# Transportation Improvement Program Fond du Lac Urbanized Area 2016



Fond du Lac Metropolitan Planning Organization Approved on October 7, 2015



# TRANSPORTATION IMPROVEMENT PROGRAM

## **FOND DU LAC URBANIZED AREA**

- 2016 -

Final - October 2015

Prepared by the

East Central Wisconsin Regional Planning Commission

The East Central Wisconsin Regional Planning Commission's CY 2015 planning program is supported by federal assistance. Specific funding for this report was provided by the Federal Highway Administration, Federal Transit Administration, the Wisconsin Department of Transportation, the Economic Development Administration, the Wisconsin Department of Administration and the Wisconsin Department of Natural Resources. The contents of this document do not necessarily reflect the official views and policies of the U.S. Department of Transportation, Federal Highway Administration

#### EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION

Donna Kalata, Chair Michael Thomas, Vice-Chair Eric Fowle, Secretary-Treasurer

#### **COMMISSION MEMBERS**

#### **CALUMET COUNTY**

Alice Connors (Bill Barribeau, Alt.) Patrick Laughrin Merlin Gentz

#### **FOND DU LAC COUNTY**

Allen Buechel Martin Farrell Brenda Schneider Lee Ann Lorrigan (Joseph Moore, Alt.) Craig Tebon\*

#### **MENOMINEE COUNTY**

Michael Chapman Muriel Bzdawka Ruth Winter

#### **OUTAGAMIE COUNTY**

Thomas Nelson Helen Nagler Daniel Rettler Timothy Hanna Jeff Nooyen Michael Thomas

#### **SHAWANO COUNTY**

Jerry Erdmann Thomas Kautza Marshal Giese

#### **WAUPACA COUNTY**

Dick Koeppen
Gary Barrington
Brian Smith
DuWayne Federwitz

#### **WAUSHARA COUNTY**

Donna Kalata, Chair Larry Timm Neal Strehlow

#### **WINNEBAGO COUNTY**

Mark Harris
David Albrecht
Ernie Bellin
Steve Cummings
Ken Robl
Robert Schmeichel

#### **EX-OFFICIO MEMBERS**

Jill Michaelson, WisDOT Deborah Wetter, Valley Transit

## FOND DU LAC AREA METROPOLITAN PLANNING ORGANIZATION (MPO) POLICY BOARD

#### **VOTING MEMBERS**

Allen Buechel, Chair – Fond du Lac County
Dyann Benson, Vice Chair – City of Fond du Lac
Joe Moore – City of Fond du Lac
Lee Ann Lorrigan – City of Fond du Lac
Jordan Skiff – City of Fond du Lac
Karyn Merkel – City of Fond du Lac
Tom Janke –Fond du Lac County
Chuck Hornung – Village of North Fond du Lac
James Pierquet – Town of Empire (representing all towns)
Matt Halada – WisDOT, Northeast Region

#### **NON-VOTING MEMBERS**

Sam Tobias (Alternate) – Fond du Lac County
Jill Michaelson (Alternate) – WisDOT, Northeast Region
James Kuehn – WisDOT, Central Office
Dwight McComb – FHWA
Nick Leonard (Alternate) – Village of North Fond du Lac
Walt Raith – East Central Wisconsin Regional Planning Commission

#### **ABSTRACT**

TITLE: TRANSPORTATION IMPROVEMENT PROGRAM FOR THE

FOND DU LAC URBANIZED AREA - 2016

AUTHOR: David J. Moesch, Associate Transportation Planner

SUBJECT: A five-year transportation improvement program of operating

and capital projects.

DATE: Final – October 2015

PLANNING AGENCY: East Central Wisconsin Regional Planning Commission

SOURCE OF COPIES: East Central Wisconsin Regional Planning Commission

400 Ahnaip Street, Suite 100

Menasha, WI 54952 (920) 751-4770 www.ecwrpc.org

The *Transportation Improvement Program for the Fond du Lac Urbanized Area* is a staged multi-year program of both capital and operating projects designed to implement the long-range element of the transportation plan and shorter-range transportation system management (TSM) element. The staged program covers a period of four years and includes projects recommended for implementation during the 2016-2019 program period. The specific annual element time frame recommended for funding approval differs for the FHWA Surface Transportation Program (STP) and the Federal Transit Administration Operating and Capital Assistance Programs. Funding recommendations for STP-Urban Projects from 2016 through 2019; for transit assistance programs, 2016 and 2017.

#### **TABLE OF CONTENTS**

<b>INTRODUC</b>	TION
Report Form	nat
Certification	S
	RTATION IMPROVEMENT PROGRAM
	nning Requirements
	Cess
	endments
TIP Pro	ect Solicitation and Public Involvement
Project	Review for Eligibility
Flexibili	ity of Funding Sources
	I-Aid Highway Programs
	I-Aid Transit Programs
Prioritiz	ration of STP-Urban Projects
	ban Project Criteria
	ban Project Selection Procedure
	ban Projects Recommended for Funding
2016 TID Dr	oject Listing
	/ Jurisdiction
	Description
Estimat	ted Cost
	ARRENDICES
	APPENDICES
	III. A. O. ELA B. LATA
	Urban Area Candidate Project Tables
	Federal Transit Operating and Capital Assistance
Appendix C	MPO Policy Board, Technical Advisory Committee and Environmental
	Consultation Contacts
Appendix D	Summary of Proceedings
Appendix E	MPO Resolution of Adoption
Appendix F	Documentation of Public Involvement Notices
	Title VI and Environmental Justice
	Functional Classification System and STP-Urban Eligible Roadways
1-1	<b>3</b>
	FIGURES
Figure G-1	Fond du Lac Urbanized Area TIP Projects and Population Below Poverty
5	Level
Figure G-2	Fond du Lac Urbanized Area TIP Projects and Household Income Less
gu. 0 0 2	than \$25,000 per Year
Figure G-3	Fond du Lac Urbanized Area TIP Projects and Household Income Greater
i igule G-3	than \$100,000 per Year
Figure C 4	
Figure G-4	Fond du Lac Urbanized Area TIP Projects and Minority Population
	Fond du Lac Urbanized Area TIP Projects and Hispanic Population
Figure G-6	Fond du Lac Urbanized Area TIP Projects and "Speaks English Less than
	Well"
Figure G-7	Fond du Lac Urbanized Area TIP Projects and Household No Access to a
	Car

	Fond du Lac Urbanized Area TIP Projects and Household Access to a Car . Fond du Lac Urbanized Area Functional Classification System 2015	64 67
	TABLES	
Table 1	Fond du Lac Urbanized Area - Programmed Projects Listing	14
Table 2	Fond du Lac Urbanized Area, 2016-2019 Summary of Federal Funds	
	Programmed and Available	16
Table 3	Implementation Status of 2015 Fond du Lac Urbanized Area Projects	17
Table A-1	Fond du Lac Urbanized Area – Candidate Project Listing	19
Table A-2	Evaluation and Ranking of Proposed STP-Urban Projects	21
Table B-1	Transit Projects, Fond du Lac Urbanized Area	24
Table B-2	2016 Paratransit Projects, Fond du Lac Urbanized Area	25
Table B-3	Transit Financial Capacity Analysis, Fond du Lac Area Transit	26



#### INTRODUCTION

The *Transportation Improvement Program* (TIP) is an annually prepared program of transportation projects that will be utilizing federal funding assistance in their implementation. This TIP includes projects within the Fond du Lac Urbanized Area. It has been developed by the East Central Wisconsin Regional Planning Commission as the staff for the Metropolitan Planning Organization (MPO). The MPO works in cooperation and coordination with the Wisconsin Department of Transportation (WisDOT), which is responsible for preparing a State Transportation Improvement Program (STIP) programming federally-assisted transportation projects statewide. The federal funding assistance to be programmed is provided by the Moving Ahead for Progress in the 21<sup>st</sup> Century Act (MAP-21) administered by the Federal Highway Administration (FHWA) and the Federal Transit Administration (FTA).

In preparing this report, East Central has worked with the WisDOT Northeast Region, transit operators, and local governmental jurisdictions to compile a list of projects from their capital improvement programs and budgets for the four-year period from 2016 to 2019. These lists of programmed and candidate projects were then reviewed for consistency with long range plans, prioritized, and recommended by transportation Technical Advisory Committees (TACs) for the urbanized area. TAC recommendations were in turn reviewed by the Policy Board for final action as the MPO recommending these projects to WisDOT for inclusion in the STIP.

#### REPORT FORMAT

The first section of the TIP includes a brief description of the transportation planning process and its relationship to the TIP. The second section outlines the process of developing the project list, the method employed for prioritizing projects, and the procedure followed for consideration and approval of the report. The final section contains the project list. The appendices include a variety of background information.

The Fond du Lac MPO Public Participation Plan (PPP) and Annual Listing of Obligated Projects can

be viewed on the Fond du Lac MPO website.

http://fdlmpo.org/planning-activities/

#### **CERTIFICATIONS**

In accordance with 23 CFR 450.334(a) East Central Wisconsin Regional Planning Commission hereby certifies that the metropolitan transportation planning process is addressing major issues facing the metropolitan planning area and is being conducted in accordance with all applicable requirements of:

- (1) 23 U.S.C. 134 and 49 U.S.C. 5303, and this subpart;
- (2) In non-attainment and maintenance areas, Sections 174 and 176 (c) and (d) of the Clean Air Act as amended (42 U.S.C. 7504, 7506 (c) and (d)) and 40 CFR part 93;
- (3) Title VI of the Civil Rights Act of 1964, as amended (42 USC 2000d-1) and 49 CFR part 21;
- (4) 49 USC 5332, prohibiting discrimination on the basis of race, color, creed, national origin, sex, or age in employment or business opportunity;
- (5) Section 1101(b) of the Moving Ahead for Progress in the 21<sup>st</sup> Century Act (MAP-21) (Pub. L. 112-141) and 49 CFR Part 26 regarding the involvement of disadvantaged business enterprises in US DOT funded projects;
- (6) 23 CFR part 230, regarding the implementation of an equal employment opportunity program on Federal and Federal-aid highway construction contracts;
- 7) The provisions of the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 *et seq.*) and 49 CFR Parts 27, 37, and 38;
- (8) The Older Americans Act, as amended (42 U.S.C. 6101), prohibiting discrimination on the basis of age in programs or activities receiving Federal financial assistance;
- (9) Section 324 of Title 23, U.S.C. regarding the prohibition of discrimination based on gender; and
- (10) Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) and 49 CFR 27 regarding discrimination against individuals with disabilities.

In addition, the MPO certifies that the TIP contains only projects that are consistent with the metropolitan plans for the urbanized areas.

In addition, the Fond du Lac Metropolitan Planning Organization's public participation and certification process satisfies the Fond du Lac Area Transit public participation requirements for the Program of Projects.



#### TRANSPORTATION IMPROVEMENT PROGRAM

#### FEDERAL PLANNING REQUIREMENTS

MAP-21, signed into law in July of 2012, and predecessor transportation legislation require that all urbanized areas have a comprehensive, cooperative, and continuing planning process in place to guide effective use of federal funding assistance. MAP-21 planning requirements reemphasize the integral relationship of land use with transportation infrastructure, as well as the need to address all mobility from a multimodal perspective, as previously emphasized under TEA-21 and SAFETEA-LU. Additional areas of challenge under MAP-21 include:

- Improving safety;
- Maintain infrastructure condition;
- Reducing traffic congestion;
- · System reliability;
- Freight movement and economic vitality;
- Environmental sustainability; and
- Reduced project delivery delays.

To carry out the comprehensive planning program, ISTEA, TEA-21, SAFETEA-LU, and MAP-21 have reconfirmed the role of a cooperative planning institution, the MPO, to guarantee that all aspects of the urbanized area will be represented in the plan's development and that planning will be conducted on a continuing basis. As the designated staff for the MPO for the Fond du Lac urbanized area, the East Central Wisconsin Regional Planning Commission is responsible for carrying out these transportation planning responsibilities.

Fond du Lac urbanized area is located in Fond du Lac County; includes all or parts of the five towns of Eden, Empire, Fond du Lac, Friendship and Taycheedah; the City of Fond du Lac; and the Villages of North Fond du Lac and Eden. The 2010 census figures show the population of the urbanized area to be 54,901.

#### THE TIP PROCESS

One of the objectives of TEA-21, SAFETEA-LU and subsequently by MAP-21 is to forge a stronger link between plan preparation and plan implementation. It seeks to accomplish this, in part, by broadening public involvement and elevating the importance and authority of the MPO in the TIP prioritization process.

The TIP is a staged multi-year program of both capital and operating projects designed to implement both the long-range element of the transportation plan and the shorter-range transportation system management (TSM) element. The TIP covers a period of four years with projects identified during this period as the minimum program. Projects for 2020 are considered

future year projects (illustrative). The MPO and WisDOT agree that the first year of the TIP constitutes an agreed to list of projects for project selection purposes and that no further project selection action is required for WisDOT or the transit operator to proceed with federal fund commitment. Although the TIP is updated annually, if WisDOT or the transit operators wish to proceed with projects not scheduled in the first year of the TIP, the MPO agrees that projects from the second, third or fourth year of the TIP can be advanced to proceed with federal funding commitment without further action by the MPO.

#### **TIP Amendments**

No Amendment Required

- Schedule
  - Changing the implementation schedule for projects within the first four years of the TIP. Provided that the change does not trigger redemonstration of fiscal restraint.
- Scope
  - Changes in scope (character of work or project limits) while remaining reasonably consistent with the approved project.
- Funding
  - Changing the source (fed, state, local); category (IM, NHS, STP, earmarks); or amount of funding for a project without changing the scope of work or schedule for the project or any other project within the first four years of the TIP.

Minor Amendment (Processed through MPO committee structure and WisDOT, public involvement handled through the committee process.)

- Schedule
  - Adding an exempt/preservation project to the first four years of the TIP, including advancing a project for implementation from an illustrative list (Table A-1) or from the out-year of the TIP.
  - Moving an exempt/preservation project out of the first four years of the TIP.
- Scope
  - Changing the scope (character of work or project limits) of an exempt/ preservation project within the first four years of the TIP such that the current description is no longer reasonably accurate.
- Funding
  - Change in project funding that impacts the funding for other projects within the first four years of the TIP forcing any exempt/preservation project out of the fouryear window.

Major Amendment (Public involvement opportunity and processed through MPO committee structure and WisDOT.)

- Schedule
  - Adding a non-exempt/expansion project to the first four years of the TIP, including advancing a project for implementation from an illustrative list or from the out-

year of the TIP.

Moving a non-exempt/expansion project out of the first four years of the TIP.

#### Scope

- Significantly changing the scope (character of work or project limits) of a nonexempt/expansion project within the first four years of the TIP such that current description is no longer reasonably accurate.
- Funding (Thresholds to be defined by the MPO in consultation with WisDOT and FHWA and subject to WisDOT approval.)
  - Adding or deleting any project that exceeds the lesser of:
    - 20% of the total federal funding programmed for the calendar year, or \$1,000,000.

Even though a new TIP has been developed and approved by the MPO, WisDOT can continue to seek federal fund commitment for projects in the previous TIP until a new STIP has been jointly approved by FHWA and FTA. Highway and transit projects reflected in any of the first four years of the approved TIP may be advanced for federal fund commitment without requiring any amendment to the TIP. It is the intent of WisDOT and the MPO to advance only projects, including transit operating assistance, that are included in an approved TIP and STIP. WisDOT relies on the public involvement process conducted by the MPO in the development of their TIP to satisfy the Federal Transit Administration program and planning requirements, as established for the Section 5307 and 5309 programs.

#### **TIP Project Solicitation and Public Involvement**

Annually, each transit operator, municipality or county is requested to submit a list of proposed transportation projects covering the next four-year period for inclusion in the TIP. Notification was provided by direct letter, dated June 24, 2015, requesting candidate projects to be identified. On September 6, 2015, a legal notice was published in the Fond du Lac daily paper identifying a review and comment period from September 6 to October 5, 2015. The Technical Advisory Committee would meet September 9, 2015 to act on the draft project list for inclusion in the TIP and that the TIP would receive final consideration by the MPO at its October 7, 2015 Policy Board Meeting. Documentation of the TIP published public involvement notice is included in Appendix F. No public responses were received relative to any of the notices.

#### **Project Review for Eligibility**

Projects submitted must be included in a locally adopted Capital Improvements Program and are reviewed for consistency with transportation plan recommendations (LRTPs), availability of federal and state funds, and compliance with relevant state and federal regulations. All federally funded highway, transit, and other projects must be included in the TIP to compete for the receipt of federal funding assistance. "Regionally significant" projects scheduled for implementation with state and local funds must also be included for informational and coordinative purposes, except that all projects impacting highways functionally classified as principal arterials must be included in the TIP regardless of funding source.

