to work with local SRTS partner organizations to enhance and expand the Regional SRTS Program.	Ongoing
1.5 Support over 30 local SRTS Coalitions and 150 schools with their SRTS programs.	Ongoing
1.6 Support schools as they transition back to greater participation in Safe Routes to School programs following the 2019-2021 school years due to the COVID-19 pandemic.	June '22
1.7 Support school districts and local communities in implementing bicycle playgrounds.	Ongoing
1.8 Hire a consultant to assist with updating the SRTS Strategic Plan.	Jan.-June '22

### 1383 Work Item: Regional Safe Routes to School Events and Programs

**Objectives:** To work with local communities and school districts to educate and encourage students to walk and bicycle safely through events and programs hosted by the schools. Provide incentives and staff assistance for walking and bicycling events and programs.

1383 - Work Program Funding Allocation		
WisDOT/FHWA - TAP	\$ 57,600.00	80.0%
ECWRPC	\$ 14,400.00	20.0%
<b>Total</b>	<b>\$ 72,000.00</b>	<b>100.0%</b>

1383 - Staff Allocations	
Position	Hours
MPO Director	0
Principal Planner	0
Associate Planner	0
Planner	0
GIS Manager	0
GIS Assistant	0
IT Manager	0
Controller	0
Administrative Coordinator	0

**FY 2021 Major Accomplishments**

- Worked with communities and schools for their International Walk to School Day events, Winter Walk to School Month, Bike Safety Month activities, Frequent Walker Program, and their Walking School Bus programs.
- In 2021 the following schools had walking school bus programs: Fond du Lac – 1 walking school buses; Appleton- 1 walking school buses; Hortonville—1 walking school bus. The Walking School Bus programs were impacted in Spring of 2021 due to COVID-19.
- Supported local communities in their bike rodeo events: Appleton- 2; Clintonville-1; Weyawuega-1.

1383 Work Program – FY 2022 Schedule of Activities & Work Products	
Description	Completion Date
1.1 Work with local communities and school districts to assist and provide support with their back to school night activities promoting walking and biking, Walk to School Day events, Winter Walk to School month, Bike Safety Day/month activities, Frequent Walker Program, Walking School Bus Program, Golden Sneaker/Boot/Spoke Challenge, Bike Fleets, and their bike rodeos.	Ongoing
1.2 Continue to expand and enhance our Walking School Bus and Frequent Walker programs.	Ongoing
1.3 Continue to work with partner organizations on the development of events for Bicycle Safety Month.	Ongoing

1.4 Support schools in bicycle safety education through the implementation of bicycle playgrounds and rodeos.	Ongoing
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*\* Per the Commission's Competitive Bid Policy (Resolution 34-10), Section III (C), a contract expressly approved as a line item in the adopted Annual Work Program/Budget can be executed by the Executive Director, so long as proper procedures for soliciting bids is followed (see Section III (C) and Section V of the Competitive Bid Policy). IN THIS CASE, A \$72,000 IN PROGRAM FUNDS WILL BE PASSED THROUGH TO SCHOOL DISTRICTS AND COMMUNITIES TO IMPLEMENT PROGRAMS AND EVENTS.*

### 1384 Work Item: Communications and Educational Materials

**Objectives:** To promote walking and bicycling events and programs through branded materials and increased media relations. Support Regional partners by providing turnkey communication and educational materials.

1384 - Work Program Funding Allocation		
WisDOT/FHWA - TAP	\$ 32,000.00	80.0%
ECWRPC	\$ 8,000.00	20.0%
<b>Total</b>	<b>\$ 40,000.00</b>	<b>100.0%</b>

1384 - Staff Allocations	
Position	Hours
MPO Director	0
Principal Planner	0
Associate Planner	0
Planner	0
GIS Manager	0
GIS Assistant	0
IT Manager	0
Controller	0
Administrative Coordinator	0

***FY 2021 Major Accomplishments***

- Created a SRTS school-year calendar for 2022, through a youth engagement coloring/drawing contest throughout 2021.
- Printed walking and bicycling educational activity booklets to provide students throughout the region.
- Created a new Safe Routes to School Website platform to serve as an educational resource to local partners.

1384 Work Program – FY 2022 Schedule of Activities & Work Products	
Description	Completion Date
1.1 Work with local communities, school districts, and a consultant to get more of the local SRTS stories in the media (i.e. in the newspaper and the radio).	Ongoing
1.2 Develop news releases, annual reports, newsletters, and media alerts. Staff will work on the implementation of the Communications section of the Regional SRTS Strategic Plan.	Ongoing
1.3 Develop educational materials for schools and local SRTS partner organizations.	Ongoing
1.4 Work with a consultant to create and update communication materials such as: social media messaging, PSA's, educational videos, educational campaign materials, and brand graphics.	Ongoing
1.5 Provide event and program outreach through a youth engagement-created school calendar.	August 2022

1.6 Work with private companies on the sponsorship of the Regional SRTS Program.	Ongoing
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*Per the Commission's Competitive Bid Policy (Resolution 34-10), Section III (C), a contract expressly approved as a line item in the adopted Annual Work Program/Budget can be executed by the Executive Director, so long as proper procedures for soliciting bids is followed (see Section III (C) and Section V of the Competitive Bid Policy). IN THIS CASE, A \$40,000 IN A CONTRACT IS EXPECTED.*

### 1386 Work Item: Youth Engagement Program

**Objectives:** To empower the students to engage their schools and communities in safe walking and bicycling behaviors and encourage their peers to participate in events and programs. Youth led activities promote sustainable transportation options, lowers air pollution and increases physical activity.

1386 - Work Program Funding Allocation		
WisDOT/FHWA - TAP	\$ 8,000.00	80.0%
ECWRPC	\$ 2,000.00	20.0%
<b>Total</b>	<b>\$ 10,000.00</b>	<b>100.0%</b>

1386 - Staff Allocations	
Position	Hours
MPO Director	0
Principal Planner	0
Associate Planner	156
Planner	0
GIS Manager	0
GIS Assistant	0
IT Manager	0
Controller	0
Administrative Coordinator	0

***FY 2021 Major Accomplishments***

- Staff worked with a consultant to develop bicycling and winter walking curriculum to supplement the bike and snowshoe fleet as well as community planning core class lesson plans.
- Youth engagement was difficult to implement due to hybrid learning, social interactions, and other impacts from the Pandemic.

1386 Work Program – FY 2022 Schedule of Activities & Work Products	
Description	Completion Date
1.1 Programs for 2022 include the implementation of the Youth Engagement Program, bicycle, pedestrian, and winter walking curriculum for physical education courses, and conduct parent and student surveys.	Ongoing
1.2 Work with partner organizations and youth to engage schools and communities in safe walking and bicycling behaviors and encourage students to participate in events and programs through our Youth Engagement program.	Ongoing
1.3 Partner with students to create educational events and programs that are fun and relatable to their peers.	Ongoing
1.4 Work with school groups to plan for and promote walking and bicycling events and programs.	Ongoing
1.5 Continue to expand the sidewalk painting project within the City of Appleton.	Ongoing

1.6 Support schools in implementing the physical education and core class curriculum. Curriculum materials include: winter walking, safe bicycling, and community planning.	Ongoing
1.7 Engage youth in Project RADAR (Reminding All Drivers About Responsibility) in partnership with local law enforcement.	Ongoing

### 1390 Work Item: Workshops

**Objectives:** To continue to provide educational workshops to partner organizations and stakeholders on various topics related to the Regional Safe Routes to School Program.

1390 - Work Program Funding Allocation		
WisDOT/FHWA - TAP	\$ 6,810.00	80.0%
ECWRPC	\$ 1,703.00	20.0%
<b>Total</b>	<b>\$ 8,513.00</b>	<b>100.0%</b>

1390- Staff Allocations	
Position	Hours
MPO Director	0
Principal Planner	0
Associate Planner	0
Planner	0
GIS Manager	0
GIS Assistant	0
IT Manager	0
Controller	0
Administrative Coordinator	0

**FY 2021 Major Accomplishments**

- Hosted and invited SRTS champions and educators to participate in a webinar to engage and gather input prior to the development of the bicycle safety and winter walking curriculum.

1390 Work Program—FY 2022 Schedule of Activities & Work Products	
Description	Completion Date
1.1 Host webinars for various topics related to the Safe Routes to School Program; can include school siting selection and hazardous busing criteria.	June '22

*\* Per the Commission's Competitive Bid Policy (Resolution 34-10), Section III (C), a contract expressly approved as a line item in the adopted Annual Work Program/Budget can be executed by the Executive Director, so long as proper procedures for soliciting bids is followed (see Section III (C) and Section V of the Competitive Bid Policy). IN THIS CASE, A \$8,500 CONTRACT IS EXPECTED.*

### 1391 Work Item: Evidence Based Practices and Research

**Objectives:** To work with schools and local SRTS coalitions to develop an evaluation and research program for the Regional SRTS Program, which includes the School Recognition Program.

1391 - Work Program Funding Allocation		
WisDOT/FHWA - TAP	\$ 6,400.00	80.0%
ECWRPC	\$ 1,600.00	20.0%
<b>Total</b>	<b>\$ 8,000.00</b>	<b>100.0%</b>

1391 - Staff Allocations	
Position	Hours
MPO Director	0
Principal Planner	0
Associate Planner	169
Planner	0
GIS Manager	0
GIS Assistant	0
IT Manager	0
Controller	0
Administrative Coordinator	0

#### **FY 2021 Major Accomplishments**

- Staff partnered with the Wisconsin Department of Health and Human Services and the Harvard School of Public Health to evaluate the cost-effectiveness of expanding the Safe Routes to School program statewide.
- Evaluated current school participation in the Safe Routes to School program.
- Staff evaluated the deliverables identified in the 2017-2021 Strategic Plan.

1391 Work Program – FY 2022 Schedule of Activities & Work Products	
Description	Completion Date
1.1 Develop method for evaluation and research of SRTS programs and projects within the East Central Region.	Ongoing
1.2 Continue to update the Regional SRTS database with schools and demographic information.	Ongoing
1.3 Determine evaluation standards for the effectiveness of the “We Take Time to Slow Down in School Zones” educational campaign.	December 2022

*\* Per the Commission's Competitive Bid Policy (Resolution 34-10), Section III (C), a contract expressly approved as a line item in the adopted Annual Work Program/Budget can be executed by the Executive Director, so long as proper procedures for soliciting bids is followed (see Section III (C) and Section V of the Competitive Bid Policy). IN THIS CASE, A \$5,000 CONTRACT IS EXPECTED.*



## **APPENDICES**





## **APPENDIX A**

# **TITLE VI PROGRAM SPECIFIC GUIDANCE FOR METROPOLITAN TRANSPORTATION PLANNING ORGANIZATIONS/REVIEW**



# **2021 EQUITY AND OPPORTUNITY ANNUAL REPORT**

## **TITLE VI**

*October, 2021*

*Prepared by the:*

*East Central Wisconsin Regional Planning Commission (ECWRPC)*

*TWP Appendix A - 1*

## EQUITY AND OPPORTUNITY WORK GROUP

### Work Group Vision

*Ensure that all residents and organizations have equitable access to all work programs, plans and activities that East Central is associated with.*

### Purpose

- 1. Follow and implement East Central's Title VI Non-Discrimination Plan and Limited English Proficiency Program.*
- 2. Continue the development of public outreach methods.*
- 3. Continuous improvement of environmental justice analysis tools.*
- 4. Continue to improve outreach to agencies and organizations to network and share ideas.*
- 5. Improve our policies and procedures to provide for better interaction between the public and East Central.*

<b>EQUITY AND OPPORTUNITY WORK GROUP MEMBERS SEPTEMBER 1, 2019-AUGUST 31, 2021*</b>	
<b>Member</b>	<b>Title</b>
Melissa Kraemer Badtke	Executive Director
Dave Moesch*	Associate Transportation Planner
Erin Bonnin	Administrative Coordinator
Mike Zuege	GIS Manager
Adam Pfefferle*	GIS Specialist II
Tanner Russell	Transportation Planner
Kim Biedermann	Associate Planner – Regional Bicycle & Pedestrian Coordinator
Ashley Tracy	Planner - Safe Routes to School
Hannah Keckeisen*	Planner—Safe Routes to School
Adam BellCorelli	Associate Transportation Planner
Wilhelmina Paustian**	Associate Transportation Planner/Safe Routes to School Planner
Matt Halada	Principal Transportation Planner

*\*Denotes staff members who have departed between September 1, 2020 and August 31, 2021*

*\*\*Denotes staff hired as of September 1, 2020.*

## TITLE VI NOTICE TO THE PUBLIC

### The ECWRPC Annual Notice to the Public

Annual Notification of Public Rights Under Title VI

#### THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION

The **East Central Wisconsin Regional Planning Commission (ECWRPC)** operates its programs and services without regard to race, color, and national origin in accordance with Title VI of the Civil Rights Act. Any person who believes she or he has been aggrieved by any unlawful discriminatory practice under Title VI may file a complaint with the **ECWRPC**.

For more information on the **ECWRPC's** civil rights program, and the procedures to file a complaint, contact (920) 751-4770; email [kbiedermann@ecwrpc.org](mailto:kbiedermann@ecwrpc.org). or visit ECWRPC's office at 400 Ahnaip Street, Menasha, WI 54952. For more information, visit <http://www.ecwrpc.org/about-ecwrpc/title-vi/>

A complainant may file a complaint directly with the Federal Transit Administration by filing a complaint with the Office of Civil Rights, Attention: Title VI Non-Discrimination Plan Program Coordinator, East Building, 5<sup>th</sup> Floor-TCR, 1200 New Jersey Ave., SE Washington, DC, 20590.

If information is needed in another language, contact (920) 751-4770.

*Si se necesita informacion en otro idioma de contacto, (920) 751-4770.*

*Yog xav tau cov xov no kom yog lwm hom lus no, hu rau (920) 751-4770*

The ECWRPC's Notice to the Public is posted in the following locations:

- Agency website [[www.ecwrpc.org](http://www.ecwrpc.org)]
- Public areas of the agency office (common area, public meeting rooms, etc.)
- Planning Documents

## ECWRPC BACKGROUND

### Demographic and Stakeholder Analysis

The ECWRPC region is made up of ten counties including Calumet, Fond du Lac, Green Lake, Marquette, Menominee, Outagamie, Shawano, Waupaca, Waushara and Winnebago. Among the ten counties, there is the Appleton Transportation Management Area (TMA) and the Oshkosh and Fond du Lac Metropolitan Planning Organizations (MPO).

## ***Procedures by which Mobility Needs for the Minority and Low Income Populations are Identified***

ECWRPC utilizes a number of tools to identify and consider minority and low-income populations throughout the planning process. These tools include U.S Census data, public outreach, GIS analysis, and school enrollment. ECWRPC works with various advocacy groups and agencies in an effort to improve transportation services for all segments of the population.

## **TITLE VI**

East Central Wisconsin Regional Planning Commission's (ECWRPC) Title VI Non-Discrimination Plan, last updated and adopted in October 2020, is intended to assure that no person shall on the grounds of race, color or national origin, as provided by the Title VI of the Civil Rights Act of 1964 and the Civil Rights Restoration Act of 1987 (P.L. 100.259), be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any ECWRPC-sponsored program or activity. A Title VI Non-Discrimination Plan protects anyone intended to be the beneficiary of, applicant for, or participant in a federally-assisted program. ECWRPC assures every effort will be made to ensure nondiscrimination in all of its programs and activities, whether those programs and activities are federally funded or not. ECWRPC's region is made up of the following counties: Outagamie, Winnebago, Calumet, Shawano, Menominee, Waupaca, Waushara, Marquette, Green Lake, and Fond du Lac. ECWRPC is a designated Metropolitan Planning Organization (MPO) for the Appleton and Oshkosh urbanized areas and serves the Fond du Lac urbanized area. The Appleton urbanized area, or the MPO, is also a Transportation Management Area (TMA).

ECWRPC will not:

- Deny any protected individual service, financial aid, or benefit under the program or the opportunity to participate as a member of a planning or advisory body
- Restrict a protected individual in the employment of any advantage or privilege enjoyed by others
- Treat protected individuals differently in terms of whether they satisfy admission, eligibility, or membership requirements
- Subject a protected individual to segregation or separate treatment
- Use criteria or methods of administration that have the effect of subjecting individuals to discrimination
- Make decisions in regard to facility location with the purpose or effect of subjecting persons to discrimination
- Discriminate with regard to the routing, scheduling, or quality of transit service
- Use race, color, or national origin as a basis for determining frequency of service, age and quality of vehicles assigned to routes, quality of stations serving different routes, and location of routes

## **GENERAL RESPONSIBILITIES**

As authorized by ECWRPC, the Title VI Non-Discrimination Plan Coordinator is responsible for initiating, monitoring, and ensuring ECWRPC's compliance with Title VI requirements as follows:

- Administer the Title VI non-discrimination plan program and coordinate implementation of the plan. Ensure compliance with the assurances, policy, and program objectives
- Perform Title VI program reviews to assess administrative procedures, staffing, and resources; provide recommendations as required to the ECWRPC
- Review written Title VI complaints that may be received by ECWRPC following the adopted procedural guidelines (see Title VI complaint procedure)
- Ensure every effort is made to resolve complaints informally at the local or regional level
- Conduct or facilitate training programs on Title VI issues and regulations for ECWRPC employees, and facilitate Title VI training for appropriate staff and contractors. A summary of training conducted will be reported in the annual update
- Review and update ECWRPC's Title VI non-discrimination plan as needed or required
- Present updated plan to the ECWRPC full Commission for approval
- Prepare an annual report of Title VI accomplishments and changes to the program in the preceding federal fiscal year; identify goals and objectives for the upcoming year as required.
- Work with ECWRPC staff to develop and disseminate Title VI non-discrimination plan information to ECWRPC employees, contractors, subcontractors, consultants, subconsultants, and beneficiaries, as well as the general public. Public dissemination includes beneficiary notice and complaint procedures posted at ECWRPC's office and website. Additional dissemination efforts may include postings of official statements, inclusion of Title VI language in contracts or other agreements, website postings, and annual publication of ECWRPC's Title VI non-discrimination plan policy statement in newspaper(s) having a general circulation, and informational brochures. Ensure public service announcements or notices are posted of proposed projects, hearings, and meetings in newspapers or other media reaching the affected community. Ensure the full utilization of available minority publications or media. Where appropriate, provide written or verbal information in languages other than English.

## **SEPTEMBER, 2020-AUGUST, 2021 ACTIVITIES**

The table below highlights activities that pertain to equity, inclusion, diversity, and opportunity that ECWRPC staff members have participated in or conducted. The table is divided into the following three categories: regularly scheduled meetings (both internal and external), other meetings (both internal and external), and outreach and engagement. The purpose of tracking these events is to determine where we have current relationships, how our staff members have continued to enhance their understanding and knowledge of equity, diversity, and inclusion; and track the success of our outreach and engagement efforts. It should be noted that, due to the Covid-19 pandemic, many of these meetings and engagements were virtual.

