

## CHAPTER 9: INTERGOVERNMENTAL COOPERATION

### INTRODUCTION

The relationship a municipality has with school districts, neighboring communities, the county, the Regional Planning Commission, the state, and the federal government can impact residents in terms of taxation, planning, service provision, and siting of public facilities. An examination of these relationships and the identification of existing or potential conflicts can help a municipality address these situations in a productive manner.

### GOALS

The following goals were developed for this element. Goals set direction, provide purpose and accountability and provide a roadmap. Supporting Objectives and Actions are included at the end of this element.

Type	Reference	Content
Goal	IC1	<b>Establish mutually-beneficial relations with local public, parochial, technical and university educational systems.</b>
Goal	IC2	<b>Establish mutually-beneficial relations with other jurisdictions.</b>
Goal	IC3	<b>Adopt and maintain intergovernmental agreements with all surrounding towns.</b>
Goal	IC4	<b>Ensure ongoing communication regarding intergovernmental issues and activities.</b>

### KEY SUMMARY POINTS

The following list summarizes key issues and opportunities identified in the element. The reader is encouraged to review the "Inventory and Analysis" portion of the element for more detail.

#### **Governmental Units and Relationships to the City**

- a) The City shares its borders with the Towns of Oshkosh, Algoma, Nekimi and Black Wolf.
- b) The City is served by the Oshkosh Area School District.
- c) The Oshkosh School District operates recreational programming for the city.
- d) The City is part of the Oshkosh Metropolitan Planning Organization (MPO).
- e) The Winnebago County Health Department (WCHD) provides public health services for the city.
- f) Library service to City residents is provided through the Oshkosh Public Library System.
- g) The library receives the majority of its revenue from local municipalities and the county.
- h) The City works with county departments regarding public health, solid waste/recycling, and Wittman Regional Airport.
- i) ECWRPC provides planning and technical assistance to counties, communities, businesses, interest groups and individuals within its region.
- j) The WDNR works with the city in the planning and development of waterfront areas.

- k) WisDOT works with the Oshkosh Area MPO, and local municipalities to evaluate existing transportation infrastructure including bicycle and pedestrian trails as well as assists in planning efforts for future trails.
- l) The Algoma, Black Wolf and Nekimi Boundary Agreements identify areas of future growth for the City.

## INVENTORY AND ANALYSIS

### **Governmental Units and Relationships to the City Adjacent Communities**

#### ***The City shares its borders with the Towns of Oshkosh, Algoma, Nekimi and Black Wolf.***

As a result, the land use planning; road system planning and maintenance; trail planning, construction, and maintenance; other planning issues should be coordinated between municipalities. The City has certain statutory powers and authorities including the power to annex lands and exercise extraterritorial plat review and zoning in the neighboring towns. The City utilizes annexation upon request and uses a three-mile extraterritorial plat review that includes the Towns of Algoma, Black Wolf, Nekimi, Omro, Oshkosh, Utica, Vinland and Winneconne.

#### ***School Districts***

***The City is served by the Oshkosh Area School District.*** The district operates fifteen elementary schools, five middle schools, two high schools and four charter schools. Over 10,000 students are enrolled in the district. ***The Oshkosh School District operates recreational programming for the city.***

The city and the district communicate regularly and are collaborate as needed. The City is served by the Fox Valley Technical College. One campus and three education centers are located within the city. Opportunities may exist to partner with the Technical College on projects that would benefit the residents in the City.

The University of Wisconsin at Oshkosh is located within the city. It is the third largest university in the state with nearly 14,000 students. The university offers 60 majors, more than 100 minors, 15 graduate programs and a doctoral program.

#### ***Community Facilities***

***The City is part of the Oshkosh Metropolitan Planning Organization (MPO).*** The MPO encompasses the city and the towns of Algoma, Black Wolf, Nekimi, Oshkosh and Vinland. The East Central Wisconsin Regional Planning Commission is the designated governing body for the MPO and as such works with jurisdictions within the MPO and certifies that planning requirements are met. The Oshkosh Police Department provides police services for the city and is one of three police agencies in the state to be accredited through the Commission on Accreditation for Law Enforcement Agencies (CALEA) and one of 19 police agencies that have earned Wisconsin Law Enforcement Accreditation (WILEAG). Fire protection, Fire Prevention and Emergency Medical Services for the City is provided by the City of Oshkosh Fire Department. The department operates six fire stations. ***The Winnebago County Health Department (WCHD) provides public health services for the city.***

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**Library service to City residents is provided through the Oshkosh Public Library in the City.** The library is part of the Winnefox Library System. The Winnefox Library System is one of 17 library systems in the state and is a federation of the public libraries in Fond du Lac, Waushara, Winnebago, Marquette and Green Lake counties. Residents of the system may use any of the public libraries in the five counties. Library systems are designed to provide expanded library services to more people without making additional large expenditures. **The Library receives the majority of its revenue from local municipalities and the county.**

Communication and coordination between the City and providers of utility infrastructure (electric, natural gas, telecommunication, etc.), WisDOT and the Winnebago County Highway Department ensures that road construction and utility upgrades will run smoothly and that all work is done before restoration is completed. This lessens the chance that new road surfaces and restored terraces will need to be excavated shortly after construction is complete. Likewise, local governments, school districts and businesses working together on technological upgrades, ensure that these upgrades are made in concert without duplication of efforts so that a common goal can be achieved.

### **Winnebago County**

The City is located in Winnebago County. **The City works with county departments regarding public health, solid waste/recycling, and Wittman Regional Airport.** City residents have access to county departments and services including senior citizen and other social services, recreational resources, property information, birth and death certificates, and others. The City and the county continue to maintain open communications with one another that work to foster good working relationships and mutual respect.