#### **Flexibility of Funding Sources**

A hallmark of the (MAP-21) legislation, while retaining categorical programs, was the introduction of fairly wide latitude to flexibly use funds from one category for projects in other categories. The intent is to provide states and local areas with the ability to address priority needs in their jurisdictions. Flexible programs include:

#### **Federal-Aid Highway Programs**

MAP-21	SAFETEA-LU
National Highway Performance Program (NHPP)	NHS, IM, & Bridge (on NHS)
Surface Transportation Program (STP)	STP & Bridge (non-NHS)
Congestion Mitigation & Air Quality	CMAQ
Improvement Program (CMAQ)	
Highway Safety Improvement Program (HSIP)	HSIP (incl. High Risk Rural Roads)
Railway-Highway Grade Crossing	Railway Highway Grade Crossing
Transportation Alternatives	Transportation Enhancements, Safe Routes to
	School, Recreational Trails

#### **Federal-Aid Transit Programs**

MAP-21	SAFETEA-LU
Urbanized Area Formula Grants (5307)	Urbanized Area Formula Grants (5307) Job Access & Reverse Commute Program (5316) (Part)
Enhanced Mobility of Seniors and Individuals with Disabilities (5310)	Elderly & Persons with Disabilities Program (5310) New Freedom Program (5317)
Rural Area Formula Grants (5311)	Nonurbanized Area Formula Program (5311) Job Access & Reverse Commute Program (5316) (Part)
State of Good Repair Program (5337) (Formula)	Fixed Guideway Modernization (5309) (Discretionary)
Bus and Bus Facilities Formula Program (5339)	Bus and Bus-Related Projects (5309) (Discretionary)
Fixed Guideway Capital Investment Grants (5309)	New Starts & Small Starts Programs (5309) (Discretionary)

Following is a list of the categorical programs included in the MAP-21 legislation as they apply to the Fond du Lac urbanized area:

Categorical Program	<u>Acronym</u>
National Highway System	
State	NHS
Local	NHS-Local
Bridge Replacement & Rehabilitation	
State	BR, BH
Local	BR-Local
Surface Transportation Program	

Enhancements	ΕN
Urban	URB
Rural	RU
State	STP
Safety	HSIP
Miscellaneous	MSC
Office of the Commissioner of Railroads	OCR

**Transit** 

Section 5307

Formula Capital and Operating Assistance Section 5307

Section 5310

Elderly & Disabled Section 5310

Of these categorical programs, the majority are programmed by WisDOT. The forum of the TIP will serve to provide comment from the MPO annually and should generate additional public exposure to influence the project prioritization by WisDOT. The Section 5307 Transit programs are developed directly by the transit operators in conformance with the Transit Development Programs, Americans with Disabilities Act (ADA) plans, and the long-range multimodal plan. The Section 5310 elderly and disabled paratransit capital projects are listed in the TIP as candidate projects only with later prioritization and funding determinations by WisDOT.

#### **Prioritization of STP-Urban Projects**

The only categorical program that the MPO prioritizes is the STP-Urban program in each of the urbanized areas. The four-year program, 2016-2019, itemized in the listing this year includes the 2016 through 2019 projects that were submitted by the local entities. In developing this 2016 TIP, a project was selected by the Policy Board for the 2019 and 2020 biennium.

The allocation of STP-Urban funds for 2019-2020 is \$924,932 in the Fond du Lac urbanized area.

#### STP-Urban Project Criteria

As part of the project approval process, federal metropolitan planning regulations require that all federally funded projects, as well as certain non-federally funded projects, be included in the *Transportation Improvement Program*. The regulations also intend that the TIP set priorities for project approval. Toward this end, a system for prioritizing the 2016-2019 project candidates, as part of the 2016 TIP, is being used that was developed in 2005, as the first TIP was being adopted for the Fond du Lac urbanized area. Below are the criteria used to evaluate and prioritize the project candidates. The criteria assess plan consistency, preservation of the existing system, capacity needs, safety, multimodality, capital programming, and funding availability.

- 1. **PLAN CONSISTENCY**. This criterion establishes project legitimacy within the overall transportation network. It rates projects higher when they conform in scope and timing to appropriate comprehensive or modal transportation plan element (local comprehensive plans, arterial plans, transit development and other transit plans, bicycle/pedestrian plans, regional long range plan and related elements) and evidence good regional coordination.
  - Score 5 Direct Relationship
    - 3 Some Relationship
    - 0 No Relationship
- PRESERVES EXISTING SYSTEM. This criterion emphasizes the goal of maximizing the
  efficiency of present infrastructure. A project is rated using only the most appropriate of the
  alternative rating categories. For instance, a project which adds lanes to an arterial could be
  rated by pavement condition, showing project timeliness, or as a new facility showing
  functional need.

<u>Highway applications</u>. Alternative ratings are available by project type based on pavement condition, new facilities, or traffic operations improvements.

- Pavement Condition. For existing highways, an indicator of pavement surface condition is based on the *Pavement Surface Evaluation and Rating Manual* (PASER).
   Pavements with lower ratings have greater pavement distress and are scored higher.
  - Score 5 Rating of 1-2 (in very poor condition, reconstruction necessary)
    - 5 Rating of 3-4 (significant aging, would benefit from an overlay)
    - 3 Rating of 5-6 (surface aging, sealcoat or overlay warranted)
    - 1 Rating of 7-8 (slight wearing, routine maintenance)
    - 0 Rating of 9-10 (no visible distress)
- b. **New Facilities**. For new streets and highways, an evaluation is made of the criticality of the project to the overall functionality and efficiency of the existing network.
  - Score 5 Very critical, needed to avoid lost opportunity relative to timing and cost of other programmed projects
    - 3 Beneficial to the overall performance of the system
    - 1 Some current need, more important to system performance in long term
    - 0 No relationship to system performance
- c. Traffic Operations Improvements. Principally intersection channelization or signalization projects or improvements to corridor performance through access management.
  - Score 5 Very critical, eliminates major hindrance to system performance and safety
    - 3 Beneficial to the overall performance of the system

- 1 Some current need, more important to system performance in long term
- 0 No relationship to system performance

Non-highway applications. An assumption is made that an increase in travel options improves the efficiency of the existing infrastructure.

#### d. Freight Operations.

- Score 5 A project that improves operations of the existing freight transportation system
  - 3 Beneficial to the overall performance of the system
  - 1 Some current need, more important to system performance in long term
  - 0 No relationship to system performance

#### e. Transit Improvements.

- Score 5 A project that provides, or is an integral factor in providing, a transit or paratransit option
  - 3 A project that enhances a transit or paratransit option, thereby making a transit mode more attractive or paratransit needs, but does not impact the demand for SOV (single-occupant vehicle) travel
  - O A project that inappropriately addresses transit or paratransit needs
- f. **Bicycle and Pedestrian Improvements**. Projects can be categorized as either barrier crossing or corridor improvements and rated using the appropriate set of criteria.
  - i. **Barrier Crossing Improvements.** Provides facility over/under non-compatible transportation route or natural feature. (Scores of criteria a), b) and c) are averaged and rounded to the nearest integer.)
    - 1. **Spacing.** (distance between facilities)

Score 5 2.01 miles or greater

- 4 1.51 to 2 miles
- 3 1.01 to 1.50 miles
- 2 0.76 to 1 mile
- 1 0.51to 0.75 miles
- 0 0.5 miles or less
- 2. **Level of Use.** (origin/destination pairs)

Score 5 Residential to multimodal transfer locations

- 5 Residential to employment centers/schools/colleges
- 3 Residential to commercial/recreational

- 1 Residential to residential
- 0 Recreational to recreational
- 3. **User Safety.** (Is at-grade crossing possible?)
  - Score 5 No potential for at-grade crossing
    - 3 At-grade crossing possible; safety concerns remain
    - 0 Safe at-grade crossing is possible
- ii. **Corridor Improvements.** Provides a bicycle and pedestrian route on or along a transportation route or natural feature. (Scores of criteria a), b), and c) are averaged and rounded to the nearest integer.)
  - 1. Spacing.
    - Score 5 No alternative parallel route available
      - 3 Adjacent parallel route would be better option
      - 0 Adequate parallel route already exists
  - 2. **Level of Use.** (origin/destination pairs)
    - Score 5 Residential to multimodal transfer locations
      - 5 Residential to employment centers/schools/colleges
      - 3 Residential to commercial/recreational
      - 1 Residential to residential
      - 0 Recreational to recreational
  - 3. User Safety.
    - Score 5 Safety concerns addressed without compromising usefulness; promote increased use by all user groups
      - 3 Safety measures may encourage increased use by some user groups, but discourage use by other user groups
      - 0 Safety concerns cannot be adequately addressed
- 3. CAPACITY. This criterion is an indicator of corridor or intersection capacity problems. A higher existing volume to capacity ratio reflects greater capacity deficiency. Highway capacity standards developed by the Federal Highway Administration and WisDOT are used to determine the volume to capacity ratio. For new facilities the non-existent V/C ratio is replaced by the long-range plan projection year V/C ratio on the designed facility for rating purposes. Corridor based non-highway projects, those directly involving travel in a highway corridor, would be rated identically to highway projects using the highway V/C ratio. Non-corridor based projects would use the alternate rating based on the appropriateness of their location, magnitude and size, and projected usage.

Alternate Rating (non-corridor based projects)

- Score 5 Very critical, needed to avoid lost opportunity relative to timing and cost of other programmed projects
  - 3 Beneficial to the overall performance of the system
  - 1 Some current need, more important to system performance in long term
  - 0 No relationship to system performance
- 4. **SAFETY**. This criterion emphasizes a goal of eliminating or minimizing corridor or intersection safety problems on the system. Alternative ratings are available by project type based on segment crash rates, high accident locations, and new facilities.
  - a. **Segment Crash Rates**. WisDOT determines average crash rates per 100 million vehicle miles driven by facility type or functional classification. These crash rates can be determined for segments of urban streets.

b. **High Accident Locations**. Intersections defined as any location with crashes ≥ 5 in any one year.

Score 
$$5 \ge 5$$
  
3 1 - 4  
0 0

- c. New Facilities. An assumption is made that an increase in travel options improves the efficiency and safety of the existing infrastructure by shifting trips traveled to safer facilities.
  - Score 5 Safety concerns addressed without compromising usefulness; promote increased use by all user groups
    - 3 Safety measures may encourage increased use by some user groups, but discourage use by other user groups
    - 0 Safety concerns cannot be adequately addressed
- 5. **MULTIMODAL**. This criterion emphasizes projects that address needs of all appropriate modes (vehicular, transit, pedestrian, bicycle, freight) or TDM actions in the corridor.
  - Score 5 In a multimodal corridor, the project addresses the needs of all listed modes.

- In a multimodal corridor, at least two modes are addressed, though not all listed modes are addressed.
- 1 In a multimodal corridor, only one mode, other than vehicular, is addressed.
- O Project is not in a multimodal corridor, or is in a multimodal corridor and only the vehicular mode is addressed.
- 6. **PLANNED PROGRAMMING**. An indicator of capital improvement planning, prioritizing, and scheduling by local communities. Projects in the TIP for three to five years which have progressed from out-year to annual element status are scored higher than projects appearing in the TIP for only one or two years. To be eligible for consideration in the TIP, projects must be included in a multi-year capital improvements program adopted by the sponsoring jurisdiction.

Score

- 5 Five Years or More
- 4 Four Years
- 3 Three Years
- 2 Two Years
- 1 One Year

#### **STP-Urban Project Selection Procedure**

The projects are selected for funding awards by rank order as determined by the prioritization process. The specific procedure followed is characterized as "Maximize Funding for Projects" and reads as follows:

Fund all projects in prioritized order at the 80 percent maximum federal funding level until all of the annual allocation is fully utilized. The final project will be funded at no less than the 50 percent minimum federal funding level.

If the remaining allocation is inadequate to fund the final project at 20 percent, then, in reverse prioritization order, the previously funded projects' funding will be reduced to no less than the 20 percent federal funding level until balance is achieved with the allocation.

If the final project cost is so large that funding it at the 20 percent minimum federal funding level cannot be achieved by reducing all prior projects to the 20 percent minimum federal funding level, then that project shall be passed over to the next project on the list.

#### STP-Urban Projects Recommended for Funding

2016-2019 allocations resulted in staff recommending funding for one project in the Fond du Lac urbanized area. This project was selected by action of the Policy Board for the Fond du Lac urbanized area on May 13, 2015:

#### Fond du Lac Project: Available Funding Allocation of \$1,885,176

The Fond du Lac County's CTH VV / (CTH VVV) Hickory Street to Rogersville Road.
 See Table 1 for project listing

A full listing of the candidate STP-Urban projects can be found in Appendix A, Table A-1. Also found in Appendix A is Table A-2: Evaluation and Ranking of Proposed STP-Urban Projects, 2019-2020. Table A-1 is a listing of projects that can be considered for possible future funding but are listed as illustrative, meaning that no funds are programmed out beyond the 4 year program for 2016 through 2019.

#### **2016 TIP PROJECT LISTING**

The project listing is presented in Table 1 (Fond du Lac). An explanation of the structure for Table 1 is located below.

#### **Primary Jurisdiction**

This column lists the primary implementing jurisdiction on the top line of each project listing. The second line contains the county within which the project is located. The fourth line is the TIP number, for example (443-16-001). The first number is the federal designated number for the Fond du Lac MPO, the second is the year it was added to the TIP, followed by the number of projects added in that year.

#### **Project Description**

The first line of the project description lists the highway segment (segment termini a/termini b), the intersection or interchange (highway/highway), or a non-highway project characterization. The second line characterizes the type of improvement to be undertaken. The third line lists the WisDOT project number, if known. The fourth line contains the federal acronym, if federal funds are being used, the length of the project in miles, and a categorization as a preservation (P) or expansion (E) project.

#### **Estimated Cost**

Estimated cost figures are always shown in thousands of dollars except for some transit and planning categories, which should be evident. They are subcategorized by federal, state, and local sources and totaled by project for each of the following time periods: 2016, 2017, 2018, and 2019.

Table 1: Fond du Lac Urbanized Area - Programmed Projects Listing
2016 - 2019
(\$000)

\*\* Funds are obligation

\*\* Funds are listed in Year of Expenditure \$.