Event Name	Provider/ Host	Date(s)	Duration	Staff	Description	Activity Type
<b>Regularly Scheduled Meetings</b>						
Fox Valley Thrives Transportation and Core Team Hybrid Meetings	Fox Valley Thrives	February 2021 March 2021 April 2021 May 2021 June 2021	1.5 hours per meeting	Kim Biedermann	Monthly meeting to discuss health equity, access to transportation for Covid vaccines	Meeting
Fox Valley Thrives Transportation Meeting	Fox Valley Thrives	February 2021	2 hours per meeting	Kim Biedermann	Monthly meeting to discuss equitable transportation access and opportunities	Meeting
Equity and Opportunity Team Meetings	ECWRPC	September 2020 November 2020 December 2020 February 2021 March 2021 June 2021 July 2021	30 minutes to 1.5 hours	ECWRPC Equity and Opportunity Team Members	Bi-monthly to monthly meetings to discuss equity and opportunity for ECWRPC	Meeting
Hispanic Interagency Meeting	Casa Hispana	Monthly	1.5 hours	Adam BellCorelli	Monthly meetings to discuss issues impacting WI Hispanic community, access to resources, Covid response, housing, employment, language access, health care	Meeting
<b>Other Meetings and Trainings</b>						
Bottom Up Webinar		January 11, 2021	1 hour	Adam BellCorelli	Webinar about engagement of	Webinar

					historically ignored communities	
Census Academy Webinar		September 23, 2020	1.5 hours	Adam BellCorelli	Examined data for Hispanics in the US	Webinar
Exploring Equity in Mobility Management		November 9, 2020	2 hours	Adam BellCorelli	Discussion regional networks to connect transit	Webinar
MetroQuest Webcast	MetroQuest	October 27, 2020	1 hour	Adam BellCorelli	Discussed how to achieve true diversity and equity through community engagement	Webinar
New North Summit Pre-Game Virtual Meeting	New North	March 11, 2021	1 hour	Adam Pfefferle		Webinar
Title VI Presentation	Equity Network	February 25, 2021	1.5 hours	Adam BellCorelli, Kim Biedermann	Kim and Adam presented on Title VI	Virtual Presentation
Redlining and the Climate Crisis	EPA	April 6, 2021	1 hour	Adam BellCorelli, Kim Biedermann	Discussed the history of redlining and its continued impacts	Webinar
Title VI Staff Presentation		June 30, 2021	.5 hours	All Staff	Presentation to ECWRPC staff on EC's Title VI plan	Staff Meeting
Transportation Equity in Action		October 1, 2020	1 hour	Adam BellCorelli		Webinar
Compassion and Community Building Webinar		December 21, 2020	1 hour	Adam BellCorelli		Webinar

Community Engagement and Health Equity Webinar and Discussion		July 14, 2021	3 hours	Adam BellCorelli, Kim Biedermann, Ashley Tracy		Webinar followed by discussion
Equity and Public Engagement Strategies		March 8, 2021	1 hour	Dave Moesch		Webinar
<b>Outreach and Engagement</b>						
Neenah Farmers' Mark		June 12, 2021	8am-12:30pm	Kim Biedermann	Public outreach for the Congestion Management Plan and Bicycle and Pedestrian Plan	Outreach/Engagement
Trail Summit Fall Follow Up	ECWRPC Fox Cities Greenways, Inc. Community Foundation for the Fox Valley Region	February 25, 2020	2 hours	Transportation staff	Presentation to discuss equity in trails	Outreach/Engagement/Meeting
Congestion Management Plan and Bicycle and Pedestrian Survey	ECWRPC	May-June 2021			Survey to understand walking and biking habits, trends and opinions in congestion	Outreach/Engagement

## TITLE VI COMPLAINTS

### Title VI Non-Discrimination Plan Complaint Procedure

Any person who believes she or he has been discriminated against on the basis of race, color, or national origin by the ECWRPC may file a Title VI complaint by completing and submitting the agency's Title VI Complaint Form. The ECWRPC investigates complaints received no more than 180 days after the alleged incident. The ECWRPC will process complaints that are complete. Once the complaint is received, ECWRPC Title VI Non-Discrimination Plan Coordinator will review and take the appropriate course of action. The complainant will receive

an acknowledgement letter informing her/him that the complaint is being promptly reviewed. ECWRPC has 30 days to investigate the complaint. If more information is needed to resolve the case, the Commission may contact the complainant. The complainant has 20 business days from the date of the letter to send requested information to the investigator assigned to the case. If the investigator is not contacted by the complainant or does not receive the additional information within 30 business days, the ECWRPC Title VI Non-Discrimination Plan Coordinator can request ECWRPC Steering Committee close the case. A case can be administratively closed also if the complainant no longer wishes to pursue their case. After the investigator reviews the complaint, she/he will issue one of two (2) letters to the complainant: a closure letter or a letter of finding (LOF).

- A closure letter summarizes the allegations and states that there was not a Title VI violation and that the case will be closed.
- A letter of finding (LOF) summarizes the allegations and the interviews regarding the alleged incident, and explains whether any disciplinary action, additional training of the staff member, or other action will occur.

If the complainant wishes to appeal the decision, she/he has 15 days after the date of the letter or the LOF to do so. A person may also file a complaint directly with the Federal Transit Administration, at FTA Office of Civil Rights, 1200 New Jersey Avenue SE, Washington, DC 20590.

Complaints are recorded in the table below. For the time period of this report, no complaints were received.

Type	Date (Month, Day, Year)	Complainant's Name/Address	Basis of Complaint <sup>1</sup>	Summary Complaint Description	Status	Action(s) Taken/Final Outcome if Resolved
Complaint Investigation Lawsuit						

<sup>1</sup> **Basis of Complaint:** Specify Race, Color, National Origin, Disability, Religion, Sex, Age, Service, Income Status, Limited English Proficient (LEP), Safety, Other

## **ANNUAL ACCOMPLISHMENTS**

### **2021 Annual Accomplishments**

- Staff created equity analysis maps to be included in the Bicycle and Pedestrian Plans.
- Staff attends monthly meetings of the Hispanic Interagency group and monthly meetings of the Hmong American Partnership group.
- East Central continues to work with Fox Valley THRIVES along with other partner organizations on the inclusion of underserved community populations.
- Staff conducted community engagement for the Bicycle and Pedestrian Plan and Congestion Management Process Plan updates through surveys, discussing them at various partner organization meetings, and attending the Neenah Farmers' Market.
- Staff participates in monthly conference calls for the Transportation Equity Caucus.
- Staff adopted an annual Equity and Opportunity action plan.
- Staff worked to offer alternative methods of engagement during Covid, including hosting virtual meetings and recorded versions of webinars, including for the long range transportation plans.

### **FUTURE GOALS AND OBJECTIVES**

- Develop staff trainings to continue to educate the staff on Title VI issues and processes.
- Continue to add new locations to post East Central's Title VI procedure.
- Continue to look for new data sources to better meet the needs of the minority populations as more accurate data will allow us to better map minority populations in comparison to Transportation Improvement Projects.
- Continue to ensure East Central documents include Title VI notices.
- Reach out to external groups to learn more about Title VI issues and share ideas.
- Continue trainings and outreach efforts to connect to the public and share resources.
- Continue asset and network mapping.
- Be intention in outreach to and engagement with underserved populations and engage them in the transportation planning process.
- Further opportunities for East Central to engage with community and partners.
- Identify ways in which East Central can increase opportunities for equitable participation, including identifying documents that should be translated and providing a phone translation service.
- Continue to use GIS as a tool for furthering equity in the region.

### **ECWRPC TITLE VI NON-DISCRIMINATION PLAN AND LIMITED ENGLISH PROFICIENCY PROGRAM AMENDMENTS**

No amendments have been made; however, the updated Title VI/ADA Plan was adopted by the Commission in October 2020.

**FHWA SUBRECIPIENT  
TITLE VI/NONDISCRIMINATION ASSURANCES  
FFY 2022**

## **Introduction**

All recipients of federal funds must comply with Title VI of the Civil Rights Act of 1964 and other Nondiscrimination statutes that afford legal protections. The Wisconsin Department of Transportation (WisDOT) is a recipient of Federal Highway Administration (FHWA) financial assistance committed to ensuring nondiscrimination in all WisDOT programs and activities as demonstrated in our signed assurances and Title VI Implementation Plan. Because WisDOT directly or indirectly extends FHWA funds to you, your organization is an FHWA Subrecipient that is required to provide the same Title VI commitment, assurances and plan.

WisDOT is responsible for annual monitoring and reporting of the activities of its FHWA Subrecipients to verify compliance with Title VI of the Civil Rights Act of 1964 and other nondiscrimination statutes and regulations (hereinafter termed "Acts and Regulations") and to validate continued eligibility for FHWA financial assistance. The contents of this two-part **TITLE VI ASSURANCES and IMPLEMENTATION PLAN AGREEMENT** are the framework that assures organizational awareness, an implementation plan, and effectuating compliance with the Acts and Regulations.

This document must be signed by the highest responsible official in the Subrecipient's organization, typically the Executive Director, because the signed copy of this document is a binding legal agreement between WisDOT and the Subrecipient organization.

- The first Section entitled **Part 1: Title VI Assurances** is consistent with US Department of Transportation Order Number 1050.2A, *Standard Title VI/Non-Discrimination Assurances*.
  - Be advised that the official signing these Assurances must appoint and/or identify an individual as Title VI Coordinator as required by 23 Code of Federal Regulations (CFR) 200 and 49 CFR 21, who shall be responsible for data collection and analysis, and data submission to WisDOT. Your signature on the attached document confirms that the listed appointee has the authority and resources to fulfill the requirements of the *WisDOT Title VI Implementation Plan*.
- The second Section entitled **Part 2: Implementation Plan Agreement** outlines your organization's Title VI activities, data collection, and reporting; the signed agreement serves as your organization's *submission of its implementation plan*.

Note that signature and submission of the attached documents are only applicable to FHWA Title VI compliance. If your organization is subject to Title VI compliance requirements for other USDOT operating administrations or other federal fund recipients, you are encouraged to review the requirements of each entity to ensure active implementation and assure compliance with appropriate, separate submissions.

## **INSTRUCTIONS for Part 1: TITLE VI ASSURANCES**

1. Fill-in all blanks with the appropriate information (search for the word "Click" to find all blanks).
2. The following *Assurances* must be signed, on page 7, by the highest responsible official in your agency/organization.
3. Promptly submit the following document, completed, signed and scanned to the Wisconsin Department of Transportation, attention Taqwanya Smith [taqwanya.smith@dot.wi.gov](mailto:taqwanya.smith@dot.wi.gov)

If you need assistance, please contact Taqwanya smith by email [taqwanya.smith@dot.wi.gov](mailto:taqwanya.smith@dot.wi.gov) or phone at (608) 266-8129.

***The following pages are the required Title VI Assurances to be signed and returned.***

**FHWA SUBRECIPIENT  
TITLE VI/NONDISCRIMINATION ASSURANCES  
FFY 2022**

The following **Part 1: Title VI Assurances** document is a legally binding agreement between the Wisconsin Department of Transportation (WisDOT) and East Central Wisconsin Regional Planning Commission, a WisDOT Subrecipient of Federal Highway Administration (FHWA) funds.

**SUBRECIPIENT TITLE VI COORDINATOR FOR FHWA ACTIVITIES AND MONITORING:**

**NAME:** Kim Biedermann Title: Senior Transportation Planner/Title VI Coordinator

**ORGANIZATION:** East Central Wisconsin Regional Planning Commission

**MAILING ADDRESS:** 400 Ahnaip Street, Suite 100; Menasha, WI 54892

**EMAIL ADDRESS:** kbiedermann@ecwrpc.org

**PHONE:** 920.751.4770 Fax : *[Click and type here to enter text]*

Name of the signatory on **Part 1: Title VI Assurances** (see Page No. 7): Melissa A. Kraemer Badtke, Executive Director of East Central Wisconsin Regional Planning Commission

Does your organization require the approval of a Board or Commission to execute this **Part 1: Title VI Assurances** (click on box to insert "X")? Yes  No

If yes, provide date of expected Board or Commission approval: *[Click and type here to enter text]*

**FHWA SUBRECIPIENT  
TITLE VI/NONDISCRIMINATION ASSURANCES  
FFY 2022**

## **Title VI Policy Statement**

The East Central Wisconsin Regional Planning Commission, a WisDOT Subrecipient of FHWA funds, (hereinafter referred to as the “Subrecipient”) assures that no person shall, on the grounds of race, color, national origin or sex as provided by Title VI of the Civil Rights Act of 1964, Section 162 (a) of the Federal Aid Highway Act of 1973 (23 U.S.C. 324), and the Civil Rights Restoration Act of 1987 (P.L. 100.259) be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity. The Subrecipient further assures every effort will be made to ensure non-discrimination in whether those programs and activities are federally-funded or not.

In other words, this organization has implemented procedures, policies and actions to ensure nondiscrimination in all of its programs and activities; and offers the signature of its highest official as a reasonable guarantee of compliance with all nondiscrimination laws and requirements.

## **Authorities**

The above Title VI Policy Statement and the following provisions of these **Assurances** are provided under a range of federal Acts and Regulations [see 23 CFR 200.5(p)]. References to Title VI requirements and regulations are not solely limited Title VI of the Civil Rights Act of 1964. Where appropriate, “Title VI requirements” also refer to the civil rights provisions of other federal statutes and related implementation regulations to the extent that they prohibit discrimination on the grounds of race, color, national origin or sex in all its programs, activities and operations receiving federal financial assistance. The Title VI authorities are:

### **Nondiscrimination Acts**

- **Title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d) provides:** No person in the United States shall, on the ground of race, color, or national origin be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving Federal financial assistance.
- **Section 162 (a) of the Federal Aid Highway Act of 1973 (23 U.S.C. 324) provides:** No person shall, on the ground of sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving Federal assistance under this Title or carried on under this Title.
- **The Civil Rights Restoration Act of 1987 (P.L. 100-209), provides:** Clarification of the original intent of Congress in Title VI of the Civil Rights Act of 1964, Title IX of the Education Amendments of 1972, the Age Discrimination Act of 1975, and Section 504 of the Rehabilitation Act of 1973. The Act restores the broad, institution-wide scope and coverage of the nondiscrimination statutes to include all programs and activities of Federal-aid recipients, sub-recipients, and contractors/consultants, whether such programs and activities are federally assisted or not.

### **Nondiscrimination Regulations**

- 23 CFR 200, Title VI Program and Related Statutes-Implementation and Review Procedures
- 49 CFR 21, Nondiscrimination in Federally-Assisted Programs of the Department of Transportation-Effectuation of Title VI of the Civil Rights Act of 1964
- USDOT Order 1050.2A, *Standard Title VI/Non-Discrimination Assurances*

# **Part 1: TITLE VI ASSURANCES**

*USDOT Standard Title VI/Non-Discrimination Assurances*

# **The United States Department of Transportation (USDOT)**

## **Standard Title VI/Non-Discrimination Assurances**

### **DOT Order No. 1050.2A**

The (*East Central Wisconsin Regional Planning Commission*) (herein referred to as the "Recipient"), **HEREBY AGREES THAT**, as a condition to receiving any Federal financial assistance from the U.S. Department of Transportation (DOT), through *Federal Highway Administration*, is subject to and will comply with the following:

#### **Statutory/Regulatory Authorities**

- Title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d seq., 78 stat. 252), (prohibits discrimination on the basis of race, color, national origin);
- 49 C.F.R. Part 21 (entitled *Non-discrimination in Federally-Assisted Programs Of The Department Of Transportation—Effectuation Of Title VI Of The Civil Rights Act Of 1964*);
- 28 C.F.R. section 50.3 (U.S. Department of Justice *Guidelines for Enforcement of Title VI of the Civil Rights Act of 1964*);

***Federal Highway Administration may include additional Statutory/Regulatory Authorities here.***

The preceding statutory and regulatory cites hereinafter are referred to as the "Acts" and "Regulations," respectively.

#### **General Assurances**

In accordance with the Acts, the Regulations, and other pertinent directives, circulars, policy, memoranda, and/or guidance, the Recipient hereby gives assurance that it will promptly take any measures necessary to ensure that:

"No person in the United States shall, on the grounds of race, color, or national origin, be excluded from participation in, be denied the benefits of or be otherwise subjected to discrimination under any program or activity, "for which the Recipient receives Federal financial assistance from DOT, including the (*Federal Highway Administration*).

The Civil Rights Restoration Act of 1987 clarified the original intent of Congress, with respect to Title VI and other Non-discrimination requirements (The Age Discrimination Act of 1975, and Section 504 of the Rehabilitation Act of 1973), by restoring the broad, institutional-wide scope and coverage of these nondiscrimination statutes and requirements to include all programs and activities of the Recipient, so long as any portion of the program is Federally assisted.

***Federal Highway Administration may include additional General Assurances in this section or reference an addendum here.***

## **Specific Assurances**

More specifically, and without limiting the above general Assurance, the Recipient agrees with and gives the following Assurances with respect to its Federally assisted **(Appleton (Fox Cities) MPO and Oshkosh MPO (PL) and Regional Transportation Program (SPR))**:

1. The Recipient agrees that each "activity," "facility," or "program," as defined in 21.23 (b) and 21.23 (e) of 49 C.F.R. 21 will be (with regard to an "activity") facilitated or will be (with regard to a "facility") operated, or will be (with regard to a "program") conducted in compliance with all requirements imposed by, or pursuant to the Acts and the Regulations.
2. The Recipient will insert the following notification in all solicitations for bids, Requests For Proposals for work, or material subject to the Acts and the Regulations made in connection with all **(Appleton (Fox Cities) MPO and Oshkosh MPO (PL) and Regional Transportation Program (SPR))** and, in adapted form, in all proposals for negotiated agreements regardless of funding source:

"The **(East Central Wisconsin Regional Planning Commission)**, in accordance with the provisions of **Title VI of the Civil Rights Act of 1964** (78 Stat. 252, 42 U.S.C. 2000d to 2000d-4) and the Regulations, hereby notifies all bidders that it will affirmatively ensure that any contract entered into pursuant to this advertisement, disadvantaged business enterprises will be afforded full and fair opportunity to submit bids in response to this invitation and will not be discriminated against on the grounds of race, color, or national origin in consideration for an award. "

3. The Recipient will insert the clauses of Appendix A of this Assurance in every contract or agreement subject to the Acts and the Regulations.
4. The Recipient will insert the clauses of Appendix B of this Assurance, as a covenant running with the land, in any deed from the United States effecting or recording a transfer of real property, structures, use, or improvements thereon or interest therein to a Recipient.
5. That where the Recipient receives Federal financial assistance to construct a facility, or part of a facility, the Assurance will extend to the entire facility and facilities operated in connection therewith.
6. That where the Recipient receives Federal financial assistance in the form, or for the acquisition of real property or an interest in real property, the Assurance will extend to rights to space on, over, or under such property.
7. That the Recipient will include the clauses set forth in Appendix C of this Assurance, as a covenant running with the land, in any future deeds, leases, licenses, permits, or similar instruments entered into by the Recipient with other parties:
  - a. for the subsequent transfer of real property acquired or improved under the applicable activity, project, or program; and
  - b. for the construction or use of, or access to, space on, over, or under real property acquired or improved under the applicable activity, project, or program.

8. That this Assurance obligates the Recipient for the period during which Federal financial assistance is extended to the program, except where the Federal financial assistance is to provide, or is in the form of, personal property, or real property, or interest therein, or structures or improvements thereon, in which case the Assurance obligates the Recipient, or any transferee for the longer of the following periods:
  - a. the period during which the property is used for a purpose for which the Federal financial assistance is extended, or for another purpose involving the provision of similar services or benefits; or
  - b. the period during which the Recipient retains ownership or possession of the property.
  
9. The Recipient will provide for such methods of administration for the program as are found by the Secretary of Transportation or the official to whom he/she delegates specific authority to give reasonable guarantee that it, other recipients, sub-recipients, sub-grantees, contractors, subcontractors, consultants, transferees, successors in interest, and other participants of Federal financial assistance under such program will comply with all requirements imposed or pursuant to the Acts, the Regulations, and this Assurance.
  