### **Regional**

**East Central Wisconsin Regional Planning Commission.** Winnebago County, and thus the City, is a member of the East Central Wisconsin Regional Planning Commission (ECWRPC). **ECWRPC provides planning and technical assistance to counties, communities, businesses, interest groups and individuals within its region.** These services include environmental management, housing, demographics, economic development, transportation (including Metropolitan Planning Organization (MPO) work), community facilities (including Sewer Service Area (SSA) planning responsibilities), land use, contract planning, and others. ECWRPC has worked with the City on several projects over the years including transportation and sewer service area work and the current comprehensive plan update.

### **State**

**Wisconsin Department of Natural Resources (WDNR).** The WDNR is responsible for the regulation, protection, and sustained management of natural resources within the state. The WDNR operates various programs in water and air quality management, habitat preservation, recreational trail development, and other programs. **The WDNR works with the city in the planning and development of waterfront areas.**

**Wisconsin Department of Transportation (WisDOT).** WisDOT deals with issues related to all transportation uses in the planning area. **WisDOT works with the Oshkosh Area MPO, and local municipalities to evaluate existing transportation infrastructure including bicycle and pedestrian trails as well as assists in planning efforts for future trails.**

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## **Intergovernmental Agreements**

Commonly referred to locally as the “boundary agreements”, the city has developed intergovernmental agreements with the towns of Algoma, Black Wolf and Nekimi. ***The Algoma, Black Wolf and Nekimi Boundary Agreements identifies areas of future growth for the City.***

## **POLICIES AND PROGRAMS**

Policies and programs related to the Intergovernmental Cooperation element are found in Appendix D.

## **OBJECTIVES AND ACTIONS**

The following objectives and actions represent the steps and resources needed to meet the goals identified in this element. Objectives are specific activities to accomplish goals. Objectives should be clear, measurable and concise. Actions represent the steps and resources needed to meet objectives.

<b>Type</b>	<b>Reference</b>	<b>Content</b>
<b>Goal</b>	<b>IC1</b>	<b>Establish mutually-beneficial relations with local public, parochial, technical and university educational systems.</b>
Objective	IC1.1	Provide efficient and coordinated services.
Action	IC1.1.1	Participate in planning and implementation efforts of schools system plans.
Action	IC1.1.2	Participate with the implementation and revisions of the University of Wisconsin-Oshkosh Campus Master Plan, to ensure consistency with this Comprehensive Plan.
Action	IC1.1.3	Provide information to public, parochial, technical and university school systems on an on-going basis that assists in their planning efforts.
Action	IC1.1.4	Explore joint purchasing and personnel where applicable.
Action	IC1.1.5	Coordinate with University of Wisconsin-Oshkosh planning efforts.
Action	IC1.1.6	Share land use information with school systems that may impact their boundaries and services.

<b>Type</b>	<b>Reference</b>	<b>Content</b>
<b>Goal</b>	<b>IC2</b>	<b>Establish mutually-beneficial relations with other jurisdictions.</b>
Objective	IC2.1	Establish effective intergovernmental land use policies within the extraterritorial jurisdiction area.

Action	IC2.1.1	Utilize the city's <i>Pedestrian and Bicycle Circulation Plan</i> to coordinate installation of sidewalks and trails that benefit non-motorized traffic, including school children.
Action	IC2.1.2	Participate in the comprehensive and strategic planning processes of other jurisdictions (Towns, County, East Central WI RPC, etc.).
Action	IC2.1.3	Continue to review extraterritorial plats and land divisions to avoid land use conflicts.
Action	IC2.1.4	Participate in air quality meetings and educational promotions with the DNR and EPA.
Action	IC2.1.5	Participate in the local Water Quality Initiative, including participating in the Lake Council for Lake Winnebago.
Action	IC2.1.6	Where pertinent, notify jurisdictions about proposed developments and rezoning's.
Action	IC2.1.7	Participate in planning processes that go beyond municipal boundaries, such as highway and stormwater drainage projects.
Action	IC2.1.8	Review extraterritorial plans and officially map future streets, highways, parks, and other infrastructure to ensure adequate future facilities.
Action	IC2.1.9	Continue collaboration with I-41 initiative.
Action	IC2.1.10	Continue collaboration with Winnebago County.
Action	IC2.1.11	Continue collaboration with East Central WI RPC.
Action	IC2.1.12	Continue collaboration with state elected officials and agencies.
Objective	IC2.2	Explore intergovernmental agreements and contracts for services outside of land use (police, garbage, etc.)
Action	IC2.2.	Explore potential bus and taxi agreements with surrounding towns.

Type	Reference	Content
<b>Goal</b>	<b>IC3</b>	<b>Adopt and maintain intergovernmental agreements with all surrounding towns.</b>
Objective	IC3.1	Establish effective intergovernmental agreements that benefit long-range planning efforts to define agreed upon jurisdictional boundaries, land uses and service levels.
Action	IC3.1.1	Meet periodically with representatives of individual towns to establish parameters and details of future municipal boundaries.
Action	IC3.1.2	Adopt cooperative boundary plans as set forth in s.66.0307, Wisconsin Statutes.

Type	Reference	Content
<b>Goal</b>	<b>IC4</b>	<b>Ensure ongoing communication regarding intergovernmental issues and activities.</b>
Objective	IC4.1	Adopt policy to verify ongoing communication with intergovernmental stakeholders.

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Action	IC4.1.1	Continue city staff involvement with intergovernmental functions.
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