000) \*\* Funds are obligated to projects approximately 6 weeks prior to LET date

Burling Burnstation	Type of		20	16			201	7			20	10						0
Project Description							201	,			20	10			20	19		Comments
	Cost	Fed	State	Local	Total	Fed	State	Local	Total	Fed	State	Local	Total	Fed	State	Local	Total	
Fixed Route Bus	Oper.	498	355	421	1274	508	362	430	1300	518	369	439	1326	528	376	448	1352	
Paratransit	Contr.	43	40	69	152	45	40	70	155	46	41	71	158	47	42	72	161	
Capital Projects	Purch	47	0			179	0	45	224	52	0	13		1014			1267	
1 1																		
					0				0				0				0	
		9588	0	0	9588				0				0				٥	
1			-			13274	25326	٥	38600				0				0	
										_	0	0	0	_	0	0	0	
` '		10033	12311	2243	31313	13274	25520	- 0	30000	- 0	- 0		0	-	- 0	- 0	0	
					0				0				0				0	
•					0				0	2445	050		4242				0	
					0				0					_		•	0	
- ' ' '	_	0	0	0	- 0	0	0	0	- 0	3445	859	8	4312	0	0	0	0	
					0				0	l			0	l			0	
· ·					0				0	l			0	l			0	
					0								0				0	
. ,	_	0	0	0	0	840	210	0	1050	0	0	0	0	0	0	0	0	
					0				0	l			0	l			0	
					0				0	l			0	l			0	
1430-18-00,71	CONST				0				0				0	5129	1146	0	6275	
STP (P)	TOTAL	0	0	0	0	0	0	0	0	0	0	0	0	5129	1146	0	6275	
CTH VV/CTH VVV - Rogersville Rd	PE				0				0				0				0	
Reconstruct	ROW				0				0				0				0	
4986-00-21, 22	CONST				0	2262	0	1319	3581				0				0	
URB 0.67 m. (P)	TOTAL	0	0	0	0	2262	0	1319	3581	0	0	0	0	0	0	0	0	
Regional Safe Routes to School	PE				0				0				0					
-	ROW				0				0				0					
1009-00-55	CONST	22	0	0	22				0				0				0	
						0	0	0	0	0	0	0	0	0	0	0	0	
					0				0				0					
regional date reduce to denote					0				0				0					
1009-00-68		5	0	1	6	36	0	۵	45	l			n	l			0	
										0	0	0	0	0	٥	0	0	
		3	U	- '	0	50	U	9	-+0 ^	- 0	0	J	0	U 0	0	U	۰	
Togional dale Noutes to School					0				0	l			0	l				
1000 00 74					0				0	14	0	11	- 0	l			_	
		_	^	^	0	_		^	0						_		0	
	_	0	0	0	0	0	U	0	0	44	0	11	55	0	0	U	0	
					0				0	l			0	l			0	
				_	0				0	l			0	l			0	
1									0	l			0	l			0	
	_	254	64	0	318	0	0	0	0	0	0	0	0	0	0	0	0	
, ,					0				0	l			0	l			0	
Elm St - N. Village Limits RECST	ROW				0				0	1			0	1			0	
4080-04-71	CONST				0				0	2059	515	213	2787	l			0	
STP 0.91 m. (P)	TOTAL	0	0	0	0	0	0	0	0	2059	515	213	2787	0	0	0	0	
N. Rolling Meadows & S. Walmart Driveway	PE				0				0				0				0	
Intersection HSIP	ROW				0				0	l			0	l			0	
										l			0				_	
4986-11-00, 21, 71	CONST	150	0	17	167				U				U				U	
·	Paratransit Capital Projects Section 5307  STH 23/STH 67 - USH 151 Reconstruction, 4-lane 1440-15-00, 01, 21, 22,71,72,73  STP	Pixed Route Bus	Fed   Fed   Pixed Route Bus   Ped   Ay8   Paratransit   Contr.   498   Contr.   588   Contr.   589   Contr.   588   Contr.   589   Contr.	Fixed Route Bus	Fixed Route Bus	Fed   State   Local   Total	Fed   State   Local   Total   Fed   Ped   State   Local   Total   Fed   Ped   Ped   Ped   State   Local   Total   Ped   Ped   Ped   State   Local   Total   Ped   Ped   Ped   State   Local   Total   State   Local   State	Fed   State   Local   Total   Total   Total   Total   Fed   State   Local   Total   Total   Fed   State   Paratransit   Contr.   43   40   69   152   45   40   40   40   40   40   40   40	Fed   State   Local   Total   Fed   State   Local   Total   Fed   State   Local   Total   Fed   State   Local   Paratransit   Contr.   43   40   69   152   45   47   70   70   47   70   70   70   70	Fixed Route Bus	Feed   State   Local   Total   Feed   State   Local   Total   Feed   State   Local   Total   Feed   Paratransit   Contr.   49   355   42   1274   1274   608   365   430   300   518   Paratransit   Contr.   43   40   69   152   45   40   70   155   46   46   70   46   46   46   46   46   46   46   4	Feed   State   Local   Total   Feed   State   Local   Feed   Feed	Feed   State   Local   Total   Feed   State   Local   Feed   Feed   Feed   Feed   State   Local   Feed   Feed	Fixed Route Bus	Fixed Routle Bus	Feed Route Bus	Fed   State   Local   Total   Fed   State   Local   Total   Fed   State   Local   Total   Fed   State   Local   Local   Total   Fed   State   Local   Local   Local   Fed   State   Local   Local   Fed   State   Local   Fed   Local   Fed   State   Local   Fed   St	Fixed   State   Local   Total   Fixed   State   Stat

WisDOT	STH 23/Taft Rd CTH P	PE				0				0				0				0	
Fond du Lac	Fond du Lac - Plymouth	ROW				0				0				0				0	
	1440-15-78 RECST	CONST				0	7120	1780	0	8900				0				0	
443-15-018	STP 16.81 m. (P)	TOTAL	0	0	0	0	7120	1780	0	8900	0	0	0	0	0	0	0	0	
WisDOT	Preventative Maint. National Highway	PE				0				0				0				0	
	Grouped Projects	ROW				0				0				0				0	
	3,111	CONST	400	0	100	500	400	0	100	500	400	0	100	500	400	0	100	500	
443-16-001	NHS (P)	TOTAL	400	0	100	500	400	0	100	500	400	0	100	500	400	0	100	500	
WisDOT	STH Preventative Maint. Connecting Highway	PE				0				0				0				0	
	Grouped Projects	ROW				0				0				0				0	
	3,111	CONST	400	0	100	500	400	0	100	500	400	0	100	500	400	0	100	500	
443-16-002	STP (P)	TOTAL	400	0	100	500	400	0	100	500	400	0	100	500	400	0	100	500	
WisDOT	Enhancements	PE				0				0				0				0	
	Grouped Projects	ROW				0				0				0				0	
	, , , , , , , , , , , , , , , , , , , ,	CONST	120	0	30	150	120	0	30	150	120	0	30	150	120	0	30	150	
443-16-003	STP (P)	TOTAL	120	0	30	150	120	0	30	150	120	0	30	150	120	0	30	150	
WisDOT	Safety Funds	PE	16	4	0	20	16	4	0	20	16	4	0	20	16	4	0	20	
	Grouped Projects	ROW				0				0				0				0	
	. ,	CONST	80	20	0	100	80	20	0	100	80	20	0	100	80	20	0	100	
443-16-004	STP (P)	TOTAL	96	24	0	120	96	24	0	120	96	24	0	120	96	24	0	120	
WisDOT	Rail/Hwy Xing Safety	PE				0				0				0				0	
	Grouped Projects	ROW				0				0				0				0	
	. ,	CONST	80	20	0	100	80	20	0	100	80	20	0	100	80	20	0	100	
443-16-005	STP (P)	TOTAL	80	20	0	100	80	20	0	100	80	20	0	100	80	20	0	100	
WisDOT	Hwy Safety Improvement Program (HSIP)	PE				0				0				0				0	
	Grouped Projects	ROW				0				0				0				0	
		CONST	90	0	10	100	90	0	10	100	90	0	10	100	90	0	10	100	
443-16-006	STP (P)	TOTAL	90	0	10	100	90	0	10	100	90	0	10	100	90	0	10	100	
WisDOT	RR Xing STP protective devices	PE				0				0				0				0	
	Grouped Projects	ROW				0				0				0				0	
		CONST	144	36	0	180	144	36	0	180	144	36	0	180	144	36	0	180	
443-16-007	STP (P)	TOTAL	144	36	0	180	144	36	0	180	144	36	0	180	144	36	0	180	
WisDOT	OCR	PE				0				0				0				0	
	Grouped Projects	ROW				0				0				0				0	
	. ,	CONST	144	36	0	180	144	36	0	180	144	36	0	180	144	36	0	180	
443-16-008	STP (P)	TOTAL	144	36	0	180	144	36	0	180	144	36	0	180	144	36	0	180	
	) /	PE	16	4	0	20	16	4	0	20	16	4	0	20	16	4	0	20	
		ROW	9588	0	0	9588	0	0	0	0	0	0	0	0	0	0	0	0	
		CONST	8996	13153	2501	24650	24990	27428	1568	53986	7006	1486	472	8964	6587	1258	240	8085	
		TOTAL	18600	13157	2501	34258	25006	27432		54006	7022	1490	472	8984	6603	1262	240	8105	
	Preservation Subtotal		1905	180	258	2343	11732	2106	1568	15406	7022	1490	472	8984	6603	1262	240	8105	
	Expansion Subtotal		16695	12977	2243	31915	13274	25326		38600	0	0	0		0	0	0		

<sup>\*\*</sup> Funds are obligated to projects approximately 6 weeks prior to LET date.

<sup>\*\*</sup> Funds are listed in Year of Expenditure \$.

Table 2: Fond du Lac Urbanized Area, 2016-2019 Summary of Federal Funds Programmed and Available (\$000)

\*\* Funds are listed in Year of Expenditure \$.

	F	rogramm	ed Exper	nditures	E	stimated /	Available	Funding
Agency/Program	2016	2017	2018	2019	2016	2017	2018	2019
Federal Highway Administration								
National Highway Performance Program	400	400	400	400	400	400	400	400
Surface Transportation Program								
Fond du Lac Urbanized Area	0	2,262	0	0	0	2,262	0	0
Surface Transportation Program								
State Flexibility	18,023	22,308	6,578	6,203	18,023	22,308	6,578	6,203
Highway Safety Improvement Program (HSI	294	144	144	144	294	144	144	144
Transportation Alternatives Program	0	0	0	0	0	0	0	0
Programmed Expenditures	18,717	25,114	7,122	6,747	18,717	25,114	7,122	6,747
* Annual Inflation Factor 2.3%	430	578	164	155	430	578	164	155
Estimated Need with Inflation Factor	19,147	25,692	7,286	6,902	19,147	25,692	7,286	6,902
Federal Transit Administration								
Section 5307 Operating	\$498	\$508	\$518	\$528	\$498	\$508	\$518	\$528
Section 5307 Capital	47	179	52	1,014	47	179	52	1,014
Programmed Expenditures	545	687	570	1,542	545	687	570	1,542
* Annual Inflation Factor 2.3%	13	16	13	35	13	16	13	35
Estimated Need with Inflation Factor	558	703	583	1,577	558	703	583	1,577
Section 5310	0	0	-not ye	t programmed	<b>l</b> - 0	0	not yet	programmed-

 $<sup>^{\</sup>star}$  MAP-21 requires that revenue and cost estimates must use an inflation rate to reflect year of expenditure dollars

Table 3: Implementation Status of 2015 Fond du Lac Urbanized Area Projects

Primary	B 1 1 B 1 11	Type of		20	15			Status	
Jursdiction	Project Description	Cost	Fed	State	Local	Total	Completed	Underway	Delayed
WisDOT	USH 45/Eden - Fond du Lac	PE				0			
Fond du Lac	Resurfacing	ROW	0	1000	0	1000		Х	
	4110-26-00, 21, 71	CONST	<u> </u>			0			
443-09-001	STP 5.52 m. (P)	TOTAL	0	1000	0	1000			
WisDOT	STH 23/Rosendale - USH 41	PE	228	57	0	285			
Fond du Lac	STH 26 - CTH VV, Resurface	ROW				0		Х	
	1430-18-00,71	CONST	Γ			0			
443-11-021	STP (P)	TOTAL	228	57	0	285			
WisDOT	USH 151/CTH V Interchange	PE				0			
Fond du Lac	Fond du Lac Bypass	ROW				0		Х	
	1420-22-00,21,22, 71	CONST	6085	1512	43	7640		Ongoing	
443-11-031	STP (E)	TOTAL	6085	1512	43	7640			
WisDOT	USH 151/CTH T Overpass	PE				0			
Fond du Lac	Fond du Lac Bypass	ROW				0		Х	
	1420-23-00,21, 22, 71	CONST	8867	2205	71	11143		Ongoing	
443-11-032	STP (E)	TOTAL	8867	2205	71	11143			
WisDOT	STH 23/CTH UU - Log Tavern Rd.	PE				0			
Fond du Lac	Const-Mill/Overlay RDMTN	ROW				0		Х	
Grouped Project	1440-15-79	CONST	0	1234	0	1234		Ongoing	
443-15-001	STP 6.3 m.	TOTAL	0	1234	0	1234		2015	
WisDOT	USH 45/Fond du Lac Ave.	PE	400	100	0	500			
Fond du Lac	CTH V - 6th St Reconstruct	ROW				0	Х		
	4986-07-00, 71	CONST	r r			0			
443-13-022	STP 1.47 m. (P)	TOTAL	400	100	0	500			
WisDOT	USH 151/DuCharme Intersection to	ıı PE				0			
Fond du Lac		ROW				0	Х		
	1420-26-00, 71	CONST	473	118	103	694			
443-13-023	STP (P)	TOTAL	473	118	103	694			
WisDOT	I-41 Conversion / State Line - Gree	n PE				0			
Fond du Lac	SCL Dodge Co - I-43 Signing	ROW				0	Х		
	1133-03-76	CONST	1776	444	0	2220			
443-13-024	STP (P)	TOTAL	1776	444	0	2220			
WisDOT	Lakeshore Drive Railyard Crossing		1158	0	0	1158			
V of N. FdL	NFdL Crossing - Earmark	ROW				0	Х		
	4808-05-00	CONST	• 			0			
443-14-012	MSC (P)	TOTAL	•	0	0	1158			
WisDOT	Arndt St Bridge, City of Fond du La	PE	149	0	37	186			
C of Fond du Lac	Bridge Replacement B-20-0231	ROW				0	Х		
Fond du Lac	4986-08-00	CONST	<u>.</u> Г			0			
443-14-018	BR 0.00 m. (P)	TOTAL	149	0	37	186			

Page intentionally left blank.





URBAN AREA CANDIDATE PROJECT TABLES

Table A-1: Fond du Lac Urbanized Area - Candidate Project Listing (2016-2020) (\$000)

								(\$000)														
Primary	Butturb 1 ii	Type of		20	016		2017					20			2	2019			2020 + Illustrative Projects			
Jursdiction	Project Description	Cost		C4-4-		T-4-1		C4-4-		T-4-1		C4-4-		T-4-1		C4-4-		-I T-4-I			•	
Fond du Lac Co	CTH N Overpass of CNRR	PE	reu	JIAIE	Local	Total	rea	State	Local	rotal	red	State	Local	rotal	Fed	Sidte	LOC	al Total	Fed		Local 120	
Fond du Lac Co	CTH IN OVERPASS OF CINER	ROW				0				0				0					0	-	) 200	
Illustrative		CONST				0				0				0					0		1000	
iliustrative	Local .4 m. (E)	TOTAL	0	0			o	0	0	0	0	0	0	0	Ι,	)	0	0	-		) 1320	
C of Fond du Lac	Military Road/Hickory - Western	PE	0			, ,	-	0	- 0	0	-	0	0	0	<u> </u>	,	0	0			350	
Fond du Lac	Reconstruction, urban	ROW				0				0				0					,		) 550	. 550
Illustrative	reconstruction, diban	CONST				0				0				0					0 (	1	1750	1750
madadave	Local .50 m. (P)	TOTAL	0	0		) (	o	0	0	0	0	0	0	0		)	0	0	-		2100	
Fond du Lac Co	CTH V/CTH K-National Ave	PE	0			, 0		0	- 0	0	"	- 0	- 0		<u> </u>	,	0	0	_		) 120	
Fond du Lac	Reconstruction, 4-lane, urban	ROW				0				0				0					0		) 120	
Illustrative	rioscriculación, riano, arban	CONST				0				0				0					0	-	3000	
	Local 1.50 m. (E)	TOTAL	0	0		) (	o	0	0	n	0	0	0	n	(	)	0	0	-		3240	
Fond du Lac Co	Plank Trail/USH 151-FDL&SHE Co Line	PE	Ť		,	0	Ť			0	Ť			0	<u> </u>				0			0
Fond du Lac		ROW				0				0				0					0			C
Illustrative		CONST				0				0				0					0	)	1000	1000
	Local 12.5 m. (P)	TOTAL	0	0		) 0	0	0	0	0	0	0	0	0	(	)	0	0	0	)	1000	1000
Fond du Lac Co	Mascoutin Valley Trail Extension	PE				0				0				0					0			C
Fond du Lac	CTH VV-CTH VVV	ROW				0				0				0					0			C
Illustrative		CONST				0				0				0					0	)	390	390
	Local 0.25 m. (P)	TOTAL	0	0		) (	0	0	0	0	0	0	0	0	(	)	0	0	0	)	390	390
Fond du Lac Co	CTH T/STH 23-Esterbrook	PE				0				0				0					0	)	200	200
Fond du Lac	Reconstruction, 4-lane, urban	ROW				0				0				0					0	)	200	200
Illustrative		CONST				0				0				0					0	)	2800	2800
	Local 1.5 m. (E)	TOTAL	0	0	(	) (	0	0	0	0	0	0	0	0	(	)	0	0	_		3200	
Fond du Lac Co	CTH T/USH 151 Overpass-National	PE				0				0				0							150	
Fond du Lac	Reconstruction, 4-lane, urban	ROW				0				0				0					0		300	
Illustrative		CONST				0				0	1			0					0	-	3000	
	Local 2.0 m. (E)	TOTAL	0	0	1	0	0	0	0	0	0	0	0	0	(	)	0	0			3450	
Fond du Lac Co	CTH V/USH 45-CTH VV	PE				0				0	1			0							150	
Fond du Lac	Reconstruct	ROW				0				0	1			0					0		150	
Illustrative	(D)	CONST				. 0				0		•	•	0	١.		^	•	0		1700	
F I I I O.	Local 1.0 m. (P)	TOTAL	0	0	(	) (	0	0	0	0	0	0	0	0		)	0	0	_		2000	
	CTH V/USH 45(FDL Ave)-National Ave Intersect					0				0				0					0		200	
Fond du Lac	Intersection Reconstruct	ROW CONST				0				0				0					0	-	300	
iliustrative	Local 1.0 m. (P)	TOTAL	0	0			0	0	0	0	0	0	0	0	,	)	0	0	-			
Fond du Lac Co	Local 1.0 m. (P) CTH K/USH 151-CTH V	PE	0	U		, 0		0	U	0	1	0	0	0	<del>  '</del>	,	U	U	0	J	1100	1100
Fond du Lac Co	Reconstruction, 4-lane, urban	ROW				0				0				0					n			
Illustrative	reconstituction, 4-lane, urban	CONST				0				n				0					0	)	5000	5000
musuauve	Local 5.0 m. (E)	TOTAL	0	0		) (	o	0	0	0	0	0	0	0		1	0	0			5000	
Fond du Lac Co	CTH H/USH 45 Intersection Relocation	PE	-	U		, 0		U	U	n	"	0	- 0	0	<del>- '</del>	,	0	U			) 90	
Fond du Lac Co	Reconstruction	ROW				n				n				0					0	-	250	
Illustrative		CONST				0				n				0					0		550	
musuauve	Local .10 m. (E)	TOTAL	0	0		) (	0	0	0	n	0	0	0	0		)	0	0	-		890	
	Lucai . 10 III. (E)	IOIAL	U	0		, (	, ,	U	U	U		U	U	U		,	v	U	<u> </u>	,	, 090	090