10. The Recipient agrees that the United States has a right to seek judicial enforcement with regard to any matter arising under the Acts, the Regulations, and this Assurance.

***Federal Highway Administration may include additional Specific Assurances in this section.***

By signing this ASSURANCE, *[East Central Wisconsin Regional Planning Commission]* also agrees to comply (and require any sub-recipients, sub-grantees, contractors, successors, transferees, and/or assignees to comply) with all applicable provisions governing the *[Wisconsin Department of Transportation's]* access to records, accounts, documents, information, facilities, and staff. You also recognize that you must comply with any program or compliance reviews, and/or complaint investigations conducted by the *[Wisconsin Department of Transportation]*. You must keep records, reports, and submit the material for review upon request to *[Wisconsin Department of Transportation]*, or its designee in a timely, complete, and accurate way. Additionally, you must comply with all other reporting, data collection, and evaluation requirements, as prescribed by law or detailed in program guidance.

*[East Central Wisconsin Regional Planning Commission]* gives this ASSURANCE in consideration of and for obtaining any Federal grants, loans, contracts, agreements, property, and/or discounts, or other Federal-aid and Federal financial assistance extended after the date hereof to the recipients by the U.S. Department of Transportation under the *(Appleton (Fox Cities) MPO and Oshkosh MPO (PL) and Regional Transportation Program (SPR))*. This ASSURANCE is binding on *[Wisconsin]*, other recipients, sub-recipients, sub-grantees, contractors, subcontractors and their subcontractors', transferees, successors in interest, and any other participants in the *(Appleton (Fox Cities) MPO and Oshkosh MPO (PL) and Regional Transportation Program (SPR))*. The person(s) signing below is authorized to sign this ASSURANCE on behalf of the Recipient.

East Central Wisconsin Regional Planning Commission

*(Name of Sub-Recipient)*

By   
*(Signature of Authorized Official)*

**DATED:** 10/7/2021

# Appendix A

During the performance of this contract, the contractor, for itself, its assignees, and successors in interest (hereinafter referred to as the "contractor") agrees as follows:

1. **Compliance with Regulations:** The contractor (hereinafter includes consultants) will comply with the Acts and the Regulations relative to Non-discrimination in Federally-assisted programs of the U.S. Department of Transportation, (***Federal Highway Administration***), as they may be amended from time to time, which are herein incorporated by reference and made a part of this contract.
2. **Non-discrimination:** The contractor, with regard to the work performed by it during the contract, will not discriminate on the grounds of race, color, or national origin in the selection and retention of subcontractors, including procurements of materials and leases of equipment. The contractor will not participate directly or indirectly in the discrimination prohibited by the Acts and the Regulations, including employment practices when the contract covers any activity, project, or program set forth in Appendix B of 49 CFR Part 21. *[Include Federal Highway Administration specific program requirements.]*
3. **Solicitations for Subcontracts, Including Procurements of Materials and Equipment:** In all solicitations, either by competitive bidding, or negotiation made by the contractor for work to be performed under a subcontract, including procurements of materials, or leases of equipment, each potential subcontractor or supplier will be notified by the contractor of the contractor's obligations under this contract and the Acts and the Regulations relative to Non-discrimination on the grounds of race, color, or national origin. *[Include Federal Highway Administration specific program requirements.]*
4. **Information and Reports:** The contractor will provide all information and reports required by the Acts, the Regulations, and directives issued pursuant thereto and will permit access to its books, records, accounts, other sources of information, and its facilities as may be determined by the Recipient or the (***Federal Highway Administration***) to be pertinent to ascertain compliance with such Acts, Regulations, and instructions. Where any information required of a contractor is in the exclusive possession of another who fails or refuses to furnish the information, the contractor will so certify to the Recipient or the (***Federal Highway Administration***), as appropriate, and will set forth what efforts it has made to obtain the information.
5. **Sanctions for Noncompliance:** In the event of a contractor's noncompliance with the Nondiscrimination provisions of this contract, the Recipient will impose such contract sanctions as it or the (***Federal Highway Administration***) may determine to be appropriate, including, but not limited to:
  - a. withholding payments to the contractor under the contract until the contractor complies; and/or
  - b. cancelling, terminating, or suspending a contract, in whole or in part.
6. **Incorporation of Provisions:** The contractor will include the provisions of paragraphs one through six in every subcontract, including procurements of materials and leases of equipment, unless exempt by the Acts, the Regulations and directives issued pursuant thereto. The contractor will take action with respect to any subcontract or procurement as the Recipient or the (***Federal Highway Administration***) may direct as a means of enforcing such provisions including sanctions for noncompliance. Provided, that if the contractor becomes involved in, or is threatened with litigation by a subcontractor, or supplier because of such direction, the contractor may request the Recipient to enter into any litigation to protect the interests of the Recipient. In addition, the contractor may request the United States to enter into the litigation to protect the interests of the United States.

## Appendix B

### CLAUSES FOR DEEDS TRANSFERRING UNITED STATES PROPERTY

The following clauses will be included in deeds effecting or recording the transfer of real property, structures, or improvements thereon, or granting interest therein from the United States pursuant to the provisions of Assurance 4:

NOW, THEREFORE, the U.S. Department of Transportation as authorized by law and upon the condition that the (East Central Wisconsin Regional Planning Commission) will accept title to the lands and maintain the project constructed thereon in accordance with (Name of Appropriate Legislative Authority), the Regulations for the Administration of (Appleton (Fox Cities) MPO and Oshkosh MPO (PL) and Regional Transportation Program (SPR)), and the policies and procedures prescribed by the (Federal Highway Administration) of the U.S. Department of Transportation in accordance and in compliance with all requirements imposed by Title 49, Code of Federal Regulations, U.S. Department of Transportation, Subtitle A, Office of the Secretary, Part 21, Non-discrimination in Federally-assisted programs of the U.S. Department of Transportation pertaining to and effectuating the provisions of Title VI of the Civil Rights Act of 1964 (78 Stat. 252; 42 U.S.C. §2000d to 2000d-4), does hereby remise, release, quitclaim and convey unto the (East Central Wisconsin Regional Planning Commission) all the right, title and interest of the U.S. Department of Transportation in and to said lands described in Exhibit A attached hereto and made a part hereof.

#### (HABENDUM CLAUSE)

**TO HAVE AND TO HOLD** said lands and interests therein unto (East Central Wisconsin Regional Planning Commission) and its successors forever, subject, however, to the covenants, conditions, restrictions and reservations herein contained as follows, which will remain in effect for the period during which the real property or structures are used for a purpose for which Federal financial assistance is extended or for another purpose involving the provision of similar services or benefits and will be binding on the (East Central Wisconsin Regional Planning Commission), its successors and assigns.

The (East Central Wisconsin Regional Planning Commission), in consideration of the conveyance of said lands and interests in lands, does hereby covenant and agree as a covenant running with the land for itself, its successors and assigns, that (1) no person will on the grounds of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination with regard to any facility located wholly or in part on, over, or under such lands hereby conveyed [ , ] [and] \* (2) that the (East Central Wisconsin Regional Planning Commission) will use the lands and interests in lands and interests in lands so conveyed, in compliance with all requirements imposed by or pursuant to Title 49, Code of Federal Regulations, U.S. Department of Transportation, Subtitle A, Office of the Secretary, Part 21, Nondiscrimination in Federally-assisted programs of the U.S. Department of Transportation, Effectuation of Title VI of the Civil Rights Act of 1964, and as said Regulations and Acts may be amended[, and (3) that in the event of breach of any of the above-mentioned non-discrimination conditions, the Department will have a right to enter or re-enter said lands and facilities on said land, and that above described land and facilities will thereon revert to and vest in and become the absolute property of the U.S. Department of Transportation and its assigns as such interest existed prior to this instruction]. \*

(\*Reverter clause and related language to be used only when it is determined that such a clause is necessary in order to make clear the purpose of Title VI.)

## Appendix C

### CLAUSES FOR TRANSFER OF REAL PROPERTY ACQUIRED OR IMPROVED UNDER THE ACTIVITY, FACILITY, OR PROGRAM

The following clauses will be included in deeds, licenses, leases, permits, or similar instruments entered into by the (East Central Wisconsin Regional Planning Commission) pursuant to the provisions of Assurance 7(a):

- A. The (grantee, lessee, permittee, etc. as appropriate) for himself/herself, his/her heirs, personal representatives, successors in interest, and assigns, as a part of the consideration hereof, does hereby covenant and agree [in the case of deeds and leases add "as a covenant running with the land"] that:
  1. In the event facilities are constructed, maintained, or otherwise operated on the property described in this (deed, license, lease, permit, etc.) for a purpose for which a U.S. Department of Transportation activity, facility, or program is extended or for another purpose involving the provision of similar services or benefits, the (grantee, licensee, lessee, permittee, etc.) will maintain and operate such facilities and services in compliance with all requirements imposed by the Acts and Regulations (as may be amended) such that no person on the grounds of race, color, or national origin, will be excluded from participation in, denied the benefits of, or be otherwise subjected to discrimination in the use of said facilities.
- B. With respect to licenses, leases, permits, etc., in the event of breach of any of the above Non-discrimination covenants, (East Central Wisconsin Regional Planning Commission) will have the right to terminate the (lease, license, permit, etc.) and to enter, re-enter, and repossess said lands and facilities thereon, and hold the same as if the (lease, license, permit, etc.) had never been made or issued. \*
- C. With respect to a deed, in the event of breach of any of the above Non-discrimination covenants, the (East Central Wisconsin Regional Planning Commission) will have the right to enter or re-enter the lands and facilities thereon, and the above described lands and facilities will there upon revert to and vest in and become the absolute property of the (East Central Wisconsin Regional Planning Commission) and its assigns. \*

(\*Reverter clause and related language to be used only when it is determined that such a clause is necessary to make clear the purpose of Title VI.



**FHWA SUBRECIPIENT  
TITLE VI IMPLEMENTATION PLAN AGREEMENT  
FFY 2022**

**Introduction**

All recipients of federal funds must comply with Title VI of the Civil Rights Act of 1964 and other Nondiscrimination statutes that afford legal protections. The Wisconsin Department of Transportation (WisDOT) is a recipient of Federal Highway Administration (FHWA) financial assistance and committed to ensuring nondiscrimination in all WisDOT programs and activities as demonstrated in our signed assurances and Title VI Implementation Plan. Because WisDOT directly or indirectly extends FHWA funds to you, your organization is an FHWA Subrecipient that is required to provide the same Title VI commitment, assurances and plan.

WisDOT is responsible for annual monitoring and reporting of the activities of its FHWA Subrecipients to verify compliance with Title VI of the Civil Rights Act of 1964 and other nondiscrimination statutes and regulations (hereinafter termed "Acts and Regulations") and for validating continued eligibility for FHWA financial assistance. The contents of this **TITLE VI ASSURANCES and IMPLEMENTATION PLAN AGREEMENT FFY 2022** (hereinafter "**2022 ASSURANCES AND AGREEMENT**") are the framework that assures organizational awareness, an implementation plan, and effectuating compliance with the Acts and Regulations.

- The first Section entitled **Part 1: Title VI Assurances** is consistent with US Department of Transportation Order Number 1050.2A, *Standard Title VI/Non-Discrimination Assurances*.
- The **Part 1: Title VI Assurances** are due to be completed, signed and returned to the WisDOT Title VI Office by:

**September 30, 2021**

- The second Section entitled **Part 2: Title VI Implementation Plan Agreement** outlines your organization's Title VI activities, data collection, and reporting; the signed agreement serves as your organization's submission of a Title VI Implementation Plan.

The following pages of this document contain only the **Part 2: Title VI Implementation Plan Agreement** and must be signed by the highest responsible official in the Subrecipient's organization, typically the Executive Director by:

**September 30, 2021**

- A signed copy of this **Part 2: Title VI Implementation Plan Agreement** is a binding legal agreement between WisDOT and the Subrecipient organization.

Note that signature and submission of the attached documents are only applicable to FHWA Title VI compliance. If your organization is subject to Title VI compliance requirements for other USDOT operating administrations or other federal fund recipients (such as the Federal Transit Administration), you are encouraged to review the requirements of each entity to ensure active implementation and assure compliance with appropriate, separate submissions.

**INSTRUCTIONS for the Part 2: Title VI Implementation Plan Agreement**

1. Fill-in all blanks with the appropriate information (search for the word "Click" to find all blanks).
2. The **Part 2: Title VI Implementation Plan Agreement** must be signed on Page No. 13, by the Executive Director or the highest responsible official in your agency/organization.
3. Promptly submit the completed, signed and scanned **Part 2: Title VI Implementation Plan Agreement** to the Wisconsin Department of Transportation, Title VI Office at: [taqwanya.smith@dot.wi.gov](mailto:taqwanya.smith@dot.wi.gov).

If you need assistance, please contact Taqwanya Smith by email [taqwanya.smith@dot.wi.gov](mailto:taqwanya.smith@dot.wi.gov) or phone at (608) 266-8129.

***The following pages are the required Part 2: Title VI Implementation Plan Agreement to be signed and returned.***

**FHWA SUBRECIPIENT  
TITLE VI IMPLEMENTATION PLAN AGREEMENT  
FFY 2022**

The following **Part 2: Title VI Implementation Plan Agreement** is a legally binding agreement between the Wisconsin Department of Transportation (WisDOT) and East Central Wisconsin Regional Planning Commission, a WisDOT Subrecipient of Federal Highway Administration (FHWA) funds.

**SUBRECIPIENT TITLE VI COORDINATOR FOR FHWA ACTIVITIES AND MONITORING:**

**NOTE: IF YOU RECENTLY PROVIDED THE TITLE VI COORDINATOR NAME AND CONTACT INFORMATION IN PART 1: TITLE VI ASSURANCES, YOU MAY SKIP TO #1 BELOW THE GREY BOX.**

**NAME:** Kim Biedermann      **Title:** Senior Transportation Planner/Title VI Coordinator

**EMPLOYING ORGANIZATION:** East Central Wisconsin Regional Planning Commission

**MAILING ADDRESS:** 400 Ahnaip Street, Suite 100; Menasha, WI 54952

**EMAIL ADDRESS:** kbiedermann@ecwrpc.org

**PHONE:**920.751.4770 **Fax :** *[Click and type here to enter text]*

1. Name of the signatory of **Part 2: Title VI Implementation Plan Agreement** (see Page No. 13): Melissa A. Kraemer Badtke, Executive Director of East Central Wisconsin Regional Planning Commission
2. Does your organization require the approval of a Board or Commission to execute this **Part 2: Title VI Implementation Plan Agreement** (click on box to insert "X")? Yes  No
3. If yes, provide date of expected Board or Commission approval: *[Click and type here to enter text]*

## **Title VI Policy Statement**

The East Central Wisconsin Regional Planning Commission, a WisDOT Subrecipient of FHWA funds, (hereinafter referred to as the "Subrecipient") assures that no person shall, on the grounds of race, color, national origin or sex as provided by Title VI of the Civil Rights Act of 1964, Section 162 (a) of the Federal Aid Highway Act of 1973 (23 U.S.C. 324), and the Civil Rights Restoration Act of 1987 (P.L. 100-259) be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity. The Subrecipient further assures every effort will be made to ensure nondiscrimination in all of its programs and activities whether those programs and activities are federally-funded or not.

In other words, this organization has implemented procedures, policies and actions to ensure nondiscrimination in all of its programs and activities; and offers the signature of its highest official as a reasonable guarantee of compliance with all nondiscrimination laws and requirements.

## **Authorities**

The above Title VI Policy Statement and the following **Part 2: Title VI Implementation Plan Agreement** is based on a range of federal Acts and Regulations [see 23 CFR 200.5(p)]. References to Title VI requirements and regulations are not solely limited to Title VI of the Civil Rights Act of 1964. Where appropriate, "Title VI requirements" also refer to the civil rights provisions of other federal statutes and related implementation regulations to the extent that they prohibit discrimination on the grounds of race, color, national origin or sex in all its programs, activities and operations receiving federal financial assistance. The Title VI authorities (hereinafter referred to as "Acts and Regulations") are:

### **Nondiscrimination Acts**

- **Title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d) provides:** No person in the United States shall, on the ground of race, color, or national origin be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving Federal financial assistance.
- **Section 162 (a) of the Federal Aid Highway Act of 1973 (23 U.S.C. 324) provides:** No person shall, on the ground of sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving Federal assistance under this Title or carried on under this Title.
- **The Civil Rights Restoration Act of 1987 (P.L. 100-209), provides:** Clarification of the original intent of Congress in Title VI of the Civil Rights Act of 1964, Title IX of the Education Amendments of 1972, the Age Discrimination Act of 1975, and Section 504 of the Rehabilitation Act of 1973. The Act restores the broad, institution-wide scope and coverage of the nondiscrimination statutes to include all programs and activities of Federal-aid recipients, sub-recipients, and contractors/consultants, whether such programs and activities are federally-assisted or not.

### **Nondiscrimination Regulations**

- 23 CFR 200, Title VI Program and Related Statutes-Implementation and Review Procedures
- 49 CFR 21, Nondiscrimination in Federally-Assisted Programs of the Department of Transportation-Effectuation of Title VI of the Civil Rights Act of 1964
- USDOT Order 1050.2A, *Standard Title VI/Non-Discrimination Assurances*

**Part 2:**  
**Title VI Implementation Plan Agreement**

## **Title VI Program Implementation**

The following sections represent elements of a “Subrecipient Title VI Implementation Plan”, as required by FHWA, to sufficiently document methods used to administer a Title VI Program. Subrecipients of FHWA funds distributed by WisDOT (the recipient) are required to meet requirements of a **Title VI Implementation Plan** as set forth by WisDOT within this **Part 2: Title VI Implementation Plan Agreement**.

This **Part 2: Title VI Implementation Plan Agreement** shall serve as the East Central Wisconsin Regional Planning Commission’s required Title VI Implementation Plan pursuant to 23 CFR 200 and 49 CFR 21.

### **A. Organization and Staffing**

In FFY 2022 the East Central Wisconsin Regional Planning Commission **should**:

1. have a designated SUBRECIPIENT TITLE VI COORDINATOR pursuant to 23 CFR 200, who has a responsible position in the organization and easy access to the head of the Subrecipient organization, and who is responsible for implementing the Subrecipient’s Title VI Program. The head of the organization and the SUBRECIPIENT TITLE VI COORDINATOR may be the same individual, however, staffing must be adequate to implement the Title VI Program requirements.
2. provide WisDOT with a copy of the Subrecipient’s organizational chart illustrating the level and placement of the Title VI Coordinator relative to the head of the organization upon signing the ***Part 1-Title VI Assurances*** portion of this ***2022 ASSURANCES AND AGREEMENT***.
3. notify WisDOT, in writing, of any changes to the Subrecipient’s organizational chart, Subrecipient Title VI Coordinator, or Subrecipient Title VI Coordinator contact information.
4. ensure the SUBRECIPIENT TITLE VI COORDINATOR will be responsible for initiating and monitoring Title VI activities, preparing required reports, and additional activities as appropriate to the Subrecipient’s Title VI Program, the Acts and Regulations and this **Part 2: Title VI Implementation Plan Agreement**.