East
Central
Wisconsii
n Regional
East Central Wisconsin Regional Planning (
Commission

Primary	Project Description	Turns of		16			20	17			20	)18		2019				2020 +				
Jursdiction		Type of Cost																	Ш	ustrativ	e Projec	cts
our suiction			Fed	State	Local	Total	Fed	State	Local	Total												
Fond du Lac Co	CTH K/USH 151-CTH WH	PE				0				0				0				0				0
Fond du Lac	Reconstruction	ROW				0				0				0				0				0
Illustrative		CONST				0				0				0				0	0	0	2000	2000
	Local 1.0 m. (P)	TOTAL	0	0	0	0	0	0	0	0	C	0	0	0	0	0	0	0	0	0	2000	2000
WisDOT	USH 45/Scott - NCL	PE				0				0				0				0				0
Fond du Lac	Resurface	ROW				0				0				0				0				0
Illustrative	4110-28-71	CONST				0				0				0	0	0	0	0	5230	1308	0	6538
	STP (P)	TOTAL	0	0	0	0	0	0	0	0	C	0	0	0	0	0	0	0	5230	1308	0	6538
WisDOT	USH 45, Main Street, City of Fond du Lac	PE				0				0				0				0				
C of Fond du Lac	Merrill Ave - Johnson Street	ROW				0				0				0				0				
Illustrative	4110-30-71 RECST	CONST				0				0				0	0	0	0	0	2490	623	34	3147
	STP 0.28 m. (P)	TOTAL	0	0	0	0	0	0	0	0	C	0	0	0	0	0	0	0	2490	623	34	3147
WisDOT	USH 41 / SCL - USH 151	PE				0				0				0				0				
Fond du Lac	Resurface	ROW				0				0				0				0				
Illustrative	1100-50-00, 71	CONST				0				0				0				0	12096	3024	0	15120
	STP 7.23 m (P)	TOTAL	0	0	0	0	0	0	0	0	C	0	0	0	0	0	0	0	12096	3024	0	15120
WisDOT	USH 45/Fond du Lac Ave.	PE	400	100	0	500				0				0				0				
Fond du Lac	CTH V - 6th St Reconstruct	ROW				0				0				0				0				
Illustrative	4986-07-00, 71	CONST				0				0				0				0	2966	741	0	3707
	STP 1.47 m. (P)	TOTAL	400	100	0	500	0	0	0	0	C	0	0	0	0	0	0	0	2966	741	0	3707
WisDOT	USH 41 / FdL - Osh	PE				0				0				0				0				0
Fond du Lac	CTH D - STH 26 Resurface	ROW				0				0				0				0				0
Illustrative	1100-52-71	CONST				0				0				0				0	26960	6740	0	33700
	STP 15.47 m. (P)	TOTAL	0	0	0	0	0	0	0	0	C	0	0	0	0	0	0	0	26960	6740	0	33700

Table A-2: Evaluation and Ranking of Proposed STP-Urban Projects, (2021-2022 biennium)
Fond du Lac Urbanized Area

Project Evaluation (Criteria)/Score

	2021 & 2022	Plan Consis-	onsis- Existing Ca		Capacity		Safety		Multi-		Planned		Total Score	ınk	Project	Max. STP	Grant Awards		
Jurisdiction	STP Projects	STP Projects tency System V/C			Mo		dal P		ramming	Score	Ra	Cost	Funding	Federal \$	Local \$				
Fond du Lac Allocation = \$685,641																			
						Ш													
L						Щ				_									
Fond du Lac Co.	CTH V (CTH VV-USH 45)	3	PC (7)	1	0.64	3	80	0	VPBT	5	5	5	17		\$2,000,000				
	CTH V / USH 45 & National Avenue Intersection	3	PC (7)	1	0.74	3	140	0	VPBT	5	1	1	13		\$1,700,000				
	Mascoutin Trail Ext. over USH 41/ CTH VV-CTH VVV	5	avg 3.6	4	3	3	C.	3	vPBt	3	5	5	23		\$390,000				
C of Fond du Lac	Military Road (Hickory - Western)	3	PC (4)	5	1	4	80	0	VPBT	5	2	2	19		\$2,150,000				
	, , , , , , , , , , , , , , , , , , , ,		- ( )											t	, , ,				
T of Friendship	CTH N Overpass	3	PC (4)	5	0.05	0	35	0	Vpbt	1	2	2	11		\$1,300,000				
Total						H								$\vdash$	\$7,540,000	\$0			

Page intentionally left blank.



FEDERAL TRANSIT OPERATING & CAPITAL ASSISTANCE

#### FEDERAL TRANSIT OPERATING AND CAPITAL ASSISTANCE

Federal transit operating assistance is provided to the Fond du Lac urbanized area through an annual allocation of Federal Transit Administration (FTA) Section 5307. The Wisconsin Department of Transportation (WisDOT) distributes the Section 5307 funds to the urbanized areas with less than 200,000 population so that each recipient receives an equal percentage of federal funds as a share of transit system operating costs. For 2015 the allocation was 31 percent.

In 1996 the Wisconsin Department of Transportation began distributing the state share of operating assistance similar to the federal share, with each transit system within a tier receiving an equal percentage of assistance. State operating assistance for 2015 was 24 percent of eligible expenses.

Each year WisDOT pools the capital requests of the state's transit systems and applies to the FTA for Section 5309 Capital discretionary grants. These annual grants have provided the much-needed support to meet capital needs. WisDOT continues to work on behalf of local transit systems to obtain the necessary funds to maintain and enhance transit's infrastructure. Fond du Lac Area Transit's next fleet replacement project will begin in 2019.

Currently operating under MAP-21, the transportation bill has allowed more flexibility in capital funding. Priority criteria were established during the 1996 TIP cycle, and continue to allow transit projects to compete with highway projects. While this was a dramatic change in federal regulations, it has proven to be of little utility to transit systems on the local level. The local sponsorship and submittal of a transit project by the City of Fond du Lac for competition with a substantial backlog of highway projects for the relatively small allocation of STP-Urban funds has not occurred.

For 2016 it is unknown if there are applicants in the City of Fond du Lac urbanized area are seeking grants under the federal and state Section 5310 program. This is a competitive program offering funding assistance to private non-profit organizations that provide transportation services to elderly and disabled persons living in Wisconsin.

The following tables list the operating assistance and capital projects proposed for the 2016-2020 period.

Table B-1: Transit Projects Fond du Lac Urbanized Area

			Jan-Dec	Jan-Dec	Jan-Dec	Jan-Dec	Jan-Dec
PROJECT DESCRIPTION	RECIPIENT	TIP#	2016	2017	2018	2019	2020
Operating Assistance/ Section 5307 Directly Operated-Fixed Route	FDLAT						
Expenses			\$1504	\$1534	\$1565	\$1596	\$1628
Revenues			230	234	239	244	249
Deficit		443-16-009	1274	1300	1326	1352	1379
Federal Share		443-16-009	498	508	518	528	539
State Share			355	362 112	369 114	376	384
Other Local			110 311	318	325	116 332	119 337
Municipal Local Share			311	310	323	332	337
Purchased TranspParatransit	FDLAT						
Expenses			\$230	\$235	\$240	\$245	250
Revenues			78	80	82	84	86
Deficit			152	155	158	161	164
Federal Share		443-16-010	43	45	46	47	47
State Share			40	40	41	42	43
Contract Local			22	23	23	23	24
Municipal Local Share			47	47	48	49	50
Capital Projects/Section 5309 Small Bus Replacement(up to	FDLAT	443-16-011	59	62	65	67	69
(4) Computer			59	02	00	07	
Bus Wash Replacement				162			
Copy machine							
Sitting Benches							
Shelter Refurbishment							
Transit Bus Replacement						(2)4200	(2)816
(up to 6) Total Cost:			Φ <b>E</b> O	<b>⊕</b> ΩΩ.4	Ф <i>GF</i>	(3)1200	<b>₽00</b> <i>E</i>
Federal Share:			\$59 \$47	\$224 \$179	\$65 \$52	\$1267 \$1014	\$885 \$708
Local Share:			\$47 \$12	\$179 \$45	\$52 \$13	\$253	
Lucai Share.			\$12	<b>Φ4</b> 5	্ ३।১	<b>ֆ∠</b> ეკ	\$177

# Table B-2: 2016 Paratransit Projects Fond du Lac Urbanized Area

2016	ADA	County E & D Specialized	TOTAL
Annual Estimated Trips	15,000	21,000	36,000
Trip Costs	\$230,000	\$310,000	\$540,000
·			
Farebox Revenues	\$78,000	\$0	\$78,000
Deficit	\$152,000	\$310,000	\$462,000
	TIP#	TIP#	
	443-16-012	443-16-013	
Federal Share	\$43,000	\$90,000	\$133,000
State Share	\$40,000	\$81,000	\$121,000
Village Contribution	\$22,000	\$0	\$22,000
Total Local Share	\$47,000	\$139,000	\$186,000

Table B-3: Transit Financial Capacity Analysis Fond du Lac Area Transit

	2016	2017	2018	2019	2020
Operating Expenses	£4.000.400	£4.054.050	£4.007.007	£4.440.057	¢4.440.004
Fixed Route	\$1,029,130	\$1,054,858	\$1,087,687	\$1,118,257	\$1,149,661
Jobtrans	93,500	95,370	97,277	99,223	101,207 55,191
School Tripper	50,000	51,250	52,531	53,845	
Paratransit Non-ADA E&D Transit	243,000 312,905	248,000	253,000 325,547	258,060 332,058	263,221
Total Operating Expenses	\$1,728,535	319,164 \$1,771,748	\$1,816,042	\$1,861,443	338,699 \$1,907,979
Revenue	\$1,720,000	φ1,771,7 <del>4</del> 0	\$1,010,042	\$1,001,443	\$1,907,979
Farebox Revenue	\$243,500	\$248,370	\$253,337	\$258,404	\$263,572
Other Revenue	12,000	12,000	12,000	12,000	12,000
Total Revenue	\$255,500	\$260,370	\$265,337	\$270,404	\$275,572
Funding	Ψ233,300	Ψ200,570	Ψ203,337	Ψ210,404	Ψ213,312
Federal	\$536,500	\$549,913	\$563,660	\$577,752	\$592,196
State	423,538	434,126	444,980	456.104	467,507
NFDL Contribution	45,000	46,125	47,278	48,460	49,672
County Finance Plan	172,535	176,848	181,270	185,801	190,446
Total Funding	\$1,177,573	\$1,207,012	\$1,237,188	\$1,268,117	\$1,299,820
Tax Levy	ψ1,177,575	Ψ1,207,012	ψ1,237,100	ψ1,200,117	ψ1,233,020
Operating Local share	\$236,000	\$240,720	\$245,534	\$250,445	\$255,454
	\$1,728,535	\$1,771,748	\$1.816.042	\$1.861.443	\$1,907,979
Capital	, , .,	. , , ,	, ,,-	, , ,	, , ,-
Federal	\$48,000	\$49,600	\$171,200	\$940,800	\$662,400
Local	12,000	12,400	42,800	235,200	165,600
Total Capital Expenses (1*)	\$60,000	\$62,000	\$214,000	\$1,176,000	828,000
Total Capital Expenses (1)	\$00,000	\$02,000	φ214,000	\$1,170,000	828,000
OPERATING STATISTICS					
No. of Buses	7	7	7	7	7
No. of Employees (2*)	8	8	8	8	8
Fixed Route Revenue Hours	11,000	11,000	11,000	11,000	11,000
Paratransit Revenue Hours	11,500	11,500	11,500	11,500	11,500
Non-ADA Revenue Hours	4,600	4,600	4,600	4,600	4,600
School Tripper Revenue Hours	600	600	600	600	600
Jobtrans Revenue Hours	2,800	2,800	2,800	2,800	2,800
Total Hours	30,500	30,500	30,500	30,500	30,500
Fixed Route Revenue Miles	139,000	139,000	139,000	139,000	139,000
Paratransit Revenue Miles	114,000	114,000	114,000	114,000	114,000
Non-ADA Revenue Miles	60,000	60,000	60,000	60,000	60,000
School Tripper Revenue Miles	8,200	8,200	8,200	8,200	8,200
Jobtrans Revenue Miles	50,000	50,000	50,000	50,000	50,000
Total Miles	371,200	371,200	371,200	371,200	371,200
Fixed-Route Passengers	128,000	128,000	129,000	129,000	130,000
Paratransit Passengers	14,600	14,750	14,900	15,050	15,200
Non-ADA Passenger	22,200	23,000	23,000	24,000	24,000
School Tripper Passengers	9,000	9,000	9,200	9,200	9,300
Jobtrans Passengers	12,000	12,000	12,000	12,000	12,000
Total Passengers	185,800	186,750	188,100	189,250	190,500
Fixed Route Statistics					
Average Fare	\$8.04	\$8.24	\$8.43	\$8.67	\$8.84
Operating Ratio (Rev/Exp)	0.52	0.52	0.52	0.52	0.52
Cost per Vehicle Mile	7.40	7.59	7.83	8.05	8.27
Cost per Passenger	8.04	8.24	8.43	8.67	8.84
Cost per Vehicle Hour	93.56	95.90	98.88	101.66	104.51
Passengers Per Mile	0.92	0.92	0.93	0.93	0.94
Passengers per Hour	11.64	11.64	11.73	11.73	11.82

NOTES:

<sup>1.</sup> These are the capital grants for these years - not necessarily audited expenses.

<sup>2.</sup> This is the total number of drivers only (FT & PT)

#### **JUSTIFICATION FOR CAPITAL PROJECTS**

In the Fond du Lac urbanized area, the capital projects for 2016-2020 include a small bus each year to be used in our ADA adjunct program, Handi-Van. Transit is currently replacing all bus benches. With benches and installation this project is estimated to be in the \$45,000 range. We are also looking into the replacement of our bus wash, which has had various and many mechanical problems. This project will be approximately \$160,000. Fond du Lac Area Transit is looking into Federal Capital Grant opportunities which would fund 80% of each project.

#### TRANSIT FINANCIAL CAPACITY

In compliance with regulations that require the TIP to be fiscally constrained, this section of the TIP assesses the transit systems' financial capacity to assure that the transit systems have the ability to continue to effectively utilize federally-assisted equipment and facilities. It is understood, however, that the major review of progress regarding financial capacity is made by the Federal Transit Administration during conduct of triennial reviews of these transit systems. A Triennial review was completed in 2013. No problems pertaining to financial capacity were identified during the triennial review.

The assessment of transit financial capacity in the Fond du Lac urbanized area is based on a trend analysis of recent historical data and projections of future condition. Seven indicators of financial condition reflected in the tables described below.

#### Fond du Lac Urbanized Area

# Cost Trends

Fond du Lac Area Transit's fixed route operating expenses over the past three years have risen at an inflationary rate due primarily to employee wages and benefits. Health insurance costs have increased significantly and government is not immune.

Fond du Lac Area Transit's paratransit costs have fluctuated somewhat over the last several years. In addition to the ADA required complementary paratransit, Fond du Lac Area Transit coordinates a non-ADA service with Fond du Lac County. Projections for the next five years have Fond du Lac Area Transit continuing to coordinate the complementary paratransit services to provide a consistent level of service and to help control local share cost increases.

# Cost-Efficiency and Effectiveness Trends

Fond du Lac Area Transit's fixed route costs per mile and per hour ratios have crept up slowly over the past several years. These service performance measures cannot be applied to Fond du Lac Area Transit's complementary paratransit service, which is provided on a contractual basis. This service is provided by Fond du Lac County Senior Services on an annual basis. In July 2015, our intergovernmental agreement listed an annual cost of \$244,697. The financial capacity table reflects operating statistics based on fixed route costs only. A recent study conducted by the Wisconsin Department of Transportation shows that bus and paratransit costs yield three times the savings to consumers and the Wisconsin economy.

# Revenue Trends

In January 2012 the basic cash fare was increased to \$1.50 and the senior/disabled fare became \$.75. The student cash fare rose at the same time to \$1.25. Adult tokens sell for 10/\$11.00 and student tokens are 10/\$11.00. The fare on Handi-Vans, Fond du Lac Area Transit's complementary paratransit service was increased to \$3.00 in January 2012. There is no intention of a fare increase for 2016.

The ability of passenger revenues to support the system is limited. The revenue-to-cost ratio in recent years has been hovering between 13 and 15 percent and raising this percentage was a factor in increasing the fare in January 2012. Complicating the potential to increase the fare revenue portion of system costs is the fragility of ridership levels. Fond du Lac Area Transit strives to provide affordable transportation given that survey information indicates about 66% of the riders come from families with household income under \$20,000.

The summer of 2014 saw the introduction of a student summer pass. The student summer pass replaced student monthly passes for the months of June, July and August. Fond du Lac has seen an increase of 300% in the pass usage by students in summer months.

# Ridership Trends

Fond du Lac Area Transit's fixed route ridership saw declines after the 2003 service decrease. Efforts are continually underway to make minor route adjustments to serve new traffic generators. In 2005, 2006 and 2007 the Fond du Lac Area Transit budgets included some minor fixed-route service increases to serve some areas affected during the 2003 decrease. Fond du Lac Area Transit instituted some route changes for summer of 2009, to better serve the Southern business park and the business expansion on Hwy. 23 East. For 2013, there were some minor service decreases. These planned service decreases amounted to an 8% drop in service hours and a corresponding drop in ridership. We are planning service changes in response to our Transit Development Plan, which will wrap up in late 2016.

# Paratransit Ridership

Paratransit Ridership (including ADA and non-ADA service) is projected to be approximately 39,500 for 2016. Previously our ADA paratransit service was contracted out to Fond du Lac County Senior Services. In July 2013, this relationship became an intergovernmental contract. The current contract runs through June 2016.

# Level of Service Trends

Fond du Lac Area Transit has been operating relatively the same level of paratransit service since 2003 when Saturday fixed route service was discontinued.

Handi-Van, operated by Fond du Lac County Senior Services, provides curb-to-curb transportation to people with disabilities in Fond du Lac Area Transit's service area to comply with the Americans with Disabilities Act and elderly transportation to residents of the City of Fond du Lac and the Village of North Fond du Lac.

Besides Handi-Van, Fond du Lac Area Transit continues to provide non-ADA transportation services in conjunction with Fond du Lac County Senior Services. The costs of this service pass through Fond du Lac Area Transit's budget with Fond du Lac County and the Village of North Fond

du Lac funding some of the local share.

# **Operating Assistance Trends**

Since 1987 the State of Wisconsin has distributed the federal allocation of operating assistance giving each transit system an equal percentage share of operating assistance. Additionally the state has the authority to flex some grant funds between operating and capital purposes. The state uses this flexibility to maintain stable levels of operating assistance.

The state has historically been a strong partner in operating assistance, however funding levels have gradually declined over the past several years. In 2000 just over 40 percent of eligible expenses were funded with state operating assistance. The 2015 percentage is approximately 24%.

Fond du Lac Area Transit's participating municipalities have seen modest local share increases in the recent past. The funding partnerships with Fond du Lac County and the Village of North Fond du Lac have helped to control these local share increases.

# **Likelihood of Trends Continuing**

Fond du Lac Area Transit constantly strives to provide the most safe, reliable, cost efficient service possible while trying to meet the needs of those it serves. Funding changes at the state and federal level in terms of operating assistance always threaten the service level stability. The manner in which funding cutbacks would be dealt with is unknown at this time. One of the primary objectives of service changes recently implemented was to turn around the ridership decline and increase farebox revenue. Stable funding sources are critical to future planning efforts. The Wisconsin study referenced earlier showing a three to one return on investment for transit demonstrates added reasons to believe that a strong state, federal, and local role in transit will continue.

# **Intercity Bus Service**

# Green Bay - Madison Service

Lamers Bus, a private transportation company, has operated this service since July 2011. Intermediate stops include Columbus, Beaver Dam, Waupun, Fond du Lac, Oshkosh, and Appleton. The service connects with other intercity services such as Greyhound, Badger in Madison, Amtrak Empire Builder in Columbus, and other services provided by Lamers Bus.

# FOND DU LAC COUNTY TRANSPORTATION PROVIDERS

Elderly Transportation Fond du Lac County Senior Services 160 Macy Fond du Lac, WI 54935

Lamers Bus Lines, Inc. 1825 Novak Drive Menasha, WI 54952

Johnson School Bus Service 711 Morris Fond du Lac, WI 54935



September 2, 2015

# Dear Transportation Provider:

Enclosed is a copy of the draft TRANSPORTATION IMPROVEMENT PROGRAM FOR THE FOND DU LAC URBANIZED AREA - 2016. This material is being sent to you as a private transportation operator to give you an opportunity to review and comment on transit projects receiving federal funds.

The TIP is a staged, multi-year program of both capital and operating projects designed to implement transportation plans in the area. East Central, as the designated Metropolitan Planning Organization (MPO) for the Fond du Lac urbanized area, is responsible for its preparation. Annually, each transportation provider is requested to submit a list of proposed transit projects for inclusion. These projects are reviewed for consistency with transportation plan recommendations, availability of federal and state funds, and compliance with relevant state and federal regulations. All federally funded transit projects must be in the TIP in order to receive federal aid. Projects scheduled for implementation with state and local funds may also be included.

Appendix B is the section of the TIP that would be of most interest to you. If you have any comments or wish information about participating in any of the proposed transit projects, please contact me as soon as possible, preferably before September 30, 2015.

Sincerely,

David J. Moesch Associate Transportation Planner

Enclosure



# **APPENDIX C**

MPO POLICY BOARD, TECHNICAL ADVISORY COMMITTEE & ENVIRONMENTAL CONSULTATION CONTACTS

# FOND DU LAC AREA METROPOLITAN PLANNING ORGANIZATION (MPO) POLICY BOARD

## **VOTING MEMBERS**

Allen Buechel, Chair – Fond du Lac County
Dyann Benson, Vice Chair – City of Fond du Lac
Joe Moore – City of Fond du Lac
Karyn Merkel – City of Fond du Lac
Lee Ann Lorrigan – City of Fond du Lac
Jordan Skiff – City of Fond du Lac
Tom Janke – Fond du Lac County
Chuck Hornung – Village of North Fond du Lac
James Pierquet – Town of Empire (representing all towns)
Matt Halada – WisDOT, Northeast Region

## **NON-VOTING MEMBERS**

Sam Tobias (Alternate) – Fond du Lac County
Jill Michaelson, (Alternate) – WisDOT, Northeast Region
James Kuehn – WisDOT, Central Office
Dwight McComb – FHWA
Nick Leonard, (Alternate) – Village of North Fond du Lac
Walt Raith – East Central Wisconsin Regional Planning Commission

# **TECHNICAL ADVISORY COMMITTEE**

# Members:

Dwight McComb	FHWA
Curt Holman	Canadian National Railroad
Matt Halada	
Jerry Guelig	Town of Taycheedah
Jordan Skiff	
Robert Giese	
Jeff Meisenburg	Town of Friendship
Lynn Gilles	
James Kuehn	WisDOT, Madison
Lee F. Perrizo	Fond du Lac County Airport
Dyann Benson	City of Fond du Lac
Sam Tobias	Fond du Lac County
Chuck Hornung	Village of North Fond du Lac
Norbert C. Kolell	
Tom Janke	Fond du Lac County Highway
James Pierquet	Town of Empire
Walt Raith	ECWRPC

# **ENVIRONMENTAL CONSULTATION CONTACTS**

# Members:

Ed Culhane	WI DNR Northeast Region
Chip Brown	WI Historical Society
Mike Wiggins Jr	Bad River Band of Lake Superior Chippewa Indians
	Forest County Potawatomi
	Ho-Chunk Nation
Michael Isham Jr	Lac Courte Oreilles Band of Lake Superior Chippewa Indians
Tom Maulson	Lac Du Flambeau Band of Lake Superior Chippewa Indians
Craig Corn	Menominee Indian Tribe of WI
Wally Miller	Stockbridge-Munsee Band of Mohican Indians
Ed Delgado	Oneida Nation of WI
	Red Cliff Band of Lake Superior Chippewa Indians
Lewis Taylor	St. Croix Chippewa Indians of WI
Chris McGeshick	Sokaogon Chippewa Community
Ken Westlake	U.S. Environmental Protection Agency
Mark Holey	U.S. Fish & Wildlife Service
	USDA Natural Resources Conservation Service
John Madden	National Park Service

Page intentionally left blank.



September 2, 2015

Dear Transportation Stakeholder:

The East Central Wisconsin Regional Planning Commission (ECWRPC) is seeking comments on the Fond du Lac Metropolitan Planning Organization (MPO) Transportation Improvement Program for the Fond du Lac Urbanized Area – 2016.

The purpose of this letter is to promote cooperation and coordination to eliminate or minimize conflicts with other agencies' plans that impact transportation. Moving Ahead for Progress in the 21<sup>st</sup> Century Act (MAP-21) requires that the ECWRPC consult with federal, state and local entities that are responsible for economic growth and development, environmental protection, airport operations, freight movement, land use management, natural resources, conservation, and historic preservation.

Enclosed is a link to the draft *Transportation Improvement Program for the Fond du Lac Urbanized Area - 2016* (TIP). This document will be under a 30-day public review period from September 6, to October 5, 2015. Your comments are an important part of this planning process and will be incorporated into the document.

For further information on the Fond du Lac Transportation Improvement Program please visit the following website:

http://fdlmpo.org/planning-activities/transportation-improvement-program/

Please direct any comments or concerns to:

David Moesch
East Central Wisconsin Regional Planning Commission
400 Ahnaip Street, Suite 100
Menasha, WI 54952
Email: dmoesch@ecwrpc.org

Sincerely,

David Moesch Associate Transportation Planner



SUMMARY OF PROCEEDINGS

# SUMMARY OF PROCEEDINGS Fond du Lac MPO Policy Board Meeting Fond du Lac City/County Government Center Wednesday, May 13, 2015

The meeting was called to order by Vice Chair Dyann Benson at 10:03 A.M.

Committee Members Present	Food do Lee Office Course!
Lee Ann Lorrigan	
Thomas Janke	
Ryan Sommer	Fond du Lac County Highway Dept.
Allen Buechel	Fond du Lac County
Dyann Benson	City of Fond du Lac
Jordan Skiff	Citv of Fond du Lac
Joe Moore	
Chuck Hornung	
Nick Leonard	
Jim Pierquet	Town of Empire
om riorquot	Town or Empire
WisDOT Members Present	
Lynn Warpinski	WisDOT – NE Region
Sandy Carpenter	
Philip Gritzmacher Jr	WisDOT – Central Office
Trimp Criteriación d'Americani	
Staff Members Present	
Walt Raith	ECWRPC
Walt Raith	
Walt Raith  Dave Moesch	ECWRPC
Walt Raith	ECWRPC

 Introductions, Statement of compliance with Wis. Stats. Ch. 19, Subchapter V, Sec. 19.84 regarding Open Meetings

Ms. Benson welcomed the group and noted that the meeting was properly posted and in compliance with the open meeting requirements.

# 2. Public Comment

No members of the public were present.

3. Discussion and action on March 10, 2015 Policy Board meeting Summary of Proceedings

Ms. Benson stated the summary of proceedings from the March 10, 2015 Policy Board meeting was enclosed in the meeting materials. Ms. Benson asked the committee if they had any comments or questions regarding the summary of proceedings. Hearing no comments, Ms. Benson asked the committee for a motion to approve the summary of proceedings.

Mr. Janke made a motion to approve the summary of proceedings, Mr. Hornung seconded the motion and the motion passed unanimously.

4. Discussion on Policy Board member changes

Mr. Raith noted MPO staff will coordinate with the City of Fond du Lac to update City Council membership with the Policy Board in time for the next MPO meeting. Mr. Moore stated Mr. Meyer's

council position will be replaced by Ms. Lee Ann Lorrigan and the second position would be filled by Ms. Karyn Merkel. Mr. Moore stated he would pass on the contact information for the new members to MPO staff.

5. Discussion and action on Proposed Resolution 02-15: Amending the Transportation Improvement Program for the Fond du Lac Urbanized Area – 2015

Mr. Moesch noted an amendment was necessary for the Fond du Lac Transportation Improvement Program (TIP) for the Fond du Lac Urbanized Area this quarter. He stated that the STH 23/CTH UU – Log Tavern Road (road maintenance) project will be moved up to 2015, funded for a total of \$1.23 million; also the STH 23/Taft Road – CTH P (reconstruction) project will be included for 2017, funded for a total of \$8.9 million. He noted both projects are funded by state and federal funds only. Mr. Moesch stated that these proposed changes are considered a major amendment (any projects over \$1.0 million) to the TIP and required a 30 public review period; which was properly posted in the Fond du Lac Reporter and on the Fond du Lac MPO website. Mr. Moesch noted that he received no comments. Mr. Raith noted that even though these projects are funded with state and federal funds, it still requires approval at the local MPO Policy Board.

Ms. Benson asked the committee if they had any questions regarding Proposed Resolution 02-15. With no other discussion, Mr. Janke made a motion to approve Proposed Resolution 02-15. Mr. Pierquet seconded the motion and the motion passed unanimously.

6. Discussion and action on project selection for STP-Urban funding allocation

Ms. Carpenter clarified the STP-Urban funding allocation process with the MPO committee. She noted that the funding cycle is for 2016-2020 for the MPO is approximately \$2.3 million. She noted WisDOT Central Office has advised the regional WisDOT offices to proactively manage the STP-Urban funding program more closely. In the past, she noted their role was to monitor the funds and let the local municipalities manage the funding. She noted WisDOT will be more active in the management/scheduling of the STP-Urban funding process and advised the MPO committee to keep their projects on schedule for the appropriate funding cycle years.

General discussion followed regarding the funding of the CTH VV project (TIP project Number 4986-00-22). The committee agreed to apply \$238,364 in remaining available MPO STP-Urban funds towards the CTH VV project, scheduled for 2017.

Ms. Benson asked the committee if they had any questions regarding the project selection of STP-Urban funding. With no other discussion, Mr. Janke made a motion to approve selection of STP-Urban funding. Mr. Pierquet seconded the motion and the motion passed unanimously.

7. Discussion on Draft Transportation/Land Use Plan for the Fond du Lac Urbanized Area

Mr. Erickson presented the printed draft of the Long Range Transportation/Land Use Plan to the committee. He noted that he reviewed all of the chapters with the committee; the only exceptions being the chapters on the Travel Demand Model, information on Safe Routes to School and the Financial Analysis. He noted he brought along a few copies of the plans for the committee to take. They may also review the full document on the Fond du Lac MPO website. Mr. Erickson also stated that staff hosted a public information meeting for the plan on April 30<sup>th</sup>. He explained that the final plan will be brought forward for approval by this committee at the October 7<sup>th</sup> meeting later this year; any comments regarding the plan should be addressed before this time. There was a general discussion on finding ways to increase public involvement/public comments on the planning document.

# 8. Update of the Transit Development Plan (TDP) for Fond du Lac Area Transit

Mr. Musson noted the Transit Development Plan (TDP) for Fond du Lac Area Transit is underway. The steering committee has met twice; once at the YMCA and also at Fond du Lac High School. The committee is working to develop a vision, goals, and objectives through use of a logic model. He stated that the third steering committee is set for May 28<sup>th</sup> at Marian University. Part of the meeting will be conducted in a Fond du Lac Transit bus. Mr. Musson also noted that on May 20<sup>th</sup>, staff will also be working with Fond du Lac Transit to administer a spring survey day; surveys will be handed out on the bus and at other places in the community. He asked the committee members to consider volunteering to help with the surveys or to pass this information to interested individuals who may consider getting involved. More information would be presented to the group as the plan is developed.