### **B. Plan and Program Area Review Procedures**

In FFY 2022 the East Central Wisconsin Regional Planning Commission **should**:

1. annually submit to WisDOT, a brief description of your work/ program areas, the Title VI responsibilities in each work/program area, and your specific internal procedures (an Implementation Plan) for conducting work/program area reviews of Title VI compliance within your organization.
2. conduct Title VI reviews of Subrecipient program areas and activities for Title VI impacts. Examples of activities that should be reviewed for Title VI compliance:
  - a) public outreach and inclusion in transportation planning and projects
  - b) planning that recommends possible real estate acquisitions and relocations
  - c) contracts with contractors/consultants stating Title VI requirements
  - d) racial composition of decision-making Boards or Commissions
3. take affirmative action to communicate and correct any identified Title VI deficiencies.
4. annually report the number and results of your internal Title VI compliance reviews to the WisDOT, Title VI Office in your annual ***Title VI Goals and Accomplishments Report*** or within the annual ***WisDOT Title VI/Nondiscrimination Compliance Review for FHWA Subrecipients*** (hereinafter ***WisDOT Subrecipient Title VI Review***).

## C. Consultant Review Procedures

In FFY 2022 the East Central Wisconsin Regional Planning Commission should:

1. annually submit the process for determining how many and which contractors/consultants will be reviewed each year and your specific procedures for ensuring Title VI compliance within all contractor/consultant entities or organizations hired by, and receiving federal financial aid, from your organization. For example, state how many consultants you will review for specific measures of compliance such as the proper posting of meeting notices in appropriate locations for the project, in appropriate languages, and meetings held in locations and at times when Title VI protected classes are able to attend.
2. advise contractors and consultants to include, where applicable, policies, procedures and directives to comply with Title VI requirements.
3. advise contractors/consultants on procedure or policy changes, where needed, for Title VI compliance as your subrecipient.
4. annually report the number of contractor/consultant Title VI compliance review(s) and the results of the reviews to the WisDOT, Title VI Office in your annual ***Title VI Goals and Accomplishments Report*** or within the annual ***WisDOT Subrecipient Title VI Review***.

## D. Data Collection Procedures

Data collection and analysis information may be copied from your *Unified Planning Work Program* and/or your Federal Transit Administration (FTA) *Title VI Plan/LEP Plan* and submitted to the WisDOT Title VI Office as is annually appropriate, for the fulfillment of FHWA Title VI Program compliance.

In FFY 2022 the East Central Wisconsin Regional Planning Commission should:

1. annually submit specific processes and procedures for collecting, analyzing, using and reporting data on Title VI data to the WisDOT Title VI Office.
  - a. report where [what work area(s)] collect data relevant to Title VI, the method, sources and type of data collected, and a description of the purpose for doing an analysis of the data.
  - b. each year, submit the number and names of work areas and data collection processes you will be reviewing in the following year.
2. collect and analyze data on the number and locations of individuals or groups in Title VI protected classes who are or may become impacted by the plans, programs and activities conducted by the Subrecipient based on race, color, national origin, sex, and limited English proficiency.
  - a. collect and analyze data from various sources, for example: the U.S. Census, the American Community Survey and additional local or state resources.
3. collect and analyze data on the number and locations of individuals or groups in Title VI protected classes who are participants in or beneficiaries of, programs and activities conducted by the Subrecipient.
4. collect and analyze data at the appropriate geographic level (such as census tracts, block groups and census blocks) to identify where disproportionate impacts to protected classes could result, whether intentionally or unintentionally, from plans or projects conducted by your organization
5. annually report and present the data collection and analysis performed by your agency/organization and the results and impacts of performing the analysis to the WisDOT, Title VI Office in your annual ***Title VI Goals and Accomplishments Report*** or within the annual ***WisDOT Subrecipient Title VI Review***.

## E. Training Procedures

This section is intended to ensure that employees of Subrecipient organizations are receiving sufficient training to be able to understand, identify, and carry out activities for Title VI compliance.

In FFY 2022 the East Central Wisconsin Regional Planning Commission should:

1. annually submit specific internal procedures for choosing and conducting training for staff members, the types of training offered and required of staff (see 2. through 5., below) and the number of training events to be conducted.
2. require employees to complete training programs upon hire and thereafter as needed, on Title VI and related statutes, regulations and procedures or additional nondiscrimination topics, as needed.
3. provide all employees of your organization with training in the proper procedures and handling of Title VI and other nondiscrimination complaints.
4. provide employees working with the public and within relevant business areas with training in the proper procedures for providing services, outreach, inclusion, and the removal of obstacles in participation by individuals and groups with limited English proficiency.
5. provide Title VI data collection and analysis training to employees to ensure effective implementation of the Data Collection Procedures.
6. annually submit training documentation to WisDOT, including the name and type of training events offered and obtained, dates employees participated, titles of employees who participated, and the total number of employees who participated in each training to the WisDOT Title VI Office in your annual ***Title VI Goals and Accomplishments Report*** or within the annual ***WisDOT Subrecipient Title VI Review***.

## F. Dissemination of Title VI Information

The East Central Wisconsin Regional Planning Commission should:

1. annually submit specific internal procedures for dissemination of Title VI Information and for community outreach and public education, and for the review and documentation of this activity.
2. issue and distribute throughout your organization and to the public, a Title VI Policy Statement, signed by the head of the Subrecipient organization, which expresses its commitment to the nondiscrimination provisions of the Title VI Acts and Regulations.
3. issue and distribute throughout your organization and to the public, a Title VI Complaint Policy containing information and instructions on filing a Title VI complaint.
4. post and publish or provide links to your Title VI Policy Statement and your Title VI Complaint Policy, in appropriate languages based on the presence of, or potential impacts on, populations with limited English proficiency in the following locations:
  - a) throughout your organization
  - b) location(s) where your organization's business is conducted
  - c) on your website and social media sites
  - d) in meeting announcements in the newspaper and on posters
  - e) posted at public meeting locations
5. annually submit a copy of your organization's Title VI Policy Statement to the WisDOT Title VI Office, with documentation on where the policy was distributed, the intended audience, and in what languages it was provided (refer to p. 3, section "Title VI Policy Statement").

6. annually submit the number, type and location of outreach and public education events or literature to the WisDOT Title VI Office within your annual ***Title VI Goals and Accomplishments Report*** or within the annual ***WisDOT Subrecipient Title VI Review***.

## **G. Limited English Proficiency Accommodations and Procedures**

National origin discrimination under Title VI includes discrimination on the basis of limited English proficiency (LEP). To ensure compliance with Title VI, Subrecipients must take reasonable steps to ensure that LEP persons have meaningful access to programs, plans and activities consistent with Executive Order #13166. Subrecipients are encouraged to visit <http://www.lep.gov> for assistance and information regarding LEP obligations.

**In FFY 2022, the East Central Wisconsin Regional Planning Commission should:**

1. annually submit procedures and guidance for the provision of LEP services and outreach, as well as data collection and analysis procedures.
2. ensure compliance with Title VI by taking reasonable steps to ensure that LEP persons have meaningful access to your programs. Provide documentation on language assistance services provided by your organization, such as, interpretation and translation services.
3. collect data on LEP individuals or groups that may be impacted by your plans or activities.
4. ensure that LEP persons impacted by the Subrecipient organization's policies, plans or activities are provided with adequate information and opportunities for public involvement and input opportunities within their native language.
5. consider the need for language services for LEP persons served or encountered both in developing your budgets and in conducting your programs and activities.
6. annually submit to the WisDOT Title VI Office, documentation showing the number and type of language services provided during the previous fiscal year, and results of data collection and analysis of LEP populations, such as:
  - a) American Community Survey data on Languages spoken at home and ability to speak English or
  - b) maps showing location of LEP persons, as it applies in specific geographic areas that are impacted by your planning and project recommendationswithin your annual ***Title VI Goals and Accomplishments Report*** or within the annual ***WisDOT Subrecipient Title VI Review***.

## **H. Review of Internal Policies and Directives**

**The East Central Wisconsin Regional Planning Commission should:**

1. annually submit procedures and guidance for review of your organization's policies and internal directives to the WisDOT, Title VI Office.
2. conduct Title VI reviews of your organization's policies, procedures and directives and consider possible unintentional impacts that could impact individuals and groups protected under Title VI.
3. revise policies, procedures and directives to include Title VI requirements and to reduce possible unintentional impacts on individuals and groups protected under Title VI.
4. monitor consultants/contractors for possible impacts of their policies, procedures and directives on Title VI protected classes as it relates to their work performed for you on federally-funded projects or plans. Advise contractors/consultants on changes, where needed, for Title VI compliance as your subrecipient.

5. annually submit documentation of your review of internal directives including how many and what directives were reviewed, and the conclusions and improvements made as a result of your reviews to the WisDOT, Title VI Office.
6. Report number and results of reviews of internal directives within the **annual Title VI Goals and Accomplishments Report** or in the annual **WisDOT Subrecipient Title VI Review**.

## **I. Complaint Policy and Procedures**

FHWA requires federal-aid recipients and subrecipients to follow specific procedures for collecting and forwarding complaints alleging discrimination under Title VI. WisDOT also has specific requirements for the handling of, and reporting on, Title VI complaints that are submitted to the Subrecipient. These requirements are provided in the "Complaint Processing Procedures" section below. Subrecipients must submit internal complaint policies and procedures to meet FHWA Title VI compliance.

**In FFY 2022, The East Central Wisconsin Regional Planning Commission shall adopt the standard FHWA/WisDOT Title VI compliant policy provided in the following section or must submit proof of an alternative complaint policy that contains all FHWA Title VI/Nondiscrimination requirements (such as an alternative Policy submitted in your FTA Title VI Plan).**

### **Title VI Complaint Policy**

**East Central Wisconsin Regional Planning Commission adopts the following Title VI complaint policy for FFY 2022 (do not fill in the name of your organization if you will be submitting an alternative Complaint Policy):**

Any person who believes that he or she, individually, as a member of any specific class, or in connection with any Disadvantaged Business Enterprise (DBE), has been subjected to discrimination by the above named Subrecipient or contractors/consultants to the Subrecipient, based on race, color, national origin or sex may submit a complaint with the Wisconsin Department of Transportation, Office of Business Opportunity and Equity Compliance (WisDOT, OBOEC) Title VI Office, or with the Federal Highway Administration.\*

\*See contact information on Page No. 11

**In FFY 2022, East Central Wisconsin Regional Planning Commission shall adhere to the following provisions:**

1. annually submit your organization's internal complaint policies and procedures, and your process for disposition of Title VI Complaints.
2. ensure that a Title VI complaint form (or other reasonable method of submitting a timely and complete complaint) is readily available to the public at all locations where your organization conducts business.
3. develop or use a standard Title VI complaint form containing directions and submission information.
4. accept complaints written on a complaint form, written free-form or given verbally in person or over the telephone by a Complainant, or by a representative of the Complainant. A complaint may also be submitted in Braille or other reasonable format.
5. accept complaints submitted by U.S. Post, by email, on computer disk, flash drive, audio tape, or through other reasonable methods.
6. Subrecipient must, upon request, accept complaints in alternate formats from persons with disabilities.

## **Subrecipient Complaint Processing Procedures**

In FFY 2022, the East Central Wisconsin Regional Planning Commission shall implement the following Title VI complaint processing procedures:

1. Subrecipient employees must keep detailed records of all interactions with Complainants and potential Complainants throughout the organization.
2. All Title VI/Nondiscrimination complaints received throughout the Subrecipient organization must be immediately forwarded to the SUBRECIPIENT TITLE VI COORDINATOR.
3. Upon receiving a Title VI complaint, the SUBRECIPIENT TITLE VI COORDINATOR shall:
  - a) date stamp the complaint
  - b) log all complaints received by the Subrecipient with:
    - the date the complaint was received
    - the name of the Complainant (if available)
    - the nature of the complaint (if available)
    - the date and location where the complaint was forwarded
    - a record of any action or communication regarding the complaint
  - c) notify the Complainant that their complaint has been received, when and where the complaint has been forwarded, and the appropriate contact information for follow up.
4. The SUBRECIPIENT TITLE VI COORDINATOR shall annually submit a log of all Title VI complaints received, and any additional pertinent records to the WisDOT, Title VI Office.
5. The SUBRECIPIENT TITLE VI COORDINATOR shall advise Complainants, verbally, in writing, or within instructions appearing on a complaint form, that:
  - a) complaints should be in writing
  - b) a complaint typically must be filed within 180 days of the alleged discriminatory act in order for USDOT/FHWA to take action.
6. Additionally, the SUBRECIPIENT TITLE VI COORDINATOR shall advise Complainants verbally, in writing, or within instructions appearing on a complaint form, that Title VI/Nondiscrimination complaints should contain the following information:
  - a) name, address and phone number of the complainant
  - b) the date of alleged act(s) of discrimination or where there has been a continuing course of conduct, the date on which the discriminatory conduct last occurred
  - c) name(s) and address(es) of alleged discriminating party or parties
  - d) the basis of discrimination (race, color, national origin, sex or other)
  - e) a statement of the nature of the complaint
  - f) other agencies where the complaint has been filed
  - g) an explanation of the actions the Complainant recommends to resolve the issue raised in the complaint
  - h) The complaint must be signed by the Complainant or a representative of the complainant.
7. Upon receiving and logging a Title VI complaint, the SUBRECIPIENT TITLE VI COORDINATOR shall immediately forward the complaint, and any additional accompanying documentation or information, to the WisDOT, OBOEC, Title VI Office (see contact information below\*).
8. If requested or appropriate, the SUBRECIPIENT TITLE VI COORDINATOR shall inform the Complainant that the:
  - a) the Subrecipient, WisDOT and FHWA Division Offices do not investigate Title VI complaints

- b) all complaints are routed through the FHWA, Headquarters Office of Civil Rights (FHWA, HCR) for processing
- c) FHWA HCR determines whether to accept, dismiss, or transfer the complaint for investigation.
- d) the Complainant, the FHWA Division Office, WisDOT, and the Subrecipient (where applicable) will be notified when a determination has been made accept, dismiss, or transfer the complaint for investigation by the FHWA HCR.

**Subrecipients Forward Title VI Complaints To:**

Postal Mail	Wisconsin Department of Transportation OBOEC, Title VI Office Attn: Taqwanya Smith 4822 Madison Yards Way, 5 <sup>th</sup> Floor South PO Box 7986 Madison, WI 53707-7986
Email	<a href="mailto:taqwanya.smith@dot.wi.gov">taqwanya.smith@dot.wi.gov</a>
Phone	(608) 266-8129

\*FHWA Title VI and Americans with Disabilities/Section 504 complaint forms can be found and submitted online at: <https://www.fhwa.dot.gov/civilrights/file/>

For additional USDOT Operating Administrations contact information, go to the following link:  
<https://www.transportation.gov/civil-rights/complaint-resolution/contacts>

- 9. In the event that a verbal complaint of discrimination is made to an officer or employee of the Subrecipient organization other than the SUBRECIPIENT TITLE VI COORDINATOR, the officer or employee shall immediately refer the Complainant to the SUBRECIPIENT TITLE VI COORDINATOR. The SUBRECIPIENT TITLE VI COORDINATOR will obtain the name and contact information of the Complainant and will inform the Complainant how to submit a complaint, and will provide assistance, if necessary.
- 10. The Subrecipient shall provide Title VI complaint handling training to all employees who might participate in complaint intake, handling, processing, or forwarding (see section E. "Training Procedures" above).
- 11. annually submit a report of the complaint information provided in the log of complaints (see number 3. Above) to the WisDOT, Title VI Office (see contact information above).

**J. Compliance and Enforcement Procedures**

The East Central Wisconsin Regional Planning Commission **should:**

- 1. annually complete and submit all information requested within the annual ***WisDOT Title VI/Nondiscrimination Compliance Review for FHWA Subrecipients (WisDOT Subrecipient Title VI Review)*** to the WisDOT, Title VI Office.
  - a) The ***WisDOT Subrecipient Title VI Review*** is designed to provide a framework for Subrecipients to submit all information required by FHWA and as provided in this ***2022 ASSURANCES AND AGREEMENT***.

2. submit an outline of compliance and enforcement procedures to address deficiencies or noncompliance within your internal program areas and with contractors/consultants to the WisDOT, Title VI Office. Include a procedure for reviewing your organizational policies and directives, and how your policies and directives may intentionally or unintentionally impact Title VI protected classes.
3. take affirmative action to correct any deficiencies found by WisDOT or the United States Department of Transportation (USDOT) within a reasonable time period, not to exceed 90 days, in order to implement Title VI compliance in accordance with this **2022 ASSURANCES AND AGREEMENT** and the Acts and Regulations. The head of the Subrecipient shall be held responsible for implementing Title VI requirements.
4. develop and submit methods of administration, as required in A. through I. above, to fulfill the FHWA requirements of a *Title VI Implementation Plan*.
5. Annually submit additional information, as required by this **2022 ASSURANCES AND AGREEMENT** by submitting information that meets the following requirements of a **Title VI Goals and Accomplishments Report** or within the **WisDOT Subrecipient Title VI Review**.

**a) Accomplishments Report**

List major accomplishments made regarding Title VI activities to include:

- the number and types of Title VI issues that were identified and actions taken to prevent discrimination.
- activities and efforts that the SUBRECIPIENT TITLE VI COORDINATOR and program area personnel have undertaken in the previous FFY to monitor Title VI Program implementation (refer to Sections A. through I. above)
- a description of the scope and conclusions of special reviews (internal or external) conducted by the SUBRECIPIENT TITLE VI COORDINATOR
- a log of the number and type of complaints received by the Subrecipient (see Section I. above)
- Include a summary and status report on any Title VI complaints filed with the Sub-Recipient.

**b) Annual Goals**

Outline Title VI monitoring and review activities planned for the coming year; state by whom each activity will be accomplished, the purpose of the activity, and target date for completion.

## **Sanctions**

In the event the East Central Wisconsin Regional Planning Commission fails or refuses to comply with the terms of this **TITLE VI ASSURANCES and IMPLEMENTATION PLAN AGREEMENT FFY 2022**, WisDOT may take any or all of the following actions:

1. Cancel, terminate, or suspend this agreement in whole or in part;
2. refrain from extending any further assistance to the Subrecipient under the program from which the failure or refusal occurred, or any other program, until sufficient evidence of past correction of noncompliance and/or satisfactory assurance of future compliance has been received from the Subrecipient.
3. take such other action that may be deemed appropriate under the circumstances, until compliance or remedial action has been accomplished by the Subrecipient.
4. refer the case to the U.S. Department of Justice for appropriate legal proceedings.

*(continued on next page)*

## Signatures

By signing this Part 2: Implementation Plan Agreement, the East Central Wisconsin Regional Planning Commission's responsible official (named below) agrees, and is guaranteeing responsibility for the execution and implementation of this Part 2: Implementation Plan Agreement, and agrees that East Central Wisconsin Regional Planning Commission is initiating or planning for the performance of tasks and procedures that are required in this Agreement, and implementing or is seeking assistance from the Wisconsin Department of Transportation to perform all tasks and procedures of Part 2: Implementation Plan Agreement as provided herein.

### **Wisconsin Department of Transportation:**

*Lea Collins-Worachek*

Signature

Director

Title

Office of Business Opportunity and Equity Compliance

Bureau/Office

*10/10/21*

Date

### **Subrecipient Executive Director or Responsible Official:**

*Melissa Kraemer Badtke*

Executive Director or Responsible Official Signature

Executive Director

Title

East Central Wisconsin Regional Planning Commission

Subrecipient Agency/Organization

October 7, 2021

Date



**FHWA SUBRECIPIENT  
TITLE VI/NONDISCRIMINATION ASSURANCES  
FFY 2022**

## **Introduction**

All recipients of federal funds must comply with Title VI of the Civil Rights Act of 1964 and other Nondiscrimination statutes that afford legal protections. The Wisconsin Department of Transportation (WisDOT) is a recipient of Federal Highway Administration (FHWA) financial assistance committed to ensuring nondiscrimination in all WisDOT programs and activities as demonstrated in our signed assurances and Title VI Implementation Plan. Because WisDOT directly or indirectly extends FHWA funds to you, your organization is an FHWA Subrecipient that is required to provide the same Title VI commitment, assurances and plan.