## 9. Adjourn

Ms. Benson asked if there was any other business. Hearing none, Mr. Skiff made a motion to adjourn and Mr. Hornung seconded the motion. The motion passed unanimously and the Committee adjourned at 10:45 A.M. The next meeting is on July 8, 2015 at 10:00 A.M.

# SUMMARY OF PROCEEDINGS Fond du Lac MPO Policy Board Meeting Fond du Lac City/County Government Center Wednesday, July 8, 2015

The meeting was called to order by Chair Allen Buechel at 10:00 A.M.

Committee Members Present Karyn Merkel Ryan Sommer Allen Buechel Dyann Benson Jordan Skiff Joe Moore Chuck Hornung Nick Leonard	Fond du Lac County Highway Dept. Fond du Lac County City of Fond du Lac
WisDOT Members Present Lynn Warpinski Matt Halada	WisDOT – NE Region
Staff Members Present Walt Raith Dave Moesch Nick Musson Kolin Erickson	ECWRPC ECWRPC ECWRPC

1. Introductions, Statement of compliance with Wis. Stats. Ch. 19, Subchapter V, Sec. 19.84 regarding Open Meetings

Mr. Buechel welcomed the group and noted that the meeting was properly posted and in compliance with the open meeting requirements.

2. Public Comment

No members of the public were present.

- 3. Discussion and action on May 13, 2015 Policy Board meeting Summary of Proceedings
  - Mr. Buechel stated the summary of proceedings from the May 13, 2015 Policy Board meeting was enclosed in the meeting materials. Mr. Buechel asked the committee if they had any comments or questions regarding the summary of proceedings. Hearing no comments, Mr. Buechel asked the committee for a motion to approve the summary of proceedings.
  - Mr. Halada made a motion to approve the summary of proceedings, Ms. Benson seconded the motion and the motion passed unanimously.
- 4. Discussion on WisDOT regional projects for the Fond du Lac area

Mr. Halada reviewed a map of the 6-year regional transportation improvement projects for Fond du Lac County. He noted that all projects shown on the map are scheduled for fiscal years 2015-2020. There was a general discussion regarding the delay to the STH 23 expansion project in Fond du Lac and Sheboygan Counties and WisDOT traffic forecasting.

Mr. Halada also noted that WisDOT will review the functional classification system and will discuss at the September 9<sup>th</sup> Technical Advisory Committee meeting. He asked the committee members to start thinking about potential changes to the functional classification system for the Fond du Lac Urbanized Area and bring ideas/recommendations to the September meeting.

5. Discussion the Transportation Improvement Program for the Fond du Lac Urbanized Area – 2016

Mr. Moesch noted he started the project solicitation process for the Transportation Improvement Program for the urbanized area for 2016. He contacted MPO committee members for their ideas on future roadway and transit project ideas. Mr. Moesch stated he will have a draft Transportation Improvement Program ready by the September 9<sup>th</sup> Technical Advisory Committee meeting and asked if committee members could submit their candidate projects/ideas to him before this meeting. Mr. Moesch will review these new projects with the committee at the September meeting.

6. Discussion on Draft Transportation/Land Use Plan for the Fond du Lac Urbanized Area

Mr. Erickson updated the committee members on the draft Long Range Transportation/Land Use Plan for the Fond du Lac Urbanized Area. He reviewed a four-page executive summary with the group. He also stated that staff will be at the Fond du Lac Saturday downtown farmer's market on July 25<sup>th</sup> to solicit feedback and distribute surveys as part of the public participation component to the plan. He also stated that a second open house is scheduled for September 17<sup>th</sup> from 4-6pm in this meeting room. Final plan approval will be at the next Policy Board meeting which will be on October 7<sup>th</sup>

7. Discussion on Transit Development Plan (TDP) for Fond du Lac Area Transit

Mr. Musson stated that staff conducted a transit rider and non-rider survey day on May 20<sup>th</sup> as part of the update to the TDP for Fond du Lac Area Transit. He noted staff from ECWRPC and the City of Fond du Lac helped to distribute surveys on the buses and to local places, including the YMCA, St. Vincent De Paul, Fond du Lac Public Library and the Fond du Lac Senior Center. In total, staff received about 200 surveys and the results will be compiled and shared at the next TDP steering committee meeting on July 23<sup>rd</sup>. Mr. Musson noted that the steering committee meeting will be hosted at ADVOCAP in Fond du Lac. Lastly, Mr. Musson noted staff will be working with a planning consultant, SRF of Madison, to help update and use a travel demand model (TDM) for modeling alternative routes for the Fond du Lac transit system.

#### 8. Adjourn

Mr. Buechel asked if there was any other business. Hearing none, Mr. Halada made a motion to adjourn and Mr. Moore seconded the motion. The motion passed unanimously and the Committee adjourned at 10:47 A.M. The next meeting is on Wednesday, September 9, 2015 at 10:00 A.M.

Page intentionally left blank.

# SUMMARY OF PROCEEDINGS Fond du Lac MPO Policy Board Meeting Fond du Lac City/County Government Center Wednesday, October 7, 2015

The meeting was called to order by Chair Allen Buechel at 10:05 A.M.

Committee Members Present	
Lee Ann Lorrigan	
Ton Janke	Fond du Lac County Highway Dept.
Allen Buechel	Fond du Lac County
Dyann Benson	City of Fond du Lac
Jordan Skiff	City of Fond du Lac
Joe Moore	City of Fond du Lac
Jim Pierquet	
Nick Leonard	Village of North Fond du Lac
WisDOT Members Present Lynn Warpinski Matt Halada Sandra Carpenter Chuck Hubbard	WisDOT – NE Region WisDOT – NE Region
Staff Members Present Walt Raith Dave Moesch	

1. Introductions, Statement of compliance with Wis. Stats. Ch. 19, Subchapter V, Sec. 19.84 regarding Open Meetings

Mr. Buechel welcomed the group and noted that the meeting was properly posted and in compliance with the open meeting requirements.

2. Public Comment

No members of the public were present.

- 3. Discussion and action on July 8, 2015 Policy Board meeting Summary of Proceedings
  - Mr. Buechel stated the summary of proceedings from the July 8, 2015 Policy Board meeting was enclosed in the meeting materials. Mr. Buechel asked the committee if they had any comments or questions regarding the summary of proceedings. Hearing no comments, Mr. Buechel asked the committee for a motion to approve the summary of proceedings.
  - Mr. Halada made a motion to approve the summary of proceedings, Ms. Benson seconded the motion and the motion passed unanimously.
- 4. Discussion and action on Proposed Resolution 03-14: Approval of the Transportation Improvement Program for the Fond du Lac Urbanized Area 2016
  - Mr. Moesch reviewed the regional transportation improvement projects for Fond du Lac County. He discussed that projects shown in Table 1 are scheduled for fiscal years 2016-

2019. He noted that 3 projects were delayed a year each, those being USH 45 (Eden-Fond du Lac), WIS 23 (Rosendale – USH 41), and USH 45 (Main and Fond du Lac Streets (V of Eden). Mr. Moesch explained that Appendix B listed the Fond du Lac Area Transit's Capital and Operating requests for 2016 and 2017. Also was noted that the document recently completed a 30-day public review period and was properly posted in the Fond du Lac Reporter and Fond du Lac MPO website.

Also, staff noted that WisDOT Central Office notified MPOs that due to a review of STP-Urban projects throughout the state there was an adjustment to the amount of funding available to be allocated. The additional funding of approximately \$188,000 could be applied to the CTH VV project in order to bring the funding split closer to 80/20 percent. Mr. Raith explained that in order for this to move forward the Policy Board would need to approve the additional funding. Mr. Janke made a motion to allocate the additional funds to the CTH VV (CTH VVV-Rogersville Road) project, and Mr. Pierquet seconded the motion. All committee members approved the motion.

Ms. Carpenter mentioned that the Transportation Alternatives Program (SRTS & Bike/Ped projects) will be available in November for applications. Mr. Janke noted that Fond du Lac County will be applying for a trail project along Pioneer Road.

With no other discussion on the TIP document, Mr. Buechel requested a motion for approval of the TIP. Mr. Skiff made a motion to approve the TIP and Mr. Halada seconded the motion. All committee members approved the motion.

5. Discussion and action on Proposed Resolution 04-15: Adoption of the update to the Fond du Lac Urbanized Area Long Range Transportation Plan.

Mr. Raith updated the committee members on the draft Long Range Transportation/Land Use Plan for the Fond du Lac Urbanized Area. He mentioned that staff would prepare a summary document that would highlight the plan. Also, staff would continue to monitor performance measure data in order to keep the plan current.

Mr. Moesch explained that staff failed to start a formal 30-day public review in time to get approval for this meeting, so Policy Board could approve the plan contingent on no public comment being received before October 28. Mr. Moesch noted that should there be public comment that needs to be addressed, staff would have to discuss this with the full committee. With no other discussion, Mr. Pierquet made a motion to approve the LRTP, Ms. Benson seconded the motion and the motion passed unanimously.

 Discussion and action on Proposed Resolution 05-15: Adoption of the 2016 Unified Transportation Work Program for the Fond du Lac Urbanized Area and Annual MPO Certification.

Mr. Raith noted that the Fond du Lac MPO work program has \$124,000 in total funding. He stated that the structure of funding is approximately 80 percent federal (\$99,201) and 20 percent state (\$6,427) and local (\$18,372). Mr. Raith reviewed work element items and planning emphasis areas for each element with the committee members.

Mr. Buechel asked the committee if they had any comments or questions regarding proposed Resolution 05-15. Hearing none, Mr. Buechel asked the committee for a motion to approve Resolution 05-15. Ms. Benson made a motion to approve the work program, Ms. Lorrigan seconded the motion and the motion passed unanimously.

7. Discussion and action on Proposed Resolution 06-15: Approving the Functional Class for the Fond du Lac Urbanized Area – 2015.

Mr. Halada explained that the functional class had not been updated since the urbanized area boundary changed after the 2010 US Census. This was a chance to change rural sections to urban and other changes the communities requested. This was reviewed by City and County staff at the September Technical Advisory Committee meeting and there were also some changes advised by WisDOT Central Office. It was noted, that Hickory Street stay on the functional class system as a collector. Mr. Halada stated that with those changes the system has close to 35 percent as classified, and can be approved through the Policy Board. From the Policy Board approval it would be sent to Central Office, then to FHWA for final approval. With no other discussion, Mr.Janke made a motion to approve the functional class. Mr. Skiff seconded the motion and the motion passed unanimously.

### 8. Discussion and action on National Highway System Maps

Mr. Halada gave an overview of the NHS system and that due to changes from 2012 it should be discussed and approved at the MPO Policy Board level. Mr. Raith noted that it was an Act of Congress that approved that all principal arterials would encompass the NHS system and the MPO doesn't have much authority over these items. The major change to the map was that USH 41 changed to I41. With no other discussion, Mr. Pierquet made a motion to approve the changes to the NHS System map. Mr. Skiff seconded the motion and the motion passed unanimously.

# 9. Discussion on WisDOT regional projects for the Fond du Lac area

Mr. Halada reviewed regional transportation improvement projects for Fond du Lac County. He noted that the WIS 23 west resurface project was finishing up and rumble strips were added for safety. He stated that this highway fit the criteria for rumble strips and that they can be very effective. Also the CTH V and CTH T overpass bridges over USH 151 construction was continuing and on schedule.

Mr. Buechel noted he had a few items for discussion, the first being that the WisDOT railroad safety funds could be applied for and were due on October 31<sup>st</sup>. He suggested that the CTH N would be a good location to resolve the crossing issues that were present. Also the St Mary's Springs School at the CTH K and WIS 23 intersection is expanding and will add approximately 600 children to the facility. Mr. Raith stated that East Central staff had met with Fond du Lac County and that staff would work with the school to address some safety issues.

Mr. Moore started a general discussion regarding the delay to the STH 23 expansion project in Fond du Lac and Sheboygan Counties and whether or not the MPO should take a stand and contact legislators objecting to the decision. After some discussion the committee members agreed that some correspondence should be made. Mr. Moore made a motion to have the City of Fond du Lac send a letter on behalf of the MPO to legislators to not delay the WIS 23 expansion. Ms. Lorrigan seconded the motion and it passed unanimously by the Policy Board.

#### 10. Adjourn

Mr. Buechel asked if there was any other business. Hearing none, Mr. Halada made a motion to adjourn and Ms. Benson seconded the motion. The motion passed unanimously and the Committee adjourned at 11:05 A.M. The next meeting is on Wednesday, November 11, 2015 at 10:00 A.M.

Page intentionally left blank.



## **RESOLUTION NO. 03-15**

# ADOPTION OF THE TRANSPORTATION IMPROVEMENT PROGRAM FOR THE FOND DU LAC URBANIZED AREA, 2016.

**WHEREAS,** the Fond du Lac area has been designated by the Governor as a Metropolitan Planning Organization (MPO) for the purpose of meeting federal requirements for cooperative, comprehensive and continuing urban transportation planning in the Fond du lac urbanized area; and

**WHEREAS**, all transportation projects in the Fond du lac urbanized area which are to be implemented with federal funds must be included in the annual elements of the Transportation Improvement Program (TIP) and approved by the MPO as a prerequisite for funding approval; and

**WHEREAS**, a completed and approved TIP is also a prerequisite for continued transportation planning certification, and

WHEREAS, the Policy Board affirms the validity of the transportation plan for the urbanized areas; and

**WHEREAS**, MPO staff has worked with principal elected officials of general purpose local governments, their designated staffs, and private providers to solicit their input into this TIP; and

**WHEREAS,** in accordance with the Moving Ahead for Progress in the 21<sup>st</sup> Century Act (MAP-21), coordination has occurred between the MPO, the state and transit operators in programming multimodal projects; and

WHEREAS, all required public participation procedures have been followed; now therefore

# BE IT RESOLVED BY THE FOND DU LAC METROPOLITAN PLANNING ORGANIZATION:

**Section 1:** That the Policy Board, as the designated MPO, adopt the <u>Transportation Improvement Program for the Fond du Lac Urbanized Area - 2016</u>.

**Section 2:** That the Policy Board certifies that the metropolitan planning process is addressing the major transportation issues in these areas in conformance with all applicable requirements.

**Section 3:** That the Policy Board further certifies that the TIP contains projects that are consistent with the metropolitan plans for the urbanized area.

# PROPOSED RESOLUTION NO. 03-14

Effective Date: October 7, 2015 Submitted By: MPO Staff

Prepared By: David J. Moesch, Associate Transportation Planner

Allan Burchel, Chair, Policy Board

Fond du Lac Metropolitan Planning Organization



DOCUMENTATION OF PUBLIC INVOLVEMENT NOTICES

# THE REPORTER

www.fdlreporter.com

STATE OF WISCONSIN BROWN COUNTY

EAST CENTRAL WI PLANNING COMM

400 AHNAIP ST STE 100

**MENASHA** 

549523388

NOTICE OF OPPORTUNITY TO REVIEW METROPOLITAN PLANNING ORGANIZATION 2015 TRANSPORTATION IMPROVEMENT PROGRAM The Fond du Lac Metropolitan Planning Organization (MPO) has prepared a drait Transportation Improvement Program (TIP) for the Fond du Lac Urbanized Area – 2016. This publication of the TIP serves to update the listing of state and (TIP) for the Fond du Lac Urbanized Area – 2016. This publication of the TIP serves to update the listing of state and federally funded, in addition to significant local transportation projects for the years 2016 – 2019. The Fond du Lac MPO's public participation satisfies the Fond du Lac Area Transit public participation requirements for the Program of Projects. The draft Transportation Improvement Program (TIP) for the Fond du Lac Urbanized Area – 2016 can be viewed on the internet at:

http://fdlmpo.org/
A 30-day public review and comment period for this document will commence on Sunday, September 6, and end on Monday, October 5, 2015. Please contact East Central Wisconsin Regional Planning Commission at (920)751-4770 for more information or a copy, and forward any comments to the Commission at 400 Ahnaip Street, Suite 100, Menasha, WI 54952-3100, RUN: Sept 6, 2015 WNAXLP

I, being duly sworn, doth depose and say I am an authorized representative of The Reporter, a daily newspaper published in the city of Fond du Lac, Wisconsin, in said county, and that a notice of which the annexed is a printed copy, taken from said paper, which published therein on:

Account Number:

GWM-N5251

Order Number: No. of Affidavits: 0000698249

Total Ad Cost: Published Dates:

\$23.57 09/06/15

(Signed)

Signed and sworn before me

MDRA >

My commission expires

EAST CENTRAL WI PLANNING COMM

Re: FDL TIP 2016

Transportation Improvement Program - 2016 Fond du Lac Urbanized Area



TITLE VI & ENVIRONMENTAL JUSTICE

# TITLE VI AND ENVIRONMENTAL JUSTICE

Environmental justice is a process which seeks to ensure that access to transportation systems and the transportation planning process is available to all, regardless of race or socioeconomic status. The decision making process depends upon understanding and properly addressing the unique needs of different socio-economic groups. In terms of race, the Fond du Lac Urbanized Area has a substantially low minority population which is fairly scattered.