WisDOT is responsible for annual monitoring and reporting of the activities of its FHWA Subrecipients to verify compliance with Title VI of the Civil Rights Act of 1964 and other nondiscrimination statutes and regulations (hereinafter termed "Acts and Regulations") and to validate continued eligibility for FHWA financial assistance. The contents of this two-part ***TITLE VI ASSURANCES and IMPLEMENTATION PLAN AGREEMENT*** are the framework that assures organizational awareness, an implementation plan, and effectuating compliance with the Acts and Regulations.

This document must be signed by the highest responsible official in the Subrecipient's organization, typically the Executive Director, because the signed copy of this document is a binding legal agreement between WisDOT and the Subrecipient organization.

- The first Section entitled ***Part 1: Title VI Assurances*** is consistent with US Department of Transportation Order Number 1050.2A, *Standard Title VI/Non-Discrimination Assurances*.
  - Be advised that the official signing these Assurances must appoint and/or identify an individual as Title VI Coordinator as required by 23 Code of Federal Regulations (CFR) 200 and 49 CFR 21, who shall be responsible for data collection and analysis, and data submission to WisDOT. Your signature on the attached document confirms that the listed appointee has the authority and resources to fulfill the requirements of the *WisDOT Title VI Implementation Plan*.
- The second Section entitled ***Part 2: Implementation Plan Agreement*** outlines your organization's Title VI activities, data collection, and reporting; the signed agreement serves as your organization's *submission of its implementation plan*.

Note that signature and submission of the attached documents are only applicable to FHWA Title VI compliance. If your organization is subject to Title VI compliance requirements for other USDOT operating administrations or other federal fund recipients, you are encouraged to review the requirements of each entity to ensure active implementation and assure compliance with appropriate, separate submissions.

## **INSTRUCTIONS for Part 1: TITLE VI ASSURANCES**

1. Fill-in all blanks with the appropriate information (search for the word "Click" to find all blanks).
2. The following *Assurances* must be signed, on page 7, by the highest responsible official in your agency/organization.
3. Promptly submit the following document, completed, signed and scanned to the Wisconsin Department of Transportation, attention Taqwanya Smith [taqwanya.smith@dot.wi.gov](mailto:taqwanya.smith@dot.wi.gov)

If you need assistance, please contact Taqwanya smith by email [taqwanya.smith@dot.wi.gov](mailto:taqwanya.smith@dot.wi.gov) or phone at (608) 266-8129.

***The following pages are the required Title VI Assurances to be signed and returned.***

**FHWA SUBRECIPIENT  
TITLE VI/NONDISCRIMINATION ASSURANCES  
FFY 2022**

The following **Part 1: Title VI Assurances** document is a legally binding agreement between the Wisconsin Department of Transportation (WisDOT) and the Fond du Lac MPO and East Central Wisconsin Regional Planning Commission, a WisDOT Subrecipient of Federal Highway Administration (FHWA) funds.

**SUBRECIPIENT TITLE VI COORDINATOR FOR FHWA ACTIVITIES AND MONITORING:**

**NAME:** Kim Biedermann Title: Senior Transportation Planner/Title VI Coordinator

**ORGANIZATION:** East Central Wisconsin Regional Planning Commission

**MAILING ADDRESS:** 400 Ahnaip Street, Suite 100; Menasha, WI 54892

**EMAIL ADDRESS:** kbiedermann@ecwrpc.org

**PHONE:** 920.751.4770 Fax : *[Click and type here to enter text]*

Name of the signatory on **Part 1: Title VI Assurances** (see Page No. 7): Melissa A. Kraemer Badtke, Executive Director of East Central Wisconsin Regional Planning Commission, and Dyann Benson, Fond du Lac MPO Policy Board Chair

Does your organization require the approval of a Board or Commission to execute this **Part 1: Title VI Assurances** *(click on box to insert "X")*? Yes  No

If yes, provide date of expected Board or Commission approval: *[Click and type here to enter text]*

**FHWA SUBRECIPIENT  
TITLE VI/NONDISCRIMINATION ASSURANCES  
FFY 2022**

## **Title VI Policy Statement**

The Fond du Lac MPO and East Central Wisconsin Regional Planning Commission, a WisDOT Subrecipient of FHWA funds, (hereinafter referred to as the “Subrecipient”) assures that no person shall, on the grounds of race, color, national origin or sex as provided by Title VI of the Civil Rights Act of 1964, Section 162 (a) of the Federal Aid Highway Act of 1973 (23 U.S.C. 324), and the Civil Rights Restoration Act of 1987 (P.L. 100.259) be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity. The Subrecipient further assures every effort will be made to ensure non-discrimination in whether those programs and activities are federally-funded or not.

In other words, this organization has implemented procedures, policies and actions to ensure nondiscrimination in all of its programs and activities; and offers the signature of its highest official as a reasonable guarantee of compliance with all nondiscrimination laws and requirements.

## **Authorities**

The above Title VI Policy Statement and the following provisions of these **Assurances** are provided under a range of federal Acts and Regulations [see 23 CFR 200.5(p)]. References to Title VI requirements and regulations are not solely limited Title VI of the Civil Rights Act of 1964. Where appropriate, “Title VI requirements” also refer to the civil rights provisions of other federal statutes and related implementation regulations to the extent that they prohibit discrimination on the grounds of race, color, national origin or sex in all its programs, activities and operations receiving federal financial assistance. The Title VI authorities are:

### **Nondiscrimination Acts**

- **Title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d) provides:** No person in the United States shall, on the ground of race, color, or national origin be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving Federal financial assistance.
- **Section 162 (a) of the Federal Aid Highway Act of 1973 (23 U.S.C. 324) provides:** No person shall, on the ground of sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving Federal assistance under this Title or carried on under this Title.
- **The Civil Rights Restoration Act of 1987 (P.L. 100-209), provides:** Clarification of the original intent of Congress in Title VI of the Civil Rights Act of 1964, Title IX of the Education Amendments of 1972, the Age Discrimination Act of 1975, and Section 504 of the Rehabilitation Act of 1973. The Act restores the broad, institution-wide scope and coverage of the nondiscrimination statutes to include all programs and activities of Federal-aid recipients, sub-recipients, and contractors/consultants, whether such programs and activities are federally assisted or not.

### **Nondiscrimination Regulations**

- 23 CFR 200, Title VI Program and Related Statutes-Implementation and Review Procedures
- 49 CFR 21, Nondiscrimination in Federally-Assisted Programs of the Department of Transportation-Effectuation of Title VI of the Civil Rights Act of 1964
- USDOT Order 1050.2A, *Standard Title VI/Non-Discrimination Assurances*

# **Part 1: TITLE VI ASSURANCES**

*USDOT Standard Title VI/Non-Discrimination Assurances*

# The United States Department of Transportation (USDOT)

## Standard Title VI/Non-Discrimination Assurances

### DOT Order No. 1050.2A

The (*Fond du Lac MPO and East Central Wisconsin Regional Planning Commission*) (herein referred to as the "Recipient"), **HEREBY AGREES THAT**, as a condition to receiving any Federal financial assistance from the U.S. Department of Transportation (DOT), through *Federal Highway Administration*, is subject to and will comply with the following:

#### Statutory/Regulatory Authorities

- Title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d seq., 78 stat. 252), (prohibits discrimination on the basis of race, color, national origin);
- 49 C.F.R. Part 21 (entitled *Non-discrimination in Federally-Assisted Programs Of The Department Of Transportation—Effectuation Of Title VI Of The Civil Rights Act Of 1964*);
- 28 C.F.R. section 50.3 (U.S. Department of Justice *Guidelines for Enforcement of Title VI of the Civil Rights Act of 1964*);

***Federal Highway Administration may include additional Statutory/Regulatory Authorities here.***

The preceding statutory and regulatory cites hereinafter are referred to as the "Acts" and "Regulations," respectively.

#### General Assurances

In accordance with the Acts, the Regulations, and other pertinent directives, circulars, policy, memoranda, and/or guidance, the Recipient hereby gives assurance that it will promptly take any measures necessary to ensure that:

"No person in the United States shall, on the grounds of race, color, or national origin, be excluded from participation in, be denied the benefits of or be otherwise subjected to discrimination under any program or activity, "for which the Recipient receives Federal financial assistance from DOT, including the (*Federal Highway Administration*).

The Civil Rights Restoration Act of 1987 clarified the original intent of Congress, with respect to Title VI and other Non-discrimination requirements (The Age Discrimination Act of 1975, and Section 504 of the Rehabilitation Act of 1973), by restoring the broad, institutional-wide scope and coverage of these nondiscrimination statutes and requirements to include all programs and activities of the Recipient, so long as any portion of the program is Federally assisted.

***Federal Highway Administration may include additional General Assurances in this section or reference an addendum here.***

## **Specific Assurances**

More specifically, and without limiting the above general Assurance, the Recipient agrees with and gives the following Assurances with respect to its Federally assisted (**Fond du Lac MPO**):

1. The Recipient agrees that each "activity," "facility," or "program," as defined in 21.23 (b) and 21.23 (e) of 49 C.F.R. 21 will be (with regard to an "activity") facilitated or will be (with regard to a "facility") operated, or will be (with regard to a "program") conducted in compliance with all requirements imposed by, or pursuant to the Acts and the Regulations.
2. The Recipient will insert the following notification in all solicitations for bids, Requests For Proposals for work, or material subject to the Acts and the Regulations made in connection with all (**Fond du Lac MPO**) and, in adapted form, in all proposals for negotiated agreements regardless of funding source:

"The (**Fond du Lac MPO and East Central Wisconsin Regional Planning Commission**), in accordance with the provisions of **Title VI of the Civil Rights Act of 1964** (78 Stat. 252, 42 U.S.C. 2000d to 2000d-4) and the Regulations, hereby notifies all bidders that it will affirmatively ensure that any contract entered into pursuant to this advertisement, disadvantaged business enterprises will be afforded full and fair opportunity to submit bids in response to this invitation and will not be discriminated against on the grounds of race, color, or national origin in consideration for an award. "

3. The Recipient will insert the clauses of Appendix A of this Assurance in every contract or agreement subject to the Acts and the Regulations.
4. The Recipient will insert the clauses of Appendix B of this Assurance, as a covenant running with the land, in any deed from the United States effecting or recording a transfer of real property, structures, use, or improvements thereon or interest therein to a Recipient.
5. That where the Recipient receives Federal financial assistance to construct a facility, or part of a facility, the Assurance will extend to the entire facility and facilities operated in connection therewith.
6. That where the Recipient receives Federal financial assistance in the form, or for the acquisition of real property or an interest in real property, the Assurance will extend to rights to space on, over, or under such property.
7. That the Recipient will include the clauses set forth in Appendix C of this Assurance, as a covenant running with the land, in any future deeds, leases, licenses, permits, or similar instruments entered into by the Recipient with other parties:
  - a. for the subsequent transfer of real property acquired or improved under the applicable activity, project, or program; and
  - b. for the construction or use of, or access to, space on, over, or under real property acquired or improved under the applicable activity, project, or program.
8. That this Assurance obligates the Recipient for the period during which Federal financial assistance is extended to the program, except where the Federal financial assistance is to provide, or is in the form



East Central Wisconsin Regional Planning Commission

*(Name of Sub-Recipient)*

By

Melissa Kraemer Badtke

*(Signature of Authorized Official)*

DATED: 10/7/2021

# Appendix A

During the performance of this contract, the contractor, for itself, its assignees, and successors in interest (hereinafter referred to as the "contractor") agrees as follows:

1. **Compliance with Regulations:** The contractor (hereinafter includes consultants) will comply with the Acts and the Regulations relative to Non-discrimination in Federally-assisted programs of the U.S. Department of Transportation, (Federal Highway Administration), as they may be amended from time to time, which are herein incorporated by reference and made a part of this contract.
2. **Non-discrimination:** The contractor, with regard to the work performed by it during the contract, will not discriminate on the grounds of race, color, or national origin in the selection and retention of subcontractors, including procurements of materials and leases of equipment. The contractor will not participate directly or indirectly in the discrimination prohibited by the Acts and the Regulations, including employment practices when the contract covers any activity, project, or program set forth in Appendix B of 49 CFR Part 21. *[Include Federal Highway Administration specific program requirements.]*
3. **Solicitations for Subcontracts, Including Procurements of Materials and Equipment:** In all solicitations, either by competitive bidding, or negotiation made by the contractor for work to be performed under a subcontract, including procurements of materials, or leases of equipment, each potential subcontractor or supplier will be notified by the contractor of the contractor's obligations under this contract and the Acts and the Regulations relative to Non-discrimination on the grounds of race, color, or national origin. *[Include Federal Highway Administration specific program requirements.]*
4. **Information and Reports:** The contractor will provide all information and reports required by the Acts, the Regulations, and directives issued pursuant thereto and will permit access to its books, records, accounts, other sources of information, and its facilities as may be determined by the Recipient or the (Federal Highway Administration) to be pertinent to ascertain compliance with such Acts, Regulations, and instructions. Where any information required of a contractor is in the exclusive possession of another who fails or refuses to furnish the information, the contractor will so certify to the Recipient or the (Federal Highway Administration), as appropriate, and will set forth what efforts it has made to obtain the information.
5. **Sanctions for Noncompliance:** In the event of a contractor's noncompliance with the Nondiscrimination provisions of this contract, the Recipient will impose such contract sanctions as it or the (Federal Highway Administration) may determine to be appropriate, including, but not limited to:
  - a. withholding payments to the contractor under the contract until the contractor complies; and/or
  - b. cancelling, terminating, or suspending a contract, in whole or in part.
6. **Incorporation of Provisions:** The contractor will include the provisions of paragraphs one through six in every subcontract, including procurements of materials and leases of equipment, unless exempt by the Acts, the Regulations and directives issued pursuant thereto. The contractor will take action with respect to any subcontract or procurement as the Recipient or the (Federal Highway Administration) may direct as a means of enforcing such provisions including sanctions for noncompliance. Provided, that if the contractor becomes involved in, or is threatened with litigation by a subcontractor, or supplier because of such direction, the contractor may request the Recipient to enter into any litigation to protect the interests of the Recipient. In addition, the contractor may request the United States to enter into the litigation to protect the interests of the United States.

# Appendix B

## CLAUSES FOR DEEDS TRANSFERRING UNITED STATES PROPERTY

The following clauses will be included in deeds effecting or recording the transfer of real property, structures, or improvements thereon, or granting interest therein from the United States pursuant to the provisions of Assurance 4:

NOW, THEREFORE, the U.S. Department of Transportation as authorized by law and upon the condition that the (Fond du Lac MPO and East Central Wisconsin Regional Planning Commission) will accept title to the lands and maintain the project constructed thereon in accordance with (Name of Appropriate Legislative Authority), the Regulations for the Administration of (Fond du Lac MPO), and the policies and procedures prescribed by the (Federal Highway Administration) of the U.S. Department of Transportation in accordance and in compliance with all requirements imposed by Title 49, Code of Federal Regulations, U.S. Department of Transportation, Subtitle A, Office of the Secretary, Part 21, Non-discrimination in Federally-assisted programs of the U.S. Department of Transportation pertaining to and effectuating the provisions of Title VI of the Civil Rights Act of 1964 (78 Stat. 252; 42 U.S.C. §2000d to 2000d-4), does hereby remise, release, quitclaim and convey unto the (Fond du Lac MPO and East Central Wisconsin Regional Planning Commission) all the right, title and interest of the U.S. Department of Transportation in and to said lands described in Exhibit A attached hereto and made a part hereof.

### (HABENDUM CLAUSE)

**TO HAVE AND TO HOLD** said lands and interests therein unto (Fond du Lac MPO and East Central Wisconsin Regional Planning Commission) and its successors forever, subject, however, to the covenants, conditions, restrictions and reservations herein contained as follows, which will remain in effect for the period during which the real property or structures are used for a purpose for which Federal financial assistance is extended or for another purpose involving the provision of similar services or benefits and will be binding on the (Fond du Lac MPO and East Central Wisconsin Regional Planning Commission), its successors and assigns.

The (Fond du Lac MPO and East Central Wisconsin Regional Planning Commission), in consideration of the conveyance of said lands and interests in lands, does hereby covenant and agree as a covenant running with the land for itself, its successors and assigns, that (1) no person will on the grounds of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination with regard to any facility located wholly or in part on, over, or under such lands hereby conveyed [ , ] [and] \* (2) that the (Fond du Lac MPO and East Central Wisconsin Regional Planning Commission) will use the lands and interests in lands and interests in lands so conveyed, in compliance with all requirements imposed by or pursuant to Title 49, Code of Federal Regulations, U.S. Department of Transportation, Subtitle A, Office of the Secretary, Part 21, Nondiscrimination in Federally-assisted programs of the U.S. Department of Transportation, Effectuation of Title VI of the Civil Rights Act of 1964, and as said Regulations and Acts may be amended[, and (3) that in the event of breach of any of the above-mentioned non-discrimination conditions, the Department will have a right to enter or re-enter said lands and facilities on said land, and that above described land and facilities will thereon revert to and vest in and become the absolute property of the U.S. Department of Transportation and its assigns as such interest existed prior to this instruction]. \*

(\*Reverter clause and related language to be used only when it is determined that such a clause is necessary in order to make clear the purpose of Title VI.)

## Appendix C

### CLAUSES FOR TRANSFER OF REAL PROPERTY ACQUIRED OR IMPROVED UNDER THE ACTIVITY, FACILITY, OR PROGRAM

The following clauses will be included in deeds, licenses, leases, permits, or similar instruments entered into by the (Fond du Lac MPO and East Central Wisconsin Regional Planning Commission) pursuant to the provisions of Assurance 7(a):

- A. The (grantee, lessee, permittee, etc. as appropriate) for himself/herself, his/her heirs, personal representatives, successors in interest, and assigns, as a part of the consideration hereof, does hereby covenant and agree [in the case of deeds and leases add "as a covenant running with the land"] that:
  1. In the event facilities are constructed, maintained, or otherwise operated on the property described in this (deed, license, lease, permit, etc.) for a purpose for which a U.S. Department of Transportation activity, facility, or program is extended or for another purpose involving the provision of similar services or benefits, the (grantee, licensee, lessee, permittee, etc.) will maintain and operate such facilities and services in compliance with all requirements imposed by the Acts and Regulations (as may be amended) such that no person on the grounds of race, color, or national origin, will be excluded from participation in, denied the benefits of, or be otherwise subjected to discrimination in the use of said facilities.
- B. With respect to licenses, leases, permits, etc., in the event of breach of any of the above Non-discrimination covenants, (Fond du Lac MPO and East Central Wisconsin Regional Planning Commission) will have the right to terminate the (lease, license, permit, etc.) and to enter, re-enter, and repossess said lands and facilities thereon, and hold the same as if the (lease, license, permit, etc.) had never been made or issued.  
\*
- C. With respect to a deed, in the event of breach of any of the above Non-discrimination covenants, the (Fond du Lac MPO and East Central Wisconsin Regional Planning Commission) will have the right to enter or re-enter the lands and facilities thereon, and the above described lands and facilities will there upon revert to and vest in and become the absolute property of the (Fond du Lac MPO and East Central Wisconsin Regional Planning Commission) and its assigns. \*

(\*Reverter clause and related language to be used only when it is determined that such a clause is necessary to make clear the purpose of Title VI.



**FHWA SUBRECIPIENT  
TITLE VI IMPLEMENTATION PLAN AGREEMENT  
FFY 2022**

**Introduction**

All recipients of federal funds must comply with Title VI of the Civil Rights Act of 1964 and other Nondiscrimination statutes that afford legal protections. The Wisconsin Department of Transportation (WisDOT) is a recipient of Federal Highway Administration (FHWA) financial assistance and committed to ensuring nondiscrimination in all WisDOT programs and activities as demonstrated in our signed assurances and Title VI Implementation Plan. Because WisDOT directly or indirectly extends FHWA funds to you, your organization is an FHWA Subrecipient that is required to provide the same Title VI commitment, assurances and plan.

WisDOT is responsible for annual monitoring and reporting of the activities of its FHWA Subrecipients to verify compliance with Title VI of the Civil Rights Act of 1964 and other nondiscrimination statutes and regulations (hereinafter termed "Acts and Regulations") and for validating continued eligibility for FHWA financial assistance. The contents of this **TITLE VI ASSURANCES and IMPLEMENTATION PLAN AGREEMENT FFY 2022** (hereinafter "**2022 ASSURANCES AND AGREEMENT**") are the framework that assures organizational awareness, an implementation plan, and effectuating compliance with the Acts and Regulations.

- The first Section entitled **Part 1: Title VI Assurances** is consistent with US Department of Transportation Order Number 1050.2A, *Standard Title VI/Non-Discrimination Assurances*.
- The **Part 1: Title VI Assurances** are due to be completed, signed and returned to the WisDOT Title VI Office by:

**September 30, 2021**

- The second Section entitled **Part 2: Title VI Implementation Plan Agreement** outlines your organization's Title VI activities, data collection, and reporting; the signed agreement serves as your organization's submission of a Title VI **Implementation Plan**.

The following pages of this document contain only the **Part 2: Title VI Implementation Plan Agreement** and must be signed by the highest responsible official in the Subrecipient's organization, typically the Executive Director by:

**September 30, 2021**

- A signed copy of this **Part 2: Title VI Implementation Plan Agreement** is a binding legal agreement between WisDOT and the Subrecipient organization.

Note that signature and submission of the attached documents are only applicable to FHWA Title VI compliance. If your organization is subject to Title VI compliance requirements for other USDOT operating administrations or other federal fund recipients (such as the Federal Transit Administration), you are encouraged to review the requirements of each entity to ensure active implementation and assure compliance with appropriate, separate submissions.

**INSTRUCTIONS for the Part 2: Title VI Implementation Plan Agreement**

1. Fill-in all blanks with the appropriate information (search for the word "Click" to find all blanks).
2. The **Part 2: Title VI Implementation Plan Agreement** must be signed on Page No. 13, by the Executive Director or the highest responsible official in your agency/organization.
3. Promptly submit the completed, signed and scanned **Part 2: Title VI Implementation Plan Agreement** to the Wisconsin Department of Transportation, Title VI Office at: [taqwanya.smith@dot.wi.gov](mailto:taqwanya.smith@dot.wi.gov).

If you need assistance, please contact Taqwanya Smith by email [taqwanya.smith@dot.wi.gov](mailto:taqwanya.smith@dot.wi.gov) or phone at (608) 266-8129.

***The following pages are the required Part 2: Title VI Implementation Plan Agreement to be signed and returned.***

**FHWA SUBRECIPIENT  
TITLE VI IMPLEMENTATION PLAN AGREEMENT  
FFY 2022**

The following ***Part 2: Title VI Implementation Plan Agreement*** is a legally binding agreement between the Wisconsin Department of Transportation (WisDOT) and Fond du Lac MPO and East Central Wisconsin Regional Planning Commission, a WisDOT Subrecipient of Federal Highway Administration (FHWA) funds.

**SUBRECIPIENT TITLE VI COORDINATOR FOR FHWA ACTIVITIES AND MONITORING:**

**NOTE: IF YOU RECENTLY PROVIDED THE TITLE VI COORDINATOR NAME AND CONTACT INFORMATION IN *PART 1: TITLE VI ASSURANCES*, YOU MAY SKIP TO #1 BELOW THE GREY BOX.**

**NAME:** Kim Biedermann      Title: Senior Transportation Planner/Title VI Coordinator

**EMPLOYING ORGANIZATION:** Fond du Lac MPO and East Central Wisconsin Regional Planning Commission

**MAILING ADDRESS:** 400 Ahnaip Street, Suite 100; Menasha, WI 54952

**EMAIL ADDRESS:** kbiedermann@ecwrpc.org

**PHONE:** 920.751.4770 Fax : *[Click and type here to enter text]*

1. Name of the signatory of ***Part 2: Title VI Implementation Plan Agreement*** (see Page No. 13): Melissa A. Kraemer Badtke, Executive Director of East Central Wisconsin Regional Planning Commission, and Dyann Benson, Chair of the Fond du Lac MPO Policy Board
2. Does your organization require the approval of a Board or Commission to execute this ***Part 2: Title VI Implementation Plan Agreement*** *(click on box to insert "X")*? Yes  No
3. If yes, provide date of expected Board or Commission approval: *[Click and type here to enter text]*

## Title VI Policy Statement

The Fond du Lac MPO and East Central Wisconsin Regional Planning Commission, a WisDOT Subrecipient of FHWA funds, (hereinafter referred to as the “Subrecipient”) assures that no person shall, on the grounds of race, color, national origin or sex as provided by Title VI of the Civil Rights Act of 1964, Section 162 (a) of the Federal Aid Highway Act of 1973 (23 U.S.C. 324), and the Civil Rights Restoration Act of 1987 (P.L. 100-259) be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity. The Subrecipient further assures every effort will be made to ensure nondiscrimination in all of its programs and activities whether those programs and activities are federally-funded or not.

In other words, this organization has implemented procedures, policies and actions to ensure nondiscrimination in all of its programs and activities; and offers the signature of its highest official as a reasonable guarantee of compliance with all nondiscrimination laws and requirements.

## Authorities

The above Title VI Policy Statement and the following ***Part 2: Title VI Implementation Plan Agreement*** is based on a range of federal Acts and Regulations [see 23 CFR 200.5(p)]. References to Title VI requirements and regulations are not solely limited to Title VI of the Civil Rights Act of 1964. Where appropriate, “Title VI requirements” also refer to the civil rights provisions of other federal statutes and related implementation regulations to the extent that they prohibit discrimination on the grounds of race, color, national origin or sex in all its programs, activities and operations receiving federal financial assistance. The Title VI authorities (hereinafter referred to as “Acts and Regulations”) are:

### **Nondiscrimination Acts**

- **Title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d) provides:** No person in the United States shall, on the ground of race, color, or national origin be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving Federal financial assistance.
- **Section 162 (a) of the Federal Aid Highway Act of 1973 (23 U.S.C. 324) provides:** No person shall, on the ground of sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving Federal assistance under this Title or carried on under this Title.
- **The Civil Rights Restoration Act of 1987 (P.L. 100-209), provides:** Clarification of the original intent of Congress in Title VI of the Civil Rights Act of 1964, Title IX of the Education Amendments of 1972, the Age Discrimination Act of 1975, and Section 504 of the Rehabilitation Act of 1973. The Act restores the broad, institution-wide scope and coverage of the nondiscrimination statutes to include all programs and activities of Federal-aid recipients, sub-recipients, and contractors/consultants, whether such programs and activities are federally-assisted or not.

### **Nondiscrimination Regulations**

- 23 CFR 200, Title VI Program and Related Statutes-Implementation and Review Procedures
- 49 CFR 21, Nondiscrimination in Federally-Assisted Programs of the Department of Transportation-Effectuation of Title VI of the Civil Rights Act of 1964
- USDOT Order 1050.2A, *Standard Title VI/Non-Discrimination Assurances*

**Part 2:**  
**Title VI Implementation Plan Agreement**

## **Title VI Program Implementation**

The following sections represent elements of a “Subrecipient Title VI Implementation Plan”, as required by FHWA, to sufficiently document methods used to administer a Title VI Program. Subrecipients of FHWA funds distributed by WisDOT (the recipient) are required to meet requirements of a **Title VI Implementation Plan** as set forth by WisDOT within this **Part 2: Title VI Implementation Plan Agreement**.

This **Part 2: Title VI Implementation Plan Agreement** shall serve as the Fond du Lac MPO and East Central Wisconsin Regional Planning Commission’s required Title VI Implementation Plan pursuant to 23 CFR 200 and 49 CFR 21.

### **A. Organization and Staffing**

In FFY 2022 the Fond du Lac MPO and East Central Wisconsin Regional Planning Commission **should**:

1. have a designated SUBRECIPIENT TITLE VI COORDINATOR pursuant to 23 CFR 200, who has a responsible position in the organization and easy access to the head of the Subrecipient organization, and who is responsible for implementing the Subrecipient’s Title VI Program. The head of the organization and the SUBRECIPIENT TITLE VI COORDINATOR may be the same individual, however, staffing must be adequate to implement the Title VI Program requirements.
2. provide WisDOT with a copy of the Subrecipient’s organizational chart illustrating the level and placement of the Title VI Coordinator relative to the head of the organization upon signing the ***Part 1-Title VI Assurances*** portion of this ***2022 ASSURANCES AND AGREEMENT***.
3. notify WisDOT, in writing, of any changes to the Subrecipient’s organizational chart, Subrecipient Title VI Coordinator, or Subrecipient Title VI Coordinator contact information.
4. ensure the SUBRECIPIENT TITLE VI COORDINATOR will be responsible for initiating and monitoring Title VI activities, preparing required reports, and additional activities as appropriate to the Subrecipient’s Title VI Program, the Acts and Regulations and this **Part 2: Title VI Implementation Plan Agreement**.

### **B. Plan and Program Area Review Procedures**

In FFY 2022 the Fond du Lac MPO and East Central Wisconsin Regional Planning Commission **should**:

1. annually submit to WisDOT, a brief description of your work/ program areas, the Title VI responsibilities in each work/program area, and your specific internal procedures (an Implementation Plan) for conducting work/program area reviews of Title VI compliance within your organization.
2. conduct Title VI reviews of Subrecipient program areas and activities for Title VI impacts. Examples of activities that should be reviewed for Title VI compliance:
  - a) public outreach and inclusion in transportation planning and projects
  - b) planning that recommends possible real estate acquisitions and relocations
  - c) contracts with contractors/consultants stating Title VI requirements
  - d) racial composition of decision-making Boards or Commissions
3. take affirmative action to communicate and correct any identified Title VI deficiencies.
4. annually report the number and results of your internal Title VI compliance reviews to the WisDOT, Title VI Office in your annual ***Title VI Goals and Accomplishments Report*** or within the annual ***WisDOT Title VI/Nondiscrimination Compliance Review for FHWA Subrecipients*** (hereinafter ***WisDOT Subrecipient Title VI Review***).

## C. Consultant Review Procedures

In FFY 2022 the Fond du Lac MPO and East Central Wisconsin Regional Planning Commission should:

1. annually submit the process for determining how many and which contractors/consultants will be reviewed each year and your specific procedures for ensuring Title VI compliance within all contractor/consultant entities or organizations hired by, and receiving federal financial aid, from your organization. For example, state how many consultants you will review for specific measures of compliance such as the proper posting of meeting notices in appropriate locations for the project, in appropriate languages, and meetings held in locations and at times when Title VI protected classes are able to attend.
2. advise contractors and consultants to include, where applicable, policies, procedures and directives to comply with Title VI requirements.
3. advise contractors/consultants on procedure or policy changes, where needed, for Title VI compliance as your subrecipient.
4. annually report the number of contractor/consultant Title VI compliance review(s) and the results of the reviews to the WisDOT, Title VI Office in your annual ***Title VI Goals and Accomplishments Report*** or within the annual ***WisDOT Subrecipient Title VI Review***.

## D. Data Collection Procedures

Data collection and analysis information may be copied from your *Unified Planning Work Program* and/or your Federal Transit Administration (FTA) *Title VI Plan/LEP Plan* and submitted to the WisDOT Title VI Office as is annually appropriate, for the fulfillment of FHWA Title VI Program compliance.

In FFY 2022 the Fond du Lac MPO and East Central Wisconsin Regional Planning Commission should:

1. annually submit specific processes and procedures for collecting, analyzing, using and reporting data on Title VI data to the WisDOT Title VI Office.
  - a. report where [what work area(s)] collect data relevant to Title VI, the method, sources and type of data collected, and a description of the purpose for doing an analysis of the data.
  - b. each year, submit the number and names of work areas and data collection processes you will be reviewing in the following year.
2. collect and analyze data on the number and locations of individuals or groups in Title VI protected classes who are or may become impacted by the plans, programs and activities conducted by the Subrecipient based on race, color, national origin, sex, and limited English proficiency.
  - a. collect and analyze data from various sources, for example: the U.S. Census, the American Community Survey and additional local or state resources.
3. collect and analyze data on the number and locations of individuals or groups in Title VI protected classes who are participants in or beneficiaries of, programs and activities conducted by the Subrecipient.
4. collect and analyze data at the appropriate geographic level (such as census tracts, block groups and census blocks) to identify where disproportionate impacts to protected classes could result, whether intentionally or unintentionally, from plans or projects conducted by your organization
5. annually report and present the data collection and analysis performed by your agency/organization and the results and impacts of performing the analysis to the WisDOT, Title VI Office in your annual ***Title VI Goals and Accomplishments Report*** or within the annual ***WisDOT Subrecipient Title VI Review***.

## E. Training Procedures

This section is intended to ensure that employees of Subrecipient organizations are receiving sufficient training to be able to understand, identify, and carry out activities for Title VI compliance.

In FFY 2022 the Fond du Lac MPO and East Central Wisconsin Regional Planning Commission should:

1. annually submit specific internal procedures for choosing and conducting training for staff members, the types of training offered and required of staff (see 2. through 5., below) and the number of training events to be conducted.
2. require employees to complete training programs upon hire and thereafter as needed, on Title VI and related statutes, regulations and procedures or additional nondiscrimination topics, as needed.
3. provide all employees of your organization with training in the proper procedures and handling of Title VI and other nondiscrimination complaints.
4. provide employees working with the public and within relevant business areas with training in the proper procedures for providing services, outreach, inclusion, and the removal of obstacles in participation by individuals and groups with limited English proficiency.
5. provide Title VI data collection and analysis training to employees to ensure effective implementation of the Data Collection Procedures.
6. annually submit training documentation to WisDOT, including the name and type of training events offered and obtained, dates employees participated, titles of employees who participated, and the total number of employees who participated in each training to the WisDOT Title VI Office in your annual ***Title VI Goals and Accomplishments Report*** or within the annual ***WisDOT Subrecipient Title VI Review***.

## F. Dissemination of Title VI Information

The Fond du Lac MPO and East Central Wisconsin Regional Planning Commission should:

1. annually submit specific internal procedures for dissemination of Title VI Information and for community outreach and public education, and for the review and documentation of this activity.
2. issue and distribute throughout your organization and to the public, a Title VI Policy Statement, signed by the head of the Subrecipient organization, which expresses its commitment to the nondiscrimination provisions of the Title VI Acts and Regulations.
3. issue and distribute throughout your organization and to the public, a Title VI Complaint Policy containing information and instructions on filing a Title VI complaint.
4. post and publish or provide links to your Title VI Policy Statement and your Title VI Complaint Policy, in appropriate languages based on the presence of, or potential impacts on, populations with limited English proficiency in the following locations:
  - a) throughout your organization
  - b) location(s) where your organization's business is conducted
  - c) on your website and social media sites
  - d) in meeting announcements in the newspaper and on posters
  - e) posted at public meeting locations
5. annually submit a copy of your organization's Title VI Policy Statement to the WisDOT Title VI Office, with documentation on where the policy was distributed, the intended audience, and in what languages it was provided (refer to p. 3, section "Title VI Policy Statement").

6. annually submit the number, type and location of outreach and public education events or literature to the WisDOT Title VI Office within your annual ***Title VI Goals and Accomplishments Report*** or within the annual ***WisDOT Subrecipient Title VI Review***.

## **G. Limited English Proficiency Accommodations and Procedures**

National origin discrimination under Title VI includes discrimination on the basis of limited English proficiency (LEP). To ensure compliance with Title VI, Subrecipients must take reasonable steps to ensure that LEP persons have meaningful access to programs, plans and activities consistent with Executive Order #13166. Subrecipients are encouraged to visit <http://www.lep.gov> for assistance and information regarding LEP obligations.

In FFY 2022, the Fond du Lac MPO and East Central Wisconsin Regional Planning Commission **should**:

1. annually submit procedures and guidance for the provision of LEP services and outreach, as well as data collection and analysis procedures.
2. ensure compliance with Title VI by taking reasonable steps to ensure that LEP persons have meaningful access to your programs. Provide documentation on language assistance services provided by your organization, such as, interpretation and translation services.
3. collect data on LEP individuals or groups that may be impacted by your plans or activities.
4. ensure that LEP persons impacted by the Subrecipient organization's policies, plans or activities are provided with adequate information and opportunities for public involvement and input opportunities within their native language.
5. consider the need for language services for LEP persons served or encountered both in developing your budgets and in conducting your programs and activities.
6. annually submit to the WisDOT Title VI Office, documentation showing the number and type of language services provided during the previous fiscal year, and results of data collection and analysis of LEP populations, such as:
  - a) American Community Survey data on Languages spoken at home and ability to speak English or
  - b) maps showing location of LEP persons, as it applies in specific geographic areas that are impacted by your planning and project recommendationswithin your annual ***Title VI Goals and Accomplishments Report*** or within the annual ***WisDOT Subrecipient Title VI Review***.

## **H. Review of Internal Policies and Directives**

The Fond du Lac MPO and East Central Wisconsin Regional Planning Commission **should**:

1. annually submit procedures and guidance for review of your organization's policies and internal directives to the WisDOT, Title VI Office.
2. conduct Title VI reviews of your organization's policies, procedures and directives and consider possible unintentional impacts that could impact individuals and groups protected under Title VI.
3. revise policies, procedures and directives to include Title VI requirements and to reduce possible unintentional impacts on individuals and groups protected under Title VI.
4. monitor consultants/contractors for possible impacts of their policies, procedures and directives on Title VI protected classes as it relates to their work performed for you on federally-funded projects or plans. Advise contractors/consultants on changes, where needed, for Title VI compliance as your subrecipient.

5. annually submit documentation of your review of internal directives including how many and what directives were reviewed, and the conclusions and improvements made as a result of your reviews to the WisDOT, Title VI Office.
6. Report number and results of reviews of internal directives within the **annual Title VI Goals and Accomplishments Report** or in the annual **WisDOT Subrecipient Title VI Review**.

## **I. Complaint Policy and Procedures**

FHWA requires federal-aid recipients and subrecipients to follow specific procedures for collecting and forwarding complaints alleging discrimination under Title VI. WisDOT also has specific requirements for the handling of, and reporting on, Title VI complaints that are submitted to the Subrecipient. These requirements are provided in the "Complaint Processing Procedures" section below. Subrecipients must submit internal complaint policies and procedures to meet FHWA Title VI compliance.