Efforts were made to include all individuals within the TIP planning process. There are three fundamental environmental justice principles that were considered in developing this TIP.

- To avoid, minimize, or mitigate disproportionately high and adverse human health and environmental effects, including social and economic effects, on minority populations and low-income populations.
- To ensure the full and fair participation by all potentially affected communities in the transportation decision-making process.
- To prevent the denial of, reduction in, or significant delay in the receipt of benefits by minority and low-income populations.

Environmental justice is more than a set of legal and regulatory obligations. Properly implemented, environmental justice principles and procedures improve all levels of transportation decision making. This approach will:

- Make better transportation decisions that meet the needs of all people.
- Design transportation facilities that fit more harmoniously into communities.
- Enhance the public-involvement process, strengthen community-based partnerships, and provide minority and low-income populations with opportunities to learn about and improve the quality and usefulness of transportation in their lives.
- Improve data collection, monitoring, and analysis tools that assess the needs of, and analyze the potential impacts on minority and low-income populations.
- Partner with other public and private programs to leverage transportation-agency resources to achieve a common vision for communities.
- Avoid disproportionately high and adverse impacts on minority and low-income populations.
- Minimize and/ or mitigate unavoidable impacts by identifying concerns early in the planning phase and providing offsetting initiatives and enhancement measures to benefit affected communities and neighborhoods.

In analyzing the Fond du Lac area's transportation system, it is unrealistic to think that any project will not have some type of adverse impact on someone. The goal is not just to move traffic efficiently and safely, but to do so without causing other physical, environmental or societal problems. This is especially important in identified Low-income and Minority areas. It is common knowledge that adverse impacts from transportation improvements will happen, but every effort to identify the impacts, minimize the impacts, and mitigate the damages from these projects will be considered. Transportation improvements also

provide positive aspects to the community, such as providing access to regional networks and transit.

The Fond du Lac MPO utilizes a number of tools to identify and consider minority and low income populations throughout the planning process. These tools include U.S Census data, public outreach and GIS analysis. The MPO utilizes U.S. Census data to identify and track the growth of minority and low income populations. The data can be represented either in a table or on a map. Mapping the data allows the ability to identify clusters of minority and low income populations. U.S. Census data can be broken down to either the census tract or block level. GIS analysis is used to identify minority and low income populations geographically and overlay modes of transportation (transit, rail, bicycle and pedestrian) to ensure they are not adversely affected by projects, plans or programs.

Public participation efforts within the planning process to include minority groups have included notification to local minority organizations and agencies and disclaimers on public documents in Hmong and Spanish (the primary languages spoken by non-English speaking residents of the Urbanized Area) for further information and contacts. Advertisements were published in the local newspaper (*The Fond du Lac Reporter*) prior to the public review period. All meeting locations were selected to include easy access for all individuals, especially transit and alternative mode users, as well as facilities which catered to the mobility needs of the disabled. Various planning documents, including the draft of this TIP were open to public comment. Public participation throughout the process is characterized as consistent.

The following maps identify the areas of concentration of populations protected under environmental justice provisions of Title VI, in relation to the projects programmed in the *Transportation Improvement Program for the Fond du Lac Urbanized Area* – 2016.

The Title VI Non-Discrimination Plan and population data for the East Central Region and MPO areas can be viewed at the following website:

# http://fdlmpo.org/about/title-vi/

**Map G-1** illustrates the relationship of projects to the distribution of population in poverty, which is determined by household income and family size. U.S. Census calculates a person's poverty status by comparing a person's total family income in the last 12 months with the poverty threshold appropriate for that person's family size and composition. Poverty thresholds are determined by multiplying the 1982 poverty threshold (Poverty Thresholds in 1982, by Size of Family and Number of Related Children Under 18 Years Old (Dollars)) by the inflation factor. Also included, are the transit fixed routes with a ¼ mile buffer. Inclusion of transit fixed routes and 2016 TIP projects allow the MPO to determine the potential for disproportionately high adverse impacts to this population.

**Map G-2** depicts 2012 households making less than \$25,000 (Low-income) for the area. In addition to the MPO boundaries, there are 2016 TIP projects and transit fixed routes with a ¼ mile buffer. Inclusion of transit fixed routes and 2016 TIP projects allows the MPO to determine the potential for disproportionately high adverse impacts to individuals classified as in poverty or making less than \$25,000 per household. Further analysis of the TIP projects in relation to individuals classified as in poverty or making less than \$25,000 per household do not propose a disproportionately high adverse impact compared to the general population.

**Map G-3** depicts 2012 households making more than \$100,000 for the area. Further analysis of the TIP projects in relation to households making more than \$100,000 per household do not propose a disproportionately high adverse impact compared to the general population. Typically, households in this class have more resources in their ability to access all modes of transportation.

Minority populations make up a fairly small percentage of the population within the Fond du Lac area. 5.9 percent of the population of Fond du Lac County consider themselves to be a minority population. **Map G-4** illustrates the 2010 distribution of white and minority population by U.S. Census block group for MPO area. Further analysis of the TIP projects in relation to the minority population do not propose a disproportionately high adverse impact compared to the general population.

Persons of Hispanic Ethnicity make up 4.3 percent of the total population of Fond du Lac County. **Map G-5** illustrates the 2010 distribution of Hispanic or Latino population by U.S. Census tract for MPO area. Inclusion of transit fixed routes and 2015 TIP projects allow the MPO to determine the potential for disproportionately high adverse impacts to the Hispanic or Latino population. Further analysis of the TIP projects in relation to the Hispanic or Latino population do not propose a disproportionately high adverse impact compared to the general population.

**Map G-6** depicts 2012 households that speak English less than very well or with limited English proficiency. The language spoken at home by census tract is included with transit fixed routes and 2016 TIP projects. Further analysis of the TIP projects in relation to these households do not propose a disproportionately high adverse impact compared to the general population.

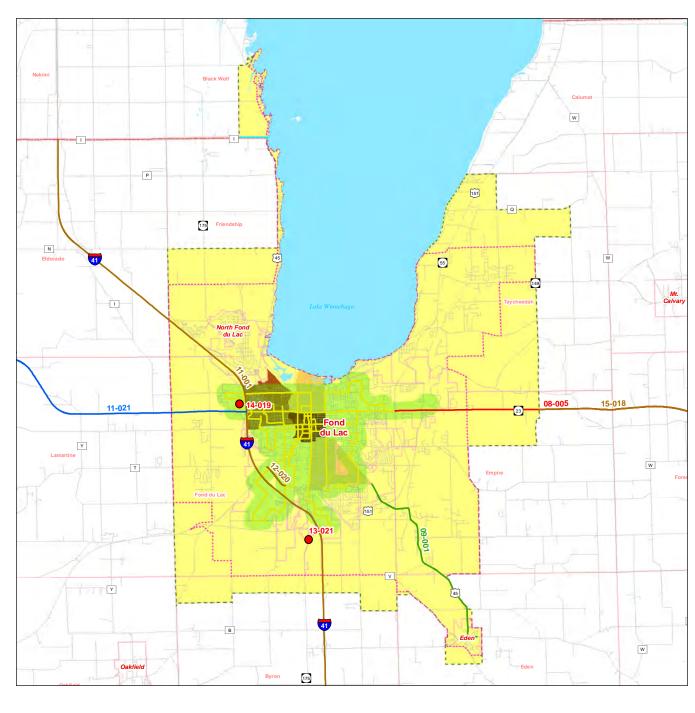
**Map G-7** depicts 2012 distribution of households with no car in the Fond du Lac MPO area by census tract. This analysis is included with transit fixed routes and 2016 TIP projects. Further analysis of the TIP projects in relation to these households do not propose a disproportionately high adverse impact compared to the general population. The majority of these households are served by fixed transit or other modes of transportation in the area.

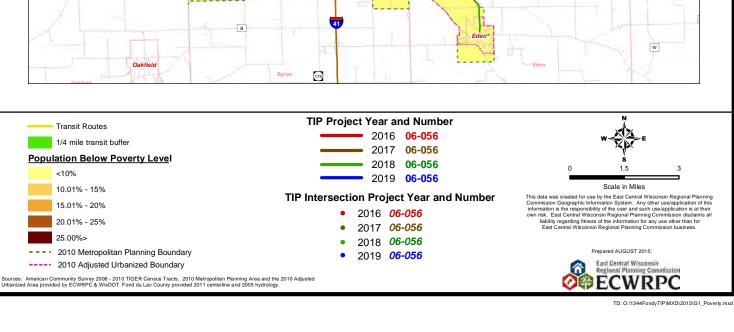
**Map G-8** depicts 2012 distribution of households with at least one car in the Fond du Lac MPO area by census tract. This analysis is included with transit fixed routes and 2016 TIP projects. Further analysis of the TIP projects in relation to these households do not propose a disproportionately high adverse impact compared to the general population.

It appears that none of the programmed projects disproportionately affect any certain population concentration in the Fond du Lac urbanized area. Also, the concentration of populations near the city center, allows for optimal access to a number of modes, including the radial route design of urban transit systems, urban bicycle and pedestrian routes, and well-developed and maintained local street and highway systems.

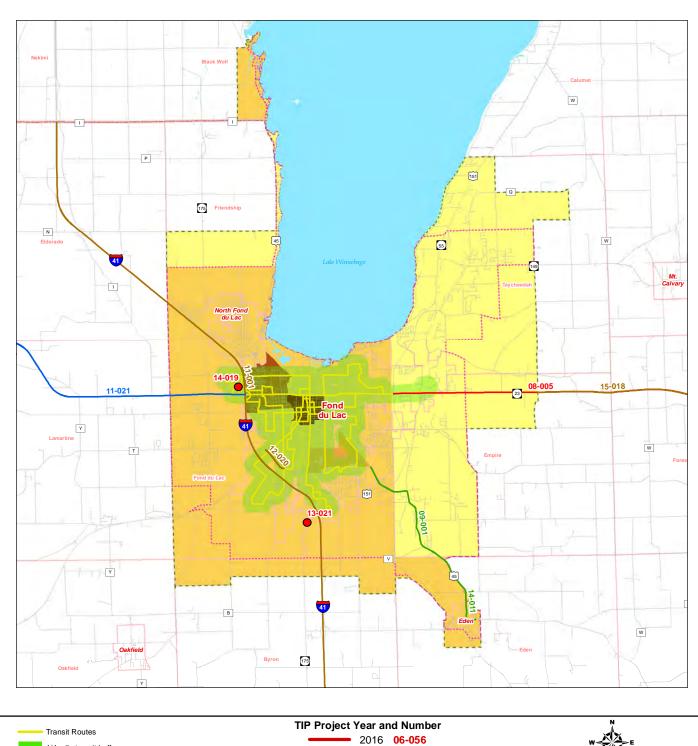
Page intentionally left blank.

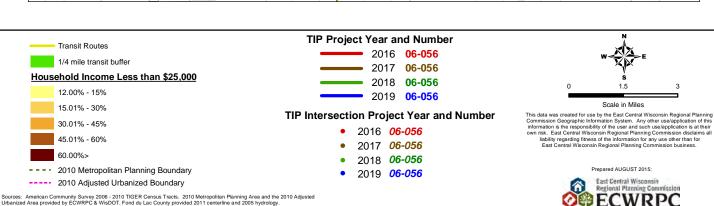
### Figure G-1 Fond du Lac Urbanized Area TIP Projects (2016 - 2019) and Population Below Poverty Level (2010 Census Data)





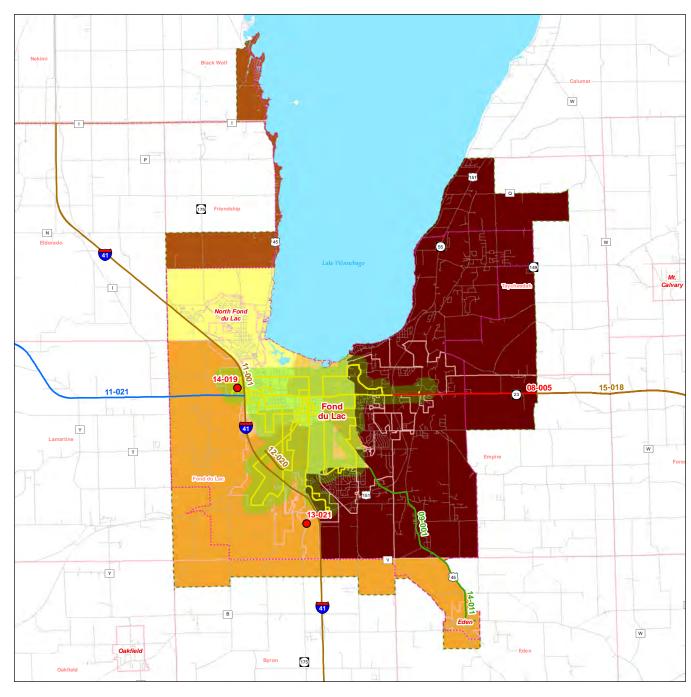
#### Figure G-2 Fond du Lac Urbanized Area TIP Projects (2016 - 2019) and Household Income Less than \$25,000 per Year (2010 Census Data)

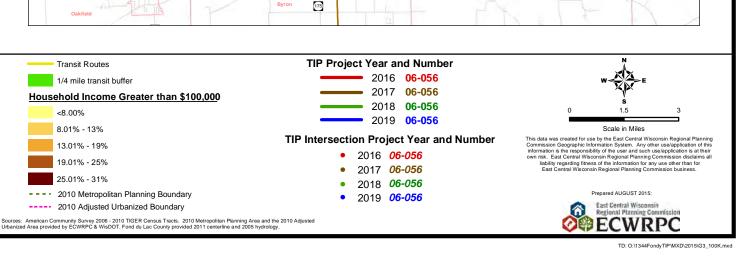




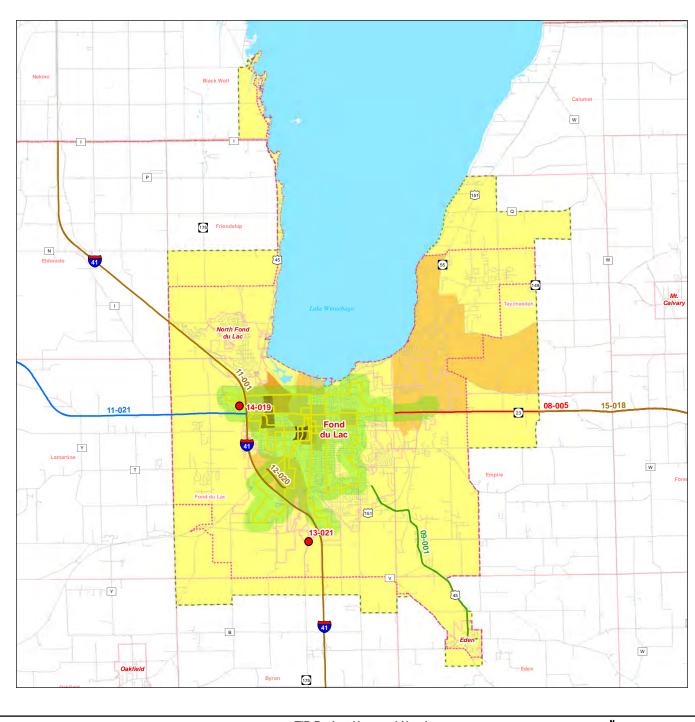
Scale in Miles

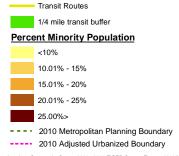
### Figure G-3 Fond du Lac Urbanized Area TIP Projects (2016 - 2019) and Household Income Greater than \$100,000 per Year (2010 Census Data)





### Figure G-4 Fond du Lac Urbanized Area TIP Projects (2016 - 2019) and Minority Population (2010 Census Data)





# TIP Project Year and Number 2016 06-056 2017 06-056 2018 06-056 2019 06-056

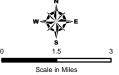
#### **TIP Intersection Project Year and Number**

• 2016 *06-056* 

• 2017 *06-056* 

• 2018 *06-056* 

• 2019 **06-056** 



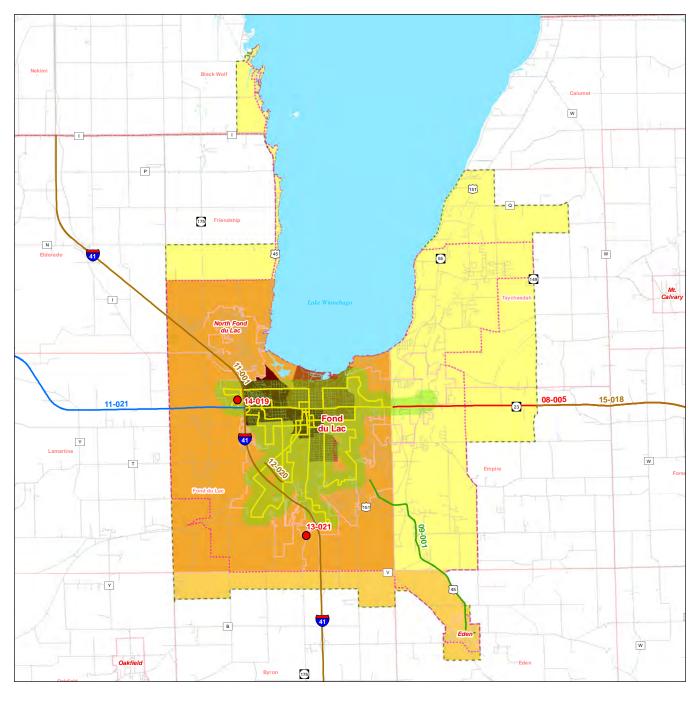
This data was created for use by the East Central Wisconsin Regional Planning Commission Geographic Information System. Any other use/application of this information is the responsibility of the user and such use/application is at their own risk. East Central Wisconsin Regional Planning Commission disclaims all liability regarding fitness of the information for any use other than for East Central Wisconsin Regional Planning Commission business.