**In FFY 2022, The Fond du Lac MPO and East Central Wisconsin Regional Planning Commission shall adopt the standard FHWA/WisDOT Title VI compliant policy provided in the following section or must submit proof of an alternative complaint policy that contains all FHWA Title VI/Nondiscrimination requirements (such as an alternative Policy submitted in your FTA Title VI Plan).**

### **Title VI Complaint Policy**

**Fond du Lac MPO and East Central Wisconsin Regional Planning Commission adopts the following Title VI complaint policy for FFY 2022 (do not fill in the name of your organization if you will be submitting an alternative Complaint Policy):**

Any person who believes that he or she, individually, as a member of any specific class, or in connection with any Disadvantaged Business Enterprise (DBE), has been subjected to discrimination by the above named Subrecipient or contractors/consultants to the Subrecipient, based on race, color, national origin or sex may submit a complaint with the Wisconsin Department of Transportation, Office of Business Opportunity and Equity Compliance (WisDOT, OBOEC) Title VI Office, or with the Federal Highway Administration.\*

\*See contact information on Page No. 11

**In FFY 2022, Fond du Lac MPO and East Central Wisconsin Regional Planning Commission shall adhere to the following provisions:**

1. annually submit your organization's internal complaint policies and procedures, and your process for disposition of Title VI Complaints.
2. ensure that a Title VI complaint form (or other reasonable method of submitting a timely and complete complaint) is readily available to the public at all locations where your organization conducts business.
3. develop or use a standard Title VI complaint form containing directions and submission information.
4. accept complaints written on a complaint form, written free-form or given verbally in person or over the telephone by a Complainant, or by a representative of the Complainant. A complaint may also be submitted in Braille or other reasonable format.
5. accept complaints submitted by U.S. Post, by email, on computer disk, flash drive, audio tape, or through other reasonable methods.
6. Subrecipient must, upon request, accept complaints in alternate formats from persons with disabilities.

## Subrecipient Complaint Processing Procedures

In FFY 2022, the Fond du Lac MPO and East Central Wisconsin Regional Planning Commission shall implement the following Title VI complaint processing procedures:

1. Subrecipient employees must keep detailed records of all interactions with Complainants and potential Complainants throughout the organization.
2. All Title VI/Nondiscrimination complaints received throughout the Subrecipient organization must be immediately forwarded to the SUBRECIPIENT TITLE VI COORDINATOR.
3. Upon receiving a Title VI complaint, the SUBRECIPIENT TITLE VI COORDINATOR shall:
  - a) date stamp the complaint
  - b) log all complaints received by the Subrecipient with:
    - the date the complaint was received
    - the name of the Complainant (if available)
    - the nature of the complaint (if available)
    - the date and location where the complaint was forwarded
    - a record of any action or communication regarding the complaint
  - c) notify the Complainant that their complaint has been received, when and where the complaint has been forwarded, and the appropriate contact information for follow up.
4. The SUBRECIPIENT TITLE VI COORDINATOR shall annually submit a log of all Title VI complaints received, and any additional pertinent records to the WisDOT, Title VI Office.
5. The SUBRECIPIENT TITLE VI COORDINATOR shall advise Complainants, verbally, in writing, or within instructions appearing on a complaint form, that:
  - a) complaints should be in writing
  - b) a complaint typically must be filed within 180 days of the alleged discriminatory act in order for USDOT/FHWA to take action.
6. Additionally, the SUBRECIPIENT TITLE VI COORDINATOR shall advise Complainants verbally, in writing, or within instructions appearing on a complaint form, that Title VI/Nondiscrimination complaints should contain the following information:
  - a) name, address and phone number of the complainant
  - b) the date of alleged act(s) of discrimination or where there has been a continuing course of conduct, the date on which the discriminatory conduct last occurred
  - c) name(s) and address(es) of alleged discriminating party or parties
  - d) the basis of discrimination (race, color, national origin, sex or other)
  - e) a statement of the nature of the complaint
  - f) other agencies where the complaint has been filed
  - g) an explanation of the actions the Complainant recommends to resolve the issue raised in the complaint
  - h) The complaint must be signed by the Complainant or a representative of the complainant.
7. Upon receiving and logging a Title VI complaint, the SUBRECIPIENT TITLE VI COORDINATOR shall immediately forward the complaint, and any additional accompanying documentation or information, to the WisDOT, OBOEC, Title VI Office (see contact information below\*).
8. If requested or appropriate, the SUBRECIPIENT TITLE VI COORDINATOR shall inform the Complainant that the:
  - a) the Subrecipient, WisDOT and FHWA Division Offices do not investigate Title VI complaints
  - b) all complaints are routed through the FHWA, Headquarters Office of Civil Rights (FHWA, HCR) for processing
  - c) FHWA HCR determines whether to accept, dismiss, or transfer the complaint for investigation.

- d) the Complainant, the FHWA Division Office, WisDOT, and the Subrecipient (where applicable) will be notified when a determination has been made accept, dismiss, or transfer the complaint for investigation by the FHWA HCR.

**Subrecipients Forward Title VI Complaints To:**

Postal Mail	Wisconsin Department of Transportation OBOEC, Title VI Office Attn: Tagwanya Smith 4822 Madison Yards Way, 5 <sup>th</sup> Floor South PO Box 7986 Madison, WI 53707-7986
Email	<a href="mailto:tagwanya.smith@dot.wi.gov">tagwanya.smith@dot.wi.gov</a>
Phone	(608) 266-8129

\*FHWA Title VI and Americans with Disabilities/Section 504 complaint forms can be found and submitted online at: <https://www.fhwa.dot.gov/civilrights/file/>

For additional USDOT Operating Administrations contact information, go to the following link:

<https://www.transportation.gov/civil-rights/complaint-resolution/contacts>

9. In the event that a verbal complaint of discrimination is made to an officer or employee of the Subrecipient organization other than the SUBRECIPIENT TITLE VI COORDINATOR, the officer or employee shall immediately refer the Complainant to the SUBRECIPIENT TITLE VI COORDINATOR. The SUBRECIPIENT TITLE VI COORDINATOR will obtain the name and contact information of the Complainant and will inform the Complainant how to submit a complaint, and will provide assistance, if necessary.
10. The Subrecipient shall provide Title VI complaint handling training to all employees who might participate in complaint intake, handling, processing, or forwarding (see section E. "Training Procedures" above).
11. annually submit a report of the complaint information provided in the log of complaints (see number 3. Above) to the WisDOT, Title VI Office (see contact information above).

**J. Compliance and Enforcement Procedures**

The Fond du Lac MPO and East Central Wisconsin Regional Planning Commission **should:**

1. annually complete and submit all information requested within the annual ***WisDOT Title VI/Nondiscrimination Compliance Review for FHWA Subrecipients (WisDOT Subrecipient Title VI Review)*** to the WisDOT, Title VI Office.
  - a) The ***WisDOT Subrecipient Title VI Review*** is designed to provide a framework for Subrecipients to submit all information required by FHWA and as provided in this ***2022 ASSURANCES AND AGREEMENT***.
2. submit an outline of compliance and enforcement procedures to address deficiencies or noncompliance within your internal program areas and with contractors/consultants to the WisDOT, Title VI Office. Include a procedure for reviewing your organizational policies and directives, and how your policies and directives may intentionally or unintentionally impact Title VI protected classes.

3. take affirmative action to correct any deficiencies found by WisDOT or the United States Department of Transportation (USDOT) within a reasonable time period, not to exceed 90 days, in order to implement Title VI compliance in accordance with this **2022 ASSURANCES AND AGREEMENT** and the Acts and Regulations. The head of the Subrecipient shall be held responsible for implementing Title VI requirements.
4. develop and submit methods of administration, as required in A. through I. above, to fulfill the FHWA requirements of a *Title VI Implementation Plan*.
5. Annually submit additional information, as required by this **2022 ASSURANCES AND AGREEMENT** by submitting information that meets the following requirements of a **Title VI Goals and Accomplishments Report** or within the **WisDOT Subrecipient Title VI Review**.

**a) Accomplishments Report**

List major accomplishments made regarding Title VI activities to include:

- the number and types of Title VI issues that were identified and actions taken to prevent discrimination.
- activities and efforts that the SUBRECIPIENT TITLE VI COORDINATOR and program area personnel have undertaken in the previous FFY to monitor Title VI Program implementation (refer to Sections A. through I. above)
- a description of the scope and conclusions of special reviews (internal or external) conducted by the SUBRECIPIENT TITLE VI COORDINATOR
- a log of the number and type of complaints received by the Subrecipient (see Section I. above)
- Include a summary and status report on any Title VI complaints filed with the Sub-Recipient.

**b) Annual Goals**

Outline Title VI monitoring and review activities planned for the coming year; state by whom each activity will be accomplished, the purpose of the activity, and target date for completion.

## **Sanctions**

In the event the Fond du Lac MPO and East Central Wisconsin Regional Planning Commission fails or refuses to comply with the terms of this **TITLE VI ASSURANCES and IMPLEMENTATION PLAN AGREEMENT FFY 2022**, WisDOT may take any or all of the following actions:

1. Cancel, terminate, or suspend this agreement in whole or in part;
2. refrain from extending any further assistance to the Subrecipient under the program from which the failure or refusal occurred, or any other program, until sufficient evidence of past correction of noncompliance and/or satisfactory assurance of future compliance has been received from the Subrecipient.
3. take such other action that may be deemed appropriate under the circumstances, until compliance or remedial action has been accomplished by the Subrecipient.
4. refer the case to the U.S. Department of Justice for appropriate legal proceedings.

*(continued on next page)*

## Signatures

By signing this Part 2: Implementation Plan Agreement, the Fond du Lac MPO and East Central Wisconsin Regional Planning Commission's responsible official (named below) agrees, and is guaranteeing responsibility for the execution and implementation of this Part 2: Implementation Plan Agreement, and agrees that Fond du Lac MPO and East Central Wisconsin Regional Planning Commission is initiating or planning for the performance of tasks and procedures that are required in this Agreement, and implementing or is seeking assistance from the Wisconsin Department of Transportation to perform all tasks and procedures of Part 2: Implementation Plan Agreement as provided herein.

### **Wisconsin Department of Transportation:**

*Lea Collins-Worachek*

Signature

Director

Title

Office of Business Opportunity and Equity Compliance

Bureau/Office

*10/14/21*

Date

### **Subrecipient Executive Director or Responsible Official:**

*Melissa Kramer Badtke*

Executive Director or Responsible Official Signature

Executive Director

Title

East Central Wisconsin Regional Planning Commission

Subrecipient Agency/Organization

October 7, 2021

Date



Executive Director or Responsible Official Signature

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**Chair of the Fond du Lac MPO Policy Board**

Title

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**Fond du Lac MPO**

Subrecipient Agency/Organization

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**APPENDIX B**

**TITLE VI RESOLUTIONS**



**RESOLUTION NO. 31-20**

**ADOPTING THE UPDATED 2020 TITLE VI NON-DISCRIMINATION AND AMERICANS WITH DISABILITIES ACT PLAN FOR THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION AS A SUB-RECIPIENT OF THE WISCONSIN DEPARTMENT OF TRANSPORTATION**

**WHEREAS**, the Commission is a Sub-Recipient of federal aid funds and must assure that all of the requirements provided by Title VI of the Civil Rights Act of 1964, and the Civil Rights Restoration Act of 1987 are met, so that no person shall, on the grounds of race, color or national origin be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity, and

**WHEREAS**, the Sub-Recipient further assures every effort will be made to ensure non-discrimination in all of its programs and activities, whether those programs or activities are federally funded or not, and

**WHEREAS**, the Commission established a Title VI Coordinator position in 2009 with the authority and responsibility for initiating and monitoring recipient Title VI Program activities, preparing reports and other responsibilities as required by 23 Code of Federal Regulations (CFR) 200 and 49 Code of Federal Regulation 21, and

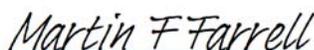
**WHEREAS**, pursuant to 23 CFR 200, the Commission has prepared a Title VI Program Plan that includes assurances consistent with 49 CFR Part 21.7 and the Sub-Recipient's organizational chart illustrating the level and placement of the Title VI Coordinator, and

**WHEREAS**, the recommendations submitted by the Wisconsin Department of Transportation have been incorporated into the final Commission Title VI Non-discrimination Program and Americans with Disabilities Act Plan, now therefore

**BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION:**

Section 1: That the Commission adopts the update to the 2020 Title VI Non-Discrimination Program and Americans with Disabilities Act Plan submitted to the Wisconsin Department of Transportation required for all Sub-Recipient to assure that every segment of the population has equal access to services and programs provided by the Commission as prescribed by Title VI of the Civil Rights Act and Title II of the Americans with Disabilities Act.

Effective Date: October 30, 2020  
Prepared for: Transportation Committee  
Prepared By: Kim Biedermann, Associate Transportation Planner | Title VI/Affirmative Action Coordinator

  
Martin F Farrell (Oct 30, 2020 12:43 CDT)

Martin Farrell, Chair – Fond du Lac Co.

# 31-20 Final Resolution

Final Audit Report

2020-10-30

Created:	2020-10-30
By:	TIM BADTKE (TBADTKE@ECWRPC.ORG)
Status:	Signed
Transaction ID:	CBJCHBCAABAA362ffRMqowGWVcnnCelHcuu0IGfNbmay

## "31-20 Final Resolution" History

-  Document created by TIM BADTKE (TBADTKE@ECWRPC.ORG)  
2020-10-30 - 5:27:30 PM GMT- IP address: 74.87.97.22
-  Document emailed to Martin F Farrell (martin.farrell@fdlco.wi.gov) for signature  
2020-10-30 - 5:28:20 PM GMT
-  Email viewed by Martin F Farrell (martin.farrell@fdlco.wi.gov)  
2020-10-30 - 5:43:33 PM GMT- IP address: 104.47.65.254
-  Document e-signed by Martin F Farrell (martin.farrell@fdlco.wi.gov)  
Signature Date: 2020-10-30 - 5:43:55 PM GMT - Time Source: server- IP address: 71.86.198.7
-  Agreement completed.  
2020-10-30 - 5:43:55 PM GMT

**RESOLUTION NO. 04-20**

**ADOPTING THE UPDATED 2020 TITLE VI NON-DISCRIMINATION PROGRAM AMERICANS WITH DISABILITIES ACT PLAN FOR THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION AS A SUB-RECIPIENT OF THE WISCONSIN DEPARTMENT OF TRANSPORTATION**

**WHEREAS**, the Commission is a Sub-Recipient of federal aid funds and must assure that all of the requirements provided by Title VI of the Civil Rights Act of 1964, and the Civil Rights Restoration Act of 1987 are met, so that no person shall, on the grounds of race, color or national origin be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity, and

**WHEREAS**, the Sub-Recipient further assures every effort will be made to ensure non-discrimination in all of its programs and activities, whether those programs or activities are federally funded or not, and

**WHEREAS**, the Commission established a Title VI Coordinator position in 2009 with the authority and responsibility for initiating and monitoring recipient Title VI Program activities, preparing reports and other responsibilities as required by 23 Code of Federal Regulations (CFR) 200 and 49 Code of Federal Regulation 21, and

**WHEREAS**, pursuant to 23 CFR 200, the Commission has prepared a Title VI Program Plan that includes assurances consistent with 49 CFR Part 21.7 and the Sub-Recipient's organizational chart illustrating the level and placement of the Title VI Coordinator, and

**WHEREAS**, the Fond du Lac Metropolitan Planning Organization (MPO) is a financial contributing member of the Commission and ECWRPC is staff for the MPO, now therefore

**BE IT RESOLVED BY THE FOND DU LAC METROPOLITAN PLANNING ORGANIZATION:**

**SECTION 1.** That the FDL MPO approves the adoption the updated 2020 Title VI Non-Discrimination Program and Americans with Disabilities Act Plan for the East Central Wisconsin Regional Planning Commission as a sub-recipient of the Wisconsin Department of Transportation.

Effective Date: October 7, 2020

Submitted By: MPO Staff

Prepared By: Kim Biedermann, Associate Planner | Title VI/Affirmative Action Coordinator



Mr. Allen Buechel, Chair, Policy Board  
Fond du Lac Metropolitan Planning Organization



**APPENDIX C**

RESOLUTION 02-21



**RESOLUTION NO. 02-21**

**ADOPTION OF THE ANNUAL AFFIRMATIVE ACTION PROGRAM FOR EQUAL  
EMPLOYMENT OPPORTUNITIES**

**WHEREAS**, it is the policy of this Commission not to discriminate against any employee or applicant for employment because of age, race, religion, color, handicap, sex, physical condition, developmental disability, sexual orientation, or national origin, and

**WHEREAS**, job applicants and present employees shall be recruited, promoted, demoted, transferred, compensated, selected for training including apprenticeship, laid-off, and terminated without discrimination as to age, race, religion, color, handicap, sex, physical condition, developmental disability, sexual orientation, or national origin, and

**WHEREAS**, this Commission further agrees to take affirmative action to ensure equal employment opportunities, and

**WHEREAS**, it is recognized that the agency needs to maintain constant vigilance of its hiring practices and its past hiring experience, now therefore

**BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING  
COMMISSION:**

Section 1: That the Commission adopts the following affirmative steps to promote equal employment opportunity within the agency:

1. The Commission's equal employment opportunity policy will be communicated to all employees, supervisors and management and to potential sources of employees. Officials who make the hiring, placement, and promotion decisions will be instructed that minority applicants for all jobs, regardless of type, or applicants for promotion are to be considered without discrimination as to age, race, religion, color, handicap, sex, physical condition, developmental disability, sexual orientation, or national origin.
2. Kim Biedermann, Associate Planner, is designated as the agency's Affirmative Action Officer responsible for coordination of its equal employment opportunity efforts.
3. The Commission establishes a goal to recruit applicants and hire employees in balance with the prevailing employment structure of the Appleton-Oshkosh-Neenah MSA to the extent possible.
4. The Commission will take such steps as the following in its recruitment to assure non-discrimination:

- a. Place employment advertisements in newspapers which serve the largest number of minority group people within the Commission's recruiting area and minority-specific publications.
  - b. Notice of staff needs will be sent to schools and universities having substantial portions of minority students.
  - c. Systematic contacts will be made with minority and human relations organizations, leaders and spokespeople to encourage referral of qualified minority applicants to the Commission.
  - d. Present employees are to be encouraged to refer minority applicants to the Commission.
  - e. Recruitment sources will be informed that qualified minority members are being sought for consideration for professional, sub-professional and other office work whenever the Commission hires.
5. All persons on the staff involved in making recommendations or decisions on hiring will be personally informed by the Executive Director and the Affirmative Action Officer that minority applicants for all jobs are to be considered without discrimination.
  6. The Commission will where possible within its annual Work Program make maximum use of sub-professional internships and other appropriate training techniques to help equalize opportunity for minority persons by such means as follows:
    - a. Sponsoring and assisting minority youths, as well as others, to enter sub-professional and professional training and make such experiences available within the Commission to the maximum extent possible.
    - b. Encouraging minority employees and others to increase their skills and job potential through participation in available training and education programs.
  7. The Commission will not practice discrimination with regard to placement and promotion of any employee.
    - a. All members of the staff who are concerned with placement and promotion decisions will be instructed to act without discrimination toward minority employees.
    - b. The promotion of minority employees who have increased their skills and job potential will be consistent with the promotion of all other employees.
  8. The Commission will assure non-discriminatory pay, other compensation, and working conditions by taking such steps as:

- a. Examining rates of pay and fringe benefits for present employees with equivalent duties, and adjusting any inequities found.
9. The Commission will not discriminate in its contracting and, where possible, will take appropriate steps, such as encouraging minority group contractors and contractors with minority representation among their employees to submit proposals for contract work in order to promote equal opportunity.
10. The Commission will require all contractors to provide equal employment opportunity assurances.
11. The Commission will follow through by questioning, verifying, and making whatever changes or additions to this Equal Employment Opportunity Program as may be necessary to assure its effectiveness.

Effective Date: January 20, 2021

Submitted By: Steering Committee

Prepared By: Kim Biedermann, Affirmative Action Officer

*Martin Farrell*

Martin Farrell (Jan 30, 2021 13:50 CST)

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Martin Farrell, Chair – Fond du Lac Co.

# ECWRPC January Quarterly Commission Resolution 02-21 for Signature

Final Audit Report

2021-01-30

Created:	2021-01-29
By:	TIM BADTKE (TBADTKE@ECWRPC.ORG)
Status:	Signed
Transaction ID:	CBJCHBCAABAAhINpGFV9S38v-_Jcf_Lmw7k8_SCebxP1

## "ECWRPC January Quarterly Commission Resolution 02-21 for Signature" History

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2021-01-29 - 8:42:30 PM GMT- IP address: 74.87.97.22
-  Document emailed to Martin Farrell (martin.farrell@fdlco.wi.gov) for signature  
2021-01-29 - 8:42:49 PM GMT
-  Email viewed by Martin Farrell (martin.farrell@fdlco.wi.gov)  
2021-01-30 - 7:50:01 PM GMT- IP address: 104.47.65.254
-  Document e-signed by Martin Farrell (martin.farrell@fdlco.wi.gov)  
Signature Date: 2021-01-30 - 7:50:24 PM GMT - Time Source: server- IP address: 147.219.50.80
-  Agreement completed.  
2021-01-30 - 7:50:24 PM GMT



## **APPENDIX D**

# 2022 COST ALLOCATION PLAN



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# East Central Wisconsin Regional Planning Commission

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Cost Allocation Plan

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2022

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## Purpose

The purpose of this Cost Allocation Plan is to summarize the methods and procedures that this organization will use to allocate costs to various programs, grants, contracts and agreements.

Title 2 *U. S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), establishes the principles for determining costs of grants, contracts and other agreements with the Federal Government. East Central's Cost Allocation Plan treats all allowable costs as direct costs except general administration and general expenses.

Direct costs are those that can be identified specifically with a particular final cost objective. Indirect costs are those that have been incurred for common or joint purpose benefitting more than one cost objective, and not readily assignable to a particular final cost objective, without effort disproportionate to the results achieved.

Only costs that are necessary and reasonable for the performance of the federal award and allowable, in accordance with the Cost Principles, will be allocated to benefiting programs by East Central.

## Methodology

This proposal is based on East Central's actual costs reconcilable to the audited financial statements for its calendar year ending December 31, 2020. The general approach of East Central in allocating costs to particular grants and contracts is as follows:

- A. All allowable direct costs are charged directly to programs, grants, contracts, etc.
- B. Allowable fringe benefits including compensated absence time, FICA, Unemployment Insurance, Worker's Compensation, health insurance, retirement system contribution, life & disability insurance, and other fringe benefits are pooled and allocated to programs, grants, etc. using direct labor as the base.
- C. All other allowable general and administrative costs are pooled and allocated to programs, grants, etc. using direct labor as the base.

Note--On April 12, 2021 an approved Negotiated Indirect Cost Rate Agreement (NICRA) with a fixed rate (with carryforward) designation was received from DOI. This rate will be used for 2020 and 2021. The audit for 2020 will be used to calculate an adjustment to the rate that will be effective for 2022; the audit for 2021 will be used to calculate an additional adjustment for the rate to be applied in 2023. This process will be ongoing.

## Allocation of Costs

The following information summarizes the procedures that have been used by East Central:

- A. Compensation for Personal Services - Documented with timesheets showing time distribution for all employees and allocated based on time spent on each program or grant. Salaries and wages are charged directly to the program for which work has been done. NOTE-Paid intern's labor dollars are burdened with only relevant fringe benefits (FICA/Medicare and Unemployment Insurance) and allowable general and administrative expenses (overhead).
- B. Insurance - Insurance needed for a particular program is charged directly to the program requiring the coverage. Other insurance coverage that benefits all programs is allocated to the overhead category.
- C. Professional Services Costs (such as consultants) -Costs that benefit all programs are charged directly to the program requiring the service.
- D. Audit Costs –A portion of the annual audit fees relative to the performance of the single audit procedures will be charged directly to the programs requiring the service; the remaining charge will be allocated to the overhead category.
- E. Postage - Allocated based on usage. Postage expenses are charged directly to programs to the extent possible. Costs that benefit all programs will be allocated to the overhead category.
- F. Printing – Allocated based on usage. Copier expenses are charged directly to programs to the extent possible. Costs that benefit all programs will be allocated to the overhead category.
- G. Program Supplies - Expenses are charged directly to programs to the extent possible. Costs that benefit all programs will be allocated to the overhead category.
- H. Equipment/Depreciation – East Central depreciates equipment when the initial acquisition cost exceeds \$5000 or the estimated useful life is in excess of two years. Items below \$5000 are reflected in the supplies category and expensed in the current year. Costs that benefit all programs will be allocated to the overhead category.
- I. Training/Conferences/Seminars –Costs that benefit one program will be charged directly to the program. Costs that benefit all programs will be allocated to the overhead category.
- J. Travel Costs - All travel costs (local and out-of-town) are charged directly to the program for which the travel was incurred. Travel costs that benefit all programs will be allocated to the overhead category.

- K. Vehicle Costs (Vehicle lease payments, vehicle maintenance costs associated with leased and owned vehicles, gas, repairs, insurance) - Allocated to the program benefiting from the vehicle costs, using the federal mileage reimbursement rate. Vehicle costs that benefit all programs will be allocated to the overhead category.
- L. Facilities Expenses (includes Rent, Utilities, Maintenance) - Facilities costs related to general and administrative activities are allocated to the overhead category.
- M. Other costs (including software subscriptions, membership dues, licenses, fees, etc.) – Expenses are charged directly to programs that benefit from the expense/service. Expenses that benefit all programs will be allocated to the overhead category.
- N. Unallowable Costs – Costs that are unallowable in accordance with Title 2 of the *U. S. Code of Federal Regulations* Part 200, *Subpart E-Cost Principles*, including alcoholic beverages, bad debts, contributions, entertainment, fines & penalties, interest, promotional material, etc. are not included in the calculation of the indirect rate.

## Indirect Salary Narrative

Executive Director charges for time spent on support to the Commissioners, financial review, personnel matters, and project management.

Assistant Director charges for time spent on support to the Commissioners, financial review, personnel matters, and project management.

Controller charges for time spent on financial management, procurement, employee benefit administration, and contract administration.

GIS Manager charges for time spent on coordination of regional GIS projects, data collection/manipulation, and archive administration.

IT Manager charges for time spent on support of the network and staff, procurement, and web maintenance.

Administrative Staff charges for time spent on support of staff, preparation of materials for the Commissioners, and report preparation and production.

**East Central Wisconsin Regional Planning Commission  
2021 Table of Organization (Staff)**

**Executive Division**

**Melissa Kraemer-Badtke**  
Executive Director & MPO Director

**Kevin Englebert**  
Assistant Director & EDA Principal Planner

**Administrative Services Division**

**Erin Bonnin**  
Administrative Coordinator

**Sara Otting**  
Controller

**Technical Services Division**

**GIS Program**

**Mike Zuege**  
GIS Manager

**Adam Pfefferle\***  
GIS Specialist II

**Rachel Roth**  
GIS Assistant

**IT Program**

**Tim Badtke**  
IT Manager

**Planning Services Division**

**Transportation MPO  
Planning  
Program**

**Dave Moesch\*\***  
Associate Planner

**Matt Halada**  
Principal Planner -  
Transportation

**Kim Biedermann**  
Associate Planner /  
Bicycle & Pedestrian  
Coordinator

**Tanner Russell**  
Planner

**Adam Bellcorelli**  
Associate Planner

**Safe Routes to School  
Program**

**Ashley Tracy**  
SRTS Planner

**Wilhelmina Paustian**  
SRTS Planner

**Environmental Mgt. &  
SSA Planning  
Program**

**Todd Verboomen**  
Principal Planner

**Scott Konkle\*\***  
Planning Specialist II /  
NR-135 Mine  
Reclamation

**Park &  
Recreation  
Program**

**Trish Nau\*\***  
Principal Planner

*\* Secondary role in Economic  
Development Program*

*\*\* Indicates GIS skills and need for  
coordination/compliance with GIS  
Coordinator's data and mapping  
policies and procedures*

**CERTIFICATE OF INDIRECT COST RATE**

This is to certify that I have reviewed the indirect cost rate proposal prepared and submitted herewith and to the best of my knowledge and belief:

(1) All costs included in this proposal, dated June 16, 2021, to establish indirect cost billing rates for calendar year 2022 are allowable in accordance with the requirements of the Federal award(s) to which they apply and Title 2 *U. S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Unallowable costs have been adjusted for in allocating costs as indicated in the indirect cost proposal.

(2) All costs included in this proposal are properly allocable to Federal awards on the basis of a beneficial or causal relationship between the expenses incurred and the agreements to which they are allocated in accordance with applicable requirements. Further, the same costs that have been treated as indirect costs have not been claimed as direct costs. Similar types of costs have been accounted for consistently and the Federal Government will be notified of any accounting changes that would affect the predetermined rate.

(3) **The indirect cost rate calculated within the proposal is 118.15%** which is calculated using a direct cost base type of direct salaries and wages. The calculations were based on actual costs from fiscal year 2020 and budgeted costs for fiscal year 2022, to obtain a federal indirect cost billing rate for fiscal year 2022.

(4) All documentation supporting the indirect cost rate identified above must be retained by the Recipient. This rate should be reviewed and validated as part of the Recipient’s annual financial audit.

Subject to the provisions of the Program Fraud Civil Remedies Act of 1986 (31 USC 3801 et seq.), the False Claims Act (18 USC 287 and 31 USC 3729), and the False Statement Act (18 USC 1001), I declare to the best of my knowledge that the foregoing is true and correct.

Governmental Unit: East Central Wisconsin Regional Planning Commission

FEIN: 39-1170145

Signature: Jeff Nooyen  
Jeff Nooyen (Jun 21, 2021 12:16 CDT)

Name of Official: Jeff Nooyen

Title: Commission Chair

Email: jeff.nooyen@outagamie.org

Date of Execution: June 16, 2021

**LOBBYING CERTIFICATE**

This is to certify that I have reviewed the indirect cost rate proposal prepared and maintained herewith and to the best of my knowledge and belief:

*As the official having the authority to negotiate indirect cost rates on behalf of East Central Wisconsin Regional Planning Commission, I hereby certify that the Organization has complied with the federal requirements and standards on lobbying costs as set forth in Title 2 U. S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards in the development of the indirect cost billing rate for the fiscal year ending December 31, 2022, based on actual costs from fiscal year 2020 and budgeted costs for fiscal year 2022.*

I declare to the best of my knowledge that the foregoing is true and correct.

Governmental Unit: East Central Wisconsin Regional Planning Commission

Signature: *Jeff Nooyen*  
Jeff Nooyen (Jun 21, 2021 12:16 CDT)

Name of Official: Jeff Nooyen

Title: Commission Chair

Email: jeff.nooyen@outagamie.org

Date of Execution: June 16, 2021

# 2022 ECWRPC Cost Allocation Plan

Final Audit Report

2021-06-21

Created:	2021-06-21
By:	TIM BADTKE (TBADTKE@ECWRPC.ORG)
Status:	Signed
Transaction ID:	CBJCHBCAABAACq8ZSD8QdyemI4tYLdTTjztEOYHP3zQQ

## "2022 ECWRPC Cost Allocation Plan" History

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2021-06-21 - 2:57:55 PM GMT- IP address: 38.71.75.196
-  Document emailed to Jeff Nooyen (jeff.nooyen@outagamie.org) for signature  
2021-06-21 - 2:58:36 PM GMT
-  Email viewed by Jeff Nooyen (jeff.nooyen@outagamie.org)  
2021-06-21 - 5:12:56 PM GMT- IP address: 54.87.192.249
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## **APPENDIX E**

# ECWRPC TECHNICAL ADVISORY COMMITTEES



## **APPLETON (FOX CITIES) TRANSPORTATION POLICY ADVISORY COMMITTEE**

### **County Officials**

Alice Connors, Calumet County Board Chair  
Thomas Nelson, Outagamie County Executive  
Jon Doemel, Winnebago County Executive

### **City Mayors**

Jake Woodford, Appleton  
Anthony Penterman, Kaukauna  
Don Merkes, Menasha  
Dean Kaufert, Neenah

### **Village Presidents**

John Neumeier, Combined Locks  
Dale Youngquist, Fox Crossing  
Kevin Hietpas, Harrison  
Jack Anderson, Greenville  
Chuck Kuen, Kimberly  
Charles Fischer, Little Chute

### **Town Board Chairs**

Mark McAndrews, Buchanan  
Jason Van Eperen, Grand Chute  
Bob Schmeichel, Neenah  
Jeff Rollo, Vandenbroek

### **Federal Officials**

Mary Forlenza, FHWA  
Evan Gross, FTA

### **State Officials**

Colleen Harris, Director, WisDOT Northeast Region  
Alex Gramovot, WisDOT

### **Other**

Chuck Rundquist, Chairman, Fox Cities Transit Commission

## **APPLETON (FOX CITIES) TRANSPORTATION TECHNICAL ADVISORY COMMITTEE**

### **County Highway Commissioners**

Brian Glaeser, Calumet County  
Dean Steingraber, Outagamie County  
Robert Doemel, Winnebago County

### **Public Works Director/Engineers**

Paula Van de Hey, City of Appleton  
John Sundelius, City of Kaukauna  
Laura Jungwirth, City of Menasha  
Gerry Kaiser, City of Neenah  
Randy Gallow, Village of Fox Crossing  
Brian Rickert, Village of Greenville  
Chris Murawski, Village of Little Chute  
Dave Vandervelden, Village of Kimberly  
Katie Schwartz, Town of Grand Chute

### **Planners**

Karen Harkness, City of Appleton  
Vacant, City of Kaukauna  
Sam Schroeder, City of Menasha  
Chris Haese, City of Neenah  
George Dearborn, Village of Fox Crossing  
Michael Brown, Village of Greenville  
Mike Patza, Town of Grand Chute

Dena Mooney, Calumet County  
Kara Homan, Outagamie County  
Jerry Bougie, Winnebago County

### **Public Health**

Bonnie Kolbe, Calumet County  
Mary Dorn, Outagamie County  
Doug Gieryn, Winnebago County  
Vacant, City of Appleton  
Nancy McKenney, City of Menasha

### **Transit**

Ron McDonald, Valley Transit

## OSHKOSH TRANSPORTATION POLICY ADVISORY COMMITTEE

### **County Officials**

Jon Doemel, Winnebago County Executive

### **City Mayor**

Lori Palmeri, City of Oshkosh

### **Town Board Chairmen**

Joel Rasmussen, Town of Algoma

Frank Frassetto, Town of Black Wolf

Glen Barthels, Town of Nekimi

Jim Erdman, Town of Oshkosh

### **Federal Officials**

Mary Forlenza, FHWA

Evan Gross, FTA

### **State Officials**

Colleen Harris, Director, WisDOT Northeast Region

Alex Gramovot, WisDOT

### **Other**

Mark Rohloff, City Manager, Oshkosh

Bob Doemel, Winnebago County Highway Commissioner

James Rabe, City of Oshkosh Public Works Director

Mark Lyons, City of Oshkosh Planning Services

Jim Collins, City of Oshkosh Transportation/Transit

Rich Heath, Town of Algoma

Jim Collins, GO Transit

## FOND DU LAC METROPOLITAN PLANNING ORGANIZATION

<b>Policy Board Membership</b>		
<b>Voting Members</b>		
City of Fond du Lac	Community Development Director	Dyann Benson, Chair
City of Fond du Lac	Director of Public Works	Paul DeVries, Vice Chair
City of Fond du Lac	City Manager	Joe Moore
City of Fond du Lac	Council President	Kay Miller
City of Fond du Lac	Council Member	Ben Giles
Fond du Lac County	County Executive	Allen Buechel
Fond du Lac County	Highway Commissioner	Tom Janke
Village of North Fond du Lac	Village Administrator	Nick Leonard
Township Representative (representing all Towns)	Chairperson	Jim Pierquet
WisDOT, NE Region	Director	Colleen Harris
<b>Non-Voting Members</b>		
Fond du Lac County (Alternate)	Director of Land Information	Terry Dietzel
City of Fond du Lac (Alternate)	City Engineer	
Village of North Fond du Lac (Alternate)	Director of Public Works	Mitch Vis
East Central Wisconsin Regional Planning Commission	MPO Director	Melissa Kraemer Badtke
WisDOT, NE Region (Alternate)	Planning Unit Supervisor	Jenny Nelson
WisDOT Central Office	MPO Liaison	Alex Gramovot
Federal Highway Administration	Team Lead, Senior Planner	Mary Forlenza

<b>Technical Advisory Committee Membership</b>		
<b>Voting Members</b>		
City of Fond du Lac	Community Development Director	Dyann Benson, Chair
City of Fond du Lac	Director of Public Works	Paul DeVries, Vice Chair
City of Fond du Lac	City Engineer	Vacant
Fond du Lac Area Transit	Transit Manager	Lynn Gilles
Fond du Lac County	Director of Land Information	Terry Dietzel
Fond du Lac County	Highway Engineer	Ryan Sommer
Village of North Fond du Lac	Director of Public Works	Mitch Vis
Town of Empire	Chairperson	Jim Pierquet
Town of Taycheedah	Chairperson	Joseph Thome
Town of Fond du Lac	Chairperson	Robert Giese
Town of Friendship	Chairperson	Jeff Meisenburg
<b>Non-Voting Members</b>		
Town of Empire (Alternate)	Town Board Member	Norbert Kolell
Fond du Lac County Airport	Airport Manager	James Thomas
East Central Wisconsin Regional Planning Commission	MPO Director	Melissa Kraemer Badtke
WisDOT, NE Region	Local Program Manager	Sandy Carpenter
WisDOT, Central Office	MPO Liaison	Alex Gramovot
Federal Highway Administration	Team Lead, Senior Planner	Mary Forlenza

# EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION

Jeff Nooyen, Chair  
Alice Connors, Vice-Chair  
Melissa Kraemer Badtke, Secretary-Treasurer

## COMMISSION MEMBERS

### CALUMET COUNTY

Alice Connors  
Nick Kesler  
Merlin Gentz  
Tom Reinl  
(David DeTroye, Alt.)

### FOND DU LAC COUNTY

Martin Farrell  
Brenda Schneider  
Kay Miller  
Allen Buechel  
Charles Hornung

### MENOMINEE COUNTY

Ruth Winter  
Elizabeth Moses  
(Jeremy Johnson, Alt.)  
James Lowey

### OUTAGAMIE COUNTY

Thomas Nelson  
(Kara Homan, Alt.)  
Lee Hammen  
Jake Woodford  
Jeff Nooyen  
Michael Thomas  
Nadine Miller

### SHAWANO COUNTY

Thomas Kautza  
Steve Gueths  
VACANT

### WAUPACA COUNTY

Dick Koeppen  
VACANT  
Brian Smith  
DuWayne Federwitz

### WAUSHARA COUNTY

Donna Kalata  
Larry Timm  
VACANT

### WINNEBAGO COUNTY

Jon Doemel  
(Jerry Bougie, Alt.)  
Shiloh Ramos  
(David Albrecht, Alt.)  
Ernie Bellin  
Lori Palmeri  
Robert Keller  
Robert Schmeichel



## EX-OFFICIO MEMBERS

Jill Michaelson  
Ronald McDonald