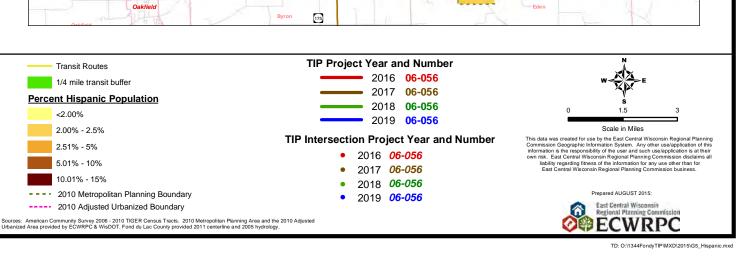
Prepared AUGUST 201



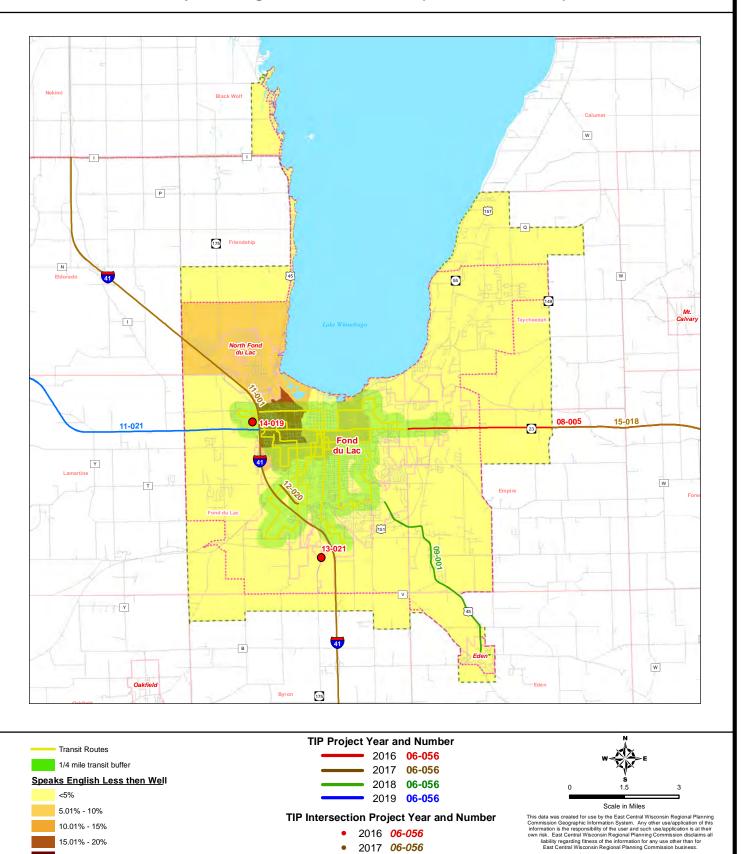
Sources: American Community Survey 2006 - 2010 TIGER Census Tracts. 2010 Metropolitan Planning Area and the 2010 Adjusted Urbanized Area provided by ECWRPC & WisDOT. Fond du Lac County provided 2011 centerline and 2005 hydrology.

### Figure G-5 Fond du Lac Urbanized Area TIP Projects (2016 - 2019) and Hispanic Population (2010 Census Data)





### Figure G-6 Fond du Lac Urbanized Area TIP Projects (2016 - 2019) and "Speaks English Less than Well" (2010 Census Data)



2018 06-056

2019 06-056

Sources: American Community Survey 2006 - 2010 TIGER Census Tracts. 2010 Metropolitan Planning Area and the 2010 Adjusted Urbanized Area provided by ECWRPC & WisDOT. Fond du Lac County provided 2011 centerline and 2005 hydrology.

20.01% - 25%

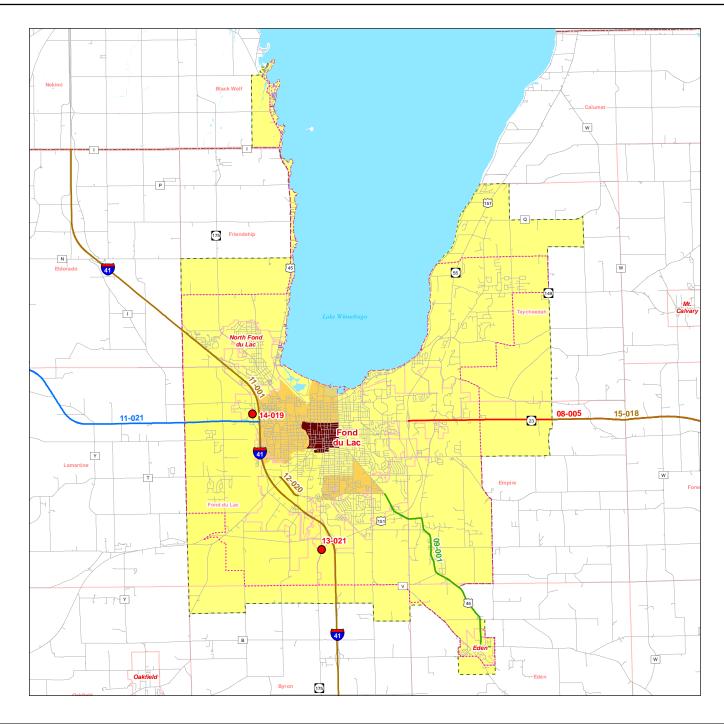
- - - 2010 Metropolitan Planning Boundary

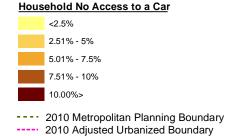
---- 2010 Adjusted Urbanized Boundary

East Central Wisconsin Regional Planning Commission

**OPECWRPO** 

## Figure G-7 Fond du Lac Urbanized Area TIP Projects (2016 - 2019) and Household No Access to a Car (2010 Census Data)





TIP Project Year and Number

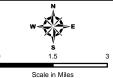
2016 06-056 2017 06-056 2018 06-056 2019 06-056

#### **TIP Intersection Project Year and Number**

• 2016 *06-056* 

2017 06-0562018 06-056

• 2019 *06-056* 



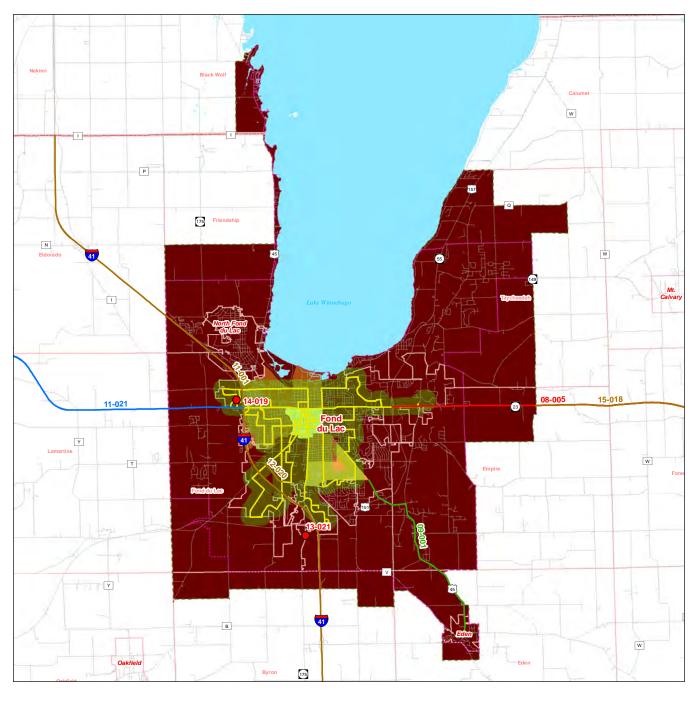
This data was created for use by the East Central Wisconsin Regional Planning Commission Geographic Information System. Any other use/application of this information is the responsibility of the user and such use/application is at their own risk. East Central Wisconsin Regional Planning Commission disclaims all liability regarding fitness of the information for any use other than for East Central Wisconsin Regional Planning Commission business.

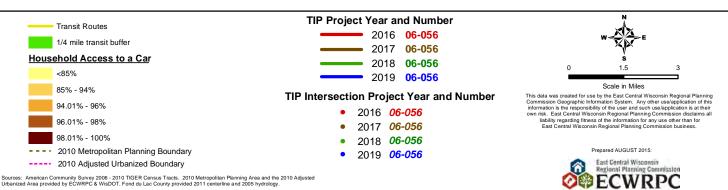
Prepared AUGUST 2015



Sources: American Community Survey 2006 - 2010 TIGER Census Tracts. 2010 Metropolitan Planning Area and the 2010 Adjusted Urbanized Area provided by ECWRPC & WisDOT. Fond du Lac County provided 2011 centerline and 2005 hydrology.

### Figure G-8 Fond du Lac Urbanized Area TIP Projects (2016 - 2019) and Household Access to a Car (2010 Census Data)







**APPENDIX H** 

**FUNCTIONAL CLASSIFICATION SYSTEM** & STP-URBAN ELIGIBLE ROADWAYS

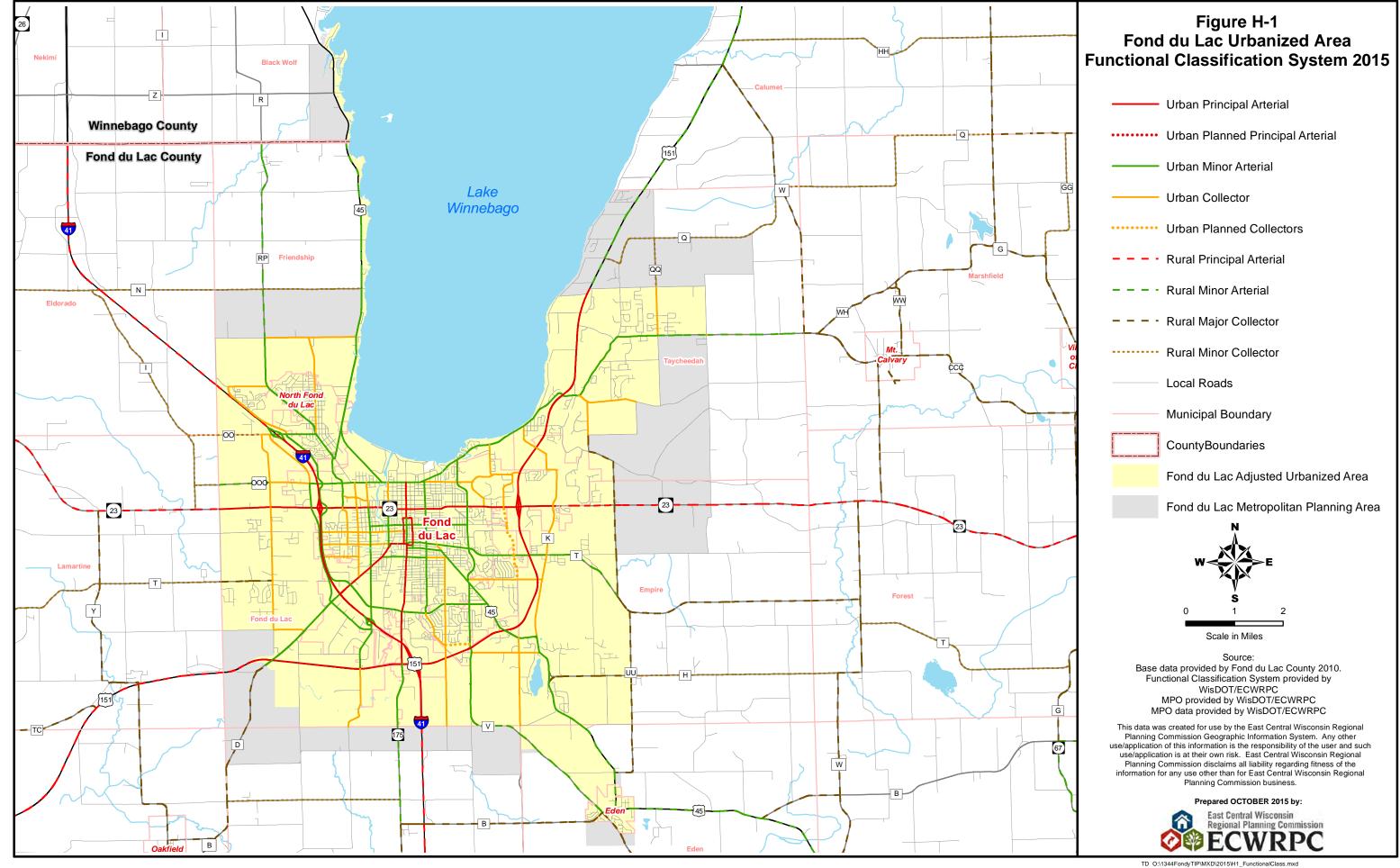
#### FUNCTIONAL CLASSIFICATION SYSTEM AND STP-URBAN ELIGIBLE ROADWAYS

The following map identifies the urbanized area functional classification system and the roadways that are eligible for STP-Urban funding in the Fond du Lac urbanized area. Projects must meet federal and state requirements. Counties, towns, cities, villages and certain public authorities located within the urbanized area are eligible for funding on roads functionally classified as higher than "local".

Federal funding is provided for a wide range of transportation-related activities, including projects on higher function local roads not on the State Trunk Highway system, and local safety improvements. The program is funded through the federal Moving Ahead for Progress in the 21<sup>st</sup> Century Act (MAP-21).

Map H - 1 shows the Fond du Lac urbanized area.

Page intentionally left blank.



East Central Wisconsin Regional Planning Commission

67

#### EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION

Donna Kalata, Chair Michael Thomas, Vice-Chair Eric Fowle, Secretary-Treasurer

#### **COMMISSION MEMBERS**

#### **CALUMET COUNTY**

Alice Connors (Bill Barribeau, Alt.) Patrick Laughrin Merlin Gentz

#### **FOND DU LAC COUNTY**

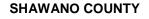
Martin Farrell Brenda Schneider Lee Ann Lorrigan (Joseph Moore, Alt.) Allen Buechel Craig Tebon\*

#### **MENOMINEE COUNTY**

Muriel Bzdawka Ruth Winter Michael Chapman

#### **OUTAGAMIE COUNTY**

Thomas Nelson Helen Nagler Daniel Rettler Timothy Hanna Jeff Nooyen Michael Thomas



Jerry Erdmann Thomas Kautza Marshal Giese

#### **WAUPACA COUNTY**

Dick Koeppen Gary Barrington Brian Smith DuWayne Federwitz

#### **WAUSHARA COUNTY**

Donna Kalata, Chair Larry Timm Neal Strehlow

#### **WINNEBAGO COUNTY**

Mark Harris
David Albrecht
Ernie Bellin
Steve Cummings
Ken Robl
Robert Schmeichel

#### **EX-OFFICIO MEMBERS**

Jill Michaelson Deborah Wetter